



UNITED NATIONS
SECURITY
COUNCIL



Distr.
GENERAL

S/11428
8 August 1974
ENGLISH
ORIGINAL: ENGLISH/RUSSIAN

LETTER DATED 8 AUGUST 1974 FROM THE ACTING PERMANENT REPRESENTATIVE OF
THE UNITED STATES OF AMERICA AND THE PERMANENT REPRESENTATIVE OF THE
UNION OF SOVIET SOCIALIST REPUBLICS ADDRESSED TO THE SECRETARY-GENERAL

We have the honour to transmit to you the text of the Joint U.S.-Soviet
Communiqué relating to the negotiations held from 27 June to 3 July 1974 between
the President of the United States, Richard M. Nixon, and the General Secretary of
the Communist Party of the USSR, L. I. Brezhnev.

We request, Mr. Secretary-General, that you circulate this text as a document
of the Security Council.

(Signed) W. Tapley BENNETT, Jr.
Acting Permanent Representative
of the United States of America
to the United Nations

(Signed) Yakov A. MALIK
Permanent Representative of the
Union of Soviet Socialist Republics
to the United Nations

JOINT US-SOVIET COMMUNIQUE

In accordance with the agreement to hold regular US-Soviet meetings at the highest level and at the invitation, extended during the visit of General Secretary of the Central Committee of the Communist Party of the Soviet Union L. I. Brezhnev to the USA in June 1973, the President of the United States of America and Mrs. Richard Nixon paid an official visit to the Soviet Union from June 27 to July 3, 1974.

During his stay President Nixon visited, in addition to Moscow, Minsk and the Southern Coast of the Crimea.

The President of the United States and the Soviet leaders held a thorough and useful exchange of views on major aspects of relations between the USA and the USSR and on the present international situation.

On the Soviet side the talks were conducted by L. I. Brezhnev, General Secretary of the Central Committee of the Communist Party of the Soviet Union; N. V. Podgorny, Chairman of the Presidium of the USSR Supreme Soviet; A. N. Kosygin, Chairman of the USSR Council of Ministers; and A. A. Gromyko, Minister of Foreign Affairs of the USSR.

Accompanying the President of the USA and participating in the talks was Dr. Henry A. Kissinger, US Secretary of State and Assistant to the President for National Security Affairs.

Also taking part in the talks were:

On the American Side: Walter J. Stoessel, Jr., American Ambassador to the USSR; General Alexander M. Haig, Jr., Assistant to the President; Mr. Ronald L. Ziegler, Assistant to the President and Press Secretary; Major General Brent Scowcroft, Deputy Assistant to the President for National Security Affairs; Mr. Helmut Sonnenfeldt, Counselor of the Department of State; and Mr. Arthur A. Hartman, Assistant Secretary of State for European Affairs.

On the Soviet Side: A. F. Dobrynin, Soviet Ambassador to the USA; A. M. Aleksandrov, Assistant to the General Secretary of the Central Committee, CPSU; L. M. Zamyatin, Director General of TASS; and G. M. Korniyenko, Member of the Collegium of the Ministry of Foreign Affairs of the USSR.

The talks were held in a most businesslike and constructive atmosphere and were marked by a mutual desire of both Sides to continue to strengthen understanding, confidence and peaceful cooperation between them and to contribute to the strengthening of international security and world peace.

I. Progress in Improving US-Soviet Relations

Having considered in detail the development of relations between the USA and the USSR since the US-Soviet summit meeting in May 1972, both Sides noted with

satisfaction that through their vigorous joint efforts they have brought about over this short period a fundamental turn toward peaceful relations and broad, mutually beneficial cooperation in the interests of the peoples of both countries and of all mankind.

They emphasized the special importance for the favorable development of relations between the USA and the USSR of meetings of their leaders at the highest level, which are becoming established practice. These meetings provide opportunities for effective and responsible discussion, for the solution of fundamental and important bilateral questions, and for mutual contributions to the settlement of international problems affecting the interests of both countries.

