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**Operational activities of the United Nations for international development cooperation: reports of the Executive Boards of the United Nations Development Programme/United Nations Population Fund/United Nations Office for Project Services, the United Nations Children's Fund, the United Nations Entity for Gender Equality and the Empowerment of Women, and the World Food Programme**

## **Annual performance report of the World Food Programme for 2016**

### **Note by the Secretary-General**

The Secretary-General has the honour to transmit to the Economic and Social Council the annual performance report of the World Food Programme for 2016, as approved by the Board of the Programme in its decision 2017/EB.A/2, which is also attached.



## FOREWORD BY THE EXECUTIVE DIRECTOR

In 2016, the consequences of complex, conflict-driven emergencies grew ever more severe and more challenging. At the same time, natural disasters and climate shocks continued to hit hardest among the most vulnerable communities.

The immediate future is precarious for many of the world's hungry poor. Four countries are on the brink of famine: northeast Nigeria, Somalia, Yemen and South Sudan, where famine is already a reality in Unity State. Famine looms in these places because peace, accountable governance and the space to develop and maintain infrastructure improvements are as elusive as ever.

This Annual Performance Report describes WFP's actions and achievements in serving people's food assistance needs in 2016. It also covers WFP's provision of vital common logistics platforms and services for the humanitarian and development community.

Working in partnership with national governments, the private sector, more than 1,000 non-governmental organizations and other United Nations agencies, WFP directly assisted 82.2 million of the world's most vulnerable people in 82 countries – the highest number of beneficiaries since 2013. The increase is due to heightened demand for emergency assistance, partly the result of El Niño weather events in eastern and southern Africa and the scaling up of operations in Nigeria. WFP activities generated benefits for populations beyond those we directly assisted – examples of these are included in this report.

These results were achieved with the highest level of voluntary contributions in WFP's history – USD 5.8 billion. Almost 80 percent of expenditure was directed towards emergency operations.

WFP is now one of the largest cash distributors in the humanitarian system. The value of cash-based transfers (CBTs) increased to USD 880 million in 2016, up from USD 670 million in 2015. In 2017, WFP expects this figure to rise to USD 1.2 billion. The number of people receiving CBTs also grew significantly, from 9.6 million in 2015 to 14 million last year – a reflection of WFP's increasingly flexible response capacity. In many countries, CBTs are succeeding in strengthening social protection systems and facilitating financial inclusion and the development of local financial ecosystems. Where appropriate, they will remain a WFP priority.

The Sustainable Development Goals (SDGs) set out a clear vision of what is required to achieve a world free from hunger by 2030. They lie at the core of the new WFP Strategic Plan (2017–2021), approved as part of the Integrated Road Map (IRM) by the Executive Board in November 2016 to ensure close alignment with the 2030 Agenda.

The IRM establishes WFP as a leader within the United Nations system in terms of fulfilling the requirements of the new Quadrennial Comprehensive Policy Review by explicitly orienting our corporate strategy in response to the SDGs.

However, 2017 is a crucial year for implementation of the IRM. WFP faces the urgent task of transitioning all countries to the new approach over the next two and a half years. The timeframe is ambitious for the Secretariat, Member States and WFP's governance organs.

At the same time, WFP will continue to make progress on other corporate objectives. In 2012, I pledged to make the drive for greater gender equality a personal priority. I am proud of the progress achieved – but there is more to do. Gender inequality is both a major cause and an effect of poverty and hunger. To tackle these inequalities systematically, WFP launched its Gender Transformation Programme in 2016, building on our existing Gender Policy. An accompanying Gender Toolkit provides staff and WFP partners with detailed information and fast guides on integrating gender into programmes and operations.

WFP embraces its responsibility to lead by example on gender. In the past five years, the proportion of women country directors has grown from 33 percent to 41 percent. In 2016, 54 percent of new international recruits were women, up from 42 percent in 2012. Overall, at the senior staff level – grade P-5 and above – the proportion of women has risen from 36 percent to 40 percent since 2012.

In 2016, the Fit for Purpose initiative ended, but it continues – not just as a slogan, but as a mind-set now deeply embedded throughout WFP. For example, the Cost Excellence initiative, launched as part of Fit for Purpose, continues to deliver improvements in five functional areas. Allied to this laser focus on efficiency and effectiveness, we must ensure that robust controls are in place to safeguard the use of

WFP resources and protect against fraud or mismanagement. We have taken action to ensure rapid follow-up on the results of proactive integrity reviews carried out by the Inspector General during 2016, and this work will continue.

The Executive Board has received a detailed report on implementation of the Fit for Purpose initiative, which identified the successes and challenges of this complex organizational strengthening work. There is clear evidence that WFP is demonstrably stronger in important ways:

- There is now a stronger evidence base for WFP's policies and programmes, and programme implementation has been reinforced by extensive training in core programme skills.
- There is a more robust and professional approach to every aspect of WFP's people management, including an increased focus on training and support for national staff, who form the backbone of WFP's operational effectiveness.
- WFP's leadership in cash-based programming and transfer mechanisms is now rooted in new systems and supported by clear guidance and extensive staff training.
- WFP has enhanced its stewardship capabilities by upgrading its internal control standards and processes and implementing sound risk management practices.

As my term as Executive Director draws to a close, I remain inspired by the more than 15,000 dedicated men and women of WFP, who every day perform the hard, exhausting, challenging work of saving lives and changing lives. We are on a shared journey with the people we serve. I have every confidence that together we will reach our destination – a world free from hunger and poverty for all.

# ANNUAL PERFORMANCE REPORT OF THE WORLD FOOD PROGRAMME FOR 2016

## EXECUTIVE SUMMARY

As the frontline United Nations agency in the fight against hunger, WFP is committed to working with governments and partners to ensure that hungry people around the world have access to nutritious foods, particularly during times of crisis.

While these commitments are understood, the efforts required to meet them are complex. This Annual Performance Report (APR) brings into focus the needs WFP was called upon to meet in 2016 and the steps it took in responding. The humanitarian landscape continues to be marked by emergencies and the crises they have created. In 2016, WFP faced a historic high number of Level 3 and Level 2 emergencies requiring a significant response throughout the organization. It was also in 2016 that WFP took bold steps in becoming the first entity in the United Nations system to transform the way it operates to meet the Sustainable Development Goals (SDGs) and achieve a world without hunger by 2030.

WFP has been able to pursue the four Strategic Objectives set out in the WFP Strategic Plan (2014-2017),<sup>1</sup> thanks to the generous contributions of its resource partners. The aggregate contribution revenues in the three years of the Strategic Plan were the highest in WFP's history – including record contributions of USD 5.8 billion in 2016.

WFP demonstrated strong performance in both programme and management results. This report elaborates these results in detail. While there are major changes to be expected in the 2017 APR, the structure of this 2016 report remains the same as in previous years.

### PART I – INTRODUCTION

The introductory section looks at the global context of the world in which WFP operated in 2016. The latest available estimates suggest that one in three people suffers from some form of malnutrition, one in nine is undernourished and one in every 113 is a refugee, asylum seeker or internally displaced person.

Four long-term, protracted conflicts in Iraq, South Sudan, the Syrian Arab Republic and Yemen carried over from 2015 into 2016, requiring a significant response throughout WFP. These Level 3 emergencies were in addition to five long-term Level 2 emergencies in the Central African Republic, the Democratic Republic of the Congo, Libya, Mali and Ukraine. During the year, WFP faced two additional Level 3 emergencies – a record El Niño event, which started to emerge in late 2015 with negative impacts on agricultural seasons throughout 2016, and the deteriorating security and humanitarian conditions in northeastern Nigeria. WFP also dealt with one rapid-onset Level 2 emergency when Ecuador was faced with one of the worst earthquakes in its history.

In responding to this unprecedentedly high number of crises, WFP continued to seek new approaches to ensure more effective and rapid provision of assistance. These included WFP's first use of high-altitude airdrops, its introduction of enhanced programme tools, and its preparation and deployment of staff to emergencies.

Following adoption of the United Nations 2030 Agenda and its SDGs, other international conferences and summits held during 2016 considered and expanded on important aspects of WFP's work. To initiate the major transformation implicit in adoption of the SDGs, WFP developed an Integrated Road Map (IRM) for change, with four critical elements: a new Strategic Plan for 2017–2021 aligned with the SDGs; a new approach to country strategic planning to reinforce national ownership; radical changes in WFP's financial architecture to increase accountability and promote cost-efficiency; and a new Corporate Results Framework to provide better measures of WFP's effectiveness. The four elements were approved by the Board in November 2016.

Core elements of WFP operations and cross-cutting issues that contribute to the achievement of SDG 2 on zero hunger and SDG 17 on partnerships are included in the report.

<sup>1</sup> WFP/EB.A/2013/5-A/1.  
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## PART II – PERFORMANCE RESULTS BY STRATEGIC OBJECTIVE

The second section describes WFP's performance against the four Strategic Objectives, with supplementary information on cross-cutting results in the areas of gender equality, protection, accountability to affected populations, and partnerships, and on trust fund projects. The assessment of results is based on the Strategic Results Framework (2014–2017).

Overall, WFP provided direct food assistance for 82.2 million people in 82 countries during 2016 – most of these people were women and children. An additional 1.8 million beneficiaries were assisted under trust funds typically established with support from host governments. WFP's activities generated benefits for more people than those receiving direct transfers.

- *Strategic Objective 1: Save lives and protect livelihoods in emergencies.* More than 80 percent of all programme expenditure was spent on Strategic Objective 1, which accounted for 64 percent of programme beneficiaries. With these funds, WFP delivered positive food and nutrition security outcomes and supported increased humanitarian access. This positive performance reflected strong donor support, through which some 70 percent of overall needs in emergencies were met during the year.
- *Strategic Objective 2: Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies.* Some 14 percent of all WFP beneficiaries received assistance through activities conducted under this objective, accounting for 8 percent of operational expenditures. Performance was strong in terms of improving beneficiaries' food consumption and access to education and community assets and addressing undernutrition. However, gaps in outcome-level reporting limited assessment of national capacities to address food security needs.
- *Strategic Objective 3: Reduce risk and enable people, communities and countries to meet their own food and nutrition needs.* WFP activities under this objective continued to receive the lowest level of resources, with impacts on the number of beneficiaries, the rations provided and the foods distributed. Resources disbursed amounted to only 3 percent of WFP's total expenditures and covered less than 20 percent of planned needs. As a result, outcome-level performance was mixed. WFP helped enhance the food and livelihood security of communities and made progress in stimulating marketing opportunities for local producers and traders, but results in building capacity to manage climate shocks and risks were inconclusive.
- *Strategic Objective 4: Reduce undernutrition and break the intergenerational cycle of hunger.* Some 18 percent of all beneficiaries received direct assistance under this objective, accounting for 8 percent of programme expenditures. Overall, WFP contributed to strong achievements in reducing malnutrition and improving access to education. However, its work to enhance local and national capacities to deliver food assistance programmes was affected by resourcing constraints and results were inconclusive.

The estimated volume of inputs for planned activities in a year is based on the assessed needs of target beneficiary groups. In recent years in particular, only a portion of identified needs has received a favourable funding response. However, although the overall funding of the needs-based programme of work stood at 60 percent in 2016, WFP achieved significant results. Gaps in inputs are not always reflected at the outcome level as many outcome indicators are measured among assisted people only.

*Capacity development.* Assessment of capacity development was a challenge in all areas. Notable achievements were reported at the output level, but the evidence for outcomes was insufficient as country offices struggled to apply the methodology for monitoring corporate indicators. The same issue was evident in the 2016 evaluation of WFP's Policy on Capacity Development. Recognizing this, WFP introduced a new outcome-level metric in its Corporate Results Framework (2017–2021), which will be used to plan and assess progress in country capacity strengthening.

*Gender equality and empowerment of women.* One of the goals of WFP's Gender Policy is to increase decision-making by women and girls regarding food security and nutrition in households, communities and societies. In WFP programmes in 2016, household decision-making by women improved in 14 of the 20 countries with the lowest Gender Inequality Index rankings.

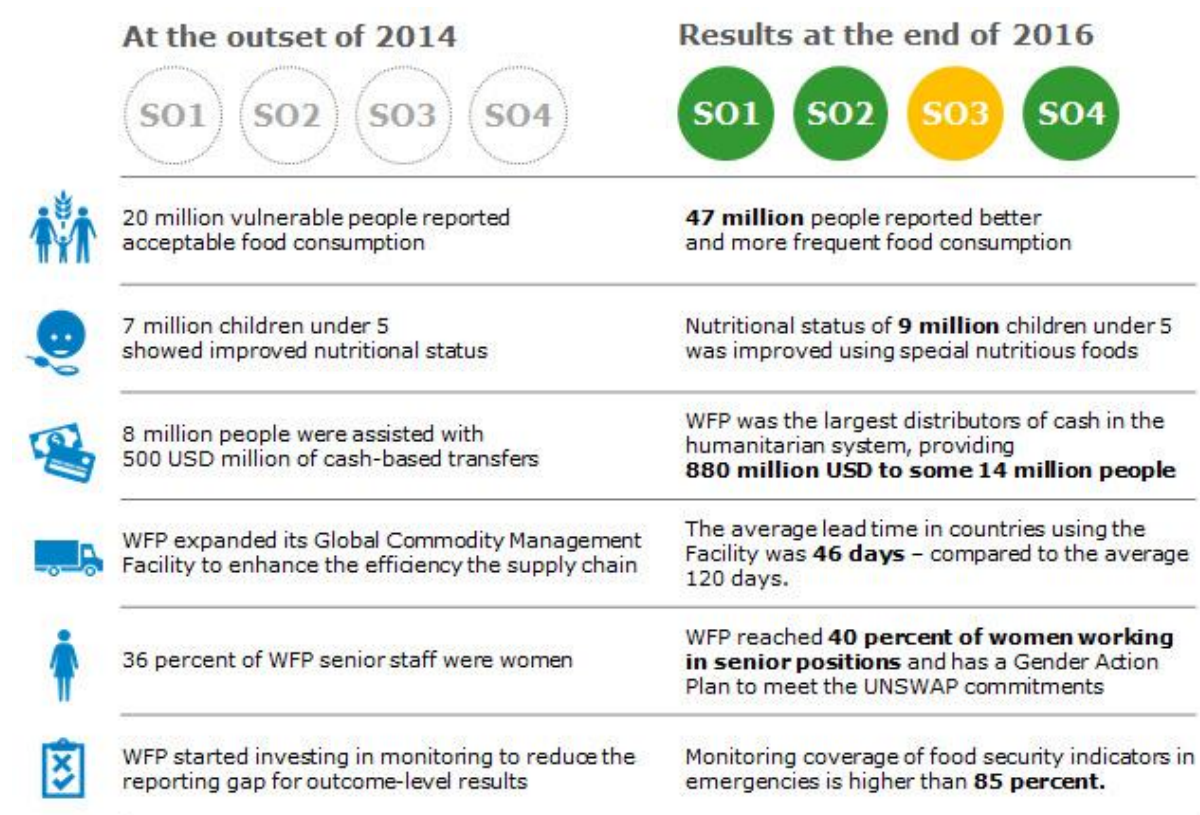
*Accountability to affected populations.* Data show that more people are informed about the programmes now than when implementation of the Strategic Plan (2014–2017) began in 2014. Progress has also been made in WFP country offices – two thirds of which now have at least one complaint and feedback mechanism

each. Monitoring of these two aspects of accountability to the people WFP serves is incorporated in the new Strategic Plan (2017–2021).

Following the practice established in the 2015 APR, this report includes an overview of results from the largest WFP trust fund projects implemented in 11 countries. Trust funds reflect recognition of WFP's comparative advantage by the governments concerned, and often focus on transfer of knowledge to local actors.

Figure 1 illustrates the overall results achieved at the end of 2016 and the value WFP was able to provide to people in need, grounded in improvements to the economy and to the efficiency and effectiveness of its processes.

*Figure 1: Progress under the Strategic Plan (2014–2017)*





## PART III – ORGANIZATIONAL PERFORMANCE BY MANAGEMENT RESULTS DIMENSIONS

This section looks at the five priority areas that WFP's Management Results Framework (2014-2017) recognizes as needing specific attention: people, partnerships, processes and systems, programmes, and accountability and funding. WFP is able to show an overall positive trend in management performance and to highlight efforts and challenges faced in creating a more flexible administration.

- *People.* The level of remote learning undertaken by staff through the learning management system rose significantly. National staff showed an increase of almost 50 percent in course completions and a threefold increase in participation in training from 2014 to 2016. The proportion of women in leadership positions reached 40 percent and the proportion in all positions was 43 percent. However, at D-2 and above, women accounted for only 28 percent of positions.
- *Partnerships.* Partnerships with other United Nations agencies were established by all WFP country offices. South-South and triangular cooperation increased, especially in school feeding and social protection. A new Centre of Excellence was established in China to promote further South-South and triangular cooperation. WFP did not meet its target for private-sector contributions, generating USD 77 million in 2016 compared with the USD 94 million generated in 2015.
- *Processes and systems.* WFP continues to exceed its targets for reducing lead-times for the supply of food. For countries using the Global Commodity Management Facility (GCMF), the average lead-time was 46 days. In responding to two rapid-onset emergencies in 2016, WFP met its target by commencing food distributions within three days of the governments' requests for assistance. The average USD 0.34 cost per ration in 2016 represented a slight increase from the USD 0.31 observed in 2015, partly because of complex operational factors. WFP continued to use the Innovation Accelerator in Munich, Germany, as a support structure for identifying and implementing high-impact innovations to achieve zero hunger.
- *Programmes.* In closed and ongoing operations, more than two thirds of outcome indicators showed positive or stable trends – an improvement compared with 2015. WFP exceeded 11 of the 15 indicators of the United Nations System-wide Action Plan on Gender Equality and the Empowerment of Women (UN SWAP) and met a further 3. In addition, 71 percent of countries reported that they have functioning complaint and feedback mechanisms in place, a significant improvement over the 2014 baseline of 49 percent. Evaluations have become a major source of evidence for learning and improvement in WFP. The target of 100 percent completion of evaluations was exceeded with more evaluations completed than planned in 2016. Part III of this report contains references to findings of the 2016 evaluations.
- *Accountability and funding.* In 2016, WFP received a record level of funding – USD 5.8 billion. Extraordinary operating conditions in some of WFP's largest Level 3 emergencies forced it to rely extensively on airborne responses, with negative impacts on the achievement of WFP's target for greenhouse gas emissions. All directors completed an assurance statement, enabling the Executive Director to issue a statement on the effectiveness of internal controls. WFP is one of nine United Nations organizations that provide their stakeholders with this level of assurance. Acknowledging that robust controls are needed to safeguard the use of resources and protect against fraud or mismanagement, WFP piloted a series of proactive integrity reviews carried out by the Inspector General during 2016 and is acting to ensure comprehensive follow-up.

The definition of “value for money” adopted by WFP calls for economy, efficiency and effectiveness – all of which are clearly reflected in the Management Results Framework (2014–2017). Measurement of efficiency includes lead-time reductions related to use of advance financing mechanisms and commodity management facilities, and responsiveness to new emergencies within a target timeframe. The effectiveness aspects, which come under the programme dimension of the Management Results Framework, look at how many closed projects met their outcome targets at the end of the implementation cycle. The enhanced linkage between resources and results mandated by the new Strategic Plan (2017–2021) will aid WFP as it examines value for money in future reports.

## PART IV – LOOKING FORWARD

The final section of the report outlines the efforts and challenges facing WFP going forward. As 2017 commenced, there were no signs that the needs generated by complex conflicts and climate-related

emergencies would reduce during the year. There is also little likelihood of a major reduction in refugee numbers from their unprecedented levels – large movements of people will continue or possibly increase because of conflict, poverty, inequality, climate change, disasters and environmental degradation.

Working with partners, WFP will continue to adopt a twin-track approach of addressing the immediate suffering of people caught up in conflict and climate-related emergencies while laying the basis for eradicating hunger in the longer term. Striving towards zero hunger and food and nutrition security for the 795 million undernourished people in the world, WFP must continue to provide assistance to the most vulnerable in a transparent and accountable manner, in line with its humanitarian commitments.

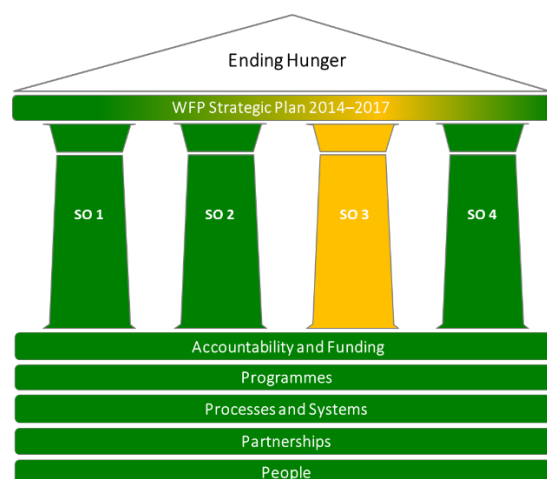


## PART I – INTRODUCTION

This introductory section first looks at the context of the world in which WFP operated in 2016. The latest available estimates suggest that one in three people suffers from some form of malnutrition, one in nine is undernourished and one in every 113 is a refugee, asylum seeker or internally displaced person. In addition, historic highs of complex protracted emergencies continued throughout 2016. These emergencies are discussed in the introduction with an overview of how WFP responded to them focusing on the importance of WFP's work in relation to Sustainable Development Goals (SDGs) 2 for zero hunger and 17 for partnerships. This includes WFP's development of innovative programming tools and staff deployment contributing to make progress in several thematic areas, particularly partnerships, cash-based transfers (CBTs), nutrition, gender and accountability to affected populations.

1. This report assesses WFP's performance in 2016 against its Strategic Plan (2014–2017)<sup>1</sup> aligned with its Strategic Results Framework (SRF) and Management Results Framework (MRF), in accordance with the United Nations principles for harmonized reporting on results. The new WFP Strategic Plan (2017–2021) approved by the Executive Board in November 2016 and in force since January 2017, aligns WFP's work with the Sustainable Development Goals (SDGs) approved by the United Nations in 2015.
2. In 2016, for the second year running, analysis of projects reporting on outcome indicators found that WFP's programme implementation was effective under Strategic Objective 1 – Save lives and protect livelihoods in emergencies; Strategic Objective 2 – Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies; and Strategic Objective 4 – Reduce undernutrition and break the intergenerational cycle of hunger. Some progress was made towards Strategic Objective 3 – Reduce risk and enable people, communities and countries to meet their own food and nutrition needs. WFP also reported strong progress across all five of its Management Results Dimensions (MRDs) – people, partnerships, processes and systems, programmes, and accountability and funding (Figure 2). Parts II and III of this report provide more detailed information on WFP and the SDGs and the WFP MRDs, respectively.

**Figure 2: WFP's performance is based on achieving Strategic Objectives and Management Results Dimensions**



## Strategic context

3. In 2016, WFP continued to face the twin challenges of dealing with unprecedented highs of complex protracted emergencies and the need to transform to achieve the SDGs and a world without hunger by 2030. The humanitarian landscape continued to face conflict-driven emergencies and the refugee crises these have created. The number of refugees and internally displaced persons (IDPs), already high at 60 million in January 2016, grew by 5 million during the year. To begin the major transformation implicit in adoption of the SDGs, WFP developed an Integrated Road Map (IRM) for change with four critical elements: i) a new Strategic Plan for 2017–2021 aligned with the SDGs; ii) a new approach to country strategic planning to reinforce national ownership; iii) radical changes in WFP’s financial architecture to increase accountability and promote cost-efficiency; and iv) a new Corporate Results Framework (CRF) to provide better measures of WFP’s effectiveness. The four elements of the IRM were approved by the Board in November 2016.

### One in nine of the world’s population is undernourished

4. Progress towards food security continues to be uneven. According to the 2015 State of Food Insecurity in the World report, 795 million people are undernourished, and 780 million of these people live in developing countries. However, the number of undernourished people has declined by 216 million – 21.4 percent – since 1990/1992.<sup>2</sup>
5. The report also noted that some regions “have made remarkably rapid progress in reducing hunger, notably the Caucasus and Central Asia, eastern Asia, Latin America and northern Africa. Others, including the Caribbean, Oceania and western Asia, have also reduced their prevalence of undernourishment, but at a slower pace”. However, it found progress had been slower overall in southern Asia and sub-Saharan Africa and estimated that in sub-Saharan Africa, almost one in four people, or 23.2 percent of the population, was undernourished in 2014/2016. This was the highest prevalence of undernourishment for any region and, with about 220 million hungry people in 2014/2016, the second highest burden in absolute terms. The number of undernourished people increased by 44 million between 1990/1992 and 2014/2016.

### One in every 113 people is a refugee, asylum seeker or internally displaced person

6. Large-scale conflicts and economic stagnation in several parts of the world continue to force civilian populations to migrate, looking for more stable and safe locations to live. Consequently, cross-border displacement is at record levels and the pace of increase is accelerating. At 65 million people, there are more refugees in the world today than at any time since the Second World War. Displacement increased throughout 2016. The prospects for many refugees are bleak. At the start of 2016, an estimated 6.7 million refugees worldwide had been living in exile for at least five years and had little hope of obtaining a durable solution in the near future.

### One in three people suffers from malnutrition

7. The 2016 Global Nutrition Report<sup>2</sup> found that “Few challenges facing the global community today match the scale of malnutrition, a condition that directly affects one in three people”. Poor diets and malnutrition are the top drivers of the global burden of disease, and are responsible for 45 percent of deaths among children under 5. In Asia and Africa, annual gross domestic product (GDP) losses from undernutrition average 11 percent. At least 12 of the 17 SDGs contain indicators that are highly relevant for nutrition, reflecting its central role in sustainable development.<sup>2</sup>
8. Although the prevalence of stunting<sup>3</sup> worldwide fell by a third over the past two decades, nearly one in four children – 159 million – are stunted, with numbers continuing to rise in Africa and Oceania. Asia has seen the most dramatic declines in stunting, but it remains home to 57 percent of stunted children. Levels of anaemia among women, particularly pregnant women, also remain stubbornly high. Worldwide, 2 billion people suffer from micronutrient deficiencies.
9. Meanwhile, overweight and obesity have become an enormous global challenge, with prevalence increasing in every region and almost every country. At least 44 low- and middle-income

<sup>2</sup> International Food Policy Research Institute (IFPRI). 2016. Global Nutrition Report 2016: From Promise to Impact: Ending Malnutrition by 2030. Washington, D.C.

