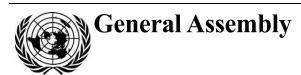
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Financing of the African Union-United Nations Hybrid
Operation in Darfur

Financing of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 January to 31 March 2020

Note by the Secretary-General

I. Introduction

- 1. The present note contains a request for authority to enter into commitments with assessment in the total amount of \$130,227,800 gross (\$126,431,000 net) for the maintenance of the African Union-United Nations Hybrid Operation in Darfur (UNAMID) for the period from 1 January to 31 March 2020, as explained in sections II and III below.
- 2. In its resolution 2495 (2019) of 31 October 2019, the Security Council took note of the special report of the Chairperson of the African Union Commission and the Secretary-General of the United Nations (S/2019/816) and of the letter from the Prime Minister of the Sudan addressed to the Secretary-General of the United Nations dated 22 October 2019 and decided to extend until 31 October 2020 the mandate of UNAMID. The Council further decided that UNAMID was to continue to implement its mandate as set out in its resolution 2429 (2018) and, in line with existing tasks and in cooperation with the United Nations country team, was to focus on: (a) support to the peace process; (b) support to peacebuilding activities, including strengthening the State liaison functions and expanding them into Jebel Marra; and (c) the protection of civilians.
- 3. In the same resolution, the Council requested the Secretary-General and the Chairperson of the African Union Commission to provide the Security Council with a special report no later than 31 January 2020, on the following: (a) an assessment of the situation on the ground, an update on the peace process, information on the status of previously handed-over UNAMID team sites, and recommendations on the appropriate course of action regarding the drawdown of UNAMID; and (b) options for a follow-on presence to UNAMID, based on the views and the needs of the Government of the Sudan.





- 4. In paragraph 7 of the resolution, the Council expressed its intention, taking into account the findings of the special report requested in paragraph 6 of the same resolution, to decide, by 31 March 2020, courses of action regarding the responsible drawdown and exit of UNAMID in line with paragraph 1 of the resolution, and further expressed its intention to adopt a new resolution at the same time, establishing a follow-on presence to UNAMID.
- 5. The Secretary-General proposes financing arrangements for UNAMID for the three-month period until 31 March 2020 to provide the Operation with adequate resources to continue to fulfil its mandate. The three-month period will continue the period of consolidation as the Secretary-General awaits the decisions of the Council, expected after an assessment of the situation on the ground, on the appropriate course of action regarding the drawdown of UNAMID.

II. Mandate and planning assumptions

A. Overall

- 6. The mandate of UNAMID was established by the Council in its resolution 1769 (2007). The most recent extension of the mandate was authorized by the Council in its resolution 2495 (2019), in which the Council decided to extend the mandate until 31 October 2020.
- 7. The Operation is mandated to help the Council to achieve an overall objective, namely, a lasting political solution and sustained security in Darfur.
- 8. The Operation is headed by the Joint Special Representative of the Chairperson of the African Union Commission and of the Secretary-General of the United Nations, at the level of Under-Secretary-General. The Joint Special Representative is assisted by a Deputy Joint Special Representative, at the level of Assistant Secretary-General. Military operations are headed by a Force Commander at the Assistant Secretary-General level and a Deputy Force Commander at the D-2 level, while a Police Commissioner, also at the D-2 level, heads the Police Division, assisted by a Deputy Police Commissioner at the D-1 level.

B. Planning assumptions

The proposed resources for the three-month period are based on the existing mandate of UNAMID, which incorporates a whole-of-system approach for Darfur, including a transition concept for the drawdown and exit of the Operation. The wholeof-system transition concept focuses on providing sustainable solutions to the critical drivers of conflict, through four substantive areas identified as critical to preventing relapse and enabling the Government, the United Nations country team, civil society partners and international actors to prepare for the Operation's envisaged exit. The strategy to leverage, jointly with the United Nations country team and the Sudanese authorities, the State liaison functions towards addressing critical conflict drivers and preventing a relapse into conflict is substantiated by results to date. The State liaison functions have contributed to enhancing the presence and operations of the United Nations country team in Darfur, while increasing the capacities of the local rural courts in the adjudication of intercommunal disputes. It has also improved the overall performance of the justice system, particularly in North and East Darfur. To strengthen the coordination of the transition planning, UNAMID has established a joint transition cell with the United Nations country team.

