



**United Nations**

# **Commission on Crime Prevention and Criminal Justice**

**Report on the reconvened  
twenty-eighth session  
(12 and 13 December 2019)**

**Economic and Social Council  
Official Records, 2019  
Supplement No. 10A**



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*Note*

Symbols of United Nations documents are composed of letters combined with figures. Mention of such a symbol indicates a reference to a United Nations document.

[19 December 2019]

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## Chapter I

### **Matters calling for action by the Economic and Social Council or brought to its attention**

#### **A. Draft decision for adoption by the Economic and Social Council**

1. The Commission on Crime Prevention and Criminal Justice recommends to the Economic and Social Council the adoption of the following draft decision:

##### **Draft decision**

#### **Report of the Commission on Crime Prevention and Criminal Justice on its reconvened twenty-eighth session**

The Economic and Social Council takes note of the report of the Commission on Crime Prevention and Criminal Justice on its reconvened twenty-eighth session.

#### **B. Matters brought to the attention of the Economic and Social Council**

2. The attention of the Economic and Social Council is drawn to the following resolution, adopted by the Commission on Crime Prevention and Criminal Justice at its reconvened twenty-eighth session, and to the action taken pursuant to General Assembly resolution 61/252, in which the Assembly authorized the Commission to approve the programme budget for the United Nations Crime Prevention and Criminal Justice Fund:

##### **Resolution 28/4**

#### **Budget for the biennium 2020–2021 for the United Nations Crime Prevention and Criminal Justice Fund**

*The Commission on Crime Prevention and Criminal Justice,*

*Exercising* the administrative and financial functions entrusted to it by the General Assembly in its resolution 61/252 of 22 December 2006,

*Having considered* the report of the Executive Director of the United Nations Office on Drugs and Crime on the proposed budget for the biennium 2020–2021 for the United Nations Crime Prevention and Criminal Justice Fund<sup>1</sup> and the report of the Advisory Committee on Administrative and Budgetary Questions on the consolidated budget for the biennium 2020–2021 for the United Nations Office on Drugs and Crime,<sup>2</sup> as well as the additional information provided to the standing open-ended intergovernmental working group on improving the governance and financial situation of the Office for its deliberations,

*Expressing concern* about the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,<sup>2</sup>

*Noting with concern* the financial challenges facing the United Nations Office on Drugs and Crime due to the shortfall in general-purpose funding and underlying funding trends affecting the ability of the Office to effectively uphold core programmatic functions, such as normative work and research,

<sup>1</sup> E/CN.7/2019/14-E/CN.15/2019/16.

<sup>2</sup> E/CN.7/2019/16-E/CN.15/2019/18.

*Recalling* General Assembly resolution 72/266 B of 5 July 2018, on shifting the management paradigm of the United Nations, and other relevant General Assembly resolutions,

*Recalling also* General Assembly resolution 72/279 of 31 May 2018, on repositioning of the United Nations development system,

*Recognizing and reaffirming* the important role played by the oversight bodies in the development of an accountability system that is relevant to the United Nations,

*Bearing in mind* the report of the Office of Internal Oversight Services on strengthening the role of evaluation and the application of evaluation findings on programme design, delivery and policy directives,<sup>3</sup> which includes an assessment of the state of evaluation across 31 United Nations entities during the biennium 2016–2017 in terms of evaluation functions, resources and practice,

*Welcoming* the initiative to create a surge capacity, and taking note of its initial results, including those relating to its thematic components and to measures to strengthen the field-based presence,

*Recalling* that Article 101 of the Charter of the United Nations emphasizes the paramount consideration of efficiency, competence and integrity with regard to the recruitment of staff and that due regard must be paid to the importance of recruiting staff on as wide a geographical basis as possible,

*Recognizing* that the principle of equitable geographical distribution and the goal of equal representation of women and men in the staff composition of the Secretariat should not be in conflict with the paramount consideration in the employment of staff, namely, the necessity of securing the highest standards of efficiency, competence and integrity, as set out in Article 101, paragraph 3, of the Charter of the United Nations,

*Noting with concern* the continuing lack of diversity, in particular with regard to equitable geographical representation, among the staff of the United Nations Office on Drugs and Crime, and emphasizing that the Office, both at headquarters and in the field, should take more effective measures to ensure the recruitment of a diverse pool of candidates, particularly within the Professional and higher categories,<sup>4</sup>