<sup>3</sup> Stunting is defined as low height for age in children.

countries now face the “double burden” of high levels of both undernutrition and overweight. Asia and Africa are home to three quarters of the world’s overweight children under 5. Worldwide there are 41 million overweight children – a figure that is catching up with the 50 million children under 5 who suffer from wasting.<sup>4</sup>

#### Climate events lead to major emergencies

10. The 2015 El Niño Southern Oscillation climate event, the second strongest and longest-lasting on record, continued to have severe impacts on food security for millions of people during 2016, leading to increased drought and, in some parts of the world, more rain and large-scale floods. At its peak, an estimated 60 million people were affected globally, of whom 45 million were in southern and eastern Africa. The implications of this event were expected to have impacts until April 2017.
11. Hurricane Matthew – the strongest hurricane experienced in the Caribbean since 2007 – had particularly devastating impacts in Cuba and Haiti. The Government of Haiti estimated that more than 1,000 people were killed, 15,600 were evacuated and 300,000 needed immediate humanitarian assistance.

#### High levels of protracted conflict-driven emergencies continued during 2016

12. WFP continues to face unprecedented levels of protracted emergencies, many of which are in conflict-driven situations (Figure 3). Four protracted conflicts carried over from 2015 to 2016 required a significant response from WFP:
  - *Iraq*. Although a sustained military effort by the Iraqi Security Forces and partners led to a roll-back of Daesh, the protracted situation has left 10 million people in need of humanitarian assistance, a number that could rise to 12–13 million as the Mosul crisis continues.
  - *South Sudan*. The crisis entered its fourth year in December 2016, leaving an estimated 3.6 million people severely food-insecure, the highest level of food insecurity during the harvest season ever recorded. The total number of civilians displaced reached more than 3 million people – a quarter of the population – with 1.9 million displaced internally and 1.1 million to neighbouring countries. At least 400,000 South Sudanese have fled to the Democratic Republic of the Congo and Uganda. The deteriorating security and humanitarian situation in South Sudan has prompted senior United Nations officials, including former United Nations Secretary-General Ban Ki-moon, to warn that ethnic cleansing could be under way in several areas of the country.
  - *Syrian Arab Republic*. Protracted conflict has left 13.5 million people in need of humanitarian assistance, including 6.5 million IDPs, and 4.8 million refugees located in Turkey, Lebanon, Jordan, Iraq and Egypt, of whom 8.7 million people require food assistance.
  - *Yemen*. With stalled talks and fragile ceasefires, conflict persists in Yemen, leaving 18.8 million people in need of humanitarian assistance, 2 million internally displaced, and 7 million severely food-insecure.

<sup>4</sup> Wasting is defined as low weight for height. Some children are both stunted and wasted.  
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*Figure 3: Major WFP emergency responses (2011–2016)*

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13. WFP continued to address five long-term Level 2 emergencies in the Central African Republic, the Democratic Republic of the Congo, Libya, Mali and Ukraine. The Level 2 drought emergency in the Horn of Africa, which was declared in 2011, was deactivated in late January, as WFP determined that the response was within the capacity of the affected country offices.
14. During 2016, WFP also faced two additional Level 3 emergencies and one rapid-onset Level 2 emergency:
  - *Level 3 El Niño.* A record El Niño event,<sup>5</sup> which started to emerge in late 2015, negatively impacted agricultural seasons throughout 2016. As a result, more than 60 million people worldwide, about 40 million in eastern and southern Africa alone, were food-insecure, and 23 million needed immediate humanitarian assistance. Food shortages throughout the region are severe, and are exacerbated by a multitude of increasing vulnerabilities, including weak commodity prices, unfavourable exchange rates and slow economic growth.
  - *Level 3 Nigeria Boko Haram insurgency.* In northeastern Nigeria, security and humanitarian conditions continued to deteriorate in 2016 as populations fled violence created by the Boko Haram conflict. The population faced severe food insecurity resulting from the successive poor harvests caused by the abandonment of crops, minimal cross-border trade in cash crops and lost economic opportunities. In May 2016, WFP and other humanitarian actors warned of famine-like conditions in Nigeria's Borno State, and in October food insecurity reached extreme levels in parts of northeastern Nigeria, where 4.3 million people faced crisis and emergency levels of food insecurity.
  - *Level 2 Ecuador earthquake.* On 16 April, one of the worst earthquakes in the country's history – of magnitude 7.8 – struck the northern coast of Ecuador and was followed by a 6.3 magnitude aftershock four days later in the province of Esmeraldas. The death toll rose to more than 660 people, with more than 380,000 people affected. In response to the complexity of the situation and the demands placed on the country office, WFP activated a Level 2 emergency on 20 April.
15. Beyond these emergency responses, Hurricane Matthew's impact on the Caribbean in October required a rapid response to address immediate food assistance needs, especially in Haiti and Cuba. Elsewhere, the Government of Ethiopia and WFP worked together to address the country's worst drought in decades, which left 9.7 million people severely food-insecure in September 2016, up from 2.9 million in January 2015.

#### **Global actions address humanitarian crises**

16. The 2030 Agenda for Sustainable Development, adopted by the United Nations in September 2015, provides an ambitious, people-centred framework of action for sustainable development that requires a significant shift of focus for the international community. For WFP, this means moving beyond saving lives to changing lives, focusing first on the people in greatest need. WFP concluded that this would require fundamental changes in the way it designs, finances, implements and reports on results of its operations, a change it tackled in 2016 through development and approval of the IRM.<sup>6</sup>
17. Further international conferences and summits during 2016 considered and expanded on important aspects of the 2030 Agenda.
  - *United Nations Decade of Action on Nutrition.* Recognizing the importance of nutrition and the SDG interlinkages, the United Nations General Assembly proclaimed 2016–2025 a Decade of Action on Nutrition. Led by the Food and Agriculture Organization of the United Nations (FAO) and the World Health Organization (WHO), in collaboration with the International Fund for Agricultural Development (IFAD), the United Nations Children's Fund (UNICEF) and WFP, the Decade offers a platform for furthering partnership on nutrition. Its work plan is currently under development.

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<sup>5</sup> El Niño events occur every three to seven years and are linked to a pattern of unusually warm water stretching across the surface of the Pacific Ocean that is associated with changes in weather conditions around the world.

<sup>6</sup> See paragraphs 75–77 of this section.

- *Paris Agreement on climate change.* The Paris Agreement<sup>7</sup> represents a major step forward on several issues that are critical for WFP, including food security, ending hunger and reducing the losses and damage caused by climate extremes. The agreement will influence WFP's approach to food security and nutrition, and to emergency preparedness, response and resilience-building. It has direct implications for WFP's access to climate financing and its work to support governments in reducing hunger and adapting to climate change.
- *World Humanitarian Summit.* The World Humanitarian Summit (WHS),<sup>8</sup> held in May 2016, put forth its Agenda for Humanity. Crucially, WFP was able to highlight the need to overcome the humanitarian–development divide by ensuring complementarity among actors in preparedness, resilience-building and social protection and recovery, while also calling for more effective humanitarian finance to help achieve the United Nations Zero Hunger Challenge.
- *Summit on Refugees and Migrants.* The United Nations General Assembly hosted the first High-Level Summit for Refugees and Migrants in September 2016 in response to the unprecedented global levels of forced displacement and the recent growth in unsafe, disorderly and irregular migration movements in several regions. In issuing the New York Declaration for Refugees and Migrants, the summit paved the way for two ground-breaking global compacts related to refugee displacement and migration, and called for renewed efforts by Member States to address xenophobia.
- *Habitat III.* The third United Nations Conference on Housing and Sustainable Urban Development (HABITAT III), held in October 2016, led to adoption of the New Urban Agenda. The agenda provides an aspirational vision for the cities of the future in an urbanizing world, to guide the development of policies by Member States, city governments and their partners. Working with the Rome-based agencies (RBAs), Member States, civil society and academia, WFP successfully advocated for the new agenda to reflect food and nutrition-related issues and the humanitarian concerns of crisis-affected cities.

## WFP response

18. Throughout 2016, WFP sought to address the short- and longer-term actions needed to eradicate hunger in line with the SDGs. This meant addressing the most pressing humanitarian emergencies in the most effective way possible using the wide range of tools and approaches available, while continuing to innovate and address the longer-term goal of eradicating hunger by working effectively with a wide range of partners.
19. WFP also heightened and sustained emergency responses to meet its existing Level 2 and Level 3 emergencies and a new Level 3 emergency in a remote area northeast Nigeria – a country with no WFP presence – plus slow- and rapid-onset emergencies in southern Africa, Ecuador and the Caribbean. This called for further innovation and development of tools for better responses to rapid- and slow-onset and protracted emergencies.
20. WFP also took actions to achieve the SDGs, addressing SDG 2 through core elements of its operations and cross-cutting issues, and SDG 17 through more effective partnering. It conducted a major review of its organizational strengthening programme – the Fit for Purpose initiative – to identify areas for greater attention, including preparation for fundamental changes to WFP's approach to the design, financing, implementation and reporting of operations as part of the IRM.

## Heightened and sustained emergency responses

21. WFP's presence was critical in responses to crises in Iraq, Nigeria, South Sudan, the Syrian Arab Republic and Yemen and to the impacts of El Niño in southern Africa and the earthquake in Ecuador.

<sup>7</sup> 21st session of the Conference of the Parties to the United Nations Framework Convention on Climate Change [https://unfccc.int/files/meetings/paris\\_nov\\_2015/application/pdf/paris\\_agreement\\_english\\_.pdf](https://unfccc.int/files/meetings/paris_nov_2015/application/pdf/paris_agreement_english_.pdf).

<sup>8</sup> It was an initiative of United Nations Secretary-General Ban Ki-moon.  
17-10386

## Nigeria

22. WFP began providing food assistance in March 2016 in response to the rapidly deteriorating humanitarian situation in northeastern Nigeria, and activated a Level 3 corporate emergency on 19 August after the United Nations granted it “immunities and privileges” to operate in Nigeria. WFP opened offices in Abuja, Damaturu and Maiduguri and scaled up to nearly 200 staff. During September, a joint mission enabled a WFP-UNICEF rapid response mechanism to reach previously inaccessible areas of Borno and Yobe States. WFP also provided essential common services to the humanitarian community through its United Nations Humanitarian Air Service (UNHAS) special operations, transporting 2,245 passengers in December alone. By December, WFP had reached more than 1 million people, 95 percent of its planned monthly target, primarily providing in-kind food assistance. In 2017, WFP hopes to consolidate its response by reaching areas not yet supported.

## South Sudan

23. Despite commitments to adhering to the peace agreement, fighting and violence have continued to restrict humanitarian access and cause massive internal and cross-border displacement with critical impacts on food security. The food security and nutrition situation is likely to worsen, with 4.6 million people projected to be severely food-insecure between January and April 2017, a 62 percent increase from the same period in 2016. WFP increased its assistance in South Sudan, reaching 4 million people in 2016, and aims to reach more by mid-2017 via a mix of in-kind food assistance, CBTs, nutrition programming, and food assistance for asset creation. Operations were challenged by access constraints related to lack of security and poor road conditions during the rainy season, which made large parts of the country inaccessible by road. An outbreak of violence in Juba in July led to an alarming incident of the looting of 4,600 mt of food from WFP’s main warehouse in Juba, along with trucks, other vital equipment and relief supplies. This food could have fed 220,000 people for a month.

## Syrian Arab Republic

24. Each month, WFP assists an average of 4 million people inside the Syrian Arab Republic and 1.6 million refugees in neighbouring countries with a mix of in-kind food assistance, CBTs, emergency school feeding and nutrition support. In December, WFP dispatched food assistance for 3.5 million beneficiaries in 13 of the 14 Syrian governorates, achieving 89 percent of its monthly plan. Also in December, WFP provided ready-to-eat food to about 35,000 returnees and IDPs in the formerly besieged parts of eastern Aleppo. Overall, WFP assisted more than 7 million people inside the Syrian Arab Republic and in the neighbouring countries during 2016.
25. WFP faces critical access challenges linked to insecurity, but continues to work with partners to reach those most in need through, for example, cross-border deliveries from Jordan and Turkey to provide assistance to 682,000 people living in opposition-held areas in Aleppo, Idleb, Hama and Dar’a governorates. WFP has also been using two 70-m cranes to deliver in-kind food assistance across the border from Jordan to reach 78,000 stranded refugees in the Syrian Arab Republic,<sup>9</sup> and undertook 170 airdrops of food rations for 110,000 people in the city of Deir Ezzor, and 242 airlifts to the city of Qamishly, delivering food commodities and humanitarian supplies on behalf of other humanitarian actors.

### **Box 1: Turkey: emergency social safety-net programme**

Developed in September 2016, this programme aims to help the most vulnerable refugee families living outside camps in Turkey to purchase essentials by providing them with electronic cards that cover a range of items, from food and rent to medicines and warm clothing for winter. This innovative way of delivering aid combines humanitarian expertise and principles with government services to reach a large number of refugees cost-efficiently. Following successful piloting in Ankara in October and November, and in the central province of Sivas in November, the programme was rolled out in December. Ongoing registration across the country has received applications from half a million eligible people.

<sup>9</sup> On 15 November, construction of a new distribution site, located within walking distance of the settlement, was completed. WFP was thus able to proceed with more conventional distribution methods by mid-November.



## Iraq

26. Since the onset of the Mosul offensive in October, WFP has provided food to more than 376,000 conflict-affected people, adjusting its response to provide food to people remaining in their own homes or living with host communities as well as those in camps. Although WFP and partners have been able to reach many recaptured areas, the security situation remains highly volatile. In addition to the Mosul operation, WFP aimed to assist another 1.4 million people in Iraq each month with food rations, e-vouchers or cash-based assistance, reaching more than 1 million people with in-kind food assistance and 350,000 with CBTs in December. As part of its regional emergency operation to assist refugees fleeing conflict in the Syrian Arab Republic, WFP also supported more than 50,000 vulnerable Syrian refugees in Iraq.

## Yemen

27. WFP provided general distributions every second month, reducing the daily individual entitlement to reach as many people as possible. With the introduction of this bimonthly cycle in 2016, WFP was able to reach 6.3 million beneficiaries rather than the 3 million originally planned. WFP is scaling up its nutrition and CBT programming where possible. From 2017, it aims to reach 6 million people with full rations every month. Insecurity and delays for security clearance continue to hamper access to areas where needs are greatest, meaning that the people who are most in need are often cut off from any form of humanitarian assistance. In 2016, UNHAS transported 9,000 passengers for humanitarian partners. The WFP-led Logistics Cluster transported 14,000 m<sup>3</sup> of humanitarian goods by sea, 800 m<sup>3</sup> by air, passengers to and from Aden, and more than 1.2 million litres of fuel for humanitarian partners.

## Southern Africa El Niño event

28. In preparation for the 2015–2016 El Niño event, WFP worked with FAO and the United Nations global Food Security Cluster (gFSC) on preparedness and response measures including advocacy, resource mobilization and operational coordination. WFP's operations were conducted in 19 countries, with major activities focused in southern Africa, which has endured one of the most severe and protracted droughts of the past 35 years.
29. In the middle of 2015, the early warning systems of WFP and FAO identified the risks posed by El Niño in the southern Africa region, allowing WFP to prepare for the expected impact and any necessary scale-up of response. On 12 June, WFP declared a Level 3 emergency encompassing Malawi, which had the highest number of people in need of food assistance, Lesotho, Madagascar, Mozambique, Swaziland, Zambia and Zimbabwe. Despite a challenging resourcing situation, WFP tripled the number of people provided with food and nutrition assistance between August and November, when it reached 9.3 million people with a mix of relief, resilience and development programmes. In Malawi, WFP used a combination of food and CBTs to mount the largest humanitarian response in the country's history, reaching 5.8 million people in November. WFP's response in the region has included in-kind food assistance and CBTs, nutrition support, emergency school meals and support to governments through capacity-strengthening and development initiatives. Although procurement and transport lead times can be lengthy, WFP put in place mechanisms that facilitated the immediate transport of food commodities to operational locations at manageable distances. With much of the food requirement having to be imported, WFP activated several new logistics corridors throughout the region.
30. Activities implemented by WFP included providing emergency food, or cash to buy food where markets were functioning; triggering innovative insurance pay-outs in participating countries to help farming families and economies endure El Niño; and working with partners to deliver easy-to-understand climate information to help farmers plan ahead of the season. In Zimbabwe, early response to El Niño was fast-tracked thanks to the Food Security Climate Resilience facility (FoodSECuRE). In both Zimbabwe and Guatemala, WFP and partners took early action weeks before El Niño affected the agricultural season which helped strengthen the resilience of drought-affected smallholder farmers.

## Ecuador earthquake

31. WFP dispatched an initial convoy with food assistance for 8,000 people on 19 April – three days after the earthquake hit – and began planning for a three-month emergency operation to assist 161,000 people – 50 percent of the affected population. By 22 April, WFP had reached

45,000 people, and by 4 May voucher distributions had provided 103,430 people with three days of food assistance, and 5,710 people in hospitals with 15 days of assistance. For the first time in Latin America, WFP responded to a rapid-onset emergency with cash transfers to vulnerable households through the national social protection platform.<sup>10</sup> WFP and the Government jointly monitored the provision of assistance, making the response faster, more efficient and sustainable. The response also strengthened WFP's partnership with the government – activities to improve preparedness for disasters were designed and implemented jointly, and long-term country office agreements with service providers were used to provide value-based and commodity-based vouchers. On 1 July, addressing the emergency was within the capacity of the country office and the Level 2 response was deactivated.

## Further innovation for better emergency responses

### Early warning and preparedness

32. During 2016, WFP aimed to build on its recognized strengths in early warning and preparedness, through the following activities.

- *Promoting inter-agency operations and crisis centres.* To support greater inter-agency information coordination and sharing, in April WFP, along with the Office of the United Nations High Commissioner for Refugees (UNHCR), FAO, the Office of the United Nations High Commissioner for Human Rights (OHCHR), the United Nations Development Programme (UNDP) and the International Organization for Migration (IOM), founded the United Nations Operations and Crisis Centres network, which facilitates rapid sharing of information during emergencies to support informed decision-making at the highest levels.
- *Automating disaster analysis and mapping.* WFP launched an innovative automated disaster analysis and mapping system that produces a “virtual dashboard” as soon as a disaster strikes, featuring details such as the magnitude of the disaster, the number of people potentially affected, weather conditions and the WFP resources available in the area. After the Ecuador earthquake, this system contributed to reducing the time between disaster striking and WFP's response.
- *Improving early warning risk assessments.* WFP leads the Inter-Agency Standing Committee (IASC) Early Warning sub-group and chairs the early warning analysts' group, which prepares risk assessments and early warning, early action and readiness reports on capacity and preparedness. These complement established reporting channels for risk analysis and monitoring by resident and humanitarian coordinators and humanitarian country teams as part of IASC emergency response preparedness, fostering debate and more detailed consideration of potential scenarios.
- *Sharing data on weather forecasts.* The forecast-based preparedness project in Asia and Latin America has resulted in agreements between WFP and national weather services for data sharing and improved weather forecasts. Several natural hazard simulations co-led by national governments and WFP were held to increase the capacities of governments and other stakeholders in disaster preparedness and response based on weather forecasts.
- *Strengthening disaster preparedness and pre-positioning.* Lessons learned during the WFP response to the Vanuatu cyclone in 2015 and floods in the Solomon Islands in 2014, which indicated that in such disaster-prone contexts, engagement is required before emergency strikes. During 2016, WFP continued its proactive engagement in emergency preparedness and response in the Pacific region, which is prone to natural hazards and phenomena, focusing on strengthening capacities, enhancing readiness, and emergency response led by national governments. This preparatory work helped WFP provide assistance in response to El Niño drought conditions in Papua New Guinea, providing food to more than 268,000 vulnerable people. When tropical Cyclone Winston caused widespread destruction in the Fiji Islands in February 2016, WFP assisted more than 70,000 people using CBTs through the Government's Care and Protection Allowance and Poverty Benefit Schemes.

<sup>10</sup> WFP complemented the housing incentive of the Coordinating Ministry for Social Development with a monthly cash transfer to cover the food and nutrition needs of families in the provinces of Esmeraldas and Manabí.

## Nutrition in emergencies

33. To help mainstream nutrition in its emergency operations, in 2016 WFP formed a Nutrition in Emergencies Team as part of its new Nutrition Division; generated an external emergency response roster to improve surge capacity for nutrition; and created a comprehensive toolbox to help staff design and implement nutrition programming in emergencies, based on new WFP standards for nutrition in emergencies. WFP also began integrating nutrition into corporate monitoring and assessment tools, to promote more rapid nutrition responses during emergencies. Nutrition indicators are included in WFP's Mobile Data Collection and Analysis initiative, and some operations now employ telephone operators to collect information on the diets and nutrition of women and children via SMS messaging. In the United Republic of Tanzania, moderate acute malnutrition treatment programmes are being monitored through WFP's digital platform, SCOPE,<sup>11</sup> which allows real-time monitoring and reporting.

## More gender-sensitive responses to emergencies

34. All the people affected by an emergency have equal rights to humanitarian assistance that meets their immediate needs. However, not everybody is affected in the same way or has the same needs, priorities, vulnerabilities and coping strategies. Factors such as gender, age, social and health status, disabilities and chronic illnesses influence how women, men, girls and boys experience emergencies. WFP has therefore tailored existing tools into a Gender Toolkit to ensure that gender is integrated into emergency preparedness and response. The toolkit provides staff and partners with detailed "what, why, when, where, who and how" information along with quick guides, checklists and templates. WFP has also issued new manuals on protection and gender-based violence, and integrated gender into lessons learned exercises for Level 3 emergencies.

## Innovative ways to ensure access in protracted complex scenarios

35. *Delivery strategy.* The supply chain delivery strategy rolled out in 2016 has enabled WFP and its partners to reach areas of South Sudan that had been inaccessible since the outbreak of violence in 2013, while significantly reducing delivery times. The strategy includes establishing new fleet hubs and opening transport corridors, enabling WFP to increase food deliveries even during rainy seasons or periods of conflict. Staff at the country office, the regional bureau and Headquarters worked together to develop and implement this initiative, which resulted in the WFP South Sudan fleet team receiving the prestigious 2016 International Best Transport Achievement Award at the Annual Fleet Forum Conference in Dublin, Ireland.
36. *Data analytics.* Crucial to WFP's supply chain operations, data and intelligence ensure the most efficient and effective transfer modality. Every day, staff must consider supply chain issues such as commodity availability, quality, prices, logistics networks and lead times, and operational factors such as accessibility, corridor capacities, uncertain funding and beneficiary preferences.
37. The Optimus software tool helps country offices identify the most effective and efficient supply chain within parameters of funding and operational constraints while also maximizing nutrition outcomes and value for money. Using algorithms to assess all available options and propose optimized supply chain set-ups, the method has been piloted successfully in Iraq, Mali, the Syrian Arab Republic and Yemen, leading to significant cost savings.
38. Optimus helped WFP optimize its family food parcel in Iraq, supplying 1,761 kcals, or 98 percent of the 1,800 kcal target at a monthly cost of USD 10.89 per beneficiary, which amounted to a total of USD 1.12 million per month. This represented a 17 percent cost reduction.

### **Box 2: The Syrian Arab Republic: WFP uses high-altitude airdrops to deliver food**

For the first time, WFP used high-altitude airdrops to deliver food and other relief supplies to besieged communities. WFP has used low-altitude – 300 m – airdrops for many years, but security concerns in the Syrian Arab Republic required an altitude of at least 5,000 m. Working with aviation experts and partners, WFP considered factors such as the most effective aircraft and parachute systems, meteorological conditions, selection of suitable drop zones, and training of ground staff to receive, collect and distribute the life-saving cargo, using service agreements for the rapid procurement of special equipment.

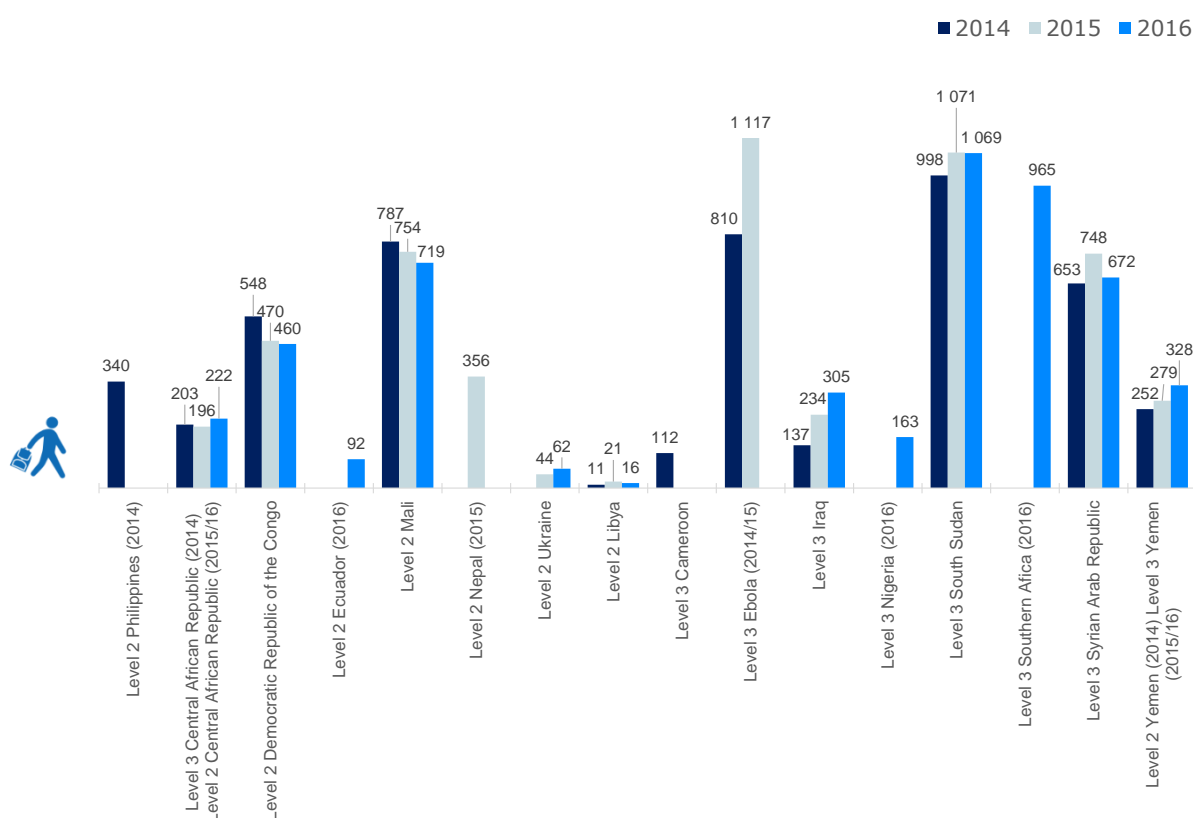
<sup>11</sup> WFP's digital platform used for beneficiary registration, planning and transfers.  
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Trial flights in late February 2016 did not work well, but by April, WFP had launched sustained airdrop operations from Jordan. By December, it had completed 168 high-altitude airdrops delivering more than 3,000 mt of food and relief items on behalf of organizations such as UNICEF, WHO and the International Committee of the Red Cross (ICRC). WFP is the only humanitarian organization to perform high-altitude airdrops of food and relief items.