- 10. During the period from 1 January to 31 March 2020 and within its mandate and deployed capabilities, UNAMID will continue to focus its activities on the achievement of the following redefined strategic priorities endorsed by the Council in its resolution 2495 (2019): (a) support to the peace process, including to mediation between the Government of the Sudan and the Darfur armed movements, the national Peace Commission, and support for the implementation of any peace agreement, as currently reflected in the Government of the Sudan's strategic priority to achieve a fair and comprehensive peace; (b) support to peacebuilding activities, including strengthening the State liaison functions and expanding them into Jebel Marra; and (c) the protection of civilians, monitoring and reporting on human rights, including sexual and gender-based violence and grave violations against children, the facilitation of humanitarian assistance and the safety and security of humanitarian personnel, and contribute to the creation of the necessary security conditions for the voluntary, informed, safe, dignified and sustainable return of refugees and internally displaced persons, or, where appropriate, their local integration or relocation to a third location.
- 11. Pending the decision by the Security Council on the special report requested in its resolution 2495 (2019), the Operation will continue to implement the recommendations contained in the special reports of the Chairperson of the African Union Commission and the Secretary-General of the United Nations on the strategic review of UNAMID (S/2018/530, S/2019/445 and S/2019/816), of which the Council took note in its resolutions 2429 (2018), 2479 (2019) and 2495 (2019), respectively. In implementing its mandate during the period, the Operation will take into consideration the new political realities in the Sudan and support the priorities outlined by the transitional Government of the Sudan and be guided by the whole-of-system approach for Darfur, in accordance with Council resolution 2495 (2019).
- 12. The transition concept will continue to be focused on providing sustainable solutions to the critical drivers of conflict. The priority areas will continue to be jointly planned and delivered through the State liaison functions in the four Darfur state capitals of El Fasher, Nyala, Ed Daein and El Geneina. In addition, State liaison functions will be established in Zalingei and Golo as part of the expansion envisaged in Security Council resolution 2495 (2019). The expansion of the State liaison functions to the greater Jebel Marra is intended to strengthen the country team's presence and its ability to support the Government's capacity in three areas: mitigation of protection risks and threats as part of the Operation's security transition strategy; addressing intercommunal and land conflicts, especially in the areas with a high level of tension; and addressing rule of law and human rights issues.
- 13. In accordance with Security Council resolution 2495 (2019), the Operation will maintain its current military strength of 4,050. The police component will operate with the current ceiling of 2,500 police personnel, including 760 individual police officers and 11 formed police units of up to 1,740 personnel (6 formed police units comprising 140 personnel each, 1 formed police unit comprising 160 personnel, 3 formed police units comprising 180 personnel each and 1 formed police unit comprising 200 personnel).
- 14. In the light of the major reconfigurations undertaken to date, the first half of the 2019/20 period has been a time of stabilization and consolidation until the final anticipated withdrawal of the Operation during the latter part of 2020, subject to the decisions of the Security Council.
- 15. From 1 January to 31 March 2020, the UNAMID military component will operate from seven team sites (Zalingei, Nertiti, Kass, Menawashei, Sortony, Kabkabiyah and Khor Abeche), a temporary operating base in Golo and a logistics base in El Fasher, with its headquarters in Zalingei. It will comprise four infantry

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battalions, of which one will be earmarked as a force reserve battalion stationed at Zalingei, a military police company, a headquarters company, a military utility helicopter unit in El Fasher, a multi-role engineering company and a level II medical facility at Kabkabiyah, North Darfur.