Both Sides welcome the establishment of official contacts between the Congress of the US and the Supreme Soviet of the USSR. They will encourage a further development of such contacts, believing that they can play an important role.

Both Sides confirmed their mutual determination to continue actively to reshape US-Soviet relations on the basis of peaceful coexistence and equal security, in strict conformity with the spirit and the letter of the agreements achieved between the two countries and their obligations under those agreements. In this connection they noted once again the fundamental importance of the joint documents adopted as a result of the summit meetings in 1972 and 1973, especially of the Basic Principles of Relations Between the USA and the USSR, the Agreement on the Prevention of Nuclear War, the Treaty on the Limitation of Anti-Ballistic Missile Systems, and the Interim Agreement on Certain Measures with Respect to the Limitation of Strategic Offensive Arms.

Both Sides are deeply convinced of the imperative necessity of making the process of improving US-Soviet relations irreversible. They believe that, as a result of their efforts, a real possibility has been created to achieve this goal. This will open new vistas for broad mutually beneficial cooperation, and for strengthening friendship between the American and Soviet peoples, and will thus contribute to the solution of many urgent problems facing the world.

Guided by these worthy goals, both Sides decided to continue steadfastly to apply their joint efforts - in cooperation with other countries concerned, as appropriate - first of all in such important fields as:

- removing the danger of war, including particularly war involving nuclear and other mass-destruction weapons;
- limiting and eventually ending the arms race especially in strategic weapons, having in mind as the ultimate objective the achievement of general and complete disarmament under appropriate international control;

/...

- contributing to the elimination of sources of international tension and military conflict;
- strengthening and extending the process of relaxation of tensions throughout the world;
- developing broad, mutually beneficial cooperation in commercial and economic, scientific-technical and cultural fields on the basis of the principles of sovereignty, equality and non-interference in internal affairs with a view to promoting increased understanding and confidence between the peoples of both countries.

Accordingly, in the course of this summit meeting both Sides considered it possible to take new constructive steps which, they believe, will not only advance further the development of US-Soviet relations but will also make a substantial contribution to strengthening world peace and expanding international cooperation.

II. Further Limitation of Strategic Arms and Other Disarmament Issues

Both Sides again carefully analyzed the entire range of their mutual relations connected with the prevention of nuclear war and limitation of strategic armaments. They arrived at the common view that the fundamental agreements concluded between them in this sphere continue to be effective instruments of the general improvement of US-Soviet relations and the international situation as a whole. The USA and the USSR will continue strictly to fulfill the obligations undertaken in those agreements.

In the course of the talks, the two Sides had a thorough review of all aspects of the problem of limitation of strategic arms. They concluded that the Interim Agreement on offensive strategic weapons should be followed by a new agreement between the United States and the Soviet Union on the limitation of strategic arms. They agreed that such an agreement should cover the period until 1985 and deal with both quantitative and qualitative limitations. They agreed that such an agreement should be completed at the earliest possible date, before the expiration of the Interim Agreement.

They hold the common view that such a new agreement would serve not only the interests of the United States and the Soviet Union but also those of a further relaxation of international tensions and of world peace.

/...

Their delegations will reconvene in Geneva in the immediate future on the basis of instructions growing out of the summit.

Taking into consideration the interrelationship between the development of offensive and defensive types of strategic arms and noting the successful implementation of the Treaty on the Limitation of Anti-Ballistic Missile Systems concluded between them in May 1972, both Sides considered it desirable to adopt additional limitations on the deployment of such systems. To that end they concluded a protocol providing for the limitation of each Side to a single deployment area for ABM Systems instead of two such areas as permitted to each Side by the Treaty.

At the same time, two protocols were signed entitled "Procedures Governing Replacement, Dismantling or Destruction and Notification Thereof, for Strategic Offensive Arms" and "Procedures Governing Replacement, Dismantling or Destruction, and Notification Thereof for ABM Systems and Their Components." These protocols were worked out by the Standing Consultative Commission which was established to promote the objectives and implementation of the provisions of the Treaty and the Interim Agreement signed on May 26, 1972.