### Effects of major emergencies on WFP staffing

39. Major emergencies continue to have significant effects on staffing. WFP deployed 4,966 people to Level 3 and Level 2 emergencies in 2016, compared with 5,290 in 2015. Many of these were temporary duty assignments of less than six months. As illustrated in Figure 4, this small reduction reflects the deactivation of the Ebola Level 3 emergency and fewer staff deployments to South Sudan and the Syrian Arab Republic, offset by increased staff needed in Iraq, Nigeria, Yemen and the southern Africa region. During the Fit for Purpose review,<sup>12</sup> country offices reported that they were struggling to obtain the expertise they needed in a timely manner. The review noted that the reassignment roster and talent management processes are still not working as they should, resulting in reliance on service-type appointments and consultants, even in large Level 3 operations.

**Figure 4: Staff deployment to emergencies (2014–2016)**



40. The proliferation of humanitarian crises in recent years has limited the number of trained and experienced staff immediately available. Processes put in place to improve WFP's emergency responsiveness included compiling emergency response rosters of staff with the abilities needed. When the rosters were overstretched by the immensity of the needs, WFP expanded them to include short-term staff, consultants and United Nations volunteers. It is also using national staff for international emergencies and is planning to introduce an external emergency roster to promote faster deployment. One of the impacts of WFP's increased workload is a significant increase in its contingent workforce: short-term professional staff now make up more than half of

<sup>12</sup> WFP/EB.1/2017/11-C.  
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WFP's international professional workforce.<sup>13</sup> Two further rosters have been created to fill any gaps that current rosters do not meet: i) the emergency consultants roster lists 300 pre-vetted consultants who can be available within 72 hours; and ii) the emergency functional leadership roster provides senior WFP staff on a three-month rotation for deployment to new emergencies.

### Keeping staff safe

41. WFP has continued to be affected by the direct and intentional targeting of humanitarian personnel and facilities, which is occurring increasingly in recent conflicts. The number of armed incidents targeting WFP operations, including staff members of WFP, partners or contractors in the line of duty, increased over recent years and remained high in 2016, especially in the Syrian Arab Republic and Yemen.
  - *Syrian Arab Republic.* Although access to besieged areas generally improved during 2016, an attack on a United Nations convoy in September killed five WFP-contracted drivers and 12 personnel contracted by a partner.
  - *Yemen.* Access has remained a significant challenge, with conflict actors increasingly hampering the activities of WFP and its partners. In Taiz, more than 70 lorries carrying food commodities and vouchers were detained, and delayed or denied visas regularly prevented the deployment of staff, exacerbating the perception in communities that humanitarian agencies are to blame for a lack of resources.
42. Experience in the Syrian Arab Republic and Yemen illustrates how the rapidly changing security situation directly shapes and affects WFP operations, tests the capacity of the United Nations to uphold peace and security, and increases demands on WFP's management of security risks to its personnel. Thus, in preparing staff for emergency deployment, WFP has specifically sought to improve their readiness for service in complex emergencies.
43. This has meant enhancing the medical and psychological preparation and debriefing for deployment to Level 3 emergency operations, which in 2016 required 645 medical clearances for Level 3 or D-E duty stations,<sup>14</sup> 708 psychological preparation sessions and 120 psychological debriefings. During 2016, none of the staff who participated in the Medical Service's pre-deployment screening or staff counselling for Level 3 or D-E duty stations required medical evacuation.

## Addressing SDG 2 – zero hunger and cross-cutting areas

### The continued growth of cash-based transfers

44. CBTs offer a powerful way to fight hunger. They give the people WFP serves control over decisions that affect their lives and empower them to choose the food or other basic items they need the most. Integrating CBTs with other forms of food assistance, such as food rations, increases the flexibility and agility of WFP's response to emergency crises by allowing a rapid switch from one to the other as the local context changes.
45. The upward trend in the use of CBTs continued, with WFP reaching some 14 million people in 2016, compared with 9.6 million in 2015. The transfers were made in 60 countries<sup>15</sup> and 95 operations, up from 54 countries and 84 operations in 2015, with an estimated value of USD 880 million, up from USD 680 million in 2015, and accounting for a quarter of all of WFP's transfers.
46. The regional emergency response for Syrian refugees remained the largest CBT operation, with more than USD 440 million transferred to beneficiaries mostly through electronic vouchers.
47. Cash-based assistance in the rest of WFP's overall portfolio also grew, with USD 438 million transferred, compared with USD 326 million in 2015. Nearly half of the beneficiaries reached were in sub-Saharan Africa, and about a third were in the Middle East region. In all, WFP provided unrestricted cash in 52 countries compared with 44 countries in 2015, allowing people to address multi-dimensional needs. The largest single unrestricted cash operation was in

<sup>13</sup> See Annex V – WFP employees as at 31.12.2016.

<sup>14</sup> Duty stations with a high level of hardship.

<sup>15</sup> Includes trust funds.



the Niger, where USD 12.9 million was distributed in the form of bank notes through microfinance agencies.

48. To increase the cost-efficiency of CBTs, WFP and its partners worked with more than 70 financial service providers, including large and small banks, microfinance institutions, mobile money operators, remittance transfer agents, and card and payment system operators. WFP also concluded standard framework agreements with service providers at the regional level to increase the speed of implementing CBT operations.
49. WFP also continued to support and strengthen national social protection systems using CBTs in, for example, response to Cyclone Winston in Fiji and to the Ecuador earthquake:
  - *Fiji, Cyclone Winston.* WFP transferred cash through the national social protection system to provide assistance to victims registered by the Government.
  - *Ecuador, earthquake.* Following the earthquake in April, WFP provided cash transfers through Ecuador's safety net system, which distributed them in the form of food vouchers to 130,000 affected people by the end of 2016.

#### **SCOPE – WFP's beneficiary and transfer management platform**

50. WFP developed the digital platform, SCOPE, to manage beneficiary information and the cash assistance provided to beneficiaries. SCOPE was rolled out to WFP country offices in the second half of 2015 and by the end of 2016, the platform held data on 20 million beneficiaries, with plans to complete the roll-out to all cash operations by the end of 2017. SCOPE stores beneficiary biodata, contact and targeting information and, where appropriate, biometric fingerprints. The platform supports a wide range of project activities that use cash as a transfer modality, such as cash for work, nutrition and school feeding. By employing the standard business process model for cash transfers, SCOPE supports the management of conditional entitlements and adapts to the systems of commercial financial service providers, ensuring that WFP has a common tool to send instructions to service providers and obtain their feedback.

#### **Improve nutrition – the increased focus on diets**

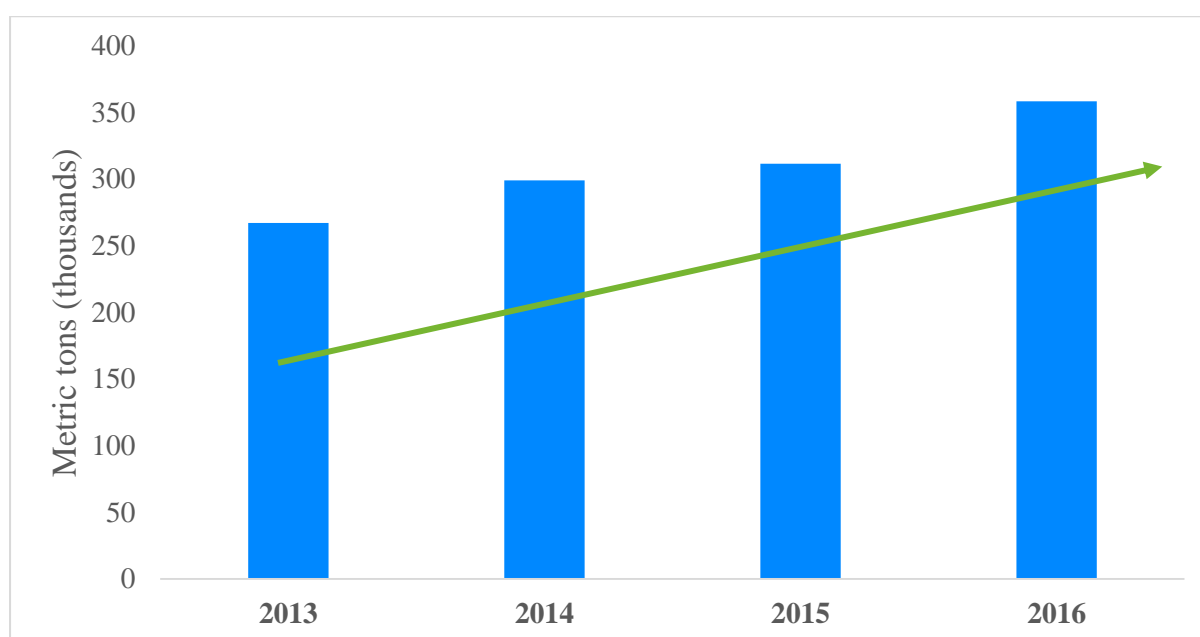
51. Boosting nutrition capabilities through the availability of, access to and demand for safe and nutritious foods was one of six corporate priorities for 2016 and is in line with WFP's new Strategic Plan, which includes "Improve nutrition" as one of four Strategic Objectives. WFP's new Nutrition Policy (2017–2021) provides a clear framework for WFP's work towards national SDG targets for ending all forms of malnutrition. WFP took several steps towards improving nutrition in 2016:
  - *Nutritious foods and healthy diets.* The WFP food basket has seen a 33 percent increase in the use of specialized nutritious foods since 2012 (Figure 5), which has greatly improved WFP's capacity to reach nutritionally vulnerable groups with the nutrients they need. WFP has also broadened its approach to improving nutrition by focusing on promoting adequate and healthy diets and using a range of tools to ensure the availability of, access to and demand for nutritious foods.
  - *Fill the Nutrient Gap tool.* This tool, which uses secondary data and innovative analysis to identify gaps in adequate nutrient intake, is being rolled out in Guatemala, Lao People's Democratic Republic, Mozambique, Pakistan and the United Republic of Tanzania, after successful piloting in El Salvador, Ghana and Madagascar.
  - *Monitoring and evaluation (M&E) framework.* As part of the new CRF, WFP developed an M&E framework to collect vital information on nutrition-specific and nutrition-sensitive programmes, using new corporate indicators such as the minimum dietary diversity for women.
  - *Data collection methodology.* WFP is using new data collection methods that can monitor nutrition programming more quickly and at lower cost. For example, in the United Republic of Tanzania, nutrition programmes are being monitored in almost real time through SCOPE, and pilot studies in Kenya and Malawi are testing the feasibility of collecting dietary data on women and children via SMS messaging.
  - *Cost of Malnutrition study.* WFP continues to contribute to the global evidence base for nutrition activities. It launched a Cost of Malnutrition study in Latin America linking the



burden of malnutrition to national economic costs. Working with the Pan American Health Organization, the Economic Commission for Latin America and the Caribbean and academic partners, this initiative expands on previous Cost of Hunger studies conducted in Africa and includes analysis of overweight and obesity-related costs in response to an upward trend in countries facing these forms of malnutrition.

- *Nutrition-sensitive programming.* WFP has partnered with the International Food Policy Research Institute (IFPRI) to develop evidence-based design recommendations for nutrition-sensitive policies and programmes that address the multiple drivers of malnutrition through various entry points and can increase nutrition impacts.
- *Nutrition Learning Strategy.* WFP has increased the opportunities for staff and partner capacity strengthening by creating new nutrition learning courses and knowledge-sharing platforms, and strengthening partnerships with academic institutions.

**Figure 5: Trends in procurement of specialized nutritious foods and high-energy biscuits, 2013–2016**



### Social safety nets/social protection

52. WFP directly implements safety nets, such as school meals and food assistance-for-assets (FFA) programmes, and provides technical assistance to governments to strengthen their social safety nets or social protection schemes. The principal safety nets directly implemented by WFP are school meals programmes: in 2016, WFP reached 16.4 million children in nearly 76,500 schools in 60 countries.<sup>16</sup> In 51 of these countries, WFP also provided technical assistance and strengthened the capacities of the government, while in the other 9 it provided only technical assistance. It is estimated that through technical assistance and capacity strengthening for school meals programming and delivery, WFP indirectly reached another 45 million schoolchildren.

### Sustainability

53. Because many of its interventions act as social safety nets or provide social protection, WFP is seeking to increase the sustainability of its interventions by: i) linking interventions to existing national social protection schemes, as it did in the Ecuador earthquake response; or ii) supporting national governments in making their social protection systems more nutrition-sensitive, shock-responsive and resilient. Many of the school meals programmes supported by WFP's technical assistance to governments have transitioned to national ownership and are being integrated into national social protection systems.

<sup>16</sup> Includes assistance provided through trust fund projects.  
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## Home-grown school feeding

54. To improve the livelihoods of smallholder farmers and strengthen local food systems, WFP is progressively sourcing more food locally, including for school meals programmes. In 2016, WFP supported home-grown school meals programmes in 45 countries. With a view to aligning and improving approaches to home-grown school meals, WFP joined forces with FAO, IFAD, the Global Child Nutrition Foundation, the Partnership for Child Development, and the New Partnership for Africa's Development to agree on and document a common approach.

## Food assistance for assets

55. WFP implemented FFA in 53 countries in 2016, improving the food security of vulnerable households and communities by protecting and restoring livelihoods, supporting safety nets, reducing risks, and strengthening the resilience of people and communities to shocks and stressors while also developing national and local capacities.
- *Guidance manual.* The newly released FFA Programme Guidance Manual, which supports the implementation of FFA programmes at the country level, covers all programme phases, from identifying the background and positioning the programme to ensuring the sustainability and continuity of FFA programmes in different contexts.
  - *Field study.* An ongoing field study in, Guatemala, Kenya, the Niger, Sri Lanka and Zimbabwe is examining how FFA programmes can contribute to women's socio-economic empowerment and nutrition. The study is exploring the design and implementation of FFA programmes, including the transfers they provide and the assets they build, and how these can support the transformation of unequal gender relations to promote shared power, control of resources and decision-making between women and men, and ultimately to serve as an effective tool for improving women's nutrition. The study's consolidated findings and recommendations will be released in May 2017.
  - *Beneficiary estimations.* Three methodologies have been developed to estimate the numbers of people who benefit indirectly from FFA projects as "tier-2 beneficiaries". This should allow country offices to produce more accurate figures for planned and actual tier-2 beneficiaries in their CSPs.
  - *Asset benefit indicator.* A new asset benefit indicator developed for FFA programmes as part of the new CRF measures the proportion of the population in targeted communities that benefits from an enhanced livelihood asset base, as perceived and reported at the household level.

## Support for smallholder farmers: Purchase for Progress and the Farm-to-Market Alliance

56. In August 2016, WFP established a Smallholder Market Support and Coordination Group to develop and improve linkages among its smallholder-support initiatives. The Purchase for Progress (P4P) Unit supports the group as its secretariat and has produced a comprehensive review of ongoing pro-smallholder initiatives. In support of this step to providing a more coordinated and united approach to achieving the new Strategic Results 3 and 4,<sup>17</sup> WFP has also:
- developed a Smallholder Market Programme Guidance Manual as a tool for country offices to design pro-smallholder initiatives in line with Strategic Result 3; following workshops and field testing, the manual was disseminated throughout WFP in early 2017;
  - produced an M&E framework with a comprehensive theory of change for smallholder market support and related results, indicators, guidance material and data collection tools;
  - finalized the P4P Global Learning Agenda, by producing learning documents from the pilot;
  - developed fact sheets to capture the many changes driven by P4P implementation; and
  - used learning from the Farm-to-Market Alliance, explained in Box 3, to support the move from subsistence to market-oriented farming.

<sup>17</sup> WFP/EB.2/2016/4-A/1/Rev.2\*.  
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**Box 3: The Farm-to-Market Alliance<sup>18</sup>**

WFP is helping smallholder farmers in Rwanda, the United Republic of Tanzania and Zambia to obtain access to new opportunities as part of a consortium of public and private institutions known as the Farm-to-Market Alliance.

The alliance supports smallholders moving from subsistence farming to market-oriented agriculture by connecting demand for their crops with commercial markets and helping them obtain formal contracts. Such contracts facilitate farmers' access to the credit, resources and services necessary to plant and harvest quality crops, which can boost incomes and build long-term resilience.

During the first year of the alliance, ten buyers signed contracts with farmers, validating the underlying business model for enabling increases in yields and farmers' incomes through access to quality inputs, finance, equipment and knowledge – none of which would have been available to farmers without the initiative. In the United Republic of Tanzania, where about 50 percent of participating farmers are women, the loan repayment rate was 81 percent at the end of 2016 and is expected to rise to 97 percent by March 2017.

Farmers reported increases in production thanks to services available through the alliance, and applied post-harvest loss technologies to reduce food waste. The alliance will expand its operations to Kenya in 2017.

**More effective gender strategies and action**

57. WFP's Gender Policy calls for integrating gender equality and women's empowerment into all of its activities. In 2016, each regional bureau developed a Gender Implementation Strategy, providing the framework for developing country office Gender Action Plans to guide gender mainstreaming, with a focus on preventing gender-based violence in country-level programming and operations. By the end of the year, all regional bureaux had the support of a gender specialist working with them to implement their action plans.
58. The national zero hunger strategic reviews include gender and age analysis to inform design of the CSPs. The analysis uses the gender marker code of the IASC to identify where gender equality should be explicitly mentioned in the plan and to ensure that all plans meet the established standards.<sup>19</sup>
59. The WFP Gender Equality Award, a certification programme piloted with UNDP in 2016, recognized the country offices of Myanmar, Peru and South Sudan for their excellent work in promoting gender equality and women's empowerment. Following the pilot, WFP launched its Gender Transformation Programme with ten participating country offices.<sup>20</sup> The programme sets 39 benchmarks in seven categories of work that are relevant to WFP's operations. Participating offices must show commitment to the process by providing a baseline assessment and an improvement plan. At the final stage of the programme, each country office will be accredited based on its performance. WFP expects all country offices to be certified under this programme.

**Accountability to affected populations**

60. Accountability to affected populations focuses on engaging the people who are assisted by WFP's response to crisis. It promotes two-way communication and dialogue throughout the project cycle. In 2016, WFP made significant progress worldwide on the three components of strong accountability to affected populations:
  - *Information.* Country offices have continued their efforts to provide accurate, timely and accessible information about WFP assistance to affected people. For example, surveys carried out by WFP field staff in 32 of the 35 districts where WFP operates in Lao People's Democratic Republic revealed that some women cannot speak or read Lao because of chronic gender inequalities. After community consultations, WFP developed "picture-only" posters so that its messages reached the intended audience regardless of literacy.

<sup>18</sup> The alliance was previously known as the Patient Procurement Programme.

<sup>19</sup> **Part III of this report discusses WFP's performance in terms of the gender marker in 2016.**

<sup>20</sup> Afghanistan, Egypt, Kenya, Kyrgyzstan, Lao People's Democratic Republic, Nicaragua, the Niger, Pakistan, Rwanda and the Sudan.

- *Consultation.* WFP has taken additional steps in systematically seeking the views of all segments of an affected population and inviting feedback throughout each stage of the project cycle. For example, intensive consultations with beneficiaries of WFP's unrestricted cash programme in Iraq provided greater insights into how assistance is changing: i) food purchasing habits; ii) outcomes in terms of safety and dignity; and iii) impact on broader social dynamics at the household and community levels. This information is being used to improve the quality of the operation.
- *Complaints and feedback mechanisms.* Since 2014, WFP has sought to ensure that it provides a means for affected people to voice complaints and provide feedback on WFP operations in safe and dignified conditions; two thirds of country offices now have at least one complaints and feedback mechanism in place. For example, in Turkey, WFP established a call centre and information hotline that handles feedback and complaints relating to WFP's large emergency social safety net programme for Syrian refugees. This approach is particularly suitable because most Syrian refugees in Turkey live outside camps and have access to mobile phones.

## Addressing SDG 17 – partnering to achieve the SDGs

### Working with national governments

61. In 2016, WFP developed a framework to guide country offices in providing capacity strengthening. Based on fieldwork in ten countries and a knowledge partnership with Sweden's Lund University, it also developed practical tools to support application of the framework and to strengthen WFP's ability to monitor progress in building stronger national capacities. For the past two years, the Nairobi Regional Bureau has worked with the Swedish Disaster Management Agency to assess and map the capacities of the Kenya, Rwanda and Uganda country offices to engage in country capacity strengthening. This approach could be replicated in other regions.

### Working with non-governmental organizations

62. NGO partners are vital to WFP operations. They help WFP to serve hard-to-reach areas and to understand communities' needs and priorities, and they provide specialist skills. Implementation of the Corporate Partnership Strategy, which articulates WFP's commitment to partnering principles, has helped trigger a steady shift from transactional relations towards more partnerships focused on creating added-value for the people WFP serves. Achievements in 2016 included:
  - establishing an emergency field-level agreement protocol and arranging a high-level Annual Partnership Consultation, hosted by the Executive Director;
  - beginning work on joint capacity strengthening with the International Federation of Red Cross and Red Crescent Societies targeting national societies as national first responders; and
  - identifying gaps in field-level management of NGO partnerships with a view to adopting new corporate guidance as a central component of the IRM, which aims to equip country offices to realize the full value and impact of strategic partnerships with civil society actors.

### Working with the United Nations system

63. WFP is committed to working with partners throughout the United Nations system to achieve collective outcomes that reduce risk and vulnerability in humanitarian contexts over multi-year timeframes in support of the 2030 Agenda. During 2016 this included WFP working with and supporting:
  - *the Office for the Coordination of Humanitarian Affairs (OCHA), UNDP, FAO and the World Bank* on launching the Global Preparedness Partnership in Istanbul that will build on each partner's comparative strengths to provide technical assistance for emergency preparedness and disaster risk reduction to members of the Vulnerable Twenty Group of Ministers of Finance of the Climate Vulnerable Forum;
  - *UNICEF, UNHCR and OCHA* on an initiative to harmonize and simplify partnership tools and processes;

- *the World Bank* on scaling up engagement and exploring opportunities for collaboration in shock-responsive social protection systems through operational research at the country level and technical cooperation; and
- *the United Nations Secretariat* to support the Secretariat's efforts to define the future of the United Nations-World Bank Partnership.

## **Working through clusters**

### ***Logistics Cluster***

64. The Logistics Cluster, led by WFP, brings together organizations responding to humanitarian emergencies. At the global level, the Logistics Cluster provides strategic guidance to broaden knowledge and improve decision-making in humanitarian logistics. It also works with local and national governments on system-wide preparedness and contingency planning. In 2016 the Logistics Cluster:

- coordinated inter-agency humanitarian convoys, facilitated the delivery and storage of 87,239 mt of relief supplies and supported the distribution of 1.3 million litres of fuel;
- supported 454 national and international NGOs, United Nations agencies, foundations, civil society organizations, and government agencies;
- deployed 18 staff members from WFP Headquarters and 26 from partnering organizations to 12 operations worldwide;<sup>21</sup>
- trained 400 people through 15 training courses to improve the capacity of humanitarian organizations to respond to emergencies;
- held two global meetings with 42 organizations to share skills and experiences in emergency response; and
- commissioned lessons-learned exercises on cluster performance in three operations.

### ***Food Security Cluster***

65. The global Food Security Cluster (gFSC), co-led by WFP and FAO, provided coordinated solutions in 30 countries in 2016, including all system-wide Level 3 emergencies and scaled-up operations in Haiti, Nigeria and 14 other countries, in response to El Niño impacts and in the Pacific region. This represented a 12 percent increase in support to food security coordination compared with 2015. Activities in 2016 focused on achieving three strategic results: i) strengthening and developing national cluster capacity with in-country technical training; ii) harmonizing and globalizing the information management system; and iii) improving operational and surge support to national clusters.

### ***Emergency Telecommunications Cluster***

66. WFP leads the Emergency Telecommunications Cluster (ETC), strengthening and leveraging its role in brokering partnerships and services and rapidly restoring communications in emergencies. In 2016, WFP and its partners led humanitarian response operations in emergencies in the Central African Republic, Haiti, Iraq, Nigeria, South Sudan, the Syrian Arab Republic and Yemen. For the first time, the ETC was activated for preparedness activities in the Pacific region. As part of the ETC 2020 strategy, the ETC Connectivity for Communities project was launched in Iraq and a community assessment was undertaken in Haiti.

### ***Nutrition Cluster***

67. WFP has been an active member of the global Nutrition Cluster and the Inter-Cluster Nutrition Working Group, and became a permanent member of the cluster's Strategic Advisory Group in March 2017. The first WFP-UNICEF Joint Emergency Response Simulation (JERS), held in 2016, had a strong nutrition focus aimed at improving the efficiency of joint nutrition responses in emergencies.

<sup>21</sup> The Central African Republic, the Democratic Republic of the Congo, Ethiopia, Fiji, Haiti, Iraq, Nigeria, Somalia, South Sudan, the Syrian Arab Republic, Ukraine and Yemen.

## Organizational strengthening

### Review of Fit for Purpose

68. In April 2012, the Executive Director launched a process of reflection through a rapid organizational assessment. This resulted in a series of organizational strengthening activities from 2013 to 2016 that became known as the “Fit for Purpose” initiative. In late 2016, WFP reviewed results of this initiative, guided by an internal advisory group and a supplementary review of three WFP investments by an external consultant. A summary report of the review was provided to the Executive Board in January 2017, and a more detailed report was made available in February.
69. The review noted that in 2012, WFP was a global humanitarian organization with a reputation for “getting the job done” in the most difficult operational circumstances. The Fit for Purpose initiative sought to strengthen WFP, building on its core strengths and addressing issues that required attention.
70. The review identified the successes and challenges of this complex organizational strengthening work noting that “not everything worked as planned and some missteps were taken along the way”. It concluded that there was clear evidence that “WFP is demonstrably stronger than it was in 2012”, noting the following:
  - There is a stronger evidence base for WFP’s policies and programmes, and programme implementation has been reinforced by extensive training in core programme skills.
  - There is a more robust and professional approach to every aspect of WFP’s people management, including an increased focus on training and support for national staff, who form the backbone of WFP’s operational effectiveness.
  - WFP has become a leader in cash-based programming and transfer mechanisms, which are now rooted in new systems and supported by clear guidance and extensive training of staff.
  - The Board has approved a road map for WFP’s work to achieve the SDGs through country-driven strategic planning, an improved financial framework and more effective results measurement. The IRM builds on the extensive piloting of many of the outcomes of Fit for Purpose.
  - The review concluded that “while a huge amount has been achieved, more remains to be done. WFP must continue to evolve, change and improve to meet and surmount each new challenge to achieving zero hunger. Fit for Purpose places WFP in a strong position to do so.”
71. Part III of this report contains further findings from the review that relate to individual management results dimensions.