*Recalling* General Assembly resolution 69/251 of 29 December 2014, in which the Assembly noted with disappointment the insufficient progress made with regard to achieving the goal of a 50/50 gender balance in the United Nations common system, especially in the Professional and higher categories, and requested the International Civil Service Commission to encourage the organizations of the common system to fully implement existing gender-balance policies and measures,

*Recalling also* Economic and Social Council resolution 2018/7 of 12 June 2018, Commission on Crime Prevention and Criminal Justice resolution 26/3 of 26 May 2017 and Commission on Narcotic Drugs resolution 59/5 of 22 March 2016, on mainstreaming a gender perspective into the policies and programmes of the United Nations system, including those of the United Nations Office on Drugs and Crime,

*Welcoming* the development and implementation of the Strategy for Gender Equality and the Empowerment of Women (2018–2021) of the United Nations Office on Drugs and Crime, including through the establishment of a gender team in the Office of the Executive Director,

*Noting* the importance of ensuring that gender mainstreaming and the empowerment of women are integral parts of all aspects of the work of the United Nations Office on Drugs and Crime,

*Recalling* General Assembly resolution 73/346, in which the Assembly, *inter alia*, underlined the responsibility of the Secretariat in integrating multilingualism into its

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<sup>3</sup> A/74/67 and A/74/67/Corr.1.

<sup>4</sup> See *Official Records of the General Assembly, Seventy-third Session, Supplement No. 30 (A/73/30)*, annex V.



activities, from within existing resources, on an equitable basis, reaffirmed the need to achieve full parity among the six official languages on all United Nations websites, urged the Secretary-General to strengthen his efforts to develop, maintain and update multilingual United Nations websites in all the official languages of the United Nations, from within existing resources and on an equitable basis, and reiterated its requests that the Secretary-General complete the task of uploading all important older United Nations documents to the United Nations website in all six official languages on a priority basis so that those archives are also made available to Member States through that medium,

*Noting with regret* that the United Nations Office on Drugs and Crime did not present to Member States in the second quarter of 2019 the results of the review of its funding model and the way it implements and appropriates funding sources, as urged by the Commission on Narcotic Drugs in paragraph 12 of its resolution 61/12, and that the Office did not fully comply with the request to more broadly use programme support costs at headquarters and in the field offices, as appropriate,

*Noting* the assistance provided by the United Nations Office on Drugs and Crime to Member States, upon request, in their efforts to achieve the 2030 Agenda for Sustainable Development and the involvement of the Office in the reform of the United Nations development system,

1. *Underlines* that the United Nations Office on Drugs and Crime is mandated by, inter alia, the relevant United Nations conventions, General Assembly resolutions, including resolutions 45/179, 46/152 and 46/185 C, Economic and Social Council resolutions, and declarations, resolutions and decisions of the Commission on Narcotic Drugs and the Commission on Crime Prevention and Criminal Justice to carry out normative work, research and policy support activities, as well as to provide technical assistance to Member States, upon request;

2. *Notes* the contribution made by the United Nations Office on Drugs and Crime to the implementation of the 2030 Agenda for Sustainable Development by assisting Member States, upon request, in their efforts to achieve the 2030 Agenda and contributing to the reform of the United Nations development system;

3. *Requests* the secretariat of the United Nations Office on Drugs and Crime to provide regular updates in writing to the standing open-ended intergovernmental working group on improving the governance and financial situation of the Office, with the first update to be provided no later than June 2020, and requests the Executive Director to report, within existing reporting entitlements, to the next reconvened sessions of the Commission on Narcotic Drugs and of the Commission on Crime Prevention and Criminal Justice on the involvement of the Office in the implementation of United Nations development system reform, including in terms of enhanced synergies and effectiveness, achievements, challenges, cost savings and benefits;

4. *Notes* that the United Nations Office on Drugs and Crime has expanded and consolidated its integrated programming approach, through which it aims to provide better and more consistent support to Member States in their responses to drugs and crime;

5. *Also notes* that the budget is based on, inter alia, the strategy detailed under the proposed programme budget for 2020;<sup>5</sup>

6. *Further notes* that the budget is harmonized with sections 16 and 29F of the proposed programme budget of the United Nations for 2020;<sup>6</sup>

7. *Notes* that the budget is focused on general-purpose funds and also includes special-purpose funds and programme support cost income earned from special-purpose contributions, as well as regular budget resources;

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<sup>5</sup> See A/74/6 (Sect. 16).