The two Sides emphasized the serious importance which the US and USSR also attach to the realization of other possible measures -- both on a bilateral and on a multilateral basis -- in the field of arms limitation and disarmament.

Having noted the historic significance of the Treaty Banning Nuclear Weapon Tests in the Atmosphere, in Outer Space and Under Water, concluded in Moscow in 1963, to which the United States and the Soviet Union are parties, both Sides expressed themselves in favor of making the cessation of nuclear weapon tests comprehensive. Desiring to contribute to the achievement of this goal the USA and the USSR concluded, as an important step in this direction, the Treaty on the Limitation of Underground Nuclear Weapon Tests providing for the complete cessation, starting from March 31, 1976, of the tests of such weapons above an appropriate yield threshold, and for confining other underground tests to a minimum.

The Parties emphasized the fundamental importance of the Treaty on the Non-Proliferation of Nuclear Weapons. Having reaffirmed their mutual intention to observe the obligations assumed by them under that Treaty, including Article VI thereof, they expressed themselves in favor of increasing its effectiveness.

A joint statement was also signed in which the US and USSR advocate the most effective measures possible to overcome the dangers of the use of environmental modification techniques for military purposes.

/...

Both Sides reaffirmed their interest in an effective international agreement which would exclude from the arsenals of States such dangerous instruments of mass destruction as chemical weapons. Desiring to contribute to early progress in this direction, the USA and the USSR agreed to consider a joint initiative in the Conference of the Committee on Disarmament with respect to the conclusion, as a first step, of an international Convention dealing with the most dangerous, lethal means of chemical warfare.

Both Sides are convinced that the new important steps which they have taken and intend to take in the field of arms limitation as well as further efforts toward disarmament will facilitate the relaxation of international tensions and constitute a tangible contribution to the fulfillment of the historic task of excluding war from the life of human society and thereby of ensuring world peace. The US and the USSR reaffirmed that a world disarmament conference at an appropriate time can play a positive role in this process.

III. Progress in the Settlement of International Problems

In the course of the meeting detailed discussions were held on major international problems.

Both Sides expressed satisfaction that relaxation of tensions, consolidation of peace, and development of mutually beneficial cooperation are becoming increasingly distinct characteristics of the development of the international situation. They proceed from the assumption that progress in improving the international situation does not occur spontaneously but requires active and purposeful efforts to overcome obstacles and resolve difficulties that remain from the past.

The paramount objectives of all states and peoples should be to ensure, individually and collectively, lasting security in all parts of the world, the early and complete removal of existing international conflicts and sources of tension and the prevention of new ones from arising.

The United States and the Soviet Union are in favor of the broad and fruitful economic cooperation among all states, large and small, on the basis of full equality and mutual benefit.

The United States and the Soviet Union reaffirm their determination to contribute separately and jointly to the achievement of all these tasks.

Europe

Having discussed the development of the situation in Europe since the last American-Soviet summit meeting, both Sides noted with profound satisfaction the

/...

further appreciable advances toward establishing dependable relations of peace, good-neighborliness and cooperation on the European continent.

Both Sides welcome the major contribution which the Conference on Security and Cooperation in Europe is making to this beneficial process. They consider that substantial progress has already been achieved at the Conference on many significant questions. They believe that this progress indicates that the present stage of the Conference will produce agreed documents of great international significance expressing the determination of the participating states to build their mutual relations on a solid jointly elaborated basis. The US and USSR will make every effort, in cooperation with the other participants, to find solutions acceptable to all for the remaining problems.

Both Sides expressed their conviction that successful completion of the Conference on Security and Cooperation in Europe would be an outstanding event in the interests of establishing a lasting peace. Proceeding from this assumption the USA and the USSR expressed themselves in favor of the final stage of the Conference taking place at an early date. Both Sides also proceed from the assumption that the results of the negotiations will permit the Conference to be concluded at the highest level, which would correspond to the historic significance of the Conference for the future of Europe and lend greater authority to the importance of the Conference's decisions.

Both Sides reaffirmed the lasting significance for a favorable development of the situation in Europe of the treaties and agreements concluded in recent years between European states with different social systems.