### Strategic shift in people management in WFP

72. WFP’s greatest strength is the dedicated women and men who work for it. The WFP People Strategy, endorsed by the Board in 2014, has sought to build an engaged workforce with the right skills in the right roles to enable WFP to fulfil its humanitarian response role while building its capabilities to address the longer-term goal of zero hunger. The following presents the four imperatives of the People Strategy and indicates the significant progress seen in each during 2016:
  - Reinforce a performance mindset by recognizing and rewarding successful performance and reinforcing line managers’ accountability. A new framework was implemented to address poor performance, and career frameworks have been enhanced to reinforce a culture of continuous development and strong performance.
  - *Build WFP’s talent by building the right skills and capabilities to enable WFP to deliver on its evolving mandate.* During 2016, the online Learning Management System was upgraded to provide a better learning experience and a single entry point for WFP’s highly dispersed workforce. There were 46,684 course completions registered, a significant increase over 2015. The content of the courses has also been improved by adding world-class generic learning resources and offering new functional training courses. WFP has also put a new electronic recruitment process in place to increase outreach and reduce processing times.



- Shift the focus to the country level and ensure that national staff members are engaged and provided with opportunities to continue building their capacities. During 2016, WFP began exploring the potential for using national expertise for functions traditionally carried out by international professionals. It looked at whether sufficient progress had been made in shifting long-serving national personnel from service-type appointments to staff appointments.
- *Equip high-impact leaders by enhancing leadership and management capabilities.* WFP enhanced the P-5 to D-1 promotion process to include a combination of internal and external assessments of candidates to ensure that leadership potential is identified and that all WFP leaders meet targets for leadership capabilities. WFP continued to implement the successful Leading for Zero Hunger programme and its flagship women's leadership programme, INSPIRE.

### More effective project monitoring, reviews and evaluations

73. WFP took further action in 2016 to improve the quality and effectiveness of project monitoring. This included support in the following areas:
- *Theories of change.* Corporate theories of change were developed in close collaboration with the relevant divisions and technical units, providing a foundation for formulating the CRF and its outcome and output categories and indicators.
  - *Decentralized evaluations and reviews.* Two comprehensive guidance packages were developed and rolled out to inform WFP staff on how to plan for, commission, manage and use decentralized evaluations and reviews. This also included establishment and enhancement of support systems for decentralized evaluations, including a helpdesk to support the function, an outsourced quality support service to provide expert feedback on draft evaluation deliverables, a Contingency Evaluation Fund to support countries in commissioning planned and budgeted evaluations in under-funded situations, and long-term agreements with 13 consultancy firms and research institutions to provide decentralized evaluation services.
  - *Monitoring and evaluations.* Further training targeting all M&E officers in WFP was offered through the corporate Monitoring and Evaluation Learning Programme, which is now available in English, French and Spanish
  - *Data platforms.* Data capture, storage and analysis platforms were supported, tested and rolled out to regional bureaux to increase data integration, address data discrepancies and accelerate data analysis and visualization for better learning and accountability purposes.
74. The Synthesis Report of 2015–2016 Operation Evaluations found that more data were collected, especially on corporate programmes, and that outcome data were more readily available. There were notable improvements where indicators were familiar and detailed methodologies were available. For example food security indicators for Strategic Objective 1 had reporting rates of more than 85 percent.

## The Integrated Road Map

75. Development of the IRM to realign WFP's strategy, programme structure, financial framework and results reporting was a major focus of 2016. Designed to transform WFP's ability to help countries achieve the SDGs by 2030, and approved by the Board in November, the IRM comprises four elements developed in large measure through Fit for Purpose investments:<sup>22</sup>
- *The WFP Strategic Plan (2017–2021)* outlines how WFP will operationalize its work to support national leadership and SDG achievement at the country level. WFP will prioritize SDG 2 on achieving zero hunger, and SDG 17 on partnering to support implementation of the SDGs. Each Strategic Goal is articulated as Strategic Objectives.
  - *The Policy on Country Strategic Plans* was integral to operationalizing the Strategic Plan in country offices and improving the coherence, focus and operational effectiveness of WFP's assistance to support countries in making progress towards zero hunger.

<sup>22</sup> See Fit for Purpose report.  
17-10386

- *The Financial Framework Review* aims to increase operational effectiveness through realistic financial planning, enhanced accountability, streamlined processes and harmonized financial and results frameworks. Three work streams were prioritized in 2016: budgeting for operational effectiveness, which delivered the country portfolio budget structure; resource-based planning, which was piloted and enabled the roll-out of standardized implementation plans to all country offices in 2016; and macro-advance financing, which was piloted in five country offices.<sup>23</sup>
  - *The Corporate Results Framework* will be used to assess performance in meeting strategic objectives through Strategic Results that correspond to the targets of SDGs 2 and 17.
76. Through these elements, the IRM strengthens WFP's contribution towards bridging the humanitarian–development divide and allows the organization to design and deliver coherent portfolios, instead of the previous project-based approach. Under this new approach, country offices will be better positioned to support the countries where WFP operates through an increased emphasis on maximizing and measuring results.
77. Part IV of this report considers the actions needed to implement the IRM in 2017 and beyond.

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<sup>23</sup> Lessons learned, potential gains in efficiency and associated risks will be assessed and reported to the Board in 2017.

## PART II – PERFORMANCE RESULTS BY STRATEGIC OBJECTIVE

This section provides an overview of WFP performance in 2016, during which it managed 202 projects in 82 countries, providing direct assistance to 82.2 million beneficiaries, delivering 13 billion daily rations, and greatly increasing the use of CBTs in its efforts to ensure value for the people it serves. The section examines WFP's performance against the goals of WFP's four Strategic Objectives, with supplementary information on cross-cutting results in areas relating to gender equality, protection and accountability to affected populations, and partnerships. It also provides an overview of results from the largest WFP trust fund projects implemented at the country level.<sup>24</sup>

78. The 2016 assessment of WFP's progress towards the four Strategic Objectives of its Strategic Plan (2014–2017) is based on the: i) monitoring data presented in Standard Project Reports for projects active during the year; and ii) output- and outcome-level results for corporate indicators in the Strategic Results Framework.<sup>25</sup> Qualitative analyses of results – including region-specific examples of challenges and successes – complement the quantitative account of WFP's performance in 2016.
79. The methodology for assessing WFP's contribution to humanitarian and development results is in line with the methodology introduced in its 2014 APR.<sup>26</sup> An analysis that views both the planned and actual<sup>27</sup> levels of financial resources supporting WFP's performance at the output and outcome levels supplements the assessment.

### Overview of WFP activities

80. In 2016, WFP managed 202 projects in 82 countries, providing direct assistance for 82.2 million beneficiaries using CBTs and food distributions. This was the highest number of beneficiaries since 2013 (Figure 6).

**Figure 6: WFP working for a positive impact on the lives of 795 million undernourished people**



<sup>24</sup> A trust fund is established when a contribution is received locally to fund an activity outside regular WFP operations, including one that targets different beneficiaries. Trust funds can take the form of trust fund projects or operational grants.

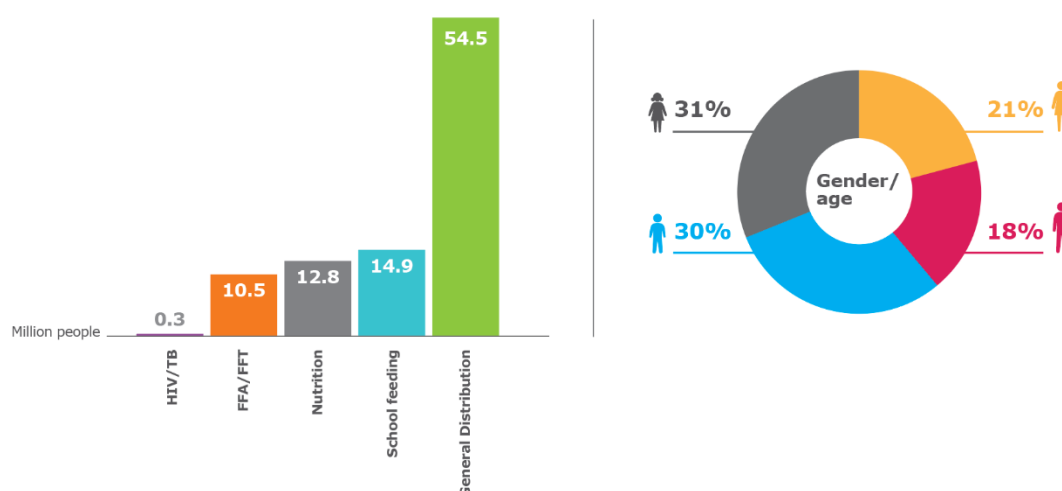
<sup>25</sup> Details are provided in Annex II.A.

<sup>26</sup> The methodology is explained in Annex II.B.

<sup>27</sup> As in previous years, this analysis is based on the amount of financial resources calculated from data on food and CBT distributions and capacity development. WFP's revised financial framework will provide direct linkages between the spending of funds and the achievement of results.

81. Most direct beneficiaries were assisted through general food distributions or CBTs reflecting the scale of WFP's emergency response in 2016. In addition:
- 14.9 million schoolchildren received targeted assistance;
  - 12.8 million beneficiaries were assisted through nutrition-specific activities to supplement relief work and address undernutrition; and
  - 10.1 million people were assisted through FFA and 0.4 million through food assistance for training (FFT), primarily in post-emergency settings and development contexts.
82. Children – 24.7 million boys and 25.4 million girls – remained the primary focus of WFP's support, accounting for 61 percent of beneficiaries. The 17.6 million women assisted accounted for 21 percent. Figure 7 illustrates the breakdown of WFP beneficiaries by activity and gender/age.

**Figure 7: WFP's direct beneficiaries – by activity and sex/age**



83. Fourteen million beneficiaries were supported using CBTs, including commodity vouchers. This represented a significant increase from the 9.6 million supported in 2015. The value of CBTs was USD 880 million in 2016, up from USD 670 million in 2015. In many countries, CBTs are used to strengthen social protection systems and are an effective way of facilitating financial inclusion and the development of local financial ecosystems.
84. Trust fund projects, which provided an additional 1.8 million<sup>28</sup> people with CBTs or food, were supported mainly by host governments. More than 80 percent of trust fund beneficiaries – 1.6 million schoolchildren – were supported through school meals programmes.
85. As well as providing food or CBTs, WFP also invested resources in capacity strengthening and service delivery to support the achievement of food security and nutrition outcomes (Figure 6). More than 2 million people were involved in nutrition-related behaviour change communication, including men in targeted communities and caregivers who received messages to guide their counselling efforts. Work on improving smallholder farmers' access to markets now supports more than 1.5 million members of farmers' organizations worldwide. WFP trained 80,000 staff members of government and other partners on policy design and implementation, monitoring, emergency telecommunications, security and other elements in the provision of food assistance. The United Nations Humanitarian Air Service (UNHAS) transported 290,000 humanitarian workers to some of the world's most hard-to-reach locations.
86. During 2016, methodologies developed to estimate the number of indirect beneficiaries of FFA activities showed that an estimated 13.2 million people benefited from assets created or rehabilitated by WFP in 2016 (Figure 6). WFP will support country offices in using these methodologies to enhance estimates of indirect beneficiaries of FFA programmes, as part of the CSP roll-out.

<sup>28</sup> This is the aggregated number of direct beneficiaries of trust fund projects included in this report.

87. Examples of people expected to benefit from programmes designed or deployed with WFP's assistance are provided in the subsection on "Results of trust fund projects". Evidence from several countries shows that at least 70 million people in the countries sampled are expected to benefit from government programmes designed and deployed with WFP support (Figure 6).

## Analysis of rations provided

88. Rations<sup>29</sup> of food and CBTs are WFP's main inputs for achieving planned outputs and outcomes. In 2016, WFP analysed the extent to which planned rations were delivered in its projects and the gap between assessed needs and actual food and CBTs delivered.
89. In 2016, WFP delivered 13 billion daily rations. Figure 8 provides the results of analysis of the number of rations delivered in the 133 projects that included direct provision of food, CBTs or commodity vouchers. The rations analysis shows that WFP had to deliver fewer rations than planned in all activities. The "rations gap" represents the gap between the number of rations delivered and the number planned. The "food gap" and the "CBT gap" indicate the shortfalls in the total amount of food or CBTs distributed compared with the total amount planned. Gap analysis shows that the food or CBT shortfall was often larger than the ration gap, indicating reductions in ration sizes.

**Figure 8: Analysis of food and CBT rations provided in 2016**

Activities	Rations Analysis		Gap Analysis (%)		
	Rations delivered (% of planned)		Rations Gap	Food Gap	CBT Gap
General Distribution	8.7 billion	(85%)	15	30	41
School Feeding	2.1 billion	(51%)	49	51	76
Nutrition	1.3 billion	(49%)	51	46	78
FFA/FFT	0.8 billion	(34%)	66	67	71

90. *General distribution gap.* The gap analysis for general distributions found that WFP delivered 85 percent of planned rations in 2016 but, overall, rations had a lower food value than planned: 30 percent lower for food transfers and 41 percent lower for CBTs. This means that managers decided to maintain or increase the number of beneficiaries reached by reducing the size of rations. These decisions have taken various forms. In the Yemen emergency, which accounted for almost 15 percent of global food distributions, WFP introduced a mechanism that targeted 6 million beneficiaries on a rotating two-monthly basis, with food distributions reaching 3 million beneficiaries in one location with a one-month entitlement in the first month and another 3 million beneficiaries in a different location in the following month. This meant splitting the monthly entitlement – which had already been reduced to 75 percent of the planned caloric value – into two-month entitlements, each corresponding to approximately 37.5 percent of the planned caloric value. While increasing beneficiary outreach, the mechanism impeded full achievement of food security outcomes. More than two thirds of CBT programmes were delivered through general distributions, in which the CBT gap was smaller than the gap in any other activity.
91. *School feeding and nutrition gaps.* For school feeding and nutrition, approximately half of planned rations were delivered, using half of planned food, implying that ration sizes were not reduced to feed more beneficiaries. Commodity baskets of nutritious foods in line with the planned entitlement contributed to the overall achievement of nutrition outcomes in 2016, albeit for smaller populations than those planned. For school meals and nutrition programmes using CBTs, the food value gap was larger meaning that ration sizes were reduced. However, these programmes represented only 5 percent of 2016 CBT deliveries.
92. *FFA and FFT gaps.* For FFA and FFT only 34 percent of planned rations were delivered and the food value gaps for food and CBTs were broadly similar. As noted in the 2016 Management Plan,

<sup>29</sup> A ration is defined as a single meal or equivalent CBT to address a beneficiary's food insecurity. The planned amount of rations is presented by WFP in its Management Plan.





FFA activities are subject to the most significant decreases during prioritization, based on fund availability for country offices' work plans.

93. According to country offices, lack of funding, delays in confirming contributions and the earmarking of funding for specific activities were the main reasons for cuts in ration size. Country offices also cited programme management factors such as delays in implementation, supplier delays, logistical challenges in the purchase and delivery of commodities, and restricted humanitarian access linked to violence, political interference or poor weather conditions.





## Results by Strategic Objective

94. An overview of WFP's performance at the Strategic Objective level is shown in Table 1. The sections that follow discuss this performance, providing assessments at the output and outcome levels as supporting evidence.

**Table 1: Overall performance by Strategic Objective**

<i>Strategic Objective</i>	<i>Performance</i>
1 – Save lives and protect livelihoods in emergencies	
2 – Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies	
3 – Reduce risk and enable people, communities and countries to meet their own food and nutrition needs	
4 – Reduce undernutrition and break the intergenerational cycle of hunger	

95. The following colour scheme is used to illustrate WFP's programming performance in 2016. For additional information on the assessment methodology, see Annex II-B.

	Projects have either achieved their target or are on-track to achieving their target
	Projects have made some progress but desired targets have not been met or progress towards desired targets is deemed slow
	Projects have made very slow progress, no progress at all or have regressed
	Insufficient data are available to enable the monitoring of WFP-wide progress

96. The estimated volume of inputs for WFP's planned activities in a year is based on the assessed needs of targeted beneficiary groups,<sup>30</sup> although WFP is aware that as a result of funding shortfalls only a portion of its identified needs will receive a favourable funding response. In 2016, overall achievement of the needs-based programme of work was 60 percent.<sup>31</sup>
97. Nevertheless, WFP has achieved significant results. A gap in inputs is not always manifested at the outcome level for two reasons: i) WFP can mitigate resource shortfalls by, for example, cutting the calorific content of daily rations, making food substitutions, shortening the length of the assistance period or reducing the number of beneficiaries; and ii) while estimates of resource needs are based on assessments of entire targeted beneficiary populations, many outcome

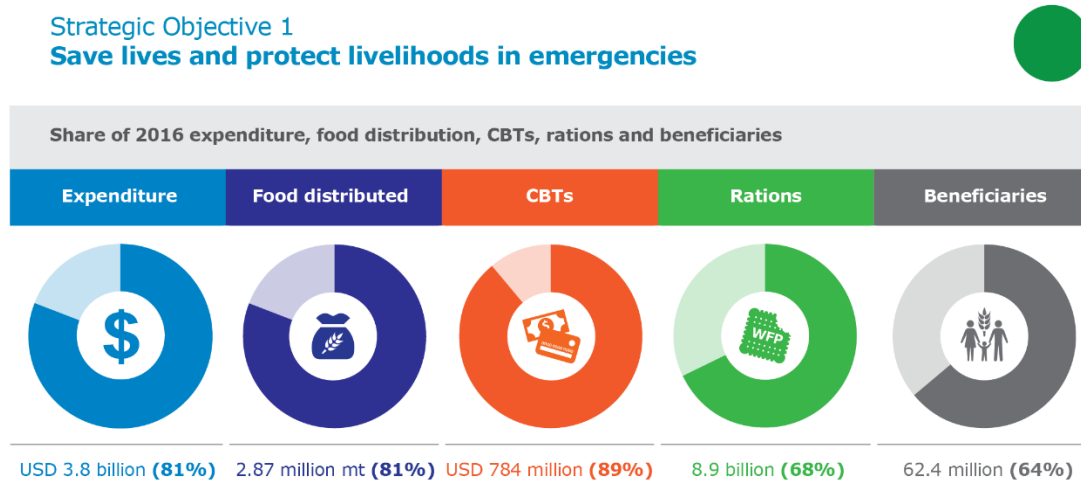
<sup>30</sup> During 2016, WFP completed the roll-out of its country office tool for managing effectively (COMET), designed to facilitate programme planning and implementation and the monitoring of actual results. Planning figures by Strategic Objective and activity reflect updated needs-based plans, documented in COMET, and the changes in operating environment and budget revisions that occurred following approval of the Management Plan (2016–2018) during EB.2/2015.

<sup>31</sup> Part III of this report presents analysis of the key performance indicator “% Planned achievement of food assistance”.



indicators are measured only among the people who actually benefit from WFP assistance. This means that, for example, malnutrition recovery rates are measured only among treated patients, and school enrolment is measured only in WFP-assisted schools.

98. Despite funding shortfalls, WFP can demonstrate results, but with reduced scope and affecting fewer beneficiaries or affecting them to a lesser extent than initially planned.



99. WFP's work under Strategic Objective 1 focuses on emergency responses in which food assistance is rapidly deployed to address urgent needs and reduce undernutrition. Strategic Objective 1 also includes early-recovery programmes that create assets and human capital, and the development of local, national and regional capacities to predict, assess and respond to food-security shocks.
100. In 2016, more than 80 percent of all WFP programme expenditure was spent on Strategic Objective 1, supporting 64 percent of programme beneficiaries. This reflects the continued priority that WFP and donors give to life-saving interventions in the context of continued high levels of complex protracted emergencies. The number of people assisted in emergencies increased by almost 10 million, reflecting two new and large emergency responses to the impact of El Niño in eastern and southern Africa and the crisis in northeastern Nigeria.
101. USD 784 million in CBTs was distributed to affected populations under Strategic Objective 1, representing almost 90 percent of all CBTs provided during the year.
102. During emergencies in 2016, WFP contributions proved effective in both saving lives and protecting livelihoods by achieving positive food and nutrition security outcomes, supporting increased humanitarian access and helping ensure uninterrupted implementation of relief programmes. This positive performance reflected strong donor support, which helped WFP reach beneficiaries at the right time and provide adequate rations. Some 70 percent of overall needs in emergencies were met during the year.

**Outcome 1.1 – Stabilized or reduced undernutrition among children aged 6–59 months and pregnant and lactating women**

103. In 2016, WFP's work under this outcome included nutrition-focused interventions conducted in 41 operations in 31 countries to prevent deterioration of nutrition, and related mortality in vulnerable populations, and to rehabilitate acutely malnourished people in disaster- and conflict-affected zones.
104. Outcome monitoring of programmes found that WFP made strong contributions to recovery from acute malnutrition by children and pregnant and lactating women. In countries with high malnutrition rates in the Lake Chad basin, WFP's continuous investment in strengthening the intervention capacities of local actors that deliver nutrition services led to progressive improvements in the nutrition status of children under 5.

105. WFP country offices also reported high coverage of populations through nutrition interventions in targeted zones. Where targets were not achieved, access restrictions were noted as a factor hampering the delivery of nutrition programmes in conflict-affected areas. Regarding monitoring challenges, countries in the eastern Africa region noted that the recommended methodology for measuring coverage<sup>32</sup> was costly and highly technical while the alternative desk-based method for calculating coverage was not always feasible because of lack of reliable demographic data.
106. Using the findings from improved monitoring, WFP is also able to draw conclusions regarding the proportion of targeted populations participating in an adequate number of distributions in 2016.
107. In the following tables, outcome indicators in bold are those considered “key” in the Strategic Results Framework (2014–2017).

**Table 2: Outcome 1.1 – Stabilized or reduced undernutrition among children aged 6–59 months and pregnant and lactating women**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
<b>1.1.1 Moderate acute malnutrition (MAM) treatment:</b>					
– default rate	29	27	93%		<ul style="list-style-type: none"> <li>More than 4 million children and pregnant and lactating women in reporting projects received nutrient-dense foods to treat MAM</li> <li>The desired proportion of beneficiaries had recovered and was discharged from treatment in reporting projects. Only 2 projects reporting defaults did not meet the 2016 target</li> </ul>
– mortality rate	29	27	93%		
– non-response rate	29	27	93%		
– recovery rate	29	27	93%		
<b>1.1.2 Proportion of target population that participates in an adequate number of distributions</b>	29	20	69%		<ul style="list-style-type: none"> <li>In reporting projects, 2 million children and pregnant and lactating women received nutrient-dense food to prevent acute malnutrition<sup>33</sup></li> <li>In 75% of reporting projects beneficiaries participated in more than two-thirds of distributions – the corporate target was 66%</li> </ul>
<b>1.1.3 Proportion of eligible population that participates in programme</b>	39	31	79%		<ul style="list-style-type: none"> <li>On average, 81% of the eligible population in the 31 reporting projects participated in WFP’s nutrition activities</li> </ul>



**Output A (Nutrition): Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner**

Output indicators	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	7.9	6.9	
Quantity of food distributed (thousand mt)	194	95	
Value of CBTs to beneficiaries (million USD)	5	2.9	

<sup>32</sup> The Semi-Quantitative Evaluation of Access and Coverage (SQUEAC) survey.

<sup>33</sup> This is the first time WFP is able to assess performance against this indicator.

Number of institutional sites assisted: health centres	6 481	7 533	
<b>Output K: Messaging and counselling on specialized nutritious foods and infant and young child feeding practices implemented effectively</b>			
<b>Output indicators</b>	<b>Planned</b>	<b>Actual</b>	<b>Achieved</b>
Number of women exposed to nutrition messaging supported by WFP	305 078	236 003	
Number of men exposed to nutrition messaging supported by WFP against proportion planned	222 924	153 692	
Number of women receiving nutrition counselling supported by WFP against proportion of planned	513 764	369 158	
Number of men receiving nutrition counselling supported by WFP against proportion of planned	423 677	284 119	
Number of targeted caregivers (male and female) receiving three key messages delivered through WFP-supported messaging and counselling	991 047	541 364	
<b>Financial inputs</b>			
<b>Input indicator</b>	<b>Planned</b>	<b>Actual</b>	<b>Achieved</b>
Value of expenditures against projected operational requirements (million USD)	153	98	

**Outcome 1.2 – Stabilized or improved food consumption over assistance period for targeted households and/or individuals**



108. WFP continued to stabilize or improve the food security of emergency-affected populations through general distributions of food or CBTs in 2016. Almost 52 million people received more than 2.7 million mt of food and USD 761 million in CBTs, which accounted for 77 percent of all food and 86 percent of all CBTs distributed by WFP during the year. In the majority of operations, assisted households reported improved food consumption, diversified diets and a reduction in negative coping strategies such as skipping meals, reducing portion sizes or selling productive assets.
109. In southern Africa, the 2015/2016 harvest was insufficient to cover cereal needs because of El Niño-related drought and weather-related stress. This triggered a second consecutive year of food insecurity with an estimated 32 million people classified as food-insecure throughout the region. The massive scale-up of WFP's response almost doubled the number of people assisted, translated into improved food consumption for beneficiary populations, especially compared with populations not receiving WFP assistance. In the Middle East and North Africa region, the diversification of transfer modalities contributed to improved dietary diversity in most countries.
110. Funding shortfalls in 2016 led to ration cuts for general distributions. In countries including Afghanistan, the cuts were coupled with access issues, limited employment opportunities and restricted production because of weather patterns – all of which are contributing factors for household food insecurity.

**Table 3: Outcome 1.2 – Stabilized or improved food consumption over assistance period for targeted households and/or individuals**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
<b>1.2.1 Food consumption score</b>	73	65	89%		<ul style="list-style-type: none"> <li>49 reporting projects contributed to reducing the proportion of households with</li> </ul>

**Table 3: Outcome 1.2 – Stabilized or improved food consumption over assistance period for targeted households and/or individuals**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
					poor or borderline food consumption scores, achieving at least 90% of 2016 targets/milestones <ul style="list-style-type: none"> <li>Only 3 of the 73 reporting projects made slow progress</li> </ul>
<b>1.2.2 Diet diversity score</b>	<b>72</b>	<b>64</b>	<b>89%</b>		<ul style="list-style-type: none"> <li>47 of the 64 reporting projects contributed to stabilizing or increasing household diet diversity scores, achieving at least 90% of 2016 targets/milestones</li> </ul>
<b>1.2.3 Coping strategy index</b>	<b>43</b>	<b>41</b>	<b>95%</b>		<ul style="list-style-type: none"> <li>37 of the 41 reporting projects contributed to stabilizing or decreasing negative coping strategies, achieving at least 90% of 2016 targets/milestones</li> </ul>

**Output A General food distribution (GFD): Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner**

Output indicator	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	52.7	51.7	
Quantity of food distributed (thousand mt)	4 032	2 744	
Value of CBTs to beneficiaries (million USD)	1 308	761	

Financial inputs			
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	4 815	3 307	

**Outcome 1.3 – Restored or stabilized access to basic services and/or community assets**

111. In 2016, WFP conducted 16 emergency and early recovery operations in 13 countries, which aimed to help restore or stabilize access to community assets and services. These included school meals activities and assistance to people living with HIV/AIDS. Most projects achieved outcome-level performance milestones/targets and managed to assist growing numbers of people in need.
112. The school meals programmes in Mozambique and Zimbabwe were implemented based on the request of the Government in response to the crisis related to El Niño. To tackle the pressing needs in Zimbabwe, WFP promoted the re-establishment and scale up of a national home-grown school feeding programme, to be managed by the Ministry of Education. In Mozambique, food and nutrition insecurity had led to school drop-out rates of 50 percent in the targeted regions. When WFP introduced its school feeding programme, more than half of the students who had dropped out returned to school.