<sup>6</sup> A/74/6 (Sect. 16) and A/74/6 (Sect. 29F).

8. *Also notes* that the general-purpose resources of the Fund of the United Nations International Drug Control Programme and the United Nations Crime Prevention and Criminal Justice Fund are presented as a single budget and that general-purpose expenditure will be apportioned between the two funds in accordance with the income that each generates;

9. *Further notes* that the budget clearly distinguishes between general-purpose funds and programme support cost funds and that it harmonizes the use and management of those two fund categories across the two funds of the United Nations Office on Drugs and Crime;

10. *Notes* that the programme support cost resources of the Fund of the United Nations International Drug Control Programme and the United Nations Crime Prevention and Criminal Justice Fund are presented as a single budget and that programme support cost expenditure will be apportioned between the two funds in accordance with the income that each generates;

11. *Approves* the projected use of general-purpose funds in the biennium 2020–2021, and invites Member States to provide contributions totalling at least 3,604,000 United States dollars;

12. *Endorses* the estimates of special purpose funds for the biennium 2020–2021 and programme support cost funds for 2020, as indicated in the table below, and decides that the Commission on Crime Prevention and Criminal Justice and the Commission on Narcotic Drugs are to review the allocation of programme support costs for 2021 during their reconvened sessions in 2020, on the basis of the information provided by the secretariat pursuant to paragraphs 3 and 23 of the present resolution, taking into account the implementation of the mandates contained in the present resolution;

13. *Requests* the co-chairs of the standing open-ended intergovernmental working group on improving the governance and financial situation of the United Nations Office on Drugs and Crime to establish, in consultation with Member States and with the support of the Secretariat, a workplan with clear time frames to follow up on and review the full implementation by the Office of the mandates contained in the present resolution, taking into account the new cycle structure for programming and budgeting derived from the management reform process, in order to enable the Commission on Crime Prevention and Criminal Justice and the Commission on Narcotic Drugs to effectively discharge their oversight functions, as mandated by the General Assembly and the Economic and Social Council;

#### **Resource projections for the United Nations Crime Prevention and Criminal Justice Fund**

| <i>Fund category</i>                       | <i>Resources<br/>(thousands of United States dollars)</i> |                  | <i>Posts</i>     |                  |
|--------------------------------------------|-----------------------------------------------------------|------------------|------------------|------------------|
|                                            | <i>2018–2019 (revised)</i>                                | <i>2020–2021</i> | <i>2018–2019</i> | <i>2020–2021</i> |
| <b>General-purpose funds</b>               |                                                           |                  |                  |                  |
| Post                                       | 2 990.2                                                   | 2 254.2          | 6                | 7                |
| Non-post                                   | 620.3                                                     | 1 349.8          |                  |                  |
| <b>Subtotal</b>                            | <b>3 610.5</b>                                            | <b>3 604.0</b>   | <b>6</b>         | <b>7</b>         |
| <b>Special-purpose funds</b>               | 332 505.9                                                 | 359 555.4        | 238              | 264              |
| <b>Subtotal</b>                            | <b>332 505.9</b>                                          | <b>359 555.4</b> | <b>238</b>       | <b>264</b>       |
| <b>Programme support costs<sup>a</sup></b> |                                                           |                  |                  |                  |
| Post                                       | 18 614.9                                                  | 10 764.3         | 63               | 64               |
| Non-post                                   | 7 910.8                                                   | 3 353.7          |                  |                  |
| <b>Subtotal</b>                            | <b>26 525.7</b>                                           | <b>14 117.9</b>  | <b>63</b>        | <b>64</b>        |
| <b>Total</b>                               | <b>362 642.1</b>                                          | <b>377 277.3</b> | <b>307</b>       | <b>335</b>       |

<sup>a</sup> Allocation for 2020.

