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Report of the Security Council mission to Afghanistan, 31 October to 7 November 2003

I. Executive summary

- 1. The Security Council mission to Afghanistan took place at a critical juncture in the Bonn process. It coincided with the release of the draft constitution, which provided the first opportunity to solicit the opinions of Afghans on the constitutional process. The mission was greatly welcomed and appreciated by all Afghan interlocutors. Its members felt that, despite ethnic divisions and factional fighting, there did not appear to be any separatist tendencies in Afghanistan. The eagerness expressed by the Afghan interlocutors to improve their living conditions greatly impressed the mission. At the same time, increasing frustration about the lack of a peace dividend and tangible benefits was voiced.
- 2. The Afghan Government, with the support of the international community, has made significant progress in implementing the Agreement on Provisional Arrangements in Afghanistan pending the Re-establishment of Permanent Government Institutions (Bonn Agreement; see S/2001/1154) and recovering from the devastation caused by over two decades of war. The mission noted that strides had been made in many areas, including the successful launch of a new national currency, the ongoing reconstruction of roads, the reopening of schools, progress in the reform of the security sector, the start of a national disarmament, demobilization and reintegration campaign, the preparations for the Constitutional Loya Jirga and the release of a draft constitution.
- 3. Notwithstanding those gains, major challenges lie ahead and much remains to be done if the peace process is to become irreversible and security in Afghanistan realized. Insecurity caused by terrorist activities, factional fights and drug-related crime remains the major concern of the Afghans today. The south and south-east were highlighted by all interlocutors in this regard, where insecurity, including attacks against non-governmental organizations (NGOs), was contributing to a slowing of reconstruction. The threats faced by the region limited access of government and development agencies. This, in turn, increases the risk that the population could become disenchanted and be left out of the peace process. While the Afghan government representatives were rather optimistic regarding the expansion of central authority in all provinces, representatives of NGOs expressed their concerns about the challenges faced in tackling insecurity, violations of human rights, impunity, corruption and the increasing trend in the production and



trafficking of drugs. According to them, the existing gap between the expectations of the Afghan people and the funds provided by the international community could jeopardize the political process.

- 4. In too many areas, individuals and communities suffer from abuses of their basic rights by local commanders and factional leaders. The mission heard vehement complaints by women's organizations and civil society groups regarding intimidation, harassment and exclusion from social, economic and political activities. Judicial institutions remain weak, and the narcotic economy is largely unchecked. Insecurity from factional armies and extremist activities continue to destabilize many areas.
- 5. Such insecurity also poses a direct challenge to the full implementation of the Bonn Agreement, as it constricts the political space necessary for national political processes and blocks access to many areas, threatening to disenfranchise parts of the population, notably in majority Pashtun areas.
- 6. Although some progress had been made in reconstruction and economic stabilization, the pace remained slow, and gains were increasingly under threat from factional forces, terrorism and the rapid growth of drug trafficking, which increasingly threatened to subsume the legal economy. The mission was informed that farmers had gains between 4 and 20 times higher with illicit crops than with traditional crops. If Afghanistan is to achieve a basic level of self-sufficiency in the medium term, a greater infusion of donor assistance would be required in the near term. Not addressing the consequences of drug trafficking, instability and the terrorist networks would potentially cost far more in the medium to longer term.
- 7. Successfully addressing the above-mentioned challenges will ultimately depend upon the further expansion of the authority of the central Government to ensure its control of all armed forces and weapons as well as national revenues, and the establishment of representative and effective national institutions responsible for ensuring justice and security.
- 8. The recent expansion of the mandate of the International Security Assistance Force (ISAF) was unanimously welcomed by the Afghans. However, they considered the envisioned deployment of a German provincial reconstruction team to Kunduz insufficient and called for the deployment of ISAF contingents throughout Afghanistan. They emphasized that strong support of international forces was necessary to provide an enabling environment for the Bonn process so as to build up the national army and police and to extend central government authority to the provinces. The Special Representative of the Secretary-General, Lakhdar Brahimi, shared this view. The mission welcomes the enhanced coordination between the Government, ISAF and the coalition forces.
- 9. The achievement of peace and security in Afghanistan will also depend upon the continued and coordinated political and financial support of Afghanistan by the international community.