They expressed satisfaction with the admission to the United Nations of the Federal Republic of Germany and the German Democratic Republic.

Both Sides also stressed that the Quadripartite Agreement of September 3, 1971, must continue to play a key role in ensuring stability and detente in Europe. The US and USSR consider that the strict and consistent implementation of this Agreement by all parties concerned is an essential condition for the maintenance and strengthening of mutual confidence and stability in the center of Europe.

The USA and the USSR believe that, in order to strengthen stability and security in Europe, the relaxation of political tension on this continent should be accompanied by measures to reduce military tensions.

/...

They therefore attach great importance to the current negotiations on the mutual reduction of forces and armaments and associated measures in Central Europe, in which they are participating. The two Sides expressed the hope that these negotiations will result in concrete decisions ensuring the undiminished security of any of the parties and preventing unilateral military advantages.

Middle East

Both Sides believe that the removal of the danger of war and tension in the Middle East is a task of paramount importance and urgency, and therefore, the only alternative is the achievement, on the basis of UN Security Council Resolution 338, of a just and lasting peace settlement in which should be taken into account the legitimate interests of all peoples in the Middle East, including the Palestinian people, and the right to existence of all states in the area.

As Co-Chairmen of the Geneva Peace Conference on the Middle East, the USA and the USSR consider it important that the Conference resume its work as soon as possible, with the question of other participants from the Middle East area to be discussed at the Conference. Both Sides see the main purpose of the Geneva Peace Conference, the achievement of which they will promote in every way, as the establishment of just and stable peace in the Middle East.

They agreed that the USA and the USSR will continue to remain in close touch with a view to coordinating the efforts of both countries toward a peaceful settlement in the Middle East.

Indochina

Both Sides noted certain further improvements in the situation in Indochina. In the course of the exchange of views on the situation in Vietnam both Sides emphasized that peace and stability in the region can be preserved and strengthened only on the basis of strict observance by all parties concerned of the provisions of the Paris Agreement of January 27, 1973, and the Act of the International Conference on Vietnam of March 2, 1973.

As regards Laos, they noted progress in the normalization of the situation as a result of the formation there of coalition governmental bodies. Both Sides also pronounced themselves in favor of strict fulfillment of the pertinent agreements.

Both Sides also stressed the need for an early and just settlement of the problem of Cambodia based on respect for the sovereign rights of the Cambodian people to a free and independent development without any outside interference.

/...

Strengthening the Role of the United Nations

The United States of America and the Soviet Union attach great importance to the United Nations as an instrument for maintaining peace and security and the expansion of international cooperation. They reiterate their intention to continue their efforts toward increasing the effectiveness of the United Nations in every possible way, including in regard to peacekeeping, on the basis of strict observance of the United Nations Charter.

IV. Commercial and Economic Relations

In the course of the meeting great attention was devoted to a review of the status of and prospects for relations between the USA and the USSR in the commercial and economic field.

Both Sides reaffirmed that they regard the broadening and deepening of mutually advantageous ties in this field on the basis of equality and non-discrimination as an important part of the foundation on which the entire structure of US-Soviet relations is built. An increase in the scale of commercial and economic ties corresponding to the potentials of both countries will cement this foundation and benefit the American and Soviet peoples.

The two Sides noted with satisfaction that since the previous summit meeting US-Soviet commercial and economic relations have on the whole shown an upward trend. This was expressed, in particular, in a substantial growth of the exchange of goods between the two countries which approximated \$1.5 billion in 1973. It was noted that prospects were favorable for surpassing the goal announced in the joint US-USSR communique of June 24, 1973, of achieving a total bilateral trade turnover of \$2-3 billion during the three-year period 1973-1975. The Joint US-USSR Commercial Commission continues to provide an effective mechanism to promote the broad-scale growth of economic relations.