- 16. The military component will continue its efforts to establish a stable and secure environment in Darfur, protect civilians at risk, prevent armed attacks and support the implementation of peace agreements with the use of all available capacity and resources, as deemed necessary. The focus of the security operations will be on contributing to the protection of civilians from physical violence, providing security for United Nations and associated personnel and property, and enabling the delivery of humanitarian assistance.
- 17. The police component will continue to support the physical protection of civilians and the facilitation of humanitarian assistance, and provide high-visibility patrols in camps for internally displaced persons, areas adjacent to the camps, and areas of return and migration routes, in particular those used by women and children. The police component will also continue to provide armed escorts for staff from entities of the United Nations system and humanitarian personnel during field assessments and monitoring missions, create a protective environment by coordinating the development and training of the Sudanese police force in Darfur, conduct joint patrols with the Sudanese police force to allow a smooth transfer of responsibilities as the Operation gradually reduces its strength towards its exit, and conduct community-orientated policing initiatives, including initiatives on sexual and gender-based violence and child protection, in conjunction with the United Nations country team.
- 18. The Operation will continue to undertake critical substantive activities in line with its mandate outlined in Security Council resolution 2495 (2019). The prevailing political environment and changes taking place in the Sudan following the ousting of Omer Hassan Ahmed Al-Bashir from power on 11 April 2019 provide a unique opportunity for ending armed conflicts and achieving comprehensive peace in the country, including in Darfur. The Constitutional Declaration of 17 August 2019, which governs the transition in the Sudan, stipulates that achieving peace in the country is the key priority. Accordingly, on 11 September 2019, the transitional Government and the Sudanese Revolutionary Front signed the Juba Declaration for Confidence-building Procedures and the Preparation for Negotiation, in which they agreed to end the conflicts in the Sudan through negotiations and a comprehensive agreement. To that end, the parties held peace talks in Juba from 14 to 21 October 2019, following which a series of agreements have been signed, including one by which the cessation of hostilities was extended by three months. The parties have also requested the Peace and Security Council of the African Union and the Security Council of the United Nations to issue a new mandate for the negotiations, underscoring the need for the African Union and the United Nations to accompany the peace process.
- 19. In view of the above and in line with Security Council resolution 2495 (2019), the Operation will provide support to the peace process between the Government of the Sudan and the Darfur armed movements, to the national Peace Commission and for the implementation of any peace agreement, which is a strategic priority of the Government of Sudan.
- 20. In coordination with the African Union, the Operation will provide secretariat support to the ongoing peace talks. It will also support the newly established national Peace Commission by means such as advocacy, policy development, capacity-building and logistical support. The Operation will focus on facilitating the participation of non-State actors in the peace negotiations, in particular women,

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young people, civil society representatives and internally displaced persons. In that regard, the Operation will design programmes to build capacity to conduct peace negotiations and organize associated activities, such as trainings and workshops, for all Darfur peace process stakeholders, including armed movements and other non-State actors.

- 21. The Operation will support the preparation and implementation of related programming for agreed security arrangements, including the disarmament, demobilization and reintegration of armed groups.
- 22. The Operation will continue to build the human rights capacity to strengthen government institutions, civil society organizations and community-based organizations, and provide support to national human rights institutions and transitional justice mechanisms for the maintenance of peace and political processes in compliance with the human rights due diligence policy. The Operation will also collaborate with government authorities, the Truth, Justice and Reconciliation Commission, the Darfur Land Commission, the native administration, civil society organizations, local mediation mechanisms and influential personalities and groups to support the prevention, mitigation and resolution of intercommunal conflicts.
- 23. The Operation will also closely collaborate with the United Nations system entities in the region and with relevant external actors to ensure coordinated regional and international support for the peace and mediation process in Darfur.
- 24. The Operation's strategic communications plan will be structured around proactive outreach during the transition phase.
- 25. In addition to the aforementioned substantive activities, UNAMID will undertake critical operational activities, including environmental clean-up and bioremediation activities, ensuring the safe disposal of solid waste through its Zamzam tipping site, streamlining its vehicle holdings and operating and maintaining 14 aircraft (2 fixed-wing and 12 rotary-wing craft) during the period ending 31 March 2020.

III. Resource requirements for the period from 1 January to 31 March 2020

- 26. Given the financial situation of the Organization as a whole, the estimated resource requirements for the period from 1 January to 31 March 2020 have been set with a view to maximizing resources while providing the Operation with adequate resources to continue to fulfil its mandate.
- 27. A detailed budget proposal for the 2019/20 period will be prepared for consideration during the first resumed part of the seventy-fourth session of the General Assembly. The interim period will enable the Operation to fully incorporate any decisions taken by the Council that will cover the full scope of UNAMID operations during the 2019/20 period.