II. Recommendations

10. The mission reminds all parties that have made a commitment to participate in the disarmament, demobilization and reintegration process that, in accordance with a presidential decree, the new national army, national police

and border police are to be responsible for security and law and order in Afghanistan. All other armed units are to be dissolved. As a first step towards dissolution, the mission recommends, in accordance with annex I to the Bonn Agreement, that all factional forces be withdrawn from Kabul as a matter of urgency.

- 11. Given the importance of building up Afghan capacity in the security sector, the mission draws the attention of the international community to the need for enhanced assistance activities in this area, in particular regarding the accelerated training and further deployment of the national police and Afghan national army, and to urgently commit further funds to the Law and Order Trust Fund.
- 12. The mission urges the Afghan Transitional Administration to take all possible measures to strengthen national unity and reconciliation and to ensure broad and universal participation in the peace process, in particular with regard to the role of women. As a concrete measure, the mission recommends that the Administration follow through with the reform of the Ministry of Defence that was recently launched. Such a reform process should be extended to other key institutions.
- 13. The mission recognized the difficulty of organizing general elections: insecurity and the risks of disenfranchising a large segment of the population from the political process. It stressed the importance of tackling these issues so that the elections could be held within the time frame provided in the Bonn Agreement. In this regard, the mission noted the transitional provisions of the draft constitution, in particular the definition of a transitional period contained in it, which would include presidential elections followed by parliamentary elections as soon as possible.
- 14. In order to ensure the necessary financial support and political momentum for peace and stability in Afghanistan, the mission noted with interest the wish of the Afghan president to convene a follow-up conference to the Bonn process early next year, following the conclusion of the Constitutional Loya Jirga. The mission invites the Secretary-General to study the possibilities for such a conference.
- 15. The mission calls upon all the neighbours of Afghanistan to fully implement the Kabul Declaration on Good-neighbourly Relations of 22 December 2002 (S/2002/1416, annex) and to redouble their efforts, in particular within the framework of the tripartite commission, to help preserve peace and security in Afghanistan, especially in the southern and south-eastern areas.
- 16. In order to strengthen the central Government and the basic institutions of the State, the mission recommends that the Afghan Transitional Administration initiate a process of national reconciliation directed to all Afghans willing to help rebuild the country irrespective of past events.

III. Mission statement

17. By his letter dated 1 October 2003 (S/2003/930), the President of the Security Council informed the Secretary-General that the members of the Council had decided to send a mission to Afghanistan. The mission was conducted from 31

October to 7 November 2003. The terms of reference, composition and programme of the mission are annexed to the present report (see annexes I and II).

- 18. The mission left New York on 31 October and visited Afghanistan from 2 to 6 November. Based in the capital, Kabul, the mission travelled to Herat (3 November) and Mazar-i-Sharif (5 November). Although a visit to Kandahar was planned, the prevailing security situation necessitated its cancellation. En route to Kabul, in Islamabad, the mission received a briefing from Fariq Osman Hyder, Additional Foreign Secretary of the Ministry of Foreign Affairs of Pakistan.
- 19. In Afghanistan, the mission held extensive discussions on the implementation of the Bonn Agreement and the implications of Security Council resolution 1510 (2003) with the Afghan Transitional Administration, regional leaders, the United Nations Assistance Mission in Afghanistan (UNAMA), United Nations agencies, ISAF, the coalition forces, the diplomatic community, NGOs and civil society.
- 20. The primary message of the mission to the Afghan people was that Afghanistan remained high on the agenda of the Security Council and that the international community continued to support the peace process in Afghanistan. To the Afghan Transitional Administration, the mission underscored the Council's support of the Bonn process and expressed its strong interest in the constitutional and electoral processes. To the local and provincial authorities, the mission sent a clear message that it was imperative that they participate in the Bonn process and that they cooperate with the central Government.

IV. Key issues

General security

21. Throughout the visit, security was at the centre of the mission's discussions. The mission clearly saw how the lack of security ("the rule of the gun") affected the entire Afghan peace process. According to Afghan interlocutors, the three main sources of insecurity are terrorism, factional fighting and drug production and trafficking.