14. *Notes* that the estimated resource projections presented in the table above are subject to the availability of funding;

15. *Requests* the United Nations Office on Drugs and Crime, in line with Article 101 of the Charter of the United Nations, to enhance its efforts, with a sense of urgency, to ensure the recruitment of staff on as wide a geographical basis as possible across the different divisions of the Office, in particular within the Professional and higher categories, including for field representatives, by, inter alia, intensifying its outreach efforts, and to report on the progress thereon to the Commission at its reconvened twenty-ninth session;

16. *Also requests* the United Nations Office on Drugs and Crime to continue to include in such reporting, as well as in the dialogue within the standing open-ended intergovernmental working group on improving the governance and financial situation of the Office, disaggregated data on the composition of staff by geographical area and gender, including the staff of the Division for Management and locally recruited staff, as well as updates on measures taken to improve the geographical distribution of, and ensure gender parity among, its staff, including a description of its internal and external recruitment processes, such as measures in place to ensure transparency;

17. *Takes note* of the Geography Action Plan of the United Nations Office on Drugs and Crime, and requests the Office to continue to develop the Action Plan, with the aim of effectively increasing equitable geographical representation among its staff across the Office, in line with Article 101 of the Charter of the United Nations, including by defining goals and timelines, and to present the Action Plan to Member States at the first meeting of the standing open-ended intergovernmental working group on improving the governance and financial situation of the Office to be held in the second half of 2020;

18. *Encourages* the Executive Director of the United Nations Office on Drugs and Crime to ensure accountability, evaluation, transparency and learning;

19. *Urges* the United Nations Office on Drugs and Crime to enhance its strategic planning, with a view to improving results-based management in the Office, including by conducting strategic evaluations and fully integrating their results, ensuring coherent programming, promoting synergies and avoiding duplication of effort, and to inform Member States on a regular basis about its management responses to evaluation results;

20. *Requests* the United Nations Office on Drugs and Crime to continue to ensure the mainstreaming of a gender perspective into the development, implementation and evaluation of its programmes, policies, practices and strategies, and to report on the progress thereon to the Commission at its reconvened twenty-ninth session, in 2020;

21. *Urges* the Executive Director of the United Nations Office on Drugs and Crime, within existing resources and on an equitable basis, to continue to ensure effective respect for multilingualism in the meetings and activities of intergovernmental governing bodies for which the Office serves as the secretariat, and requests the Executive Director of the Office, within existing resources, to make all decisions and resolutions adopted by those intergovernmental bodies directly available on the website of the Office in all six official languages of the United Nations, on an equitable basis in relation to their English versions;

22. *Requests* the Executive Director of the United Nations Office on Drugs and Crime to dedicate specific attention to the assessment of language skills in staff recruitment processes, to ensure compliance with the requirement for United Nations staff to have the ability to use the working languages of the Secretariat, to continue the efforts to ensure that training opportunities in the six official languages are equally available to all staff and to further encourage all staff members, both in meetings involving interpretation services and in their interactions with representatives of Member States, other staff members and local populations in the field, to use any of the six official languages of which they have a command and to provide information in their electronic signature on all the languages in which they have mastery, within existing resources;

23. *Requests* the United Nations Office on Drugs and Crime to present in writing to the standing open-ended intergovernmental working group on improving the governance and financial situation of the Office, before June 2020, and, through the working group, to the Commission on Crime Prevention and Criminal Justice and the Commission on Narcotic Drugs at their reconvened sessions in 2020, the following:

(a) A comprehensive overview of the current use and allocation of programme support costs, and proposals to more flexibly and effectively use programme support costs at headquarters, in particular for normative and substantive functions in support of programmatic work, and in the field, as appropriate;

(b) Information on its efforts to implement the relevant provisions of General Assembly resolution 72/266 B, on shifting the management paradigm, and an action plan, including timelines for their continued implementation in 2020;

(c) Proposals on how to address the relevant recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,<sup>2</sup> as applicable and subject to the provisions of the present resolution and other relevant General Assembly resolutions;

24. *Requests* the Secretariat to provide preliminary summary briefings on the budget and to consult with all Member States represented in the standing open-ended intergovernmental working group on improving the governance and financial situation of the United Nations Office on Drugs and Crime prior to the publication of a draft consolidated budget, no later than in June, and to provide future draft consolidated budgets to all Member States no later than one month prior to the date established for submission to the Advisory Committee on Administrative and Budgetary Questions, for further consultations within the working group, with the involvement of the Executive Director, before the submission of the reviewed proposal to the Advisory Committee;

25. *Also requests* the Secretariat to distribute the draft agenda and all relevant documents at least 10 days prior to each meeting of the standing open-ended intergovernmental working group on improving the governance and financial situation of the United Nations Office on Drugs and Crime, as requested by the Commission in its resolution 26/1 of 26 May 2017;