**Table 4: Outcome 1.3 – Restored or stabilized access to basic services and/or community assets**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
1.3.1 Retention rate of boys and girls in WFP-assisted schools	10	7	70%		<ul style="list-style-type: none"> <li>The 7 reporting projects achieved rates of retention of children in schools that surpassed the corporate target of 70%</li> </ul>
1.3.2 Enrolment rate of boys and girls in WFP-assisted schools	9	7	78%		<ul style="list-style-type: none"> <li>5 projects registered positive growth in enrolment, achieving 90% or more of 2016 targets/milestones</li> </ul>
1.3.3 Default rate of clients from:					
– anti-retroviral therapy (ART)	6	6	100%		<ul style="list-style-type: none"> <li>In 4 of the 6 reporting projects, the default rates among WFP-assisted ART clients was less than 15% – the Sphere standard for operating in emergencies<sup>34</sup></li> <li>The 3 reporting projects met targets for defaulting from TB-DOT by WFP-assisted clients</li> <li>The 1 project reporting on PMTCT programmes achieved the Sphere target on defaulting</li> </ul>
– tuberculosis (TB) directly observed treatment (DOT)	3	3	100%		
– prevention of mother-to-child transmission (PMTCT) programmes	1	1	100%		
1.3.4 Community asset score	8	4	50%		<ul style="list-style-type: none"> <li>3 of the 4 reporting projects met or surpassed 2016 targets/milestones for increasing community assets</li> </ul>

**Output A (school meals, HIV/AIDS and FFA and FFT): Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner**

Output indicator	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	2.7	2.8	
Quantity of food distributed (thousand mt)	61	36	
Value of CBTs to beneficiaries (million USD)	40	20	
Number of institutional sites assisted: schools	2 998	2 225	

**Output B : Community or livelihood assets built, restored or maintained by targeted households and communities**

Output indicator	Planned	Actual	Achieved
Kilometres of roads and mountain trails built/rehabilitated	2 536	1 095	
Hectares of land protected or improved, including forests planted	717	475	
Bridges constructed/rehabilitated	62	43	

**Financial inputs**

Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	84	51	

<sup>34</sup> <http://www.sphereproject.org/>  
17-10386

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***Outcome 1.4 – National institutions, regional bodies and the humanitarian community are able to prepare for, assess and respond to emergencies***

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113. WFP's ability to save lives and protect livelihoods in emergencies is directly related to the actions of governments, communities and regional organizations in preparing for and responding to shocks. In collaboration with national, regional and local disaster management organizations, WFP shares expertise in early warning, contingency planning and vulnerability analysis and mapping (VAM), and provides support in logistics, emergency telecommunications and engineering.
114. WFP support services to the humanitarian community in emergencies were well resourced, with donor funding covering the 2016 needs, and client and stakeholder surveys have demonstrated that WFP was effective in this role. Activities included disseminating information on infrastructure, customs, fuel availability and logistics bottlenecks; establishing communication networks and sharing reliable internet connectivity; storing and transporting relief items for the education, water and sanitation, shelter and food security sectors; and providing fuel to minimize assistance delays in remote locations. In addition, emergency responders regarded UNHAS as a critical lifeline to affected populations, as it enabled travel for 290,000 passengers to some of the world's most hard-to-reach locations.
115. The outcome-level evidence base for assessing WFP's performance in supporting institutional emergency preparedness was limited in 2016. A large number of government and partner staff received WFP technical assistance and training in emergency preparedness but more data are required to assess the contribution to changes in governments' response capacity. The Emergency Preparedness Capacity Index (EPCI) will remain part of WFP's CRF for 2017–2021 and its methodology and use will be enhanced to measure how effectively WFP works with host governments in establishing and managing disaster preparedness measures.



**Table 5: Outcome 1.4 – National institutions, regional bodies and the humanitarian community are able to prepare for, assess and respond to emergencies**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
1.4.1 EPCI	9	4	44%		<ul style="list-style-type: none"> <li>2 of the 4 projects reporting a value showed increased government capacity for emergency preparedness</li> </ul>
1.4.2 User satisfaction rate	12	9	75%		<ul style="list-style-type: none"> <li>Users of WFP's logistics, emergency IT and UNHAS services reported satisfaction rates meeting targets in 7 of 9 reporting projects.<sup>35</sup> In the remaining 2 projects, satisfaction rates were above 80%</li> </ul>

**Output C: Logistics augmentation, UNHAS or emergency telecommunications services provided**

Output indicator	Planned	Actual	Achieved
Number of operational areas covered by common security telecommunications network (global average)	72	71	
Number of agencies and organizations using services provided by WFP such as transport, storage, data provision, coordination.	1 510	1 737	
Quantity of humanitarian cargo handled, moved or transported (mt)	47 801	142 453	

**Output D: Emergency management capacity created and/or supported**

Output indicator	Planned	Actual	Achieved
Government/partner staff receiving technical assistance and training (security, emergency telecommunications, food security monitoring, programme design and implementation, policy development)	14 523	13 870	

**Financial inputs**

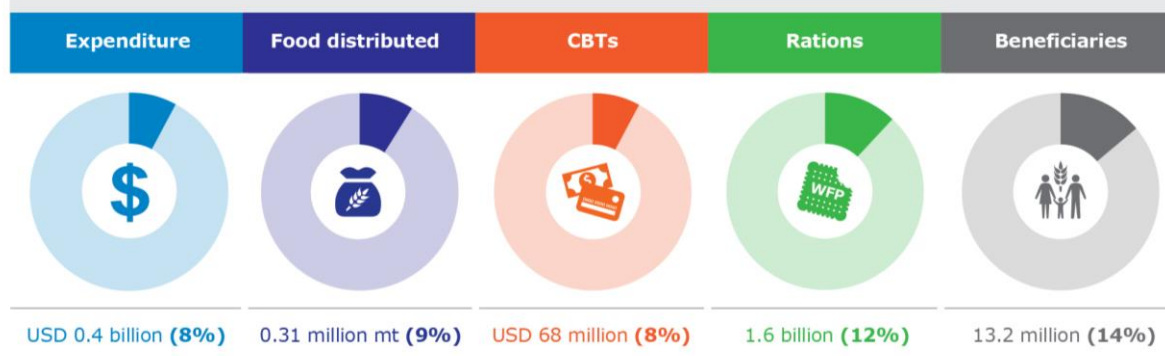
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	302	310	

<sup>35</sup> Details on customer satisfaction with the logistics, emergency IT and food security coordination clusters are reported in Part III.

## Strategic Objective 2

**Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies**

Share of 2016 expenditure, food distribution, CBTs, rations and beneficiaries



116. Strategic Objective 2 targets countries emerging from instability, conflict and natural disasters. In these fragile contexts, WFP assists the poorest and most vulnerable people, including refugees and displaced people, by supporting nutrition and food security and promoting stability, resilience and self-reliance. WFP also provides assistance for governments and communities in rebuilding livelihoods and enhancing capacities to connect to markets and manage food systems.
117. Some 14 percent of all WFP beneficiaries received assistance in 2016 through activities conducted under Strategic Objective 2. Programmes implemented under this objective accounted for 8 percent of all operational expenditures.
118. Performance was strong in terms of improving beneficiaries' food consumption and access to education and community assets and in addressing undernutrition. However, gaps in outcome-level reporting limited the assessment of national capacity to address food insecurity needs.

**Outcome 2.1 – Adequate food consumption reached or maintained over assistance period for targeted households**

119. WFP general distributions of food and CBTs in post-emergency contexts helped raise the food consumption and dietary diversity of vulnerable populations to adequate levels in several locations. In addition, the scale of activities implemented globally was higher than planned in terms of number of beneficiaries and quantity of food.
120. One of the success factors for improved food consumption in the Latin America and Caribbean region was FFA to promote agricultural production, including vegetable cultivation. Where cyclones and heavy rains had negative impacts on agricultural production, for example in the Philippines, a decrease in food consumption was registered towards the end of the year. While overall positive trends were observed in terms of dietary diversity in a number of countries, diets still often lacked adequate amounts of protein, fruit and sugar. In Pakistan, cultural dietary practices in some intervention areas posed a challenge to improved meal frequencies.
121. While the food consumption score is a proxy indicator for households' food access and is based on frequency of consumption and dietary diversity, it does not assess the quality of the diet in terms of regular intake of protein and important micronutrients. To include this aspect in its monitoring and analysis, WFP has introduced an indicator called the "Food consumption score – nutrition" into its Corporate Results Framework (2017–2021) to measure the adequacy of a household's diet in providing macro- and micronutrient-rich food groups.

**Table 6: Outcome 2.1 – Adequate food consumption reached or maintained over assistance period for targeted households**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
2.1.1 Food consumption score	24	20	83%		<ul style="list-style-type: none"> <li>Of the 20 reporting projects, 18 reached 2016 targets/milestones for at least one targeted group of beneficiaries</li> </ul>
2.1.2 Diet diversity score	24	20	83%		<ul style="list-style-type: none"> <li>18 of the 20 reporting projects increased the diversity of the average household diet, achieving 90% of target/milestone values</li> </ul>
2.1.3 Coping strategy index	14	11	79%		<ul style="list-style-type: none"> <li>10 of the 11 reporting projects reduced negative coping strategies among assisted households</li> </ul>

Output A – General distribution: Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner			
Output indicators	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	0.9	1.6	
Quantity of food distributed (thousand mt)	33.7	72	
Value of CBTs to beneficiaries (million USD)	17.2	19.7	

Financial inputs			
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	114	60	

### **Outcome 2.2 – Improved access to assets and/or services, including community and market infrastructure**



122. WFP provided targeted food assistance to 8 million beneficiaries in fragile settings in 2016 through programmes to reduce food insecurity by: i) helping to create and safeguard assets that contribute to community resilience; and ii) working to restore educational systems and provide safety nets to help children's lives return to normal and increase social cohesion following periods of disruption.
123. WFP provided on-site meals and take-home rations for more than 6,600 schools in post-emergency contexts, assisting 96 percent of schools identified as needing support because of their fragile, post-emergency contexts. In these cases, school meals served as an important incentive for families to send their children to school and contributed to marked improvements in the enrolment and retention rates of children in assisted schools, particularly girls. Supporting factors identified by reporting projects included community sensitization and mobilization, and improved security conditions, which created an environment in which parents felt comfortable allowing their children to attend school.
124. The number of community assets built, restored or maintained through FFA programming using food or CBTs met 2016 targets in most cases. These activities included building more than 8,000 km of roads and mountain trails, rehabilitating 140,000 ha of land, and constructing 200,000 m<sup>3</sup> of dams. In the Sudan, for example, WFP was able to graduate beneficiaries from

general food distribution to FFA activities following a re-targeting exercise, during which a majority of participants reported increased income related to the assets created and the training received.

125. However, the tonnage of food and the value of cash distributed fell short of planned assistance mainly because of funding shortfalls. In Chad, Mali and the Niger, a focus on meeting emergency needs reduced the level of resources available for resilience-building, and many planned activities were not implemented.

**Table 7: Outcome 2.2 – Improved access to assets and/or basic services, including community and market infrastructure**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
2.2.1 Community asset score	22	14	64%		<ul style="list-style-type: none"> <li>9 of the 14 reporting projects surpassed 2016 targets/milestones for increasing community assets</li> </ul>
2.2.2 Retention rate of boys and girls in WFP-assisted schools	13	11	85%		<ul style="list-style-type: none"> <li>All 14 reporting projects exceeded the 70% corporate target for retention: the rates achieved in WFP-assisted schools averaged 94% for girls and 93% for boys</li> </ul>
2.2.3 Enrolment rate of boys and girls in WFP-assisted schools	13	10	77%		<ul style="list-style-type: none"> <li>9 of the 10 reporting projects registered positive growth in enrolment; 4 achieved 90% or more of 2016 targets/milestones</li> </ul>

**Output A – School meals and FFA/FFT: Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner**

Output indicators	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	9.8	8.0	
Quantity of food distributed (thousand mt)	348	184	
Value of CBTs to beneficiaries (million USD)	141	48	
Number of institutional sites assisted: schools	6 664	6 403	

**Output B: Community or livelihood assets built, restored or maintained by targeted households and communities**

Output indicators	Planned	Actual	Achieved
Kilometres of roads and mountain trails built/rehabilitated	8 914	8 119	
Hectares of land protected or improved, including forests planted	154 220	146 863	
Bridges constructed/rehabilitated	10	12	
Wells constructed	3104	3038	
Volume of dams constructed (m <sup>3</sup> )	254 868	196 107	

**Financial inputs**

Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	532	218	

**Outcome 2.3 – Stabilized or reduced undernutrition, including micronutrient deficiencies among children aged 6–59 months, pregnant and lactating women, and school-aged children**

126. In post-emergency contexts, WFP provided nutrient-dense foods for almost 3 million targeted children, pregnant and lactating women, and clients of anti-retroviral therapy and tuberculosis treatment. In addition, almost 300,000 people were included in nutrition messaging supported by WFP in 2016.
127. The quantity of food distributed under this outcome was 58 percent of the planned amount. In response to resource gaps, country offices reduced the length of the assistance period, providing blanket supplementary feeding only during the lean season and to fewer groups of beneficiaries for treatment of acute malnutrition. Nevertheless, among reporting projects, data show that WFP food assistance contributed to the recovery of beneficiaries treated for moderate acute malnutrition, and that prevention programming for both chronic and acute malnutrition covered large segments of the targeted population.
128. Positive achievements were often attributed to the provision of local nutrition advice to caregivers and cooking demonstrations on how to use fortified, complementary and specialized nutritional products.

**Table 8: Outcome 2.3 – Stabilized or reduced undernutrition, including micronutrient deficiencies among children aged 6–59 months, pregnant and lactating women, and school-aged children**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
<b>2.3.1 MAM treatment:</b>					
– default rate	13	11	85%		<ul style="list-style-type: none"> <li>• More than 1 million children, pregnant and lactating women and ART clients received nutrient-dense foods to treat MAM</li> <li>• In 82% of reporting projects, the desired proportion of beneficiaries recovered and was discharged from treatment. Only 2 projects reporting default rates did not meet the 2016 target</li> </ul>
– mortality rate	13	11	85%		
– non-response rate	13	11	85%		
– recovery rate	13	11	85%		
<b>2.3.2 Proportion of target population who participate in an adequate number of distributions</b>	17	11	65%		<ul style="list-style-type: none"> <li>• Nutrient-dense food was provided for 1.6 million children to prevent both acute and chronic malnutrition</li> <li>• In reporting projects, all beneficiaries participated in at least 66% of distributions – the target for 2016</li> </ul>
<b>2.3.3 Proportion of eligible population who participate in programme (coverage)</b>	22	15	68%		<ul style="list-style-type: none"> <li>• In the 15 reporting projects, 87% of eligible populations participated in WFP's nutrition activities</li> </ul>
<b>2.3.4 Proportion of children consuming a minimum acceptable diet</b>	15	11	73%		<ul style="list-style-type: none"> <li>• 36% of the 11 reporting projects met the target for children consuming an acceptable diet; another 27% showed moderate progress – making a total of 63% of projects with positive trends</li> </ul>

**Table 8: Outcome 2.3 – Stabilized or reduced undernutrition, including micronutrient deficiencies among children aged 6–59 months, pregnant and lactating women, and school-aged children**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
2.3.5 Average number of school days per month when multi-fortified foods or at least four food groups were provided	5	5	100%		<ul style="list-style-type: none"> <li>All 5 reporting projects provided fortified or diverse foods for schoolchildren on the planned number of days per month</li> </ul>

**Output A – Nutrition: Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner**

Output indicators	Planned	Actual	% Achieved
Number of women, men, boys and girls receiving food assistance (million)	5.3	3.0	
Quantity of food distributed (thousand mt)	93	54	
Number of institutional sites assisted: health centres	5 951	5 052	

**Output K: Messaging and counselling on specialized nutritious foods and infant and young child feeding practices implemented effectively**

Output indicators	Planned	Actual	% Achieved
Number of women exposed to nutrition messaging supported by WFP against proportion planned	276 789	237 278	
Number of men exposed to nutrition messaging supported by WFP against proportion planned	38 789	36 721	
Number of women receiving nutrition counselling supported by WFP against proportion of planned	121 586	110 822	
Number of men receiving nutrition counselling supported by WFP against proportion of planned	14 453	10 387	
Number of targeted caregivers (male and female) receiving 3 key messages delivered through WFP supported messaging and counselling	742 328	533 713	

**Financial inputs**

Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	190	64	

**Outcome 2.4 – Capacity developed to address national food insecurity needs**

129. Conflict and protracted crises often lead to persistent fragility, with reduced access to markets and interrupted food supply. In such cases WFP leverages its expertise in, for example, food procurement, logistics and engineering by working in partnerships with a view to increasing the capacity of governments and communities to manage food systems.
130. Capacity development in addressing food insecurity was under-resourced: expenditures covered 20 percent of needs.<sup>36</sup> The evidence base for assessing WFP's performance was also insufficient to draw corporate-level conclusions, although there were some significant output-level achievements in terms of: i) the number of reports on food security and nutrition monitoring and surveillance produced with WFP support; and ii) technical support provided.

<sup>36</sup> Trust fund projects, which include several capacity development activities, are not included in the analysis.



131. The national capacity index (NCI) is a complex, highly technical measure of outcome-level performance in capacity development. Its implementation is knowledge- and resource-intensive, making the index difficult to measure, as documented in the evaluation of WFP's Policy on Capacity Development.<sup>37</sup>
132. Among its recommendations, the evaluation indicated that WFP should: i) continue strengthening its provisions for monitoring and reporting on all capacity-strengthening work by expanding the quantitative and qualitative information it gathers and analyses; and ii) include illustrative qualitative studies in its country strategic plans (CSPs).
133. In an effort to strengthen reporting on capacity development in the future, in 2016 WFP revised and refined its approach to setting baselines and monitoring capacity-development initiatives. Seizing the momentum and opportunity of the IRM, particularly the roll-out of CSPs, WFP has field-tested and validated a new approach that will be rolled out over the course of 2017 and 2018. This revised approach, which calls for conducting a baseline analysis of national capacities in specific areas, is fully aligned with and grounded in the methodology of the United Nations Development Group (UNDG) – albeit simplified and revised to address some of the operational challenges of implementing the NCI. At the same time, the proposed approach to annual performance monitoring will enable WFP to improve documentation and assess progress along the critical pathways that contribute to changes in national capacity levels.
134. Accordingly, a new outcome-level metric was included in the Corporate Results Framework (2017–2021).

**Table 9: Outcome 2.4 – Capacity developed to address national food insecurity needs**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
<b>2.4.1 National Capacity Index (NCI)</b>					
– food security programmes	5	2	40%		<ul style="list-style-type: none"> <li>The 2 projects reporting on food-security-related capacity development achieved their targets</li> </ul>
– general	—	—	—	Not applicable	
– nutrition	1	0	0%		
– resilience	—	—	—	Not applicable	
– school meals	3	0	0%		

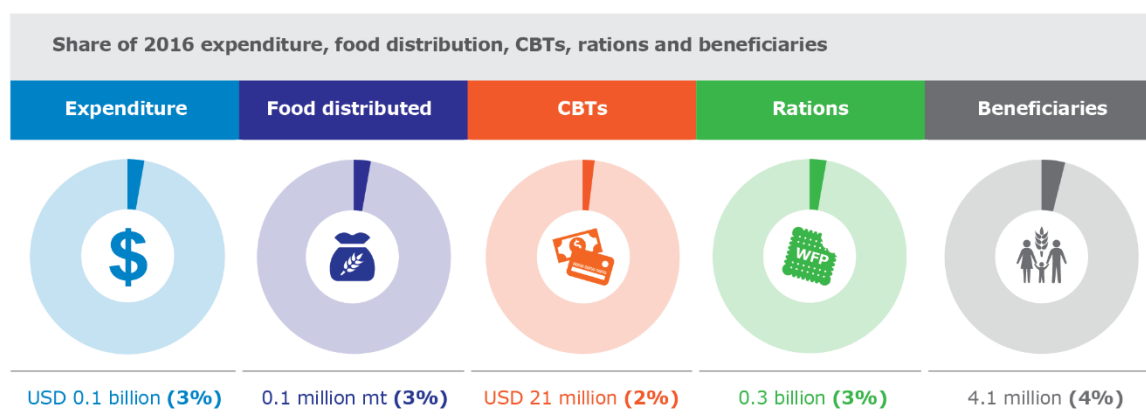
Output E: Policy advice and technical support provided to enhance management of food supply chain, food assistance, nutrition and food security systems including food security information systems			
Output indicators	Planned	Actual	Achieved
Number of national assessments/data collection exercises in which food security and nutrition were integrated with WFP support	7	5	
Number of technical support activities provided on food security monitoring and food assistance	62	60	
Output F: National systems to monitor trends in food security and nutrition strengthened			
Output indicators	Planned	Actual	Achieved
Number of government counterparts trained in data collection and analysis on food and nutrition security	203	163	
Number of food security and nutrition monitoring/surveillance reports produced with WFP support	16	15	

<sup>37</sup> WFP/EB.1/2017/6-A/Rev.1.  
17-10386

Output L: Policy advice and technical support provided to enhance management of food security, nutrition and school meals			
Output indicators	Planned	Actual	Achieved
Number of government staff trained by WFP in nutrition programme design, implementation and other nutrition related areas (technical/strategic/managerial)	3 469	2 187	
Output M: National nutrition, school meals, safety net policies and/or regulatory frameworks in place			
Output indicators	Planned	Actual	% Achieved
Number of national programmes developed with WFP support (nutrition, school meals, safety net)	Insufficient data		
Number of national safety net policies that are nutrition-sensitive	Insufficient data		
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Financial inputs			
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	63	12	

### Strategic Objective 3

**Reduce risk and enable people, communities and countries to meet their own food and nutrition needs**



135. Under Strategic Objective 3, WFP aims to enable poor people to meet their nutrition and food needs by helping to build their resilience to future shocks, in turn, breaking the cycle of food insecurity and dependence. By using both advocacy and food assistance, WFP:
- leverages its purchasing power to connect smallholder farmers to markets;
  - builds the capacities of households, communities and countries to prepare for, manage and respond to disaster and climate risks; and
  - increases government capacities to establish, manage and scale up early warning and emergency preparedness systems for food security and nutrition.
136. In 2016, Strategic Objective 3 continued to receive the lowest level of resources of the four Strategic Objectives, which had impacts on the number of beneficiaries, the rations provided and the food distributed. Resources disbursed amounted to only 3 percent of total expenditures and covered less than 20 percent of planned needs.
137. Outcome-level performance was mixed under Strategic Objective 3. WFP helped enhance the food and livelihood security of communities and made progress in stimulating marketing opportunities for local producers and traders. However, results in building capacity to manage climate shocks and risks were inconclusive.

**Outcome 3.1 – Improved access to livelihood assets has contributed to enhanced resilience and reduced risks from disaster and shocks faced by targeted food-insecure communities and households**



138. WFP disaster risk reduction operations often focus on strengthening both the food security and access to assets of households and communities with a view to enhancing their ability to withstand shocks and adapt to climate change. In 2016, WFP helped improve the quantity and quality of people's diets while also promoting increased household and community access to assets for strengthening resilience to shocks, reducing disaster risk and adapting to climate change, through FFA programming using food or cash-based transfer modalities.
139. Positive results in the west and southern Africa regions were attributed to the use of a three-pronged approach (3PA) for designing and implementing resilience-building, and initiating productive safety nets and disaster risk reduction and preparedness programmes. This approach included: i) integrated context analysis for combining historical trends in food security, natural shocks and land degradation; ii) seasonal livelihood programming for designing multi-year, multi-sectoral operational plans using seasonal and gender lenses; and iii) community-based participatory planning to develop plans tailored to local requirements.
140. Country offices have often reported difficulties in counting assets and identifying those that are functional, as mandated by WFP's current outcome indicator, the community asset score (CAS). Hence, the new Corporate Results Framework (2017–2021) introduces the asset benefit indicator (ABI) – a new outcome indicator to measure the benefits obtained from assets created with WFP's support. Based on people's perceptions, it will report on the percentage of the population in targeted communities reporting benefits from an enhanced livelihood asset base.