Terrorism

- 22. In the provinces of the south, south-east and east, insecurity is greatly exacerbated by terrorist attacks from suspected members of the Taliban and Al-Qaida, and supporters of Gulbudin Hekmatyar. These elements pose a significant threat to the newly established Afghan National Army and national police forces, to Afghans supportive of the central Government and, increasingly, to the assistance community. These threats have significantly slowed reconstruction by limiting the access of government, international humanitarian and development agencies. This, in turn, increases the risk that the predominately Pashtun population already frustrated by its relatively low level of representation in the Government will become marginalized. In this regard, the mission welcomes plans by the coalition forces to deploy pilot provincial reconstruction teams in the south and south-east.
- 23. Long-term stability for Afghanistan cannot be achieved without the cooperation of the neighbouring States. Many of the Afghan interlocutors

consistently spoke of instability caused by members of the Taliban and Al-Qaida believed to be crossing the border into Afghanistan. However, in briefings, the Additional Foreign Secretary and the Ambassador of Pakistan to Afghanistan assured the mission that Pakistan was doing its utmost to control its border with Afghanistan and emphasized the need for further international assistance in that regard. The establishment of the tripartite commission between Afghanistan, Pakistan and the United States of America is welcome, and the mission encourages the commission to increase dialogue among its participants.

Factional fighting

24. In too many areas of the country, the arbitrary control exercised by local commanders and factional armies has resulted in heavy casualties. Last month, the heaviest factional fighting since the start of the Bonn peace process took place in Mazar-i-Sharif. In meetings with provincial officials and factional leaders in Herat and Mazar-i-Sharif, the mission emphasized the importance of cooperation between the provinces and the central Government. It also emphasized the need for the respect of human rights and the existence of a civil society. In particular, in the meeting with Ustad Atta Mohammed and General Abdul Rashid Dostum, the mission, in strong terms, underlined the need to implement the reforms outlined for the north. The reforms include: (a) the restructuring of the seventh and eighth corps to combine them into a unified national force; (b) the demilitarization of Mazar-i-Sharif; (c) the collection of heavy weapons; and (d) the appointment of professionals to key positions and the defactionalization of the local administration. For their part, they expressed concern that the constitution would not address their specific needs, in particular regarding the lack of democratic mechanisms for the election of provincial and local authorities. They reiterated to the mission their commitment to fulfil the disarmament, demobilization and reintegration programme, which had to be universal and inclusive. They also expressed their concerns on issues related to "power-sharing", appointments to governmental posts and impartiality of central authorities to all factions.

Narcotic drugs

25. Many interlocutors, including President Hamid Karzai and Foreign Minister Abdullah, listed drug production and trafficking as a major source of instability. Drug production and trafficking feed terrorism, criminality and corruption. Mr. Brahimi underscored that the magnitude of the problem could lead to Afghanistan becoming a narco-state. As described by Finance Minister Ashraf Ghani, the production of opium is draining resources from Afghanistan because it results in larger defence, health and economic costs. He urged the international community to provide prosecutable evidence, which would contribute to the isolation of the perpetrators. The United Kingdom of Great Britain and Northern Ireland is leading international assistance to the Afghan Transitional Administration in the narcotic drugs sector through institution-building, law enforcement, demand reduction and comprehensive measures to promote alternative livelihoods. Representatives of NGOs said that the lack of resources for economic development and the low prices of alternative crops had contributed to the increase in the cultivation of poppies. Senior Transitional Administration officials and NGO

representatives emphasized the need for a comprehensive programme of action to combat drug production and trafficking. Furthermore, they highlighted the need for increased cooperation from neighbouring States in that regard. At the same time, it was clear that there was no single solution that would quickly resolve the issue. Progress in counter-narcotics was not possible without parallel progress in security, reconstruction and extension of the authority of the central Government. Since drugs originating from Afghanistan had a significant impact on end-user markets, there was a need to strengthen drug control efforts beyond Afghanistan, including along the borders. The mission commends the initial efforts made by the Afghan Government in counter-narcotics, and calls for a sustained, coordinated and comprehensive effort to combat drug production and trafficking.