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A. Human resources

Human resources

	Approved strength from 1 July to — 31 December 2019	Planned deployment ^a		
		January 2020	February 2020	March 2020
Military observers	55	49	49	49
Military contingents	3 995	4 001	4 001	4 001
United Nations police	760	760	760	760
Formed police units	1 740	1 740	1 740	1 740
International staff	531	531	531	531
National staff	878	878	878	878
Temporary positions	97	97	97	97
United Nations Volunteers	68	68	68	68
Government-provided personnel	6	6	6	6
Total	8 130	8 130	8 130	8 130

^a Represents the highest level of authorized/proposed strength.

- 28. In accordance with resolution 2495 (2019), during the period from 1 January to 31 March 2020 the Operation will maintain the current force and police ceilings of 4,050 military personnel and 2,500 police personnel. The composition of 4,050 military personnel authorized by the Council will be adjusted during the period from 1 January to 31 March 2020 to reflect the operational requirements. The planned deployment of military observers as at 1 January 2020 will be reduced from 55 to 49 with the corresponding increase in the number of military contingents from 3,995 to 4,001.
- 29. During the same period, the maximum civilian personnel strength will be 1,580 posts and positions (531 international staff, 878 national staff, 68 United Nations Volunteers, 97 temporary positions, and 6 government-provided personnel).
- 30. The resource estimates for the period were derived on the basis of real expected requirements for the period from 1 January to 31 March 2020 and contain provisions for various activities that are expected to be conducted during the three-month period, including uniformed personnel rotations, utilization of an individual consultant to provide training sessions on the downsizing and liquidation processes, environmental clean-up and bioremediation activities, refurbishment of surplus vehicles and equipment, acquisition of essential communications and information technology equipment, and other programmatic activities.

B. Financial resources

(Thousands of United States dollars)

Category	Expenditures (2018/19)	Apportionment (1 July to 31 December 2019)	Cost estimates (1 January to 31 March 2020)
Military and police personnel			
Military observers	2 980.5	1 102.1	392.1
Military contingents	248 969.5	70 045.3	36 142.5
United Nations police	37 247.1	16 615.3	6 189.9
Formed police units	54 075.4	27 658.2	14 203.7
Subtotal	343 272.5	115 420.90	56 928.2
Civilian personnel			
International staff	131 618.7	49 952.4	26 867.1
National staff	71 957.0	15 072.3	9 824.2
United Nations Volunteers	5 770.8	2 070.2	1 056.3
General temporary assistance	6 784.7	2 761.8	1 593.1
Government-provided personnel	522.8	150.3	63.3
Subtotal	216 654.0	70 007.00	39 404.0
Operational costs			
Civilian electoral observers	_	_	-
Consultants and consulting services	10.3	49.1	156.9
Official travel	3 225.4	1 313.9	_
Facilities and infrastructure	36 347.4	12 013.4	3 722.7
Ground transportation	5 603.5	2 047.4	843.0
Air operations	55 202.9	22 782.3	10 202.7
Marine operations	179.7	_	_
Communications and information technology	16 472.4	6 030.8	3 918.8
Medical	740.8	358.1	241.0
Special equipment	_	_	-
Other supplies, services and equipment	37 268.7	27 948.0	14 810.5
Quick-impact projects	_	_	_
Subtotal	155 051.1	72 543.0	33 895.6
Gross requirements	714 977.6	257 970.9	130 227.8
Staff assessment income	21 180.6	6 924.8	3 796.8
Net requirements	693 797.0	251 046.1	126 431.0
Voluntary contributions in kind (budgeted)	_		
Total requirements	714 977.6	257 970.9	130 227.8

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C. Analysis of resource requirements

(Thousands of United States dollars)

Military observers Cost estimates \$392.1

- 31. Resource requirements in the amount of \$392,100 are estimated for the monthly deployment of 49 military observers for the period from 1 January to 31 March 2020 to allow the Operation to continue its efforts in establishing a stable and secure environment in Darfur. The resource requirements include provisions for mission subsistence allowance and other related costs in respect of the expected monthly deployment of 49 military observers, as well as provisions for the rotation of half of the military observers during the three-month period.
- 32. In addition, the requirements reflect the application of a delayed deployment factor of 30.0 per cent to take into account recent actual deployment patterns.