26. *Reaffirms* the importance of ensuring that adequate resources are allocated to promoting the capacity of the United Nations Office on Drugs and Crime to advance research and analysis in its mandate areas, noting that such research and analysis is a core programmatic function and should be funded accordingly;

27. *Requests* the Executive Director of the United Nations Office on Drugs and Crime to engage in a dialogue with Member States, including on the occasion of the annual meeting of field representatives, to assess and discuss the involvement of the Office in the implementation of United Nations development system reform, including achievements, challenges, costs and benefits, with the involvement of field representatives of the Office and, as feasible, resident coordinators, within existing budget and meeting entitlements;

28. *Also requests* the Executive Director of the United Nations Office on Drugs and Crime to make provisions for allocations of staff and funding to ensure the sustainable delivery of independent evaluation;

29. *Further requests* the Executive Director of the United Nations Office on Drugs and Crime to engage in a dialogue with Member States as of July 2020, in order to present, before the reconvened sessions of the Commission on Crime Prevention and Criminal Justice and the Commission on Narcotic Drugs in 2020, a revised longer-term vision or strategy for the Office, including its headquarters and a strengthened and sustainable field network, as well as information on the financial implications of that vision or strategy and on potential reallocations to address those implications, taking into account the relevant recommendations emanating from the strategic evaluations carried out by the Independent Evaluation Unit of the Office and from management responses;

30. *Requests* the United Nations Office on Drugs and Crime to strengthen its efforts to encourage donors to provide general-purpose funding, including by further increasing the transparency and quality of its reporting, and encourages Member States and other donors to consider providing support to the general-purpose funds of the Office.

## Chapter II

### Strategic management, budgetary and administrative questions

3. At the 1st meeting of the reconvened twenty-eighth session of the Commission on Crime Prevention and Criminal Justice, held jointly with the reconvened sixty-second session of the Commission on Narcotic Drugs on 12 December 2019, the Commission on Crime Prevention and Criminal Justice considered agenda item 4, which read as follows:

“4. Strategic management, budgetary and administrative questions:

(a) Work of the standing open-ended intergovernmental working group on improving the governance and financial situation of the United Nations Office on Drugs and Crime;

(b) Directives on policy and budgetary issues for the United Nations crime prevention and criminal justice programme;

(c) Working methods of the Commission;

(d) Staff composition of the United Nations Office on Drugs and Crime and other related matters.”

4. For its consideration of item 4, the Commission had before it the following:

(a) Note by the Secretariat on the work of the standing open-ended intergovernmental working group on improving the governance and financial situation of the United Nations Office on Drugs and Crime (E/CN.7/2019/3/Add.1-E/CN.15/2019/3/Add.1);

(b) Report of the Executive Director on the consolidated budget for the biennium 2020–2021 for the United Nations Office on Drugs and Crime (E/CN.7/2019/14-E/CN.15/2019/16);

(c) Report of the Executive Director on gender balance and geographical representation within the United Nations Office on Drugs and Crime (E/CN.7/2019/15-E/CN.15/2019/17);

(d) Report of the Advisory Committee on Administrative and Budgetary Questions on the consolidated budget for the biennium 2020–2021 for the United Nations Office on Drugs and Crime (E/CN.7/2019/16-E/CN.15/2019/18);

(e) Conference room paper containing the draft proposed programme plan for 2021 and performance information for 2019 for the United Nations Office on Drugs and Crime (E/CN.7/2019/CRP.13-E/CN.15/2019/CRP.9).

5. The Director of the Division for Management of the United Nations Office on Drugs and Crime (UNODC) and the Director of the Division for Policy Analysis and Public Affairs of UNODC made introductory statements. The observer for Spain in his capacity as Co-Chair of the standing open-ended intergovernmental working group on improving the governance and financial situation of UNODC, also made an introductory statement.

6. Statements were made by the observers for Egypt (on behalf of the Group of 77 and China) and Namibia (on behalf of the Group of African States). Statements were also made by the representatives of the United States of America, the Islamic Republic of Iran, Afghanistan, Colombia, China, Brazil, the Russian Federation, Japan and Nigeria. The observers for the Netherlands and Switzerland also made statements.