**Table 10: Outcome 3.1 – Improved access to livelihood assets has contributed to enhanced resilience and reduced risks from disaster and shocks faced by targeted food-insecure communities and households**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
3.1.1 Community asset score	39	21	54%		<ul style="list-style-type: none"> <li>In 12 of the 21 reporting projects, the increase in community assets met or surpassed 2016 targets/milestones</li> </ul>
3.1.2 Food consumption score	41	32	78%		<ul style="list-style-type: none"> <li>27 of the 32 reporting projects contributed to reducing the proportion of households with poor or borderline food consumption, achieving at least 90% of 2016 targets/milestones; a further 5 recorded moderate progress</li> </ul>
3.1.3 Diet diversity score	38	29	76%		<ul style="list-style-type: none"> <li>20 of the 29 reporting projects for improving household dietary diversity achieved 90% or more of 2016 targets/milestones</li> </ul>

**Table 10: Outcome 3.1 – Improved access to livelihood assets has contributed to enhanced resilience and reduced risks from disaster and shocks faced by targeted food-insecure communities and households**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
<b>3.1.4 Coping strategy index</b>					
— assets	22	15	68%		<ul style="list-style-type: none"> <li>15 reporting projects reduced negative coping strategies related to use of assets; 20 projects reported reduction in sales of food to cope with disasters and shocks</li> </ul>
— food	37	28	76%		
<b>3.1.5 Retention rate of boys and girls in WFP-assisted schools</b>	—	—	—	<b>Not applicable</b>	<ul style="list-style-type: none"> <li>No project included this indicator in its logical framework in 2016</li> </ul>

Output A – General distributions, school meals and FFA/FFT: Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner			
Output indicators	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	9.0	4.1	
Quantity of food distributed (thousand mt)	357	96	
Value of CBTs to beneficiaries (million USD)	147	21	
Output B : Community or livelihood assets built, restored or maintained by targeted households and communities			
Output indicators	Planned	Actual	% achieved
Kilometres of roads built/rehabilitated, incl. mountain trails	2 440	2 314	
Hectares of land protected or improved, incl. forests planted	171 989	124 679	
Bridges constructed/rehabilitated	210	186	
Wells constructed	293	281	
Volume of dams constructed (m <sup>3</sup> )	392 991	497 090	
Output I : Increased WFP fortified foods, complementary foods and specialized nutritional products produced purchased from local suppliers			
Output indicators	Planned	Actual	% Achieved
Quantity of fortified foods, complementary foods and specialized nutritional products purchased from local suppliers	Insufficient data		
<div><div></div><div></div><div></div><div></div></div>			
Financial inputs			
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	729	81	

**Outcome 3.2 – Increased marketing opportunities for producers and traders of agricultural products and food at the regional, national and local levels**



141. WFP leverages its procurement footprint, deep field presence and expertise in markets for staples, logistics and post-harvest handling to help increase smallholder farmers' crop production and sales and encourage agricultural market development. In 2016, WFP contributed to increasing market opportunities for local, national and regional producers and traders by procuring food and specialized nutritional products from them. Over the past 3 years, the work on improving

smallholder farmers' access to markets has grown to support more than 1,000 farmer organizations globally, with a combined membership of more than 1.5 million farmers.<sup>38</sup>

142. In terms of food purchased regionally and nationally, including through aggregation systems for smallholder farmers, WFP made significant progress during the year. Local purchases of fortified foods were hampered – in some cases, planned purchases of commodities from smallholder farmer organizations for use in the production of specialized nutritional foods did not take place as the quality of commodities did not meet WFP specifications.

**Table 11: Outcome 3.2 – Increased marketing opportunities for producers and traders of agricultural products and food at the regional, national and local levels**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
3.2.1 Food purchased from regional, national and local suppliers, as % of food distributed by WFP in-country	33	25	76%		<ul style="list-style-type: none"> <li>16 reporting projects made moderate or strong progress towards 2016 milestones/targets for purchases of food from local, national or regional suppliers</li> </ul>
3.2.2 Fortified foods purchased from regional, national and local suppliers, as % of fortified food distributed by WFP in-country	8	5	63%		<ul style="list-style-type: none"> <li>2 reporting projects exceeded 2016 milestones/targets for local, national or regional purchases of fortified food; the remaining 3 made no purchases of fortified foods during 2016</li> </ul>
3.2.3 Food purchased from aggregation systems in which smallholders are participating, as % of regional, national and local purchases	32	23	72%		<ul style="list-style-type: none"> <li>9 reporting projects surpassed 2016 milestones/targets for food purchases from pro-smallholder aggregation systems; another 3 showed moderate progress</li> </ul>

Output H : Increased WFP food purchase from regional, national and local markets and smallholder farmers			
Output indicators	Planned	Actual	% Achieved
Quantity of food purchased locally through local and regional purchases (expressed in thousand mt)	141	127	
Quantity of food purchased locally from pro-smallholder aggregation systems (expressed in thousand mt)	69	49	
Output I : Increased WFP fortified foods, complementary foods and specialized nutritional products produced purchased from local suppliers			
Output indicators	Planned	Actual	% Achieved
Quantity of fortified foods, complementary foods and specialized nutritional products purchased from local suppliers	Insufficient data		
<div><div></div><div></div><div></div><div></div></div>			
Financial inputs			
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	Insufficient data		

<sup>38</sup> As per Output H in the Strategic Results Framework (2014–2017).  
17-10386

### Outcome 3.3 – Risk reduction capacity of countries, communities and institutions strengthened

143. To facilitate the shift from disaster response to risk management, WFP supported governments in building their capacities to manage disaster risk and improve food security by helping to develop systems that combine early-warning, contingency planning and finance and risk-transfer tools.
144. Progress towards risk reduction at the community, country and institutional levels was seen at the output level, although outcome-level reporting was limited. Country offices struggled with the methodology for monitoring WFP's capacity development outcome indicators (see section on Outcome 2.4).
145. The Climate Adaptation Management and Innovation Initiative (C-ADAPT) is a WFP initiative implemented in the North Africa, Middle East and Central and Eastern Europe region that aims to: i) improve understanding of the impacts of climate risks on the most food-insecure populations; and ii) support best practices and models for climate adaptation that can help communities and governments strengthen livelihoods and build resilience. During 2016, the initiative supported a climate risk analysis in the Sudan together with donors, helped document best practices in adaptation programming in Egypt, facilitated readiness for access to the Green Climate Fund in Tajikistan and the Kyrgyzstan, and supported sharing of expertise and experience among WFP staff and partners in the region.

**Table 12: Outcome 3.3 – Risk reduction capacity of countries, communities and institutions strengthened**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
3.3.1 National capacity index:					
– general	1	0	0%		<ul style="list-style-type: none"> <li>Reporting on the NCI was hindered by the complexity of the indicator</li> <li>WFP is pursuing discussions on how best to capture capacity development advancements in this area</li> </ul>
– food security programmes	4	1	25%		
– resilience	9	0	0%		
3.3.2 Proportion of targeted communities where there is evidence of improved capacity to manage climatic shocks and risks supported by WFP	19	4	21%		<ul style="list-style-type: none"> <li>All 4 reporting projects contributed to strengthening communities' resilience capacity, surpassing 2016 milestones/targets</li> </ul>

Output F : National systems to monitor trends in food security and nutrition strengthened			
Output indicators	Planned	Actual	% Achieved
Number of government counterparts trained in data collection and analysis on food and nutrition security	200	129	
Number of food security and nutrition monitoring/surveillance reports produced with WFP support	75	67	
Output G : Human capacity to reduce risk of disasters and shocks developed			
Output indicators	Planned	Actual	% Achieved
Number of food-for-training beneficiaries	425 927	387 982	



<b>Output J : National safety nets for food security, nutrition, education, community assets, and overall contribution to resilience building supported</b>			
<b>Output indicator</b>	<b>Planned</b>	<b>Actual</b>	<b>% Achieved</b>
Government/partner staff receiving technical assistance and training (early warning systems, contingency planning, disaster risk reduction, food security monitoring, programme design and implementation, policy development)	24 913	32 249	
<b>Output M : National nutrition, school meals, safety net policies and/or regulatory frameworks in place</b>			
<b>Output indicators</b>	<b>Planned</b>	<b>Actual</b>	<b>% Achieved</b>
Number of national programmes developed with WFP support (nutrition, school meals, safety net)	<i>Insufficient data</i>		
Number of national safety net policies that are nutrition-sensitive	<i>Insufficient data</i>		

<b>Financial inputs</b>			
<b>Input indicator</b>	<b>Planned</b>	<b>Actual</b>	<b>Achieved</b>
Value of expenditures against projected operational requirements (million USD)	60	17	

146. Strategic Objective 4 addresses chronic undernutrition and the intergenerational cycle of hunger in countries where wasting, stunting and micronutrient deficiency rates are high. WFP uses its field presence and works through multi-stakeholder projects to enhance local, national and regional capacities to establish nutrition policies and programmes.
147. In 2016, 18 percent of beneficiaries received direct assistance from WFP under Strategic Objective 4. This objective represented 8 percent of all programme expenditures and, because of insufficient funding, 44 percent of planned needs were covered.
148. Overall, WFP contributed to strong achievements in reducing malnutrition and improving access to education, but results in enhancing local and national capacities to deliver food assistance programmes were affected by resourcing constraints and proved inconclusive.

**Outcome 4.1 – Reduced undernutrition, including micronutrient deficiencies among children aged 6-59 months, pregnant and lactating women, and school-aged children**



149. In areas where rates of malnutrition are high, WFP contributes to programmes that prevent stunting, wasting and micronutrient deficiencies and treat acute malnutrition in vulnerable groups. WFP provides direct food assistance for beneficiaries and supports governments in developing and scaling up nutrition programmes, with a focus on the first 1,000 days of life to prevent irreversible mental and physical damage – such as the nutrition investment project launched by the Government of the Sudan, with support from WFP and UNICEF.
150. For nutrition projects under Strategic Objective 4, WFP's implementing partners are often host governments or national NGOs rather than international organizations. Although this sometimes reduces the efficiency and effectiveness of the programmes in the short term, it builds national capacity and supports the sustainability of nutrition interventions in the longer term.
151. Available data indicate that WFP-supported programmes to treat and prevent malnutrition were generally effective, despite monitoring and reporting challenges. In some cases, the lack of resources encouraged WFP to prioritize the most vulnerable populations, rather than those at risk of malnutrition, for its nutrition support. This resulted in moderate progress in terms of coverage indicators in countries such as the Gambia, Ghana, Guinea, Mauritania and the Niger.

**Table 13: Outcome 4.1 – Reduced undernutrition, including micronutrient deficiencies among children aged 6–59 months, pregnant and lactating women, and school-aged children**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
<b>4.1.1 MAM treatment:</b>					
– default rate	27	18	67%		<ul style="list-style-type: none"> <li>2.6 million children suffering from acute malnutrition, pregnant and lactating women and ART clients received nutrient-dense foods</li> <li>In 83% of reporting projects the desired proportion of beneficiaries recovered and were discharged from treatment; only 3 reporting projects did not meet all 2016 targets for MAM treatment rates</li> </ul>
– mortality rate	27	18	67%		
– non-response rate	27	18	67%		
– recovery rate	27	18	67%		
<b>4.1.2 Proportion of target population who participate in an adequate number of distributions</b>	21	10	48%		<ul style="list-style-type: none"> <li>More than 625,000 children received nutrient-dense food to prevent malnutrition and stunting</li> <li>80% of the 10 reporting projects met the corporate target</li> </ul>
<b>4.1.3 Proportion of eligible population who participate in programme (coverage)</b>	42	27	64%		<ul style="list-style-type: none"> <li>13 of the 27 reporting projects reported coverage above the planned project target; another 9 showed moderate progress</li> </ul>
<b>4.1.4 Proportion of children consuming a minimum acceptable diet</b>	28	14	50%		<ul style="list-style-type: none"> <li>36% of the 14 projects reported minimum levels of dietary diversity and meal frequency in line with the corporate target</li> </ul>
<b>4.1.5 Food Consumption Score</b>	5	2	40%		<ul style="list-style-type: none"> <li>The 2 reporting projects achieved 2016 targets/milestones for improving household food consumption</li> </ul>
<b>4.1.6 Average number of school days per month when fortified foods or at least four food groups were provided</b>	15	12	80%		<ul style="list-style-type: none"> <li>9 of the 12 reporting projects achieved 90% or more of 2016 targets/milestones for the number of days when fortified or diverse foods were provided to schoolchildren</li> </ul>



Output A (nutrition) – Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner			
Output indicators	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	4.9	3.9	
Quantity of food distributed (thousand mt)	150	80	
Value of CBTs to beneficiaries (million USD)	8	0.7	
Number of institutional sites assisted: health centres	6 874	6 292	
Output K: Messaging and counselling on specialized nutritional foods and infant and young child feeding practices implemented effectively			
Output indicators	Planned	Actual	Achieved
Number of women exposed to nutrition messaging supported by WFP against proportion planned	646 528	583 771	

Number of men exposed to nutrition messaging supported by WFP against proportion planned	173 779	120 791	
Number of women receiving nutrition counselling supported by WFP against proportion of planned	162 372	162 892	
Number of men receiving nutrition counselling supported by WFP against proportion of planned	77 534	103 230	
Number of targeted caregivers (men and women) receiving three messages delivered through WFP supported messaging and counselling	423 952	231 947	

Financial inputs			
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	302	118	

#### Outcome 4.2 – Increased equitable access to and utilization of education

152. WFP seeks to increase equitable access to education by supporting governments in delivering school meals programmes for chronically undernourished populations.
153. During 2016, WFP assisted 13 million schoolchildren with school meals under Strategic Objective 4, and programmes were comparatively well-resourced: more than 50 percent of needs were covered by expenditures. This helped improve school retention rates in nearly all of the countries assisted. Enrolment in WFP-supported schools also increased, but often fell short of corporate targets.
154. High rates of achievement in education indicators were observed throughout the southern Africa region in 2016. In Malawi, the provision of school meals, combined with the “free education” policy instituted by the Government in early 2016, resulted in a substantial increase in the rate of enrolment in WFP-assisted schools compared with 2015. On the other hand, school feeding assistance in refugee camps in Bangladesh continued to struggle against high levels of demotivation. The demotivation was related to camp schools lacking national certification, and the lack of incentives for self-investment, mainly because of the very limited opportunities for higher study or qualified work. In such cases, WFP assistance could not provide sufficient incentive for enrolment and attendance.

**Table 14: Outcome 4.2 – Increased equitable access to and utilization of education**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
4.2.1 Enrolment rate of boys and girls in WFP-assisted schools	46	42	91%		<ul style="list-style-type: none"> <li>19 of the reporting projects met the 6% target for the increase in school enrolment among children in WFP-assisted schools, but progress was generally moderate</li> </ul>
4.2.2 Retention rate of boys and girls in WFP-assisted schools	35	31	89%		<ul style="list-style-type: none"> <li>28 of the 31 reporting projects increased the retention rate among children in WFP-assisted schools, achieving 90% or more of 2016 targets/milestones</li> </ul>

Output A – School meals: Food, nutritional products, non-food items and CBTs distributed in sufficient quantity and quality and in a timely manner			
Output indicators	Planned	Actual	Achieved
Number of women, men, boys and girls receiving food assistance (million)	15.8	13.4	
Quantity of food distributed (thousand mt)	353	171	
Value of CBTs to beneficiaries (million USD)	20	7.2	
Number of institutional sites assisted: schools	51 988	53 132	

Financial inputs			
Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	428	205	

**Outcome 4.3 – Ownership and capacity strengthened to reduce undernutrition and increase access to education at regional, national and community levels**

155. Building government capacities to develop, manage and scale up food security, nutrition and school meals programmes is central to reducing vulnerability and achieving lasting resilience.
156. As many countries in the Asia region move towards lower-middle-income status, their capacity to fund and manage school feeding programmes increases. Through the World Bank's Systems Approach for Better Education Results (SABER) framework, countries are able to assess their transition stage and develop a strategy for a sustainable government programme with time-bound support from WFP. In Bangladesh, SABER helped assess the existing school feeding policy framework, financial capacity and programme design and implementation, and to identify institutional gaps to inform the preparation of a national school feeding policy. In Lao People's Democratic Republic, the Ministry of Education and Sports and WFP used the SABER exercise to develop a clear road map for improving the national school feeding programme and preparing for the phase-out of WFP assistance by 2021.
157. In Bhutan, two major achievements in 2016 moved the country towards WFP's hand-over objectives when the Ministry of Education took over both: i) responsibility for managing the logistics for delivering and distributing WFP food to the schools; and ii) financial oversight and coordination of annual training for teachers and cooks involved in the school feeding programme.
158. An analytical compilation systematizing and analysing capacity development initiatives in 11 offices in the Latin America and Caribbean region was undertaken during 2016. The publication, *Strengthening Capacities in Food Security and Nutrition in Latin America and the Caribbean* was presented to the Executive Board and to the 43rd session of the Committee on World Food Security hosted by FAO. A regional evaluation exercise to increase learning on capacity development in emergency preparedness and response applied the new corporate guidance for performance reviews.
159. As noted under Outcome 2.4, the NCI, which is WFP's indicator for measuring changes in capacity development at the outcome level, has presented some methodological challenges for monitoring and reporting. However, WFP has seen several capacity-strengthening results at the output level, including training of government counterparts in the collection and analysis of food security and nutrition data, and supporting the development of national safety net programmes.

**Table 15: Outcome 4.3 – Ownership and capacity strengthened to reduce undernutrition and increase access to education at regional, national and community levels**

Outcome indicators	Relevant projects	Projects reporting sufficient data	Reporting rate	Performance rating	Performance highlights
<b>4.3.1 National capacity index (NCI):</b>					<ul style="list-style-type: none"> <li>The nutrition-specific NCI methodology has not been developed fully; WFP will reflect nutrition capacity development in the new indicator proposed in the Corporate Results Framework (2017–2021)</li> <li>9 of the 15 projects reporting on capacity development for school meals programmes achieved 90% or more of the 2016 targets/milestones; the other 6 made moderate progress</li> </ul>
– food security programmes	2	2	100%		
– nutrition	11	1	9%		
– school-feeding	43	15	35%		

**Output E: Policy advice and technical support provided to enhance management of food supply chain, food assistance, nutrition and food security systems including food security information systems**

Output indicators	Planned	Actual	Achieved
Number of national assessments/data collection exercises in which food security and nutrition were integrated with WFP support			Insufficient data
Number of technical support activities provided on food security monitoring and food assistance			Insufficient data

**Output F: National systems to monitor trends in food security and nutrition strengthened**

Output indicators	Planned	Actual	Achieved
Number of government counterparts trained in data collection and analysis on food and nutrition security	223	600	
Number of food security and nutrition monitoring/surveillance reports produced with WFP support	24	24	

**Output L: Policy advice and technical support provided to enhance management of food security, nutrition and school meals**

Output indicators	Planned	Actual	Achieved
Number of government staff trained by WFP in nutrition programme design, implementation and other nutrition-related areas (technical/strategic/managerial)	22 811	26 880	

**Output M: National nutrition, school meals, safety net policies and/or regulatory frameworks in place**

Output indicators	Planned	Actual	% Achieved
Number of national programmes developed with WFP support (nutrition, school meals, safety nets)	29	26	
Number of national safety net policies that are nutrition sensitive			Insufficient data

**Financial inputs**

Input indicator	Planned	Actual	Achieved
Value of expenditures against projected operational requirements (million USD)	93	36	

## Cross-cutting results

160. This section focuses on the three cross-cutting areas identified in WFP's Strategic Results Framework (2014–2017): gender, protection and accountability to affected populations, and partnerships. WFP believes that full achievement of its outputs and outcomes depends on the integration of these elements into project planning, design, implementation and monitoring. This is the third year that WFP has monitored achievements in these three areas. The analysis in this section includes comparisons and trends where possible.

### Gender

161. Indicating performance in improving gender equality and women's empowerment calls for capturing: i) decision-making regarding the utilization of CBTs or food within households; ii) the gender balance among leaders of project management committees; and iii) equal opportunities for training on distribution modalities (Table 16). Since introduction of the three cross-cutting gender indicators in 2014, WFP has consolidated gender equality considerations in all stages of implementation, including in monitoring and data collection exercises.

**Table 16: Cross-cutting result: Gender equality and empowerment improved**

Performance indicator	Relevant projects	Projects reporting performance data	% projects meeting targets
Proportion of households where:			
– females make decisions over the use of CBTs, or food within the household	140	108	73%
– males make decisions	138	104	51%
– females and males make decisions together	149	113	54%
Proportion of women beneficiaries in leadership positions on project management committees	159	124	65%
Proportion of women project management committee members trained in distribution modalities	148	115	65%

162. In line with the WFP Gender Policy (2015–2020), WFP projects contribute to gender equality and women's empowerment by ensuring equal participation of women and girls in decision-making in their households and communities. In 14 of the 20 lowest ranked countries in the Gender Inequality Index,<sup>39</sup> WFP programmes reported positive results in women's decision-making regarding the use of food assistance at the household level.
163. There has been substantial progress in joint decision-making, as evidenced by the decreasing share of decision-making made by only men, from 74 percent in 2014, to 62 percent in 2015 and 51 percent in 2016. This shift from men-only to joint decision-making with both women and men has confirmed the gender-transformative influence of WFP's interventions.
164. WFP's commitment to advancing gender equality and women's empowerment is also reflected in the gender balance among leaders of project management committees and in training on distribution modalities. In 2016, significantly more projects reported women's participation in both. Targets for women's leadership in project management committees were met in two thirds of reporting projects in 2016.
165. Multi-dimensional targeted assistance engaging the expertise of various partners is an emerging good practice. It fosters women's leadership in committees and their increased participation in training, as evidenced, for example, in the seven countries piloting the joint FAO/IFAD/UN-Women/WFP programme on rural women's economic empowerment.

<sup>39</sup> UNDP. 2015. Human Development Report.  
56/175



166. WFP will introduce a new cross-cutting gender indicator in its CRF to analyse the type of transfer – food, cash, voucher, no compensation – received by participants in WFP activities. This will be disaggregated by sex of recipient and type of activity.

### Protection and accountability to affected populations

167. Protection and accountability to affected populations are core principles for WFP. All programmes strive to ensure that food assistance is delivered and used in safe, accountable and dignified conditions. There was a significant increase in the number of projects reporting performance data, evidenced by an increase in reporting on the safety indicator and on the metric regarding people informed about programmes. Table 17 presents the results achieved as measured by the relevant indicators, disaggregated by gender.



<b>Table 17: Cross-cutting result: WFP assistance delivered and utilized in safe, accountable and dignified conditions</b>			
<b>Performance indicator</b>	<b>Relevant projects</b>	<b>Projects reporting performance data</b>	<b>% projects meeting targets</b>
Proportion of assisted people who do not experience safety problems at WFP programme sites or travelling to and from them	148	117	97%
– women	114	94	94%
– men	111	90	99%
Proportion of assisted people informed as to who is included in a programme, what people will receive and where they can complain	154	123	59%
– women	119	97	59%
– men	116	94	56%

168. Reporting on the safety indicator showed that 97 percent of projects overall are meeting targets. Several countries reported that positive results were the outcome of careful analysis and the implementation of measures to mitigate potential risks. These included increasing the number of distribution sites, consulting communities on the location and timing of distributions, providing timely information about WFP operations, engaging women staff and women community leaders, ensuring crowd control and working with partners to secure distribution sites and monitor interventions.
169. In countries where restricted access limited monitoring of protection risks, WFP set up alternative mechanisms, such as complaints and feedback mechanisms for affected people to report safety concerns. Despite this progress, under-reporting of protection problems remained a concern in several contexts because of sensitivities related to reporting incidents.
170. Regarding the indicator for information provision, 59 percent of projects reported meeting the targets in 2016. Although this was a decrease from 2015, the total number of projects reporting performance data and the percentage of informed people have both increased.
171. Several countries noted that challenges in meeting targets for information provision are linked to the combining of findings for three areas – awareness of targeting criteria, entitlements, and where to complain – into one indicator. In some cases, results indicated strong information provision on targeting criteria and entitlements, but less awareness of where to complain. In other instances, the generally low results for information provision contrasted with a high rate of complaints and feedback submitted, which demonstrated widespread awareness of where to complain. To address this discrepancy, the new CRF includes updated indicators on accountability to affected populations.
172. While a few countries reported having strengthened programmes because of information provision and the establishment of complaints and feedback mechanisms, work in this area

continues. Positive outcomes included improved targeting by reducing exclusion errors, provision of more appropriate assistance, adjustment of delivery modalities, and prevention and mitigation of fraud and diversion.

173. Table 18 shows the average global values for the two indicators. WFP observed improvements in both the protection and the accountability indicators when compared with the baseline conducted at the beginning of the Strategic Plan period.

**Table 18: Trend observed during Strategic Plan 2014–2017**

Performance indicator		Baseline value	2016 results
	Proportion of assisted people who do not experience safety problems at WFP programme sites or when travelling to and from them	92%	<b>98%</b>
	Proportion of assisted people informed as to who is included in a programme, what people will receive and where they can complain	64%	<b>71%</b>

## Partnerships

174. WFP's cross-cutting result for coordination and partnerships captures the link between effective partnerships and achievement of WFP's Strategic Objectives (Table 19).

**Table 19: Cross-cutting result: Food assistance interventions coordinated and partnerships developed and maintained**

Performance indicator	Relevant projects	Projects reporting performance data	% of projects meeting targets
Proportion of project activities implemented with the engagement of complementary partners	215	181	89%
Number of partner organizations that provide complementary inputs and services	222	188	76%
Amount of complementary funds provided to the project by partners	154	123	75%

175. In 2016, the number of projects reporting on all three partnership indicators increased by approximately 5 percent compared with 2015 and by close to 40 percent since 2014. This increase implies significantly more consistent monitoring and reporting on partnership results at the country office level, as has been the trend since 2014.
176. Results clearly demonstrate WFP's approach to engaging complementary partners to enable efficient use of all available resources in serving communities and people in more effective ways. Eighty-nine percent of project activities were implemented through complementary partnerships, with more than three quarters of partners providing inputs and services.
177. Seventy-five percent of projects received the planned levels of complementary resources from partners – an increase from 67 percent in 2015. Complementary funds from NGOs, civil society, private-sector and other partners helped improve overall project results.

## Results of trust fund projects

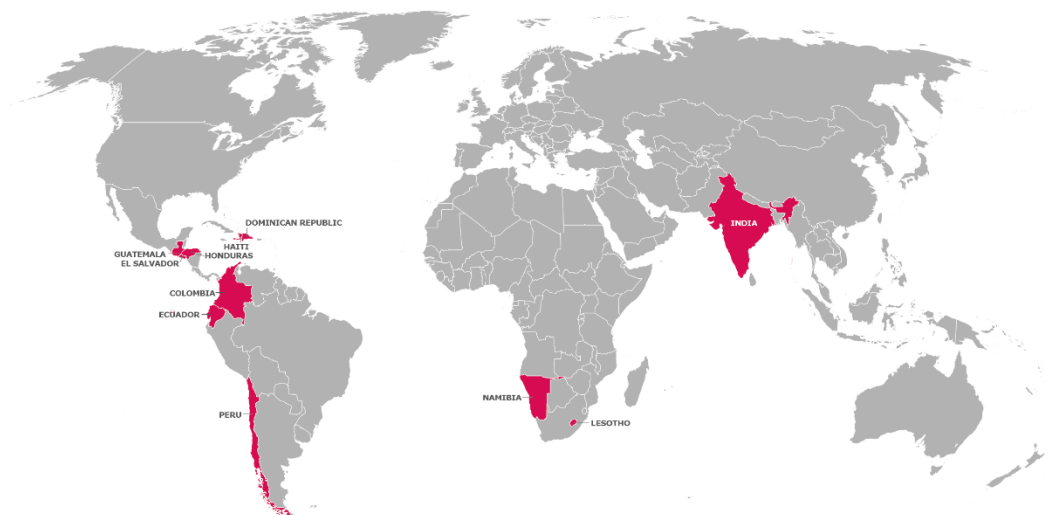
178. Following the practice established in the 2015 APR, this report includes an overview of results from the largest WFP trust fund projects implemented at the country and regional levels. The performance of these operations is presented to provide a more complete picture of WFP's global achievements.
179. Trust funds include contributions received locally to fund activities outside regular WFP operations by, for example, targeting different beneficiaries or providing technical assistance in an area of WFP's comparative advantage. Trust funds can be initiated at any level of

WFP with a government body, another United Nations agency, an NGO or a private entity. They can take the form of a trust fund project or an operational grant.<sup>40</sup>

## Overview

180. The trust fund operations reported in this section were implemented in 11 countries<sup>41</sup> in three regions<sup>42</sup> during 2016. In three of these countries – the Dominican Republic, India and Namibia – WFP currently implements only trust fund projects. Figure 9 shows the geographical span of the operations analysed for this report.