International security assistance

- 26. The mission reiterates that ultimately it is Afghan security institutions that must assume responsibility for national security. However, until they can be developed there will be a continued need for international forces to provide security. In this regard, all interlocutors warmly welcomed Security Council resolution 1510 (2003) and sought clarity on its implications for security beyond Kabul in the immediate to near future.
- 27. The mission was impressed by the positive contribution of ISAF to security in Kabul and the role of the provincial reconstruction teams in Mazar-i-Sharif. It looks forward to further contributions of the Force to the Bonn process, in particular in support of the Constitutional Loya Jirga and the electoral process.
- 28. Representatives of the coalition forces, recognizing that effective counter-terrorism efforts required a comprehensive long-term strategy, outlined their current thinking. The approach would integrate the efforts of the international community and provide a platform for the extension of government structures in areas that were the most insecure (the south and south-east). The coalition intends to deploy a provincial reconstruction team in Kandahar to provide the population with greater confidence in their security, which in turn would improve conditions for reconstruction, the establishment of the Government's administrative structures and disarmament, demobilization and reintegration. Once the outcome of the pilot phase was assessed and the model refined, the possibility of deploying additional coalition provincial reconstruction teams and creating a "regional development zone" in the south and south-east would be given consideration.

Security sector reform

29. The mission was briefed on initiatives to accelerate security sector reform. Efforts towards the development of the national police (target strength of some 20,000 by June 2004) and military forces (target strength of 70,000 by 2008) received a significant boost this month with the provision of additional assistance from the United States. These initiatives are of particular importance in creating an environment in which the Constitutional Loya Jirga and electoral processes can be conducted successfully (Minister of the Interior Ali Jalali said it was "a race against time"). Their deployment also serves to build public confidence in the law and order structures of the State. Mr. Jalali highlighted the importance of providing regular

funding to the Law and Order Trust Fund, in particular for the salaries of police officers.

30. With the appointment of 22 new senior-level officials, the first step in reforming the Ministry of Defence has been implemented. The Afghan interlocutors and their international partners underscored that while much more was required to transform the Ministry into a truly representative body, this progress allowed the pilot phase of the disarmament, demobilization and reintegration exercise to commence in Kunduz. The mission invites the Afghan Transitional Administration to build on those initial measures to complete the reform process and extend it to other key institutions, starting with the Ministry of the Interior and intelligence services, to ensure that they are both broadly representative and professional.

Bonn process

- 31. The mission was encouraged by the progress made towards achieving peace in Afghanistan and the concurrent efforts towards the development of a State that is sustainable and accountable to the population. To date, the benchmarks of the Bonn peace process have been attained, broadly on schedule. But progress has been neither uniform nor without serious setbacks. Continued security problems, the clearly limited writ of the Government and the absence of the rule of law remain serious obstacles to the successful conclusion of the Bonn process. The failure of armed factions to abide by the specific commitment made in the Bonn Agreement (S/2001/1154, annex I, para. 4), namely to withdraw from Kabul, seriously impinges on the Government's authority at its very core and should be remedied without further delay.
- 32. Afghanistan has now entered the most critical juncture in the peace process—the draft constitution was released on 3 November and preparations for the Constitutional Loya Jirga and the start of the electoral registration exercise are under way. These processes by their nature, even in the best of conditions, bring to the forefront issues that divide society. In Afghanistan, the conditions necessary for a credible national political process are not yet in place: national reconciliation requires greater focus; political parties need time to develop; national institutions must undergo reform; and the power of factional leaders must be diminished. Furthermore, some local commanders continue to ignore the demands of the central Government vis-à-vis appointments of provincial officials and the remittance of customs revenue.
- 33. The mission, following discussions with the head of the UNAMA Electoral Unit, is of the view that, notwithstanding the substantial efforts made by UNAMA and the Afghan electoral authorities, the ability to undertake registration is made precarious not only by the lack of security, which currently prevents access in particular to significant Pashtun areas, but also by the dearth of voluntary funding on which the project is dependent. The mission learned that for the completion of the registration process, a total of \$62 million was required.
- 34. The draft constitution, which was released during the mission's visit, provides for a transitional arrangement. This provision, if accepted by the Constitutional Loya Jirga, allows a gap (of up to 12 months) between the convening of the presidential and parliamentary elections. Nevertheless, President Karzai expressed concern that such a delay might be construed as an illegitimate attempt to hold onto

power and fuel frustration over the perceived lack of balanced representation in the central Government and its limited authority. Such sentiments could alienate parts of the population, notably in majority Pashtun areas. To avoid the consolidation of the power base of factional leaders, it is important for credible elections to take place as soon as possible after the presidential elections. Mr. Brahimi shared his view with the mission that the Bonn Agreement should be implemented in spirit, but not at any cost.