## A. Deliberations

7. Many speakers thanked the Executive Director of UNODC, Yury Fedotov, for his work in leading the Office over the past decade and welcomed the incoming Executive Director, Ghada Fathi Waly, to the position.

8. Several speakers expressed appreciation for the crucial role and work of the standing open-ended intergovernmental working group on improving the governance and financial situation of UNODC in enhancing the transparency and accountability of the Office and strengthening cooperation and trust between Member States and UNODC. It was noted that the working group served as a useful forum for regular consultations and review, including on matters related to the Office's programme plans, the implementation of global thematic, regional and country programmes, and financial, administrative and other issues. In that connection, the importance of providing information in a transparent and timely manner in order to support decision-making was highlighted and UNODC was urged to increase its efforts to that end.

9. During the discussions on the consolidated budget for the biennium 2020–2021, the importance of sustainable funding for the implementation of the mandates of the Office in the areas of international drug control and crime prevention and criminal justice was highlighted. Several speakers noted with concern the challenges UNODC was facing owing to the shortfall in general purpose funding and underlined that that continuing funding trend could affect the Office's ability to efficiently maintain core programmatic functions, in particular normative work, strategic thematic guidance and research. UNODC was requested to ensure that the budgets for future budget cycles would be submitted in full compliance with the relevant resolutions, well in advance of their submission to the Advisory Committee on Administrative and Budgetary Questions, in order to ensure advance consultations and discussions. UNODC was also requested to increase transparency regarding resource expenditure and allocation and broaden the use of programme support costs.

10. Several speakers reiterated the importance of adequate, predictable and stable funding for UNODC to ensure the continuity of the provision of technical assistance, in particular to developing countries. The need for UNODC to enhance the effectiveness of its technical assistance programmes and activities, in close consultation with and under the guidance of Member States, was underscored.

11. The efforts made by UNODC with regard to the implementation of United Nations development system reform, including in relation to the surge capacity, were welcomed by several speakers. Some speakers called for a balanced approach and highlighted that the Office's sustained involvement, both at headquarters and in field offices, and its integrated approach to developing global thematic, regional and country programmes contributed to the impact of its technical assistance. Some speakers called for enhanced efforts towards achieving coherence in the United Nations system and further promoting coordination with the resident coordinators and other agencies.

12. Some speakers highlighted the need to strengthen a results-based approach to technical cooperation, in line with United Nations development system reform, which emphasized accountability and transparency. Some speakers emphasized that the Office's work made important contributions to the efforts of Member States to achieve the targets of the 2030 Agenda for Sustainable Development. Some speakers underlined that the Office's mandates were specialized and should not be exhausted by efforts to achieve the Sustainable Development Goals.

13. Some speakers highlighted the need for UNODC to continue to implement United Nations management reform and, in that regard, to enhance efforts to promote transparency and accountability in the work of the Office.

14. The need to strengthen the culture of evaluation within UNODC at all stages of programme planning, development and implementation in the context of results-based management was highlighted.

15. The progress made by UNODC in achieving gender equality in its staff composition was welcomed by several delegations. The Executive Director of the Office was requested to increase efforts to achieve equal representation of women at the Professional, senior and policymaking levels, and to report on the progress of such efforts to the Commission on Crime Prevention and Criminal Justice and the Commission on Narcotic Drugs.

16. Many speakers expressed the view that greater efforts were needed to increase geographical diversity and equitable geographical representation in the staff composition of the Office. Concern was expressed about the insufficient progress made in the efforts to enhance the representation of developing countries, in particular those that were unrepresented or underrepresented. The Executive Director was requested to intensify efforts to ensure equitable geographical representation, in particular at the Professional, senior and policymaking levels, including through the establishment of a balanced geographical representation team within the Office of the Executive Director.

17. A number of speakers stressed the importance of Article 101 of the Charter of the United Nations for recruitment policies and highlighted the need for competence and merit to serve as the basis for staff recruitment, including when considering ways to enhance gender balance and geographical representation.

18. Reference was made by delegations to the zero-tolerance policy of the United Nations regarding sexual exploitation and harassment, and in that regard the Office was called upon to continue its efforts to implement the relevant recommendations.