Military contingents Cost estimates \$36 142.5

- 33. Resource requirements in the amount of \$36,142,500 are estimated for the monthly deployment of 4,001 military contingent personnel for the period from 1 January to 31 March 2020. During the period, the military component will continue its efforts with regard to establishing a stable and secure environment in Darfur, protecting civilians at risk, preventing armed attacks and supporting the implementation of peace agreements with the use of all available capacity and resources, while taking into account the reduction in troop levels outlined above. The resource requirements include provisions for standard troop cost reimbursements, contingent-owned equipment and other related costs in respect of the expected monthly deployment of 4,001 military contingents. An estimated adjustment related to deductions for non-deployment, delayed deployment or deployment of non-functional contingent-owned equipment against troop reimbursement costs, in line with General Assembly resolution 67/261, has also been factored for the period from 1 January to 31 March 2020.
- 34. In addition, the requirements reflect the application of a delayed deployment factor of zero per cent to take into account recent actual deployment patterns.

United Nations police Cost estimates

\$6 189.9

- 35. Resource requirements in the amount of \$6,189,900 are estimated for the monthly deployment of 760 individual police officers for the period from 1 January to 31 March 2020. During the period, individual police officers will conduct security patrols for the protection of internally displaced persons and implement community policing activities throughout the greater Jebel Marra area. The resource requirements include provisions for mission subsistence allowance and other related costs in respect of the expected monthly deployment of 760 United Nations police personnel, as well as provisions for the rotation of half of the United Nations police officers during the three-month period.
- 36. In addition, the requirements reflect the application of a delayed deployment factor of 23.0 per cent to take into account recent actual deployment patterns.

	Cost estimates
Formed police units	\$14 203.7

37. Resource requirements in the amount of \$14,203,700 are estimated for the monthly deployment of 1,740 formed police personnel for the period from 1 January to 31 March 2020. During the period, formed police personnel will conduct security patrols for the protection of internally displaced persons and provide reserve support and protection to United Nations police personnel, security for UNAMID installations and humanitarian escorts and quick-reaction force capability throughout the greater Jebel Marra area. The resource requirements include provisions for formed police cost reimbursements, contingent-owned equipment and other related costs in respect of the expected monthly deployment of 1,740 formed police personnel. An estimated adjustment related to deductions for non-deployment, delayed deployment or deployment of non-functional contingent-owned equipment against formed police reimbursement costs, in line with General Assembly resolution 67/261, has also been factored for the period from 1 January to 31 March 2020.

38. In addition, the requirements reflect the application of a delayed deployment factor of 6.0 per cent to take into account recent actual deployment patterns.

International staff Cost estimates \$26 867.1

39. Resource requirements in the amount of \$26,867,100 are estimated to cover salaries and other related costs for 531 international staff posts for the period from 1 January to 31 March 2020. The requirements reflect the application of a vacancy rate of 6.0 per cent, which takes into account recent deployment patterns.

National staff Cost estimates \$9 824.2

40. Resource requirements in the amount of \$9,824,200 are estimated to cover salaries and other related costs for 878 national staff posts, comprising 124 National Professional Officers and 754 national General Service posts, for the period from 1 January to 31 March 2020. The requirements reflect the application of vacancy rates of zero per cent and 1.0 per cent for National Professional Officer and national General Service staff costs, respectively, which take into account recent deployment patterns.

United Nations Volunteers Cost estimates \$1 056.3

41. Resource requirements in the amount of \$1,056,300 are estimated to cover the costs of 68 United Nations Volunteer positions for the period from 1 January to 31 March 2020. United Nations Volunteers will continue to be an integral part of the Operation's support component and will be involved in some of the critical functions related to the drawdown of the Operation, including engineering and property management and warehousing. The requirements reflect the application of a vacancy rate of 3.0 per cent, which takes into account recent deployment patterns.

General temporary assistance

Cost estimates
\$1 593.1

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- 42. Resource requirements in the amount of \$1,593,100 are estimated to cover the costs of 97 positions funded under general temporary assistance, comprising 16 international, 1 National Professional Officer and 80 national General Service positions, for the period from 1 January to 31 March 2020. The 97 positions funded under general temporary assistance will continue to provide critical facilities management functions, including in relation to the planned closure of UNAMID premises.
- 43. The requirements reflect the application of vacancy rates of zero per cent, zero per cent and 1.0 per cent for international, National Professional Officer and national General Service staff positions funded under general temporary assistance, respectively, which take into account recent deployment patterns.