Reconstruction

- 35. The mission was encouraged to learn of the progress made in the areas of reconstruction and governance. Significant steps have been taken, including the establishment of a national development framework, the introduction of a new national currency and the ongoing reconstruction of major roads. The Minister of Finance shared his vision for the rapid construction of a road network that would allow Afghanistan to regain its traditional role as a land bridge between South and Central Asia. Such a network would also facilitate the expansion of the central Government's authority into the provinces. Key ministers of the Afghan Transitional Administration underscored the importance of implementing major infrastructural projects, such as a water system, including irrigation and reservoirs, and a gas pipeline network.
- 36. Furthermore, in a convincing presentation, Finance Minister Ghani outlined his vision for the economic sustainability of Afghanistan. He expressed his hope that in the next five years reforms and structures put in place would yield \$500 per capita income and \$1.5 billion in domestic revenues. Attaining this goal would require double-digit growth and sustained international assistance. He urged donors to focus their assistance in no more than three sectors.
- 37. The mission was also very encouraged by initiatives of the Minister of Finance to combat corruption and to implement measures of good governance. He underscored that the return of the highly qualified Afghan diaspora would be desirable. However, a constraining factor was the relatively low pay scales. The work of the Minister of Rural Rehabilitation and Development, in particular the efficient refurbishment of his Ministry and the large number of its national programmes, which promotes local empowerment, was also noted with appreciation by the mission.

Human rights and gender issues

- 38. The mission met with representatives of civil society and of the Afghan Independent Human Rights Commission in Kabul, Herat and Mazar-i-Sharif. Many of the representatives described vividly the general situation in their areas, which was characterized by the pervasive abuse of a broad range of basic human rights. To regional leaders, the mission emphasized the importance of a vibrant civil society and respect for human rights for the stability of Afghanistan.
- 39. NGO and civil society representatives called for an end to impunity and the establishment of a mechanism for transitional justice and the deployment of human rights monitors. They stressed that it was unacceptable that perpetrators of grave human rights violations in the past continued to hold high public office. However,

senior officials of the Afghan Transitional Administration and other interlocutors suggested that at present Afghanistan was too weak to face the challenges of the past and that the focus should rather be on the establishment of good-governance practices.

- 40. The mission had an opportunity to exchange views with the Minister for Women's Affairs, Habiba Sohrabi, and received briefings from civil society representatives on gender issues. The rights of women, particularly their active participation in social, political and economic spheres, continued to be seriously hampered by culture, customs and the lack of security. The mission was shocked to learn about the frequent death threats against women's rights activists and that the rate of suicide among women was very high in the past six months alone there have been more than 40 cases, often as women were reacting in desperation against forced marriages.
- 41. Civil society representatives underlined the need for women's needs to receive serious and immediate attention. In particular, they were concerned about the present draft of the constitution, which in their view did not provide sufficiently explicit guarantees for women's rights, and they called upon the international community to pay close attention to the matter.
- 42. Finally, the members of the mission highly commend the tireless efforts and leadership of Mr. Brahimi. They are impressed by the dedication of UNAMA staff, who serve in an extremely challenging and insecure environment. They also express appreciation to the Afghan Transitional Administration and UNAMA for their hospitality during their visit.

Annex I

Terms of reference and composition of the Security Council mission to Afghanistan

Terms of reference

- 1. The members of the Security Council have decided to send a mission to Afghanistan. The visit will take place from 31 October to 7 November 2003. The mission will visit Kabul, Herat, Kandahar and Mazar-i-Sharif.
- 2. The mission has the following objectives:
 - To underscore the international community's unwavering commitment to the peace and reconstruction process in Afghanistan and to promote further international and regional support to this end.
 - To review the progress achieved so far and to encourage the Afghan Transitional Administration to further strengthen the implementation of the Bonn Agreement, inter alia, with respect to security sector reform, disarmament, demobilization and reintegration, and the election process.
 - To observe the operations of the United Nations Assistance Mission in Afghanistan (UNAMA), including its role in assisting the Afghan Transitional Administration in preparing for the elections and in implementing the constitution and in coordinating all United Nations activities.
 - To observe the operations of the International Security Assistance Force in Afghanistan, to discuss ways to improve the security situation and to expand the authority of the Afghan Transitional Administration throughout the country, and, in this context, to obtain a fuller understanding of the role of the provincial reconstruction teams.
 - To review the humanitarian and human rights situation, in particular with regard to women, children, refugees and internally displaced persons, and to assess the status of rehabilitation and reconstruction efforts.
 - To review the implementation of the Kabul Declaration on Good-neighbourly Relations of 22 December 2002.
 - To convey a strong message to regional and factional leaders about the need to reject all violence, condemn extremist, terrorist and illegal drug activities, ensure public order and safety, promote inter-ethnic reconciliation and support the implementation of the Bonn Agreement and fully cooperate with the Afghan Transitional Administration in line with the agreement of 22 May 2003 and UNAMA to these ends.

