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Response to the Executive Board on decision 2013/28 on additional resources for security measures

Executive summary

In its decision 2013/28, the Executive Board decided, in continuance of existing arrangements, to grant the Administrator with exceptional authority, during 2014-2017, in addition to the approved appropriation from regular resources for the institutional component of the integrated budget of \$1,510.4 million, to access up to \$30 million in regular resources for security measures. The Board also requested UNDP to provide additional information clarifying: (a) the rationale for the amount reserved; (b) situations under which it would be utilized; (c) new and emerging security mandates, as defined in the directives of the United Nations Department of Safety and Security, and the role of UNDP in this regard; and (d) the timeline for review of the amount committed under this provision.

This report has been prepared in response to this request. The Executive Board is requested to take note of the information contained herein.







- 1. In its decision 2013/28, the Executive Board decided, in continuance of existing arrangements, to grant the Administrator with exceptional authority, during 2014-2017, in addition to the approved appropriation from regular resources for the institutional component of the integrated budget of \$1,510.4 million, to access up to \$30 million in regular resources for security measures. The Board also requested UNDP to provide additional information clarifying: (a) the rationale for the amount reserved; (b) situations under which it would be utilized; (c) new and emerging security mandates, as defined in the directives of the United Nations Department of Safety and Security (UNDSS), and the role of UNDP in this regard; and (d) the timeline for review of the amount committed under this provision. This report has been prepared in response to the Executive Board's request for additional information.
- 2. The use of additional resources for security measures is limited to new and emerging security mandates as defined in the directives of UNDSS. Because UNDP has no authority over the budget of UNDSS, which is approved by the General Assembly as part of the United Nations budget, UNDP requires a funding mechanism which provides it with the option to rapidly access additional funding for security measures over and above the regular institutional budget, so as to address emerging security mandates as and when they occur and without delays.
- 3. The Executive Board has endorsed all requests made by UNDP for additional resources for security measures since 2004. UNDP has reported to the Executive Board on the use of these funds, most recently in the annual review of the financial situation, 2012 (DP/2013/43 and Corr.1 and Add.1).
- 4. It is important to note that this funding is for institutional activities with respect to security measures for UNDP staff and premises, and is not for programmatic activities. The Administrator is vigilant in containing the level of resources used for institutional activities, and UNDP has been able to reprioritize resources within past approved institutional budgets to finance activities related to security measures. To date the Administrator has never exercised the exceptional authority granted to her to access this provision for additional funding for security measures.
- 5. The additional funding for security measures is restricted to a fixed budgetary time period. Per the UNDP financial regulations and rules, regular resources approved for a fixed budgetary time period which are not utilized in that period revert to UNDP general resources. The additional funding for security measures which the Executive Board approved for the 2012-2013 period (decision 2011/32) has lapsed and is not available for use in 2014-2017.

Additional security measures endorsed by the Executive Board in previous budgetary periods

- 6. Taking into account the global political situation and the evolving security requirements following the bombing of the Canal Hotel in Baghdad, the Executive Board in decision 2003/22 granted the Administrator authority to access up to \$11.5 million as additional funding for security measures, to allow UNDP to respond to security emergencies. Because this provision was for the period 2004-2005 only and was not used during that time, it lapsed.
- 7. In decision 2008/1, the Executive Board granted the Administrator the authority to access up to \$10.2 million for 2008-2009, with the use of the funds limited to new and emerging security mandates, as defined in the directives of UNDSS, and with UNDP to report to the Executive Board on the use of the funds in its annual review of the financial situation. Because this provision was for the period 2008-2009 only and was not used during that time, it lapsed.
- 8. In decision 2010/1, the Executive Board granted the Administrator the authority to access up to \$17.4 million for 2010-2011 for security measures. Similar to the provision

endorsed in decision 2008/1, the Board decided that UNDP would limit the use of those funds to new and emerging security mandates, as defined in the directives of UNDSS, and that UNDP would report to the Executive Board on the use of those funds in its annual review of the financial situation. Because this provision related to the period 2010-2011 only and was not used during that time, it lapsed.

9. To prepare for the possibility of needing additional funding in order to meet General Assembly-mandated security costs connected to participation in the UNDSS field security programme (through the jointly funded activities), or to improve compliance with the Minimum Operating Security Standards (MOSS) during 2012-2013, the Administrator requested approval, similar to that granted for 2008-2009 and 2010-2011, to access up to \$15 million of regular resources for 2012-2013 in addition to the regular institutional budget earmarked for that purpose. Similar to earlier proposals made to the Executive Board, this request was approved by the Board in decision 2011/32. This provision related to the period 2012-2013 only and was not used during that time, so it lapsed.

Rationale for the amount of \$30 million for the provision of additional security measures in 2014-2017

10. In decision 2013/28, the Executive Board decided, in continuance of existing arrangements, to grant the Administrator with exceptional authority, during 2014-2017, to access up to \$30 million in regular resources for security measures. Of this total, a two-year provision of \$15 million is earmarked for 2014-2015 and a second two-year provision of \$15 million is earmarked for 2016-2017. The total amount for 2014-2017 represents the same level of funding approved for 2012-2013, multiplied by two as it now covers the four-year period of the 2014-2017 integrated budget.

Situations and new and emerging security mandates for which the provision would be utilized

- 11. As in the earlier proposals endorsed by the Executive Board, this provision relates to funding for institutional activities with respect to security measures for UNDP staff and premises. This funding is not for programmatic activities.
- 12. Furthermore, utilization of this provision will be limited to new and emerging security mandates as defined in UNDSS directives, which may include (but may not be limited to: (a) new mitigating measures identified in security risk assessments; (b) addressing identified vulnerabilities; (c) reducing the impact and/or likelihood of a newly identified threat (which may emerge as a result of changes to the security environment in a given region, country or location within a country; and (d) improving the level of MOSS compliance, the need for which may occur at short notice. Examples of these measures include security-induced relocation of offices, the need to apply newly introduced technologies, blast and seismic assessments mitigation measures following an expert assessment, and the mandatory use of armored vehicles for all official travel by UNDP personnel.

Timeline for review of amount committed under the provision for additional security measures

13. Amounts utilized, if any, from these additional resource will be reported to the Executive Board in the annual reviews of the financial situation. Any amount committed would also be reviewed during the midterm review of the integrated budget. The amount of \$30 million relates to the 2014-2017 period only and will lapse at the end of the period.