## **B. Action taken by the Commission**

19. At the joint meeting, the Commission took note of Economic and Social Council decision 2017/236, in which the Council decided to renew the mandate of the standing open-ended intergovernmental working group on improving the governance and financial situation of UNODC, until the sessions of the Commission on Narcotic Drugs and the Commission on Crime Prevention and Criminal Justice to be held in the first half of 2021, and elected Natasha Pinheiro Agostini (Brazil) as Co-Chair of the working group, in accordance with the procedure set out in Commission on Narcotic Drugs resolution 52/13 and Commission on Crime Prevention and Criminal Justice resolution 18/3.

20. At its 2nd meeting, on 13 December, the Commission adopted resolution 28/4, entitled “Budget for the biennium 2020–2021 for the United Nations Crime Prevention and Criminal Justice Fund” (see chap. I, sect. B).



## Chapter III

### **Follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice**

21. At its 2nd meeting, on 13 December 2019, the Commission considered agenda item 9, entitled “Follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice”.

22. The Chair of the Commission made an introductory statement. The Director of the Division for Treaty Affairs of UNODC, in his capacity as Executive Secretary of the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice, made a statement. The Secretary of the Commission, in her capacity as Secretary of the Fourteenth Congress, made an audiovisual presentation.

23. The representative of Japan, the host country of the Fourteenth Congress, made a statement that included an audiovisual presentation on the venue of the Fourteenth Congress. Statements were also made by the representatives of Indonesia, Afghanistan, Guatemala and Brazil and the observer for El Salvador.

#### **Deliberations**

24. The Chair provided information about the status of organizational and substantive preparations for the Congress and in that regard referred to, inter alia, the regional preparatory meetings held between January and April 2019 and the informal consultations held in October and November 2019 on the draft declaration of the Fourteenth Congress.

25. The Director of the Division for Treaty Affairs of UNODC informed the Commission that the arrangements between the United Nations and the host country of the Fourteenth Congress had been finalized and that the invitations to the Fourteenth Congress had been sent out. He also provided the Commission with further details regarding the informal consultations on the draft declaration of the Fourteenth Congress and the draft resolution entitled “Follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice”, which was approved by the Commission at its twenty-eighth session, in May 2019, for adoption by the General Assembly. The Secretary of the Commission provided organizational information on the Fourteenth Congress, including on the proposed programme of work, the submission of documents, registration, ancillary meetings and high-level side events.

26. The representative of Japan provided logistical information, including on accommodations, applying for visas, and transportation, and underscored the commitment of the host country to successfully organizing the Fourteenth Congress.

27. Other speakers expressed gratitude to the Government of Japan and the Secretariat for the organizational and substantive preparations for the Fourteenth Congress. Some speakers mentioned priority issues to be included in the draft declaration.

## Chapter IV

### Provisional agenda for the twenty-ninth session of the Commission

28. At its 2nd meeting, on 13 December 2019, the Commission considered agenda item 11, entitled “Provisional agenda for the twenty-ninth session of the Commission”. The Chair introduced the item and brought to the attention of the Commission matters relating to the organization of work for its twenty-ninth session.

#### A. Deliberations

##### 1. Duration of the twenty-ninth session and other arrangements

29. The Chair of the Commission recalled that, in its decision 2019/223, the Economic and Social Council had approved the provisional agenda and documentation for the twenty-ninth session of the Commission.

30. The Chair also recalled that the extended Bureau, at its meeting on 3 December 2019, had recommended Monday, 18 May, to Friday, 22 May 2020, as the dates for the twenty-ninth session of the Commission and Thursday, 3 December, and Friday, 4 December 2020, as the dates for the reconvened twenty-ninth session of the Commission. At its meeting, the extended Bureau had also recommended pre-session informal consultations to be held on Friday, 15 May 2020.

31. It was brought to the attention of the Commission that, in accordance with its decision 21/1, the firm deadline for the submission of draft resolutions would normally be one month prior to the commencement of the session. However, given that the Fourteenth Congress was to end on 27 April 2020 and to allow for enough time to prepare draft resolutions that take into account the outcome of the Fourteenth Congress, the extended Bureau, at its meeting on 3 December 2019, recommended that, on an exceptional basis, the deadline be set for Thursday, 30 April 2020 at noon.