Composition

Germany (Ambassador Gunter Pleuger, head of mission)

Angola (Counsellor Candido Pereira dos Santos Van-Dunem)

Bulgaria (Ambassador Stefan Tafrov)

Cameroon (Minister Counsellor Mathieu Blaise Banoum)

Chile (Counsellor Armin Andereya)

China (Minister Counsellor Jingye Cheng)

France (Ambassador Jean-Marc de La Sablière)

Guinea (Minister Counsellor Boubacar Diallo)

Mexico (Ambassador Adolfo Aguilar Zinser)

Pakistan (Ambassador Masood Khalid)

Russian Federation (Ambassador Gennadi Gatilov)

Spain (Ambassador Inocencio Arias)

Syrian Arab Republic (Counsellor Bassam Sabagh)

United Kingdom of Great Britain and Northern Ireland (Ambassador Emyr Jones Parry)

United States of America (Ambassador John D. Negroponte)

Annex II

Programme of the Security Council mission to Afghanistan (31 October-7 November 2003)

Sunday, 2 November

| 0800 | Departure Dubai |
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| 1100 | Arrival Islamabad |
| 1200 | Departure from Islamabad |
| 1510 | Arrival Kabul |
| 1520 | Press Encounter (at airport) |
| 1545-1620 | Dr. Abdullah Abdullah, Minister of Foreign Affairs, accompanied by SRSG and Karl Fischer, Senior Advisor/External Relations Ministry of Foreign Affairs |
| 1630-1930 | H.E. President Karzai, Vice Presidents Marshall Mohammad Qassim Fahim, Hydayet Amin Arsala, Mohammad Karim Khalili, and Nematullah Sharani, accompanied by SRSG and interpreter Presidential Palace |
| 2000-2130 | Light Dinner and Briefing with Lieutenant-General Götz Gliemeroth, Commander ISAF ISAF HQ |
| 2130 | Departure from ISAF HQ to Accommodation |

Monday, 3 November

| 0615 | Departure from Gandamak Lodge to Turkish Embassy | |
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| 0645 | Departure from Turkish Embassy to Airport | |
| 0745 | Depart Kabul for Herat, accompanied by Karl Fischer, Senior Advisor/External Relations | |
| 0900 | Arrival in Herat | |
| 0945-1045 | Deputy Governor of Herat (will meet delegation at airport and accompany to Governor's Residence) | |
| 1100-1145 | Meetings with members of the Afghan Independent Human Rights Commission (AIHRC) and civil society representatives UNAMA Western Regional Office | |
| 1200-1245 | Lunch Meeting with UN Agency Heads and NGO representatives UNAMA Western Regional Office or UNICA Guesthouse | |
| 1245-1345 | Advisory Shura UNAMA Western Regional Office | |
| 1345-1400 | General Baz Ahmadi, 4th Army Corps Commander | |