Government-provided personnel Cost estimates \$63.3

44. Resource requirements in the amount of \$63,300 are estimated to cover the costs of six Government-provided personnel for the period from 1 January to 31 March 2020. The requirements reflect the application of a vacancy rate of zero per cent, which takes into account recent deployment patterns.

Consultants and consulting services

Consultants and consulting services

Cost estimates
\$156.9

45. Resource requirements in the amount of \$156,900 are estimated for individual consultant services for the period from 1 January to 31 March 2020, including provisions for various individual consultants on mediation, human rights and conflict-related sexual violence, as well as a gender expert specialized in women in relation to peace and security, the rule of law, judicial systems and prison advisory services.

Official travel Cost estimates

46. The Operation regards the unspent balance of \$661,560 as at 29 October 2019 sufficient to cover its official travel and training-related travel requirements up to 31 March 2020.

Facilities and infrastructure

Cost estimates
\$3 722.7

47. Resource requirements in the amount of \$3,722,700 are estimated for facilities and infrastructure costs for the period from 1 January to 31 March 2020. The requirements mainly comprise provisions for petrol, oil and lubricants for the operation of UNAMID's generators. They also include provisions for activities related to the environmental clean-up and bioremediation of the Operation's sites.

Ground transportation S843.0

48. Resource requirements in the amount of \$843,000 are estimated for ground transportation costs for the period from 1 January to 31 March 2020. The requirements are primarily for operating and maintaining United Nations-owned vehicles and include provisions for repairs and maintenance, and spare parts related to the need to

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refurbish surplus vehicles and equipment prior to their transfer to other missions, as necessary.

Air operations Cost estimates \$10 202.7

49. Resource requirements in the amount of \$10,202,700 are estimated for the costs of air operations for the period from 1 January to 31 March 2020. The Operation will maintain and operate two fixed-wing and 12 rotary-wing aircraft for the three-month period for the provision of all related services, including passenger, cargo, patrols and observation, search and rescue, and casualty and medical evacuation services.

Cost estimates
Communications and information technology \$3 918.8

50. Resource requirements in the amount of \$3,918,800 are estimated for communications and information technology costs for the period from 1 January to 31 March 2020. The requirements include provisions for commercial communications, communications equipment service agreement (which also covers the disposal of e-waste), maintenance and repair of existing communications equipment, spare parts, software-related costs and public information and information technology services necessary to keep UNAMID operational during the three-month period.

Medical Cost estimates \$241.0

51. Resource requirements in the amount of \$241,000 are estimated for standard medical services and medical supplies for the period from 1 January to 31 March 2020.

Other supplies, services and equipment \$14 810.5

- 52. Resource requirements in the amount of \$14,810,500 are estimated for other supplies, services and equipment costs for the period from 1 January to 31 March 2020. The resource requirements include provisions mainly for mine detection and mine clearing services, other freight and related costs, individual contractual services and other programmatic activities.
- 53. For the three-month period from 1 January to 31 March 2020, an amount of \$10,234,500 is proposed to support other programmatic activities, including \$9,156,900 to enable the United Nations country team, with the support of UNAMID, to continue to undertake programmatic activities as part of the State liaison functions. During the three-month period, the activities to be undertaken under the State liaison functions structure will continue to focus on the following areas: rule of law; resilience and livelihoods/durable solutions for the displaced population and host communities; immediate service delivery for internally displaced persons; and human rights.
- 54. In addition to the above, an amount of \$1,077,600 is proposed for the period from 1 January to 31 March 2020 to support other programmatic activities in the greater Jebel Marra area, including activities that promote overall peace consolidation, recovery, community stability and security.

IV. Actions to be taken by the General Assembly

- 55. The actions to be taken by the General Assembly in connection with the financing of the African Union-United Nations Hybrid Operation in Darfur are:
- (a) Authorization for the Secretary-General to enter into commitments in an amount not exceeding \$130,227,800 for the maintenance of the Operation for the three-month period from 1 January to 31 March 2020;
 - (b) Assessment of the amount in subparagraph (a).

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