**Figure 9: Largest WFP trust fund projects in 2016**



181. WFP supported national and local authorities in implementing programmes through direct provision of food and CBTs, and training sessions in strengthening national legislation and creating policies in areas of WFP expertise.
182. Through provision of food assistance, WFP served almost 1.8 million direct beneficiaries. In Honduras, where WFP supports implementation of the national school meals programme,<sup>43</sup> 1.3 million children received daily school meals, making this WFP's single largest trust fund project in terms of direct beneficiary coverage. Programmes in the Dominican Republic and Lesotho assisted an additional 400,000 vulnerable people including students, pregnant and lactating women, and children under 5.
183. In India, WFP continued to support local authorities in Odisha State in their efforts to improve the efficiency of the Targeted Public Distribution System through the design of biometric solutions. During 2016, with WFP's support, the state registered 31.2 million people entitled to subsidized rations. A similar approach is being taken in Kerala, which is expected to benefit another 34 million potential recipients of subsidized rations. In Peru, under an agreement with UNDP, WFP provided direct technical assistance to the school feeding programme in activities related to programme management. That school feeding programme assisted more than 3.8 million children in more than 60,000 schools throughout the country.
184. Although they did not receive direct WFP transfers, people benefiting from programmes designed or deployed with WFP's assistance in India and Peru provide examples of WFP's contributions to improving the conditions of vulnerable people. While direct monitoring of such benefits is not

<sup>40</sup> In an operational grant, funds from a donor – or multiple donors – are allocated to several areas within WFP, usually for institutional strengthening programmes.

<sup>41</sup> WFP trust fund operations in 2016 were implemented in Colombia, the Dominican Republic, Ecuador, El Salvador, Guatemala, Haiti, Honduras, India, Lesotho, Namibia and Peru.

<sup>42</sup> Trust fund operations covered in the report were in the three regions of Asia, Oceania and the Pacific; Latin America and the Caribbean, and Southern Africa.

<sup>43</sup> The school meals programme is run by the Ministry for Social Development and Inclusion, with the collaboration of the Ministry of Education and the Ministry of Health.

possible, WFP intends to incorporate society-wide analysis and studies into CSPs to assess the impacts of its actions on a broader group of people.

### Performance highlights

185. In all of its activities and modes of engagement with host governments, the overarching commitment of WFP is successful strengthening of national capacities. Trust fund projects are designed to contribute to outcomes in line with national development goals and WFP's Strategic Plan. The following examples provide an overview of results achieved through school meals, nutrition and resilience activities and from support to improve the efficiency of national safety net programmes.
186. *School meals.* In Honduras, WFP supported national school meals programmes that reached more than 1.3 million schoolchildren in more than 18,000 schools. WFP continued to purchase fresh, locally produced products to complement the basic staple food basket, using its purchase mechanism for linking schools to local producers. These efforts were coupled with training of: i) smallholder farmer associations on the use of different production techniques; ii) parent committees at schools on food storage and management; and iii) mothers of schoolchildren on nutrition, hygiene and food preparation. This approach contributed to improved enrolment, retention and attendance rates in assisted schools. A similar approach to the use of local foods was pursued in Haiti, where WFP implemented the country's first home-grown school feeding programme in one pilot municipality. In Lesotho, WFP assisted 250,000 primary schoolchildren in ten districts and provided assistance to the Ministry of Education and Training in developing guidelines for the national school feeding policy. WFP's provision of technical assistance to the school feeding programme in Peru included a study on the consumption of daily rations delivered to students, and assistance in determining the content, design and validation of information materials such as breakfast and lunch preparation guides.
187. Through South–South cooperation, WFP facilitated learning programmes, such as by organizing travel to Ethiopia and Kenya for staff of the Namibian Ministry of Education to acquire knowledge and experience on home-grown school feeding programmes. Knowledge from these exchange visits will enrich the Ministry's ongoing efforts to link schools to smallholder farmer producers.
188. *Support to smallholder farmers.* In El Salvador, WFP built on successful implementation of the Purchase for Progress initiative and engaged with the national authorities to connect a further 50,000 smallholder farmers to local markets. During 2016, the farmer organizations participating in the initiative sold 3,000 mt of staple grains to formal markets, generating income of USD 1.7 million.
189. *Nutrition.* The multi-donor trust fund between WFP and the Government of Colombia aims to strengthen national capacity to deliver social services more efficiently and to improve the food and nutrition security of the most vulnerable populations. During 2016, WFP undertook a study in indigenous communities throughout the country, and the results will be used by institutions to design targeted programmes for communities with the highest levels of food insecurity. To complement the food basket provided by WFP, Colombia developed a locally produced, fortified blended food that helps improve the nutrition status of children under 5 and primary schoolchildren. In Guatemala, WFP efforts included strengthening the complementary feeding component of the National Zero Hunger Plan by introducing locally produced SuperCereal to the basic health and nutrition package. The impact evaluation of Guatemala's pilot programme for prevention of stunting revealed that the locally produced nutritious food provided protection against stunting, despite low overall coverage of health services.
190. WFP supported the development of an integrated nutrition component in the national social protection programme of the Dominican Republic, reaching 150,000 vulnerable people during the year, including through the provision of nutritious food. The project aims to enhance the impact of the national programme on the nutrition status of targeted beneficiaries, who are vulnerable to nutrition and micronutrient deficiencies. In El Salvador, WFP engaged in behavioural change communication on good nutrition practices, health care, healthy eating habits and the preparation of healthy recipes, reaching more than 600 families during the year. In Peru, WFP activities focused on promoting nutrition education and strengthening the nutrition monitoring system, including baseline studies on anaemia levels among vulnerable populations.
191. *Resilience.* In Ecuador, as a result of WFP's efforts to reduce the vulnerability of targeted communities, 45 parishes developed adaptation plans to counter the effects of climate change.

The parishes also implemented adaptation measures such as construction of water-storage reservoirs and irrigation canals. In addition, an information system was designed to cover the targeted parishes and monitor the weather patterns to increase the preparedness of communities for potential hazardous events. In Namibia, WFP provided technical support in planning and carrying out food and nutrition assessments, including to the Namibia Vulnerability Assessment Committee (NamVAC) on its urban vulnerability assessment. Assessment results informed interventions such as the response to the drought caused by El Niño.

192. *Safety nets.* As outlined in its CSP for India (2015–2018), WFP supported the Government in: i) scaling up the technology-based reforms to improve the efficiency of the country's Targeted Public Distribution System; ii) scaling up the nutritional effectiveness of the country's food-based safety nets; and iii) improving capacities in food security analysis and M&E. The efficiency of the Targeted Public Distribution System was enhanced through the use of biometric solutions designed by WFP. As part of its long-term work on food fortification in India, WFP collaborated with India's Food Safety and Standards Authority to support studies on the operational feasibility of fortification in government schemes. Pilots involving multi-micronutrient fortification are being implemented in Odisha State, with a potential to scale up to reach about 4.7 million schoolchildren. WFP is partnering national actors to evaluate these pilots.

### Conclusion

193. WFP implements an array of activities through its trust fund projects, mainly to strengthen government capacity to deliver social services in a more efficient, coordinated and coherent manner. In some cases, WFP's direct provision of food or CBTs supplements national programmes. In others, WFP focuses solely on transferring its knowledge to local actors. In both situations, trust funds are an explicit recognition of WFP's comparative advantage by the governments concerned.
194. As noted in the review of WFP's financial framework,<sup>44</sup> the new country portfolio budget structure will reflect, where possible, the trust fund budgets that exist within a country. In 2017, the Secretariat will consider the feasibility of including the programmatic framework and rationale for trust funds in CSPs, interim CSPs or limited emergency operations in all situations and contexts. This implies that this section of the APR could be mainstreamed into the Results by Strategic Objective section in the future.

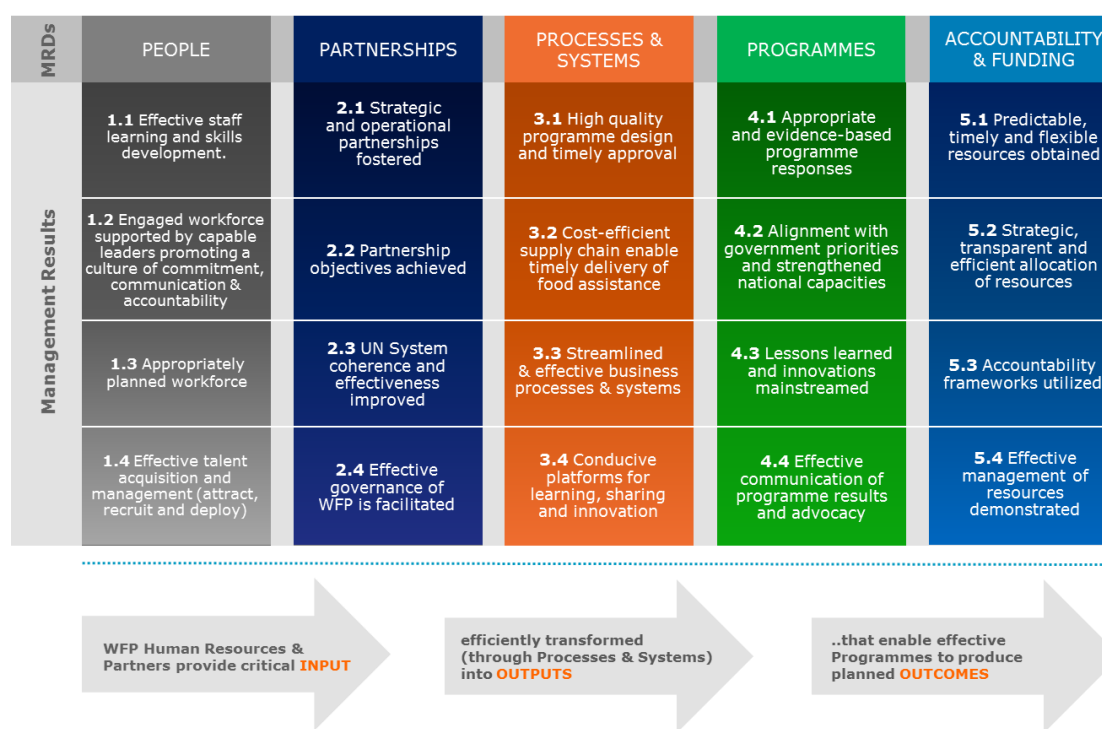
<sup>44</sup> WFP/EB.2/2016/5-B/1/Rev.1.  
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## PART III – ORGANIZATIONAL PERFORMANCE BY MANAGEMENT RESULTS DIMENSIONS

This section looks at the five priority dimensions recognized by the 2014 WFP Management Results Framework as needing specific attention: people, partnerships, processes and systems, programmes, and accountability and funding. WFP is able to show the overall positive trend in terms of management performance, while highlighting challenges and efforts to create a more flexible administration. The definition of Value for Money adopted by the organization includes economy, efficiency and effectiveness. There are elements in the Management Results Framework 2014–2017 that clearly speak to these and examples are provided throughout the section.

195. The five Management Results Dimensions (MRDs) identified in the Management Results Framework (MRF) ensure that WFP:
  - is people-centred, investing in staff capabilities and learning in a culture of commitment, communication and accountability (People);
  - is a preferred partner for beneficiaries, communities, governments, United Nations agencies, non-governmental organizations (NGOs) and the private sector (Partnerships);
  - delivers assistance effectively and efficiently to beneficiaries, and builds capacities (Processes and Systems);
  - has efficient systems supporting optimal project design and implementation, supply chains, learning, sharing and innovation (Programmes); and
  - is transparent, providing value for money and accountability for all its resources, and is fully funded (Accountability and Funding).
196. The performance expected under each MRD is defined in 20 management results, shown in Figure 10, that comprise the MRF. WFP measures and reports on performance for each management result by comparing key performance indicators (KPIs) and related targets at the beginning of the year with actual performance at the end of the year. Performance against all the indicators used is shown in Annex III-A. Where quantitative data for certain KPIs are not available, performance information will be provided in qualitative terms. The methodology for colour coding the performance is explained in Annex III-B.
197. Future reporting, based on the Corporate Results Framework (2017–2021), will consider oversight findings and risk management information to complement KPI data as part of the overall performance assessment of specific areas of work.



**Figure 10: 2014–2017 Management Results Framework**

198. For the second year in a row, as shown in Table 20, WFP is able to report strong progress across all five MRDs as well as the related management results and KPIs.

**Table 20: Overall Performance by Management Results Dimension**

Management Results Dimensions	Performance
1 – People	●
2 – Partnerships	●
3 – Processes and Systems	●
4 – Programmes	●
5 – Accountability and Funding	●

## Value for money

199. WFP has a strong culture of implementing operations by seeking a balance among effectiveness, efficiency and economy. These three concepts, included in its 2015 Value for Money framework, are regularly applied in daily management of operations, ensuring that resources are utilized in the best way possible.
200. In 2016, for the first time, the country Standard Project Reports also included Value for Money aspects. This enabled demonstration that at operational level, WFP made progress towards achieving results included under the five Management Results Dimensions, as highlighted in the following examples.

201. *People.* Country offices, such as Ukraine, strengthened staff capacities by providing on-the-job training highly adapted to their context, while other country offices, such as Ghana and Myanmar, made efforts to collaborate with universities and other United Nations agencies to ensure recruitment of high-level candidates and enhance quality of cross-disciplinary interventions. The Malawi country office collaborated with other United Nations agencies to speed up recruitment of staff and, in turn, increase efficiency of response to rapid scale up emergencies. In Ghana and Indonesia, staff wellness initiatives aimed at increasing staff motivation and productivity. In Sudan, the first country-level staff wellness strategy has been designed and implemented.
202. *Partnerships.* Collaboration with partners contributed to Value for Money of WFP and partners' operations. This was the case in Burundi, where the SCOPE platform was also used by the Office of the United Nations High Commissioner for Refugees (UNHCR) for reporting; and in Ecuador, where the combination of government and WFP resources was key to the effectiveness and efficiency of the response to the worst earthquake in the country's history. In Myanmar, sharing offices with other United Nations agencies in different locations led to cost savings
203. *Processes and Systems.* The establishment and use of the Global Commodity Management Facility (GCMF)<sup>45</sup> has contributed to WFP's corporate efficiency and also proven key in effectiveness in some landlocked countries, such as Burundi and Chad. The constant monitoring of effectiveness and efficiency of the Mombasa corridor, as well as several initiatives to reduce costs, supported the achievement of WFP's objectives in the eastern and central Africa regions. The Afghanistan country office reviewed its internal procedures to gain access to the less secure areas of the country, managing to maintain effectiveness of operations despite a deterioration of the already very difficult context. The adaptation of processes for carrying out joint procurement with other United Nations agencies or signing long-term agreements with suppliers of regularly purchased items led to cost reduction in operations in countries such as Kenya or the United Republic of Tanzania
204. *Programmes.* Investments in preparedness have increased the efficiency of WFP's response in operations such as Myanmar. In several countries, such as Chad and the Democratic People's Republic of Korea (DPRK), the revision of WFP operational presence in-country has increased the effectiveness of operations in terms of coverage and targeting of beneficiaries and reduced office costs. A number of country offices have made progress in increasing quality and therefore effectiveness of operations, by closely monitoring performance of suppliers in cash-based transfer (CBT) interventions and further adapting food baskets to the preferences of beneficiaries.
205. *Accountability and Funding.* The roll out of various corporate systems provided availability of real-time information for decision-making, enhancing transparency and accountability. This facilitated, for example, better fleet management in country offices such as Indonesia and Ukraine, and more efficiency and economy in travel management in country offices such as DPRK. The security situation in some countries led to increased security measures in some operations, such as South Sudan or the Syrian Arab Republic, which enable the effectiveness of the operations.
206. As part of its Integrated Road Map (IRM), WFP is moving to a single Corporate Results Framework (CRF) from 2017. Within the CRF, WFP's management performance will be reflected through three categories of indicators, with Categories I and II serving strategic planning and reporting purposes, and Category III serving daily management of operations. To promote continuity, Category I indicators may be organized around the five Management Results Dimensions used in the current Management Results Framework. Category II will reflect priorities set by WFP's leadership or relate to specific WFP external commitments. Category III indicators will reflect effectiveness, efficiency and economy of functions and operations in the different contexts in which WFP operates, thus engraving the Value for Money concept even deeper in WFP performance management.

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<sup>45</sup> GCMF is a financing platform for forward positioning food in a region or corridor, based on anticipated demand of nearby country offices. Forward positioning shrinks delivery lead time (especially during emergencies) and enables food procurement at the right time to increase value for money.

## Management Results Dimension 1 – People

### Overall performance

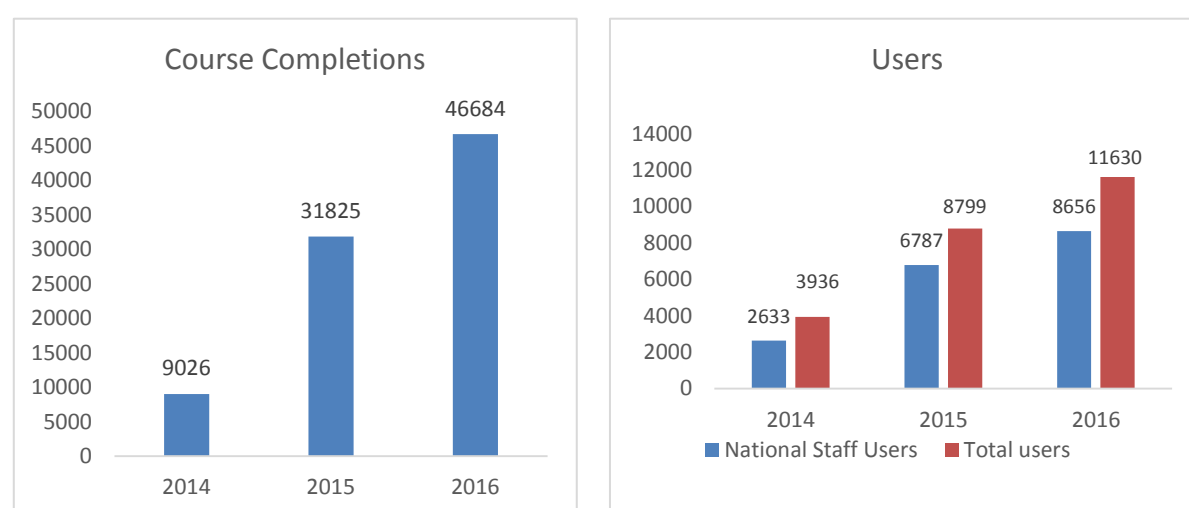
207. Reflecting WFP's intention to be a people-centred organization, this MRD focuses on developing employees' capabilities to provide better assistance to the people WFP serves. The wide range of actions needed to achieve this goal were outlined in the WFP People Strategy approved by the Board in November 2014. In February 2016, WFP provided the Board with a full update on progress in the implementation of the People Strategy, and in February 2017, the Summary Review of the Fit for Purpose Organization-Strengthening Initiative presented the Board with details of progress made in meeting Fit for Purpose's people-related goals.
208. The 2015 APR drew on the results of a Global Staff Survey undertaken in April 2015 which provided insight into the level of staff engagement at WFP. Because WFP undertakes staff surveys every two years, this 2016 APR includes several alternative KPIs to measure WFP's performance across the four management results in this dimension. These KPIs – including metrics for 2014 and 2015 – are reported in full in Annex III-A.

### Management Result 1.1 Skills: effective staff learning and skills development

#### Remote learning to increase staff skills

209. WFP must deal with the wide geographical distribution of its employees and the remoteness of many duty stations. During 2016, WFP continued to upgrade and promote remote learning through its web-based Learning Management System (LMS). Because LMS provides a single entry point for learning by WFP employees, it allows WFP to coordinate, deliver and track learning for all employees.

**Figure 11: Growth of learning through the web-based Learning Management System**



210. The 2016 results were significant:

- LMS had 46,684 course completions, a 47 percent increase from 2015, and a fourfold increase from 2014 (Figure 11).
- National staff training has increased three-fold since the People Strategy was approved in 2014 (Figure 11).

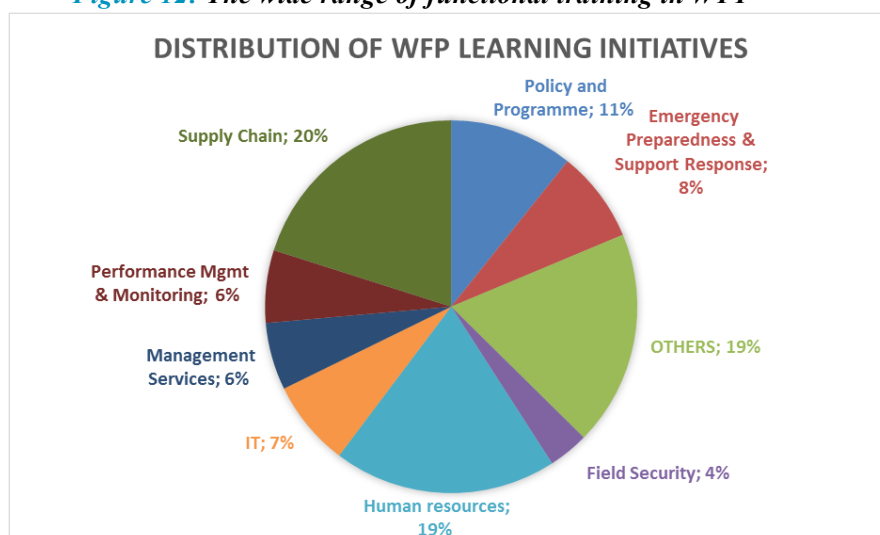
- More than 1,000 national staff members were granted online language licences in 2016, with each participant logging an average of 15.5 hours of online learning per month, developing language skills that can be key for increasing both their effectiveness and career development opportunities.
- More than 180 e-learning courses were available on LMS as of December 2016, of which 80 percent related to functional training, such as the Logistics Execution Support System (LESS) project, CBTs, gender programmes and nutrition – and the LMS content continues to grow.
- About 17 percent of the LMS offerings are core skills training, such as courses on active listening, influencing and managerial skills.
- About 3 percent of the LMS courses are mandatory training courses, such as basic and advanced security in the field, and prevention of fraud.

**Strengthened collaboration among WFP functions serves to increase the impact of functional training**

211. The main demand from field offices is for functional and operational training. During 2016, WFP worked on 33 different functional learning projects that called for close collaboration between training specialists and functional area experts across many aspects of WFP's work (Figure 12). Examples of critical training efforts included:

- initial engagement and planning to support the 2017 implementation of the Integrated Road Map;
- training to support LESS implementation;
- two stages of the Programme Excellence Learning Journey – a training designed for country directors, deputy country directors, heads of programme and emerging programme leads;
- training in accountability to affected populations and protection;
- training in basic nutrition concepts and nutrition monitoring and evaluation (M&E); and
- training in CBTs and SCOPE.

**Figure 12: The wide range of functional training in WFP**



**Management Result 1.2 Culture: an engaged workforce supported by capable leaders promoting a culture of commitment, communication and accountability**



### Progress towards gender balance in WFP

212. WFP continues to work towards gender balance in international professional positions and is making consistent progress. The proportion of women in leadership positions rose from 39 percent to 40 percent in 2016 and the proportion of women in all international professional positions rose from 42 percent to 43 percent. However, at D-2 and above, women account for just 28 percent of positions. In 2016, 53 percent of international professional recruits were women compared with 54 percent in 2015. Half of the people appointed to leadership positions were female, the same proportion as 2015.
213. Actions taken to improve gender representation have included:
- strengthening the leadership pipeline by supporting the progression of WFP's women leaders through the women's leadership development and career (INSPIRE) programme,<sup>46</sup> which has trained a total of 210 women since 2013 and expanded in 2015 to include female national officers;
  - incorporating gender elements in the newly launched e-Recruitment system to ensure that hiring managers and staffing coordinators monitor gender at every stage of the recruitment process;
  - incorporating gender statistics into the new online country office dashboard to provide instant updates to country directors and country office staff on gender representation; and
  - providing skills training for all recruiting focal points and human resources staff at Headquarters which raises awareness of understanding unconscious bias when developing a diverse sourcing strategy to attract more women candidates.
214. The proportion of leadership positions occupied by staff from developing countries has grown steadily from 27 percent in 2012 to 32 percent in 2016. In all grades, 54 percent of international professionals recruited in 2016 were from developing countries compared with 40 percent in 2015.

### Leadership development

215. WFP's Leading for Zero Hunger programme launched in 2014 continued to be implemented in 2016, equipping 250 more leaders with key skills. In total, 560 staff members have been trained and the course received very positive feedback from participants.

### Employee engagement and leadership effectiveness

216. The only reliable indicators on staff engagement and leadership effectiveness are those contained in the 2015 Global Staff Survey – in which WFP scored above global norms. The staff engagement indicator measures the extent to which employees are motivated to contribute to organizational success. The 2015 APR reported that the factors that had a positive effect on employee engagement included satisfaction, commitment, pride and a sense of personal responsibility.

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## Management Result 1.3 Organization: appropriately planned workforce



### Staffing structure reviews

217. Effective workforce planning and organizational design is a key factor in determining the overall effectiveness of an organization. The needs that WFP addresses and the funding available to meet these needs change over time. WFP therefore carries out staffing structure reviews (SSRs) of Headquarters divisions, regional bureaux and country offices to ensure that staffing is aligned to needs and the funding available. This is particularly relevant for country offices in the context of the implementation of the IRM.
218. In 2016, 14 SSRs were completed and eight SSRs are ongoing. SSRs have been carried out in all eight country offices that are piloting the implementation of the IRM, and WFP expects to expand

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<sup>46</sup> WFP was one of the first United Nations entities to create a tailored women's leadership programme to strengthen women's leadership capabilities further, career aspirations and overall confidence.

such reviews to all country offices as the IRM is rolled out. The outcome of the country strategic plan (CSP) process will determine the level of staffing changes needed in each office.

### Retention of staff

219. Retention rates offer a broad indicator of the extent to which WFP is able to retain the talent it recruits but also the morale of WFP's workforce. In 2016 WFP retained 97.4 percent of international professional staff members, compared with 97.2 percent in 2015.