| 1415-1430 | Press Encounter (at airport) | | |
|-----------------------|---|--|--|
| 1545 | Departure for Kabul | | |
| 1700 | Arrival Kabul | | |
| 1815-1915 | Meeting with SRSG UNAMA, Building 6 Conference Room | | |
| 1930 | Dinner at the German Embassy for Security Council Members | | |
| 2130 | Return to Turkish Embassy | | |
| Tuesday, 4 November | | | |
| 0800 | Departure from Gandamak to UNAMA | | |
| 0815 | Departure from Turkish Embassy to UNAMA | | |
| 0830-0930 | Dr. Ashraf Ghani, Minister of Finance, accompanied by CoS Margareta Wahlstrom UNAMA, Building 6 Conference Room | | |
| 0930-1015 | Ambassador of Pakistan to Afghanistan UNAMA, Building 6 Conference Room | | |
| 1030-1115 | Major-General David Barno [p], Office of Military Cooperation — Afghanistan (OMC-A), and David Sedney, US Chargé d'Affaires, accompanied by SRSG UNAMA, Building 6 Conference Room | | |
| 1115-1215 | Ali Ahmed Jalali, Minister of Interior, accompanied by DSRSG Arnault UNAMA, Building 6 Conference Room | | |
| 1215-1300 | Lunch UNAMA, Building 6 Conference Room | | |
| 1315-1415 | General Rahim Wardak, Deputy Defence Minister and General Bismillah Khan, Chief of Staff, Ministry of Defence, accompanied by DSRSG Arnault and interpreter UNAMA, Building 6 Conference Room | | |
| 1445-1530 | Ambassador of Iran to Afghanistan UNAMA, Building 6 Conference Room | | |
| 1530-1730 | Security Sector Briefing, with Italy, Germany, Japan, United Kingdom, United States, France, UNAMA Military Advisory Unit, presentation by Afghanistan New Beginnings Programme UNAMA, Building 6 Conference Room | | |
| Wednesday, 5 November | | | |
| 0615 | Departure from Gandamak Lodge to Turkish Embassy | | |
| 0630 | Departure from Turkish Embassy to Airport | | |
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| 0730 | Depart Kabul for Mazar-i-Sharif, accompanied by Karl Fischer, Senior Advisor/External Relations | |
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| 0840 | Arrival in Mazar | |
| 0900-0930 | Engineer Habibullah, Interim Governor of Balkh Province UNAMA North Regional Office | |
| 0930-1015 | UNAMA, UN agencies, and NGOs UNAMA North Regional Office | |
| 1015-1045 | Major Guy Bennett, Chief of Staff, UK Provincial Reconstruction Team UNAMA North Regional Office | |
| 1045-1130 | Usted Atta Mohammad, Jamiat-i-Islami and General Abdulrashid Dostum, Junbesh-i-Milli UNAMA North Regional Office | |
| 1130-1200 | Sandwich Lunch UNAMA North Regional Office | |
| 1200-1330 | Multiparty Security Commission of the North UNAMA North Regional Office | |
| 1330-1430 | Civil Society Representatives, organized by the Afghan Independent Human Rights Commission UNAMA North Regional Office | |
| 1430-1500 | Press Encounter UNAMA North Regional Office | |
| 1500 | Departure to Airport | |
| 1530 | Departure for Kabul | |
| 1700 | Arrival in Kabul | |
| 1930 | Dinner hosted by the SRSG and the Ministry of Foreign Affairs Ministry of Foreign Affairs | |
| 2130 | Departure from Ministry of Foreign Affairs to Accommodation | |
| Thursday, 6 November | | |
| 0730 | Departure from Gandamak Lodge to Turkish Embassy | |
| 0740 | Departure from Turkish Embassy | |
| 0800-0900 | Mine Detection Dog Training, UN Mine Action Centre for Afghanistan Mine Dog Training Centre | |
| 1015-1100 | Dr. Hanif Atmar, Minister of Rural Rehabilitation and Development, accompanied by CoS Margareta Wahlstrom UNAMA, Building 6 Conference Room | |
| 1100-1145 | Dr. Sima Samar, Chairperson, and the Afghan Independent Human Rights Commission, accompanied by DSRSG Arnault UNAMA, Building 6 Conference Room | |

| 1145-1345 | Roundtable Discussion with Local and International Civil Society Representatives — organized in conjunction with the Agency Coordinating Body for Afghanistan Relief (ACBAR) UNAMA, Building 6 Conference Room |
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| 1345-1415 | Sandwich lunch with Heads of UN Agencies UNAMA, Building 6 Conference Room |
| 1415-1515 | Wrap up with SRSG, Heads of UN Agencies, Reginald Austin (Chief, UNAMA Electoral Component) UNAMA, Building 6 Conference Room |
| 1515-1545 | Press Conference UNAMA Building 6, Press Briefing Room |
| 1600 | Departure from UNAMA for Kabul International Airport |
| 1700 | Departure for Islamabad |
| 1830 | Arrival Islamabad |
| 1900 | Departure for Dubai |
| 2200 | Arrival Dubai |
| | |

Friday, 7 November

| 0930 | Depart Dubai |
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| 1310 | Arrive Munich |
| 1800 | Arrive New York |

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