# **Review Conference of States Parties to the Convention on Cluster Munitions**

27 April 2020

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First Preparatory Meeting for the Second Review Conference Geneva, 8 June 2020 Item 5 of the provisional agenda Exchange of views on the preparation of documents for the Second Review Conference

## **Concept note on Second Review Conference substantive documents**

#### Submitted by the President of the Second Review Conference

#### I. Introduction

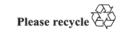
- 1. Following the approach developed at the First Review Conference of the Convention on Cluster Munitions (CCM) held in 2015 in Dubrovnik, the CCM presidency suggests that the Second Review Conference to be held in Lausanne on 23-27 November 2020 adopt three key substantive documents: 1) a Review Document detailing the status and operation of the Convention for the period 2015-2020, 2) the Lausanne Action Plan to guide implementation for the period 2021–2025 and 3) a political declaration. This note provides a number of considerations regarding the elaboration of these documents, including a) on format and content b) on process and timeline for their development, and c) on guidance for inputs by States Parties and other stakeholders.
- 2. The Presidency intends to ensure that these substantive documents are elaborated in a progressive, inclusive and transparent manner, notwithstanding the challenges that may be posed by the COVID-19 pandemic to the preparatory process. States Parties, Signatory States and other stakeholders will be invited to share their views, analysis and input on the Review Document, the Lausanne Action Plan, the Political Declaration (as well as all other associated documents) at multiple stages of the preparatory process.

# II. The Review of the Status and Operation of the Convention (Review Document)

- 3. The Review document plays a number of key functions. It not only enables States Parties to assess the progress made so far, but also to identify what remains to be done and where the main challenges lie. It constitutes the basis upon which the forward looking documents (action plan, political declaration) will rest.
- 4. The Presidency, with the support of the Coordinating Committee, has prepared a zero draft of the Review document which has been circulated to States Parties and other interested stakeholders for comments on 15 April 2020.
- 5. The zero draft takes the form of a comprehensive review of the status and operation of the Convention. It focuses on an analysis of global developments and trends rather than country by country analysis, seeking to capture where the Convention is today.

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- 6. The draft Review focuses in particular on progress made in meeting the Actions set for in the Dubrovnik Action Plan (DAP). In this context, the Review follows the structure of the DAP: universalization, stockpile destruction, clearance and risk reduction education, victim assistance, international cooperation and assistance, transparency and exchange of information measures and national implementation measures. It also includes a section on implementation support.
- 7. The Review Document has been structured with the aim to meet the objectives mentioned under point 3. above, and therefore revolves around the following elements:
- (a) Outlining of the status of the situation and progress since the First Review Conference:
- (b) Evaluation against the actions and objectives set forth in the Dubrovnik Action Plan;
  - (c) Identification of the challenges highlighted since the First Review Conference.
- 8. On the basis of the comments received on the zero draft, a consolidated version has been submitted for the First Preparatory Meeting. States Parties and other stakeholders will have the possibility to make comments of a general nature on the consolidated version at the First Preparatory Meeting. They will be invited to make more specific comments in writing. The Review document will be further consolidated on that basis.
- 9. All written comments and input for the Review Document should be submitted by email to the CCM ISU at info@cmconvention.org and copying the presidency team (ccm2rc@eda.admin.ch).

### III. The Lausanne Action Plan

- 10. Great attention will need to be paid to the elaboration of the Lausanne Action Plan (LAP), as this document will play a key role under the Convention for the period 2021-2025. The structure and the substance of the LAP remain to be developed. In view of the importance of the LAP and the significant amount of work required for its elaboration, the First Preparatory Meeting will focus in particular on this matter.
- 11. A number of elements are worth highlighting as we set about to elaborate this document. The Lausanne Action Plan (LAP) will have to take into account the elements underscored in the Review Document. It will have to build on the previous action plan (Dubrovnik Action Plan) but should seek to capture new developments, progress and challenges. The LAP will need to detail the concrete actions States Parties could or should take to respond to the challenges identified in the Review Document, in order to take forward implementation and the realization of the objectives of the Convention during the period of 2021 2025. The aim should be for the Lausanne Action Plan to be clear and concise and to contain concrete actions, which should be measurable where possible.
- 12. In elaborating the LAP, States Parties will have to address a number of key questions, including
  - the structure that the LAP should follow, including length, level of detail, number of actions.
  - the domains that it should cover, notably whether aspects so far not considered should be included in the action plan,
  - the aspect to cover in each section,
  - how the actions contained in the document could best be measured, ...
- 13. These are obviously only a few of the many questions that will need to be addressed. In this context, the CCM presidency will circulate an informal working paper to structure and inform the exchanges on the LAP at the First Preparatory Meeting.

- 14. Following the First Preparatory meeting, States Parties will have the opportunity to submit any additional considerations in writing by 6 July 2020. On this basis, the Presidency will elaborate a first draft of the LAP, for discussion at the Second Preparatory Meeting.
- 15. All written comments and input for the Lausanne Action Plan should be submitted by email to the CCM Implementation Support Unit (ISU) at info@cmconvention.org and copying the presidency team (ccm2rc@eda.admin.ch).

### IV. The Political Declaration

- 16. The Political Declaration fulfils a number of functions and objectives, notably giving a renewed impetus and visibility to the Convention and an overall direction for the period 2021-2025. From a sequencing perspective, it will be necessary to first have a substantive exchange on the action plan before elaborating the political declaration.
- 17. Detailed guidance on inputs to the Political Declaration will therefore be provided at a later stage. Any suggestions at this point can be emailed to the presidency team.

### V. Timeline for the development of documents

18. The three substantive documents will be developed within a timeline that will allow the Review Document to inform the Lausanne Action Plan and, subsequently, the Lausanne Action Plan to inform the political declaration. All three documents will be submitted, discussed and adopted at the Second Review Conference. In view of our calendar, the Presidency will aim to observe the following key dates and deadlines:

4 May	Deadline for submission of analysis and input on the zero draft of the Review Document from States Parties and other stakeholders
Mid May	Draft documentation for the First Preparatory Meeting circulated to all States Parties, including a first draft of the Review Document
8 June	First Preparatory Meeting for the Second Review Conference. States Parties and other stakeholders will have the opportunity to share their views on the informal draft of the Review Document and to provide their reflections on the Lausanne Action Plan, taking into account the informal working paper thereon issued by the presidency.
6 July	Deadline for submission of written input to the Lausanne Action Plan from States Parties and other stakeholders
Early August	Draft documentation for the Second Preparatory Meeting circulated to all States Parties, including a first draft of the Lausanne Action Plan and elements for a political declaration
4 September	Second Preparatory Meeting for the Second Review Conference. States Parties and other stakeholders will have the opportunity to share their views on the informal drafts of the Review document and the Lausanne Action Plan and to comment on the elements for a political declaration
25 September	Deadline for submission of written inputs to the political declaration from States Parties and other stakeholders
Early October	First draft of the political declaration circulated to all States Parties for their comments. Consultations continue towards the Review Conference