The two Sides noted certain progress in the development of long-term cooperation between American firms and Soviet organizations in carrying out large-scale projects including those on a compensation basis. They are convinced that such cooperation is an important element in the development of commercial and economic ties between the two countries. The two Sides agreed to encourage the conclusion and implementation of appropriate agreements between American and Soviet organizations and firms. Taking into account the progress made in a number of specific projects, such as those concerning truck manufacture, the trade center, and chemical fertilizers, the Sides noted the possibility of concluding appropriate contracts in other areas of mutual interest, such as pulp and paper, timber, ferrous and non-ferrous metallurgy, natural gas, the engineering industry, and the extraction and processing of high energy-consuming minerals.

Both Sides noted further development of productive contacts and ties between business circles of the two countries in which a positive role was played by the decisions taken during the previous summit meeting on the opening of a United

/...

States commercial office in Moscow and a USSR trade representation in Washington as well as the establishment of a US-Soviet Commercial and Economic Council. They expressed their desire to continue to bring about favorable conditions for the successful development of commercial and economic relations between the USA and the USSR.

Both Sides confirmed their interest in bringing into force at the earliest possible time the US-Soviet trade agreement of October 1972.

Desirous of promoting the further expansion of economic relations between the two countries, the two Sides signed a Long-Term Agreement to Facilitate Economic, Industrial and Technical Cooperation between the USA and the USSR. They believe that a consistent implementation of the cooperation embodied in the Agreement over the ten-year period will be an important factor in strengthening bilateral relations in general and will benefit the peoples of both countries.

Having reviewed the progress in carrying out the Agreement Regarding Certain Maritime Matters concluded in October 1972 for a period of three years, and based on the experience accumulated thus far, the two Sides expressed themselves in favor of concluding before its expiration a new agreement in this field. Negotiations concerning such an agreement will commence this year.

V. Progress in Other Fields of Bilateral Relations

Having reviewed the progress in the implementation of the cooperative agreements concluded in 1972-1973, both Sides noted the useful work done by joint American-Soviet committees and working groups established under those agreements in developing regular contacts and cooperation between scientific and technical organizations, scientists, specialists and cultural personnel of both countries.

The two Sides note with satisfaction that joint efforts by the USA and the USSR in such fields of cooperation as medical science and public health, protection and improvement of man's environment, science and technology, exploration of outer space and the world ocean, peaceful uses of atomic energy, agriculture and transportation create conditions for an accelerated solution of some urgent and complicated problems facing mankind.

Such cooperation makes a substantial contribution to the development of the structure of American-Soviet relations, giving it a more concrete positive content.

Both Sides will strive to broaden and deepen their cooperation in science and technology as well as cultural exchanges on the basis of agreements concluded between them.

On the basis of positive experience accumulated in their scientific and technological cooperation and guided by the desire to ensure further progress in this important sphere of their mutual relations, the two Sides decided to extend such cooperation to the following new areas.

/...

Energy

Taking into consideration the growing energy needs of industry, transportation and other branches of the economies of both countries and the consequent need to intensify scientific and technical cooperation in the development of optimal methods of utilizing traditional and new sources of energy, and to improve the understanding of the energy programs and problems of both countries, the two Sides concluded an agreement on cooperation in the field of energy. Responsibility for the implementation of the Agreement is entrusted to a US-USSR Joint Committee on Cooperation in Energy, which will be established for that purpose.

Housing and Other Construction

The two Sides signed an agreement on cooperation in the field of housing and other construction. The aim of this Agreement is to promote the solution by joint effort of problems related to modern techniques of housing and other construction along such lines as the improvement of the reliability and quality of buildings and building materials, the planning and construction of new towns, construction in seismic areas and areas of extreme climatic conditions. For the implementation of this Agreement there will be established a Joint US-USSR Committee on Cooperation in Housing and Other Construction which will determine specific working programs.

For the purpose of enhancing the safety of their peoples living in earthquake-prone areas, the two Sides agreed to undertake on a priority basis a joint research project to increase the safety of buildings and other structures in these areas and, in particular, to study the behaviour of pre-fabricated residential structures during earthquakes.