##### 2. Thematic discussion

32. The Chair of the Commission recalled that, in accordance with Economic and Social Council decision 2016/241, the prominent theme and the topic of the thematic discussion at the twenty-ninth session of the Commission would be “Effective measures to prevent and counter the smuggling of migrants, while protecting the rights of smuggled migrants, particularly women and children, and those of unaccompanied migrant children”. In that regard, reference was made to the proposal on the sub-themes for the thematic discussion, which had been circulated to the members of the extended Bureau on 3 December 2019, with a deadline for the silence procedure set for 6 December 2019. Considering that the silence procedure had been broken, the Chair proposed that the Commission should maintain the overall theme, as set out in Economic and Social Council decision 2016/241, without sub-themes.

33. The Chair of the Commission recalled that, in its decision 18/1, on guidelines for thematic discussions of the Commission, the Commission urged Member States and regional groups to put forward their nominations for panellists not later than two months in advance of the session. The Chair also encouraged delegations to give due consideration to gender parity in the nomination of the panellists.

##### 3. Workshop of the United Nations crime prevention and criminal justice programme network

34. The Commission decided to accept, as it had done in previous years, a proposal by the United Nations crime prevention and criminal justice programme network to organize a workshop prior to the consideration of draft resolutions in the Committee of the Whole. The Chair informed the Commission that the proposed topic for the workshop would be

brought to the attention of the extended Bureau of the Commission at its twenty-ninth session for consideration and approval in due course.

**B. Action taken by the Commission**

35. At its 2nd meeting, on 13 December 2019, the Commission endorsed the dates, deadlines and arrangements for its twenty-ninth session referred to in paragraphs 29–34 above.

## Chapter V

### Other business

36. At its 2nd meeting, on 13 December 2019, the Commission considered agenda item 12, entitled “Other business”. No issues were raised under the agenda item.

## Chapter VI

### **Adoption of the report of the Commission on its reconvened twenty-eighth session**

37. At its 2nd meeting, on 13 December 2019, the Commission adopted the parts of its report on the organization of the session and administrative matters and on item 4 of the agenda (E/CN.15/2019/L.1/Add.7 and E/CN.15/2019/L.1/Add.8). The Commission also adopted a draft decision, introduced by the Chair, on the report of the Commission on its reconvened twenty-eighth session, for adoption by the Economic and Social Council (see chap. I, sect. A). The Commission also decided to entrust the finalization of the report to the Chair of the Commission, with the assistance of the Rapporteur.

## Chapter VII

### Organization of the session and administrative matters

#### A. Opening and duration of the session

38. The Commission on Crime Prevention and Criminal Justice held its reconvened twenty-eighth session in Vienna on 12 and 13 December 2019.

39. The Economic and Social Council, in its decision 2011/259, entitled “Joint meetings of the reconvened sessions of the Commission on Narcotic Drugs and the Commission on Crime Prevention and Criminal Justice”, decided that, starting in 2011, the Commission on Narcotic Drugs and the Commission on Crime Prevention and Criminal Justice would hold joint meetings during their reconvened sessions for the sole purpose of considering agenda items included in the operational segment of the agendas of both Commissions, with a view to providing integrated policy directives to UNODC on administrative, budgetary and strategic management issues. The Council also decided that the practice of holding back-to-back reconvened sessions of the Commissions would be continued to enable each Commission to consider, in separate meetings, agenda items included in the normative segment of its agenda.

40. The Commission held a total of two meetings during its reconvened twenty-eighth session. Pursuant to Council decision 2011/259, one meeting of the Commission on Crime Prevention and Criminal Justice was held jointly with the Commission on Narcotic Drugs in order to consider item 8 of the agenda of the Commission on Narcotic Drugs and item 4 of the agenda of the Commission on Crime Prevention and Criminal Justice.

41. At the joint plenary meeting, the Chair of the Commission on Narcotic Drugs and the Chair of the Commission on Crime Prevention and Criminal Justice made statements.

#### B. Attendance

42. The reconvened twenty-eighth session was attended by representatives of 27 States members of the Commission (12 were not represented). Observers for other States Members of the United Nations, representatives of entities of the United Nations system and observers for intergovernmental and non-governmental organizations also attended. A list of participants is contained in document E/CN.15/2019/INF/3.

#### C. Documentation

43. The documents before the Commission at its reconvened twenty-eighth session are listed in a conference room paper (E/CN.15/2019/CRP.8/Add.1).

#### D. Closure of the reconvened twenty-eighth session

44. At the 2nd meeting, on 13 December 2019, a closing statement was made by the Chair of the Commission.