Artificial Heart Research

In the course of the implementation of joint programs in the field of medical science and public health scientists and specialists of both countries concluded that there is a need to concentrate their efforts on the solution of one of the most important and humane problems of modern medical science, development of an artificial heart. In view of the great theoretical and technical complexity of the work involved, the two Sides concluded a special agreement on the subject. The US-USSR Joint Committee for Health Cooperation will assume responsibility for this project.

Cooperation in Space

The two Sides expressed their satisfaction with the successful preparations for the first joint manned flight of the American and Soviet spacecraft, Apollo and Soyuz, which is scheduled for 1975 and envisages their docking and mutual

/...

visits of the astronauts in each other's spacecraft. In accordance with existing agreements fruitful cooperation is being carried out in a number of other fields related to the exploration of outer space.

Attaching great importance to further American-Soviet cooperation in the exploration and use of outer space for peaceful purposes, including the development of safety systems for manned flights in space, and considering the desirability of consolidating experience in this field, the two Sides agreed to continue to explore possibilities for further joint space projects following the US-USSR space flight now scheduled for July 1975.

Transport of the Future

Aware of the importance of developing advanced modes of transportation, both Sides agreed that high-speed ground systems of the future, including a magnetically levitated train, which can provide economical, efficient, and reliable forms of transportation, would be a desirable and innovative area for joint activity. A working group to develop a joint research cooperation program in this area under the 1973 Agreement on Cooperation in the Field of Transportation will be established at the Fall meeting of the Joint US-USSR Transportation Committee.

Environmental Protection

Desiring to expand cooperation in the field of environmental protection, which is being successfully carried out under the US-USSR Agreement signed on May 23, 1972, and to contribute to the implementation of the "Man and the Biosphere" international program conducted on the initiative of the United Nations Educational, Scientific and Cultural Organization (UNESCO), both Sides agreed to designate in the territories of their respective countries certain natural areas as biosphere reserves for protecting valuable plant and animal genetic strains and ecosystems, and for conducting scientific research needed for more effective actions concerned with global environmental protection. Appropriate work for the implementation of this undertaking will be conducted in conformity with the goals of the UNESCO program and under the auspices of the previously established US-USSR Joint Committee on Cooperation in the Field of Environmental Protection.

Cultural Exchanges

The two Parties, aware of the importance of cultural exchanges as a means of promoting mutual understanding, express satisfaction with the agreement between the Metropolitan Museum of Art of New York City and the Ministry of Culture of the USSR leading to a major exchange of works of art. Such an exchange would be in accordance with the General Agreement on Contacts, Exchanges and Cooperation signed June 19, 1973, under which the parties agree to render assistance for the exchange of exhibitions between the museums of the two countries.

/...

Establishment of New Consulates

Taking into consideration the intensive development of ties between the US and the USSR and the importance of further expanding consular relations on the basis of the US-USSR Consular Convention, and desiring to promote trade, tourism and cooperation between them in various areas, both Sides agreed to open additional Consulates General in two or three cities of each country.

As a first step they agreed in principle to the simultaneous establishment of a United States Consulate General in Kiev and a USSR Consulate General in New York. Negotiations for implementation of this agreement will take place at an early date.

* * * * *

Both Sides highly appreciate the frank and constructive atmosphere and fruitful results of the talks held between them in the course of the present meeting. They are convinced that the results represent a new and important milestone along the road of improving relations between the USA and the USSR to the benefit of the peoples of both countries, and a significant contribution to their efforts aimed at strengthening world peace and security.

Having again noted in this connection the exceptional importance and great practical usefulness of US-Soviet summit meetings, both Sides reaffirmed their agreement to hold such meetings regularly and when considered necessary for the discussion and solution of urgent questions. Both Sides also expressed their readiness to continue their active and close contacts and consultations.

The President extended an invitation to General Secretary of the Central Committee of the CPSU, L. I. Brezhnev, to pay an official visit to the United States in 1975. This invitation was accepted with pleasure.

July 3, 1974

(Signed) Richard NIXON
President
of the United States of America

(Signed) L. BREZHNEV
General Secretary
of the Central Committee,
CPSU