### National Staff Project

220. National staff, including personnel serving under fixed-term contracts, service contracts (SCs) and special service agreements (SSAs), represent 80 percent of WFP's nearly 16,000 personnel serving in offices across 80 countries. Ensuring that WFP harnesses human resources effectively, including attracting, retaining and best utilizing top talent from the countries where it serves, is essential.
221. In October 2016, the Executive Director launched a National Staff Project in order to ensure a dedicated focus on national staff. The project focuses on four key issues:
- *contract modalities*, including addressing ongoing concerns regarding the use of short-term contracts for long-serving personnel;
  - *nationalization of functions* to take advantage of the growing capacity in the countries where WFP works and provide new opportunities to locally recruited colleagues;
  - *career development*, including ensuring that all colleagues benefit from opportunities to develop their capacities and their careers; and
  - *staff wellness*, with a focus on ensuring that investments to improve working and living conditions in hardship countries benefit all WFP personnel.

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## Management Result 1.4 Talent: effective talent acquisition and management (attract, recruit, deploy)



### Talent sourcing and acquisition

222. WFP has sought to increase the number of candidates applying for positions by, for example, more effective use of social media. Between 2014 and 2016, the average number of applicants per international fixed-term position increased from 114 to 172 – an increase of 50 percent.
223. Late in 2016, WFP launched a new electronic recruitment platform to increase the effectiveness of its talent acquisition process. Large country offices may receive some 40,000 applications every year, and up to 60 percent of field human resources staff time may be spent on recruitment-related activities. The e-Recruitment platform, which is available in all WFP offices, allows WFP to automate and increase the efficiency of the process. It also provides for more corporate oversight of the recruitment of locally recruited staff, which accounts for 80 percent of the WFP workforce. The new tool has resulted in increased outreach, reduced time required to screen candidates and less transactional work.

### Obtaining the best WFP leaders

224. In 2015 WFP introduced a four-stage process for selecting people for leadership positions at the P-5 and D-1 levels. The process is designed to identify and place the right leaders in the right locations and to ensure that current and future leaders are equipped with skills that are essential both now and in the future. The four stages include a talent review, career development assessment, leadership pool inclusion and reassignment decisions.
- *Talent review*. The talent review stage considers all candidates who meet the eligibility criteria. In 2016, 240 staff were eligible to apply to the internal talent review.
  - *Career development assessment*. The career development assessment stage includes an independent skills, knowledge and behavioural assessment conducted by specialists in the fields of leadership, potential, organizational development and psychology. In 2016, 48 staff participated in a Career Development Centre assessment.



- *Leadership pool inclusion.* For the leadership pool stage, the Senior Staffing Committee reviews all staff information available to decide whether or not to include staff in the leadership pool. In 2016, 24 staff members were assessed as ready for promotion and, therefore, included in the leadership pool.
  - *Reassignment.* Decisions on reassigning staff to P-5 or D-1 positions gives priority to staff in the leadership pool. In 2016, 12 new leaders were reassigned from the leadership pool, 9 to P-5 positions and 3 to D-1 positions.
225. WFP also recruits senior leaders externally if skills or expertise are not available in-house. In 2016, more positions were approved for simultaneous internal/external recruitment than previously, including more senior-level positions and positions responding to Level 3 emergencies. For P-5/D-1/D-2 posts, 17 positions were advertised compared with 7 in 2015. Of those 17 positions, 12 were filled with female candidates.

### Reassignment of international staff

226. The reassignment process is the mechanism that WFP uses to manage the deployment of its mobile workforce of international staff. In 2016, significant improvements led to an increase in geographic moves between Headquarters and the field which has helped ensure sharing of work across hardship duty stations and expand the skills of the international professional workforce. Notably, there was a 10 percent increase in applications to hardship duty stations, the most difficult locations in which WFP operates.
227. The reassignment process has been further strengthened by the launch of the reassignment dashboard which shows current vacancies by country, among other features. Launched in the last quarter of 2016, the dashboard is for use by staff members, staffing coordinators and managers, and further enables transparency and efficiency in the reassignment process.

### Talent management and the career framework

228. The People Strategy<sup>47</sup> promotes a culture of continuous learning and development where strong performance and on-the-job experience are viewed as essential components of career development. WFP requires all staff members to manage their careers and has developed career frameworks that identify the competencies and skills required for all roles, as well as appropriate career paths.
229. In 2016, WFP initiated a new Organizational Capability Model, which replaced the previous WFP Core Competency Model. The new model reflects the demands for staff members to manage their own careers, but is also the basis of the recruitment, performance assessments, reassignment and promotion processes. WFP has also mapped and aligned the new model to the LMS so that staff members are better able to address their learning and development needs. Further, WFP has mapped and developed the specific functional capabilities and career frameworks for each of the functions giving key functional areas defined functional capabilities – and advancement that helps staff members better navigate their careers at WFP.
230. WFP's Statement on Internal Control identified the need to improve talent management and workforce planning. This reflects the persisting highs of Level 3 and Level 2 emergencies, where WFP has not fully addressed the staffing needs throughout the organization. Some country offices classified as hardship duty stations experienced challenges in attracting and retaining qualified staff, particularly in conflict areas. In other cases, inadequate staff skills were attributed to lack of training that resulted from insufficient funds. Over-reliance on short-term staff resulted in high turnover and gaps in knowledge retention. The Office of the Inspector General also highlighted significant gaps related to workforce planning and talent management not being fully introduced, although it did observe good practices and positive developments in this area. It further identified the need for organizational guidance and drew attention to issues associated with the use of short-term staff.

<sup>47</sup> WFP/EB.2/2014/4-B.  
17-10386

## Management Results Dimension 2 – Partnerships

### Overall performance

231. This MRD reports on WFP's performance during 2016 in becoming a preferred and trusted partner for beneficiaries and stakeholders.

### Management Result 2.1 Strategic and operational partnerships fostered

#### Partnerships with United Nations funds and programmes

232. During 2016, WFP continued its partnerships with United Nations organizations towards achievement of joint food security and nutrition outcomes, aligned with national needs and objectives. All WFP offices were involved in administrative collaboration, advocacy and communication, programme implementation, policy advice, knowledge transfer and monitoring. The Food and Agricultural Organization of the United Nations (FAO), the United Nations Children's Fund (UNICEF) and UNHCR remained the main partners at country level. In terms of collaboration among the Rome-based agencies: 90.2 percent of WFP country offices engaged in collaboration with FAO, 32.9 percent engaged with the International Fund for Agricultural Development (IFAD) and 26.8 percent engaged in trilateral cooperation. WFP worked with United Nations entities in all of the Level 3 emergencies.

#### Private-sector partnerships

233. WFP generated USD 77.2 million in contributions from the private sector in 2016, which fell short of its sustainable revenue goal of USD 85 million. In addition to cash support, WFP receives support in the form of technical expertise, market knowledge, business processes and innovations that support building WFP's capacity to achieve its Strategic Objectives. Capacity development assistance has been provided for logistics, nutrition, CBTs, and food quality and safety management. WFP has pioneered a methodology to quantify the "impact value" of these partnerships. The estimated utilized impact value of capacity-strengthening partnerships evaluated in 2016 was USD 270 million.

#### **Box 4: Features of private-sector income**

2016 results were driven by strong fluctuations in the corporate and foundations income, which represents a large part of the overall private-sector partnerships portfolio. Income from individuals remains small but on a steady upward path.

- USD 66.9 million – 87 percent – was in cash; USD 10.3 million – 13 percent – was in-kind.
- USD 18 million came from new donors, USD 59.2 million from existing donors.
- 16 percent of contributions was allocated to emergency operations.

234. To achieve 2017 revenue targets, WFP will focus on markets, channels and industries that can provide partnerships valued at USD 2 million and above. WFP believes that this and other structural changes will enable achievement of its 2017 revenue goal and support private-sector engagement<sup>48</sup> at the national level during the roll-out of the IRM and implementation of country strategic plans.

<sup>48</sup> As part of the Management Plan 2017–2019 (WFP/EB.2/2016/5-A/1/Rev.2) approved by the Executive Board, WFP harmonized the 10 percent indirect support cost recovery rate for private-sector contributions with the 7 percent rate for government funding, with a view to increasing the level of funds raised from the private sector and in line with practices in other United Nations agencies.

## South-South and triangular cooperation

235. South-South and triangular cooperation by country offices increased to 62 percent in 2016 from 60 percent in 2015. The main areas of interaction were school meal programmes and social protection, often with support from the WFP Centre of Excellence against Hunger in Brazil<sup>49</sup> and intra-regional activities promoted by the regional bureaux. South–South cooperation is increasing in areas such as market access, nutrition, disaster risk reduction, climate adaptation and early warning, and emergency preparedness and response. During 2016, WFP developed guidance on South-South and triangular cooperation which will be officially launched, together with an accompanying learning course, in early 2017.

### **Box 5: WFP China Office promotes South-South and triangular cooperation**

The WFP China Office functions as a WFP Centre of Excellence for enhancing South-South cooperation, while also supporting China's domestic efforts to promote food security and nutrition and forge public-private partnerships working towards food security and nutrition targets.

During 2016, WFP prepared a CSP<sup>50</sup> for its framework of action in China, which calls for collaborating with the Ministry of Agriculture in facilitating the development of policy dialogue and new cooperative platforms and partnerships, carrying out technical training, deploying experts, and fostering a new generation of farmer leaders through in-field technical demonstrations. These include Demonstration in Africa by Africans – a programme through which young African farmer leaders visit China to observe Chinese expertise along value chains, then receive seed money to implement innovative solutions and demonstrate practices to their peers in their home countries. WFP will prioritize the selection of women to participate in the programme.

WFP's presence in volatile areas characterized by natural and human-induced disasters provides entry points for China to share its vast experience with response and relief in natural disasters. WFP's network of support is crucial to ensuring that South-South cooperation facilitated by the WFP China Office is demand-driven.

Together with WFP country offices in partner countries roundtable consultations and mapping exercises will be used to identify South-South cooperation opportunities. These efforts will be strengthened through alignment with several cooperation initiatives, including the China-Africa Cooperation Forum, the One Belt, One Road initiative, the Lancang-Mekong Cooperation Mechanism, the China-Arab Cooperation Forum and the China-Latin American Cooperation Mechanism.

## Management Result 2.2 Partnership objectives achieved



### Customer satisfaction with cluster activities

236. WFP leads the Logistics Cluster and the Emergency Telecommunications Cluster (ETC), and jointly leads the Food Security Cluster with FAO. With this position, it uses surveys to measure customer satisfaction with cluster activities.
237. When the Logistics Cluster<sup>51</sup> carried out nine user surveys<sup>52</sup> in 2016 to obtain feedback on the effectiveness and efficiency of its activities, 92 percent reported satisfaction, the same high level it had received in 2015. These results demonstrate that the cluster continues to learn from previous operations, and offers services that meet the needs of partners. In 2017, WFP will measure progress over time by measuring customer satisfaction one month into an emergency –

<sup>49</sup> The WFP Centre of Excellence against Hunger in Brazil is a partnership between WFP and the Government of Brazil that helps to develop lessons learned from successful experiences in addressing zero hunger and makes them available to developing countries for learning, sharing and adaptation through South–South and triangular cooperation.

<sup>50</sup> WFP/EB.1/2017/7/8/Rev.1.

<sup>51</sup> The Logistics Cluster provides coordination services to the logistics sector and, if needed, augments logistics infrastructure and provides common logistics services for the broader humanitarian community.

<sup>52</sup> Surveys were conducted in the Democratic Republic of Congo, Fiji, Haiti, Iraq, South Sudan, the Syrian Arab Republic, Ukraine (2), and Yemen.

with a goal of achieving 70 percent satisfaction at the one month stage, but with the target of achieving 90 percent satisfaction before deactivation.

238. The annual customer survey of the global Food Security Cluster partners showed that 95 percent felt the cluster was meeting their organization's expectations in supporting food security programmes – an increase from the 88 percent reported in 2015. All respondents indicated that their organization's position was reflected or well reflected by the cluster. In addition, the respondents consider the cluster working group products, lessons learned and the core indicator handbook as the most useful products for informing their organizations about cluster-related work.
239. In customer surveys of ETC<sup>53</sup> operations in Haiti, South Sudan and Yemen, WFP achieved an overall satisfaction level of 86 percent. This was above the target of 80 percent but slightly below the 89 percent achieved in 2015. In 2017, the ETC aims to collect feedback from partners and users more systematically as part of a strengthened monitoring and evaluation framework.

### Partnerships with NGOs

240. Key achievements in 2016 included the finalization of the field-level agreement with NGOs for use in emergencies and the delivery of a high-level annual partnership consultation hosted by the Executive Director. For the first time, an advisory group of NGO partners was formed to develop the agenda with WFP and ensure full participation in the consultation process.
241. In 2017, new corporate guidance for the management of NGO partnerships will be a central tool of the Integrated Road Map roll-out. The guidance will equip country offices to realize the full value and impact of strategic partnerships with civil society actors. Work also started on a joint capacity strengthening initiative with the International Federation of Red Cross and Red Crescent Societies targeting key national societies in their capacities as national first responders. This work will intensify in 2017, and provide a baseline for similar work with other civil society partners. Together with UNICEF, UNHCR and Office for the Coordination of Humanitarian Affairs (OCHA), WFP also began work to harmonize and simplify partnership tools and processes. This has long been advocated by the NGO community. The deadline for delivery of the harmonized and simplified partnership tools is end of 2018.

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## Management Result 2.3 United Nations system coherence and effectiveness improved



### Aligning country programmes with the United Nations Development Assistance Framework

242. All five country programmes developed in 2016 were aligned with the relevant United Nations country frameworks. Under WFP's new country portfolio approach, country strategic planning cycles will be aligned with national and, consequently, United Nations Development Assistance Framework (UNDAF) planning cycles. National zero hunger strategic reviews will complement the common country analyses that inform UNDAFs, and CSPs will ensure that WFP outcomes are coherent with national and UNDAF outcomes and that they complement the outcomes of other United Nations agencies.

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<sup>53</sup> The ETC is a network of organizations that work together to provide shared communications services in humanitarian emergencies.

**Box 6: Using WFP's expertise in CBT delivery mechanisms to provide cash transfers for partners**

After many requests from humanitarian partners, the Executive Director authorized the establishment of the CBT Special Account in January 2015. Consistent with the United Nations Delivering as One effort, this allows other organizations to use WFP's CBT platform on a full-cost recovery basis and promotes the integration of humanitarian and development assistance in places where the same beneficiaries are targeted by multiple agencies. It also generates economies of scale.

In 2016, WFP transferred USD 59.8 million to beneficiaries on behalf of eleven other humanitarian partners in three countries – Jordan, Lebanon and the State of Palestine – using a “multipurpose card”. Other country offices are exploring the scope for using this mechanism to promote similar economies of scale in CBTs across the humanitarian and development communities.

**Progress on Quadrennial Comprehensive Policy Review recommendations**

- 243. WFP is implementing the decisions of its 2013–2016 Quadrennial Comprehensive Policy Review (QCPR) and participating in United Nations meetings on coordination. Some of the QCPR indicators on which WFP is reporting are reported in the context of other management results (all QCPR indicators are presented in Annex X).
- 244. This Management Result reports on WFP's application of common indicators relating to system coherence and effectiveness, where a methodology has been established to track progress in implementing QCPR recommendations. The 2016 results of the tracked indicators show an improvement over 2015. Comparisons of the data from 2014 (baseline) to 2016 (final) indicate major advances in several indicators and plateaux or nearly identical data for the remaining indicators. For example, in 2016, all WFP country offices were using common results-based management (RBM) tools and principles, 92 percent of country offices were implementing common services which was the same as the baseline year of 2014 but 6 percent higher than 2015, and WFP met its target contribution to the resident coordinator system.

**Gender marker**

- 245. All 19 new projects submitted and reviewed in 2016 received a gender marker code 2a or 2b. The substantial improvement in the mainstreaming of gender in WFP's interventions contributed to reaching the corporate target of 100 percent, as shown in Figure 13.

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**Figure 13: Percentage of new projects with gender marker code 2a or 2b, since adoption in 2012**

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- 246. To strengthen the capacities for gender analysis and gender-transformative programming throughout the organization, the gender marker review was decentralized to the six WFP regional bureaux in June 2016. The bureaux had received training from the Gender Office.
- 247. The Inter-Agency Standing Committee (IASC) asked WFP to pilot a new Gender and Age Marker (GAM) for humanitarian operations, for launch in June 2017. The GAM assesses and tracks the inclusion of gender and age in humanitarian programmes from design and implementation to reporting and evaluation. Since September 2016, WFP has piloted the new marker in the Democratic Republic of the Congo (DRC) and Myanmar. The preliminary results from the DRC pilot have already been used to refine the IASC proposals. Guidance and training materials will be developed in 2017 to ensure that the GAM is integrated into the CRF and CSP processes and outcomes as part of the IRM.

**WFP's support for the Resident Coordinator system**

- 248. Nineteen WFP staff – 6 women and 13 men – are qualified as United Nations Resident Coordinators (RCs); three are available for immediate deployment and nine are serving

in other assignments but available for deployment. Two women and five men are deployed as RCs in Armenia, Bhutan, Cuba, Indonesia, Nigeria, Serbia and Zimbabwe.

## Management Result 2.4 Effective governance of WFP is facilitated



### Support for the Executive Board

249. The Board's Programme of Work for 2016 included 72 items for approval, consideration and information, of which 58–81 percent – were submitted by the Secretariat. This was higher than 2015 when 77 percent of the programme was submitted by the Secretariat and it also exceeded the target which had been set at 80 percent. Items not presented included five policy documents which were deferred to allow time for the many consultations required to approve the IRM, seven operations documents which were postponed because of change in priorities and needs, one evaluation which was deferred to 2017, and an oral report of the Joint Meeting of the Executive Boards which was postponed by one session.

### Oversight arrangements and reporting

250. WFP continues to maintain high standards of oversight with the publication of evaluations, internal audit and inspection reports and ongoing improvements to internal systems for tracking the implementation of recommendations by oversight bodies. The Secretariat reports regularly to the Board on actions taken to implement the recommendations evaluations managed by the Office of Evaluation, the recommendations of the External Auditor and those of the Joint Inspection Unit. The annual reports of the Inspector General and the Audit Committee are considered at the Board's annual sessions.

### Maintaining high ethical standards

251. The Ethics Office is entrusted by the Executive Director to foster a strong ethical culture of compliance and accountability to the standards applicable to WFP and all WFP personnel, regardless of contract type or level, and with the third parties with which WFP works. Certain constant standards are applicable to WFP because it is a public international civil service humanitarian organization.<sup>54</sup> In addition, WFP maintains policies and practices that operationalize the standards of conduct expected by WFP personnel and WFP partners. In 2016, the WFP Strategic Plan (2017–2021) was updated to better reflect WFP's values, standards and principles and its social sustainability commitments.
252. WFP's values, standards and principles embody its status as a public international civil service and humanitarian organization. In this regard, the expectations of conduct emphasized by the Ethics Office include integrity, independence, impartiality, neutrality, incorruptibility, competence and more, as well as fundamental human rights, dignity and equality. In addition, the Ethics Office emphasizes the expectations of conduct as related to WFP's established humanitarian principles and the principles of "do no harm" and protection, including protection from exploitation and abuse of those it serves.
253. In 2016, the Ethics Office continued to maintain education and outreach initiatives. In addition to an annual ethics message from the Executive Director, these included supporting and participating in:
- "16 Days of Activism" campaign against gender-based violence;
  - annual recognition of International Anti-Corruption Day on 9 December;
  - annual awareness campaign on WFP's gifts policy and practices; and
  - ethical leadership dialogue between the Ethics Office and senior management.
254. The Office also launched two new initiatives: i) a three-part awareness campaign requested by the Executive Director against sexual violence, sexual harassment and protection from sexual exploitation, in collaboration with other relevant divisions; and, in collaboration with others, ii) an induction programme to address the gaps in knowledge identified by management and the Ethics Office about what it means to work for an international civil service organization.

<sup>54</sup> The standards of WFP are derived from the Charter of the United Nations, Standards of Conduct for the International Civil Service, the WFP Code of Conduct and other administrative issuances.



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255. In addition, the Respectful Workplace Advisers who are supported by the Ethics Office as Ethics Ambassadors received “train the trainer” sessions with materials that had been translated as needed. This resulted in anti-fraud and anti-corruption training of more than 300 additional employees in eight countries.
256. The Ethics Office annual report (which can be found in Annex IV) provides additional information about: i) education, outreach and training and, of particular note, the development and roll-out of the ethics e-learning in 2016; ii) advice and guidance available, which grew substantially last year including requests by management; iii) protection of “whistleblowers”, who raised a few cases during 2016, and were given extensive time and consideration by the Ethics Office and management; iv) the annual conflicts of interest and financial disclosure programme, which resulted in an increase of reviews of outside activities of employees through the ordinary Ethics Office process; v) setting standards and policy input, which had a marked increase in volume; and vi) coordination with the ethics offices of the RBAs and other United Nations organizations, which remained robust as related to the United Nations Ethics Office and the other funds and programmes.

## Managements Results Dimension 3 – Processes and Systems

### Overall performance

257. This MRD reports on WFP's performance in implementing processes and systems that support project design and implementation, supply chains, learning, sharing and innovation.

### Management Result 3.1 High-quality programme design and timely approval

#### Baselines and targets for the Strategic Results Framework

258. When outcome indicators establish baseline and target values within three months of the start of an operation's activity, it is indicative of sound design. WFP set a 2016 target of 75 percent to reflect expected improvements three years after the introduction of the 2014–2017 Strategic Results Framework (SRF). By the end of 2016, baseline and target values had been established for 84 percent of outcome indicators in active projects – by far the best achievement since the implementation of the SRF. The baseline was not established for some 15 percent of indicators – often because of lack of data from partners and funding constraints. In 2016, WFP continued its monitoring training programme, expanding it to all regions. Global roll-out of WFP's country office tool for managing effectively (COMET) and Standard Project Report Intelligent Next Generation (SPRING), finalized in October 2016, aided the registration of and reporting on outcome indicator values.

### Management Result 3.2 Cost-efficient supply chain enables timely delivery of food assistance

#### Average number of days gained using advance financing mechanisms

259. During 2016, the advance financing mechanisms helped WFP anticipate the food procurement process by an average of 53 days, meaning contributions used as collateral were confirmed an average of 53 days after loan approval. This is a slight reduction from the average of 61 days achieved in 2015, but in line with earlier years.

#### Improved lead times through advance purchases

260. WFP purchases food in advance of need using the USD 350 million GCMF, which has active supply lines in the northern and southern parts of the Horn of Africa, the western, eastern and coastal Sahel, southern Africa and the Middle East.
261. In 2016, WFP again exceeded its target of reducing average lead times by 50 percent. The average lead time for countries in GCMF supply lines was 46 days – 62 percent less than the average lead time of 120 days although higher than the 37-day lead time achieved in 2015.
262. This performance result was mainly attributable to a strong corporate commitment that fostered cross-functional collaboration among stakeholders, an improved demand forecasting model and a well-structured team. In 2017, the GCMF will seek further improvement in the lead-time and demonstrate efficiencies in other parameters, such as economies of scale for the projects – all of which will stem from enhanced resourcing projections, efficient supply chain contractual arrangements and continued collaboration among stakeholders.

#### Food assistance delivered

263. WFP uses the relationship between budgeted and actual expenditure as a performance indicator for each component of food assistance, namely food, CBTs and capacity development and augmentation (CD&A). The value in 2016 stood at 58 percent – the highest yet within the current Strategic Plan (2014–2017). Needs were 2 percent higher than in 2015 while the implementation of planned food transfers grew by more than 9 percent, thanks in part to record-level resources provided by donors. Expenditures for CBTs were almost 30 percent higher this year, as WFP

provided CBTs in 60 countries across 95 operations, compared with 54 countries and 84 operations in 2015, and USD 880 million in direct transfers to more than 13 million beneficiaries. Food expenditures grew by 7 percent while CD&A was 4 percent lower than last year. Direct support costs were comparable to those of 2015.

### Emergency responsiveness

264. WFP's target is to commence food distributions within three days of the start of a sudden-onset emergency following a request for WFP assistance. This target was achieved in both sudden-onset emergencies during 2016:

- *Ecuador earthquake.* After a 7.8 magnitude earthquake struck the northern coast of Ecuador on 16 April, killing 660 people and impacting 380,000 more, WFP dispatched an initial convoy of food to assist 8,000 people and initiated plans for a three-month emergency operation to assist half the affected population.
- *Haiti hurricane.* After Category 4 Hurricane Matthew – the strongest hurricane since 2007 – made landfall in Haiti on 4 October, WFP chartered a helicopter to begin emergency distributions to 9,000 people for a week in Jérémie, Haiti. WFP initially used food stocks that had been pre-positioned at that location and later launched a broader regional emergency operation.

### Average cost per ration

265. The calculation of WFP's average cost per ration for 2016 covers all active projects during the year. This is the first time that WFP has been able to calculate a global cost, rather than using a subset of large operations.<sup>55</sup> Expenditures include all transfer-related costs – such as food commodity transport, storage, staff/partner services – which are then divided by the total number of food and cash-based rations distributed globally.

266. The average cost per ration in 2016 stood at USD 0.34 – a decrease from the USD 0.37 baseline calculated in 2014, and a slight increase from the USD 0.31 observed in 2015. Two operational factors contributed to the increase:

- assisting a higher number of beneficiaries with nutrition interventions, which use more costly food high in nutrients; and
- expanding WFP operations in response to the impact of El Niño, which called for WFP to activate several new logistics corridors.

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## Management Result 3.3 Streamlined and effective business processes and systems

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267. In previous years, the APR reported progress in implementing Fit for Purpose workstreams. These were completed as planned during 2014. In January 2017, WFP presented a final report to the Board on Fit for Purpose implementation. The costs of the 58 budgeted investments and staff restructuring totalled USD 72.1 million, balanced against economy and efficiency savings, estimated at USD 122.3 million, including USD 87 million flowing from the Business Process Review (see Box 7).

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<sup>55</sup> In the 2015 APR, the calculation was based on 27 projects for which a detailed ration analysis was available.  
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**Box 7: Business Process Review carried out under Fit for Purpose**

The Fit for Purpose Report<sup>56</sup> provided for the first time an inventory of the progress made in addressing the recommendations flowing from the diagnostic Business Process Review (BPR) of Fit for Purpose.

The BPR took a holistic view of the actions needed to improve performance in seven focus areas – programme cycle management, resource management and utilization, supply chain, monitoring review and evaluation, administration, human resource operations and security. It also drew on the experience of hundreds of WFP staff members to pinpoint necessary changes. Prioritized actions included the development of strategies, guidance, training and skills, and also addressed bottlenecks across the processes.

The BPR generated more than 150 suggestions for improvements, which were narrowed to 57 priorities for action, including four cross-cutting issues.

Of the 57 recommendations from the BPR, 90 percent were fully or partially addressed – 40 percent without direct Fit for Purpose funding. This suggests that the BPR was more successful than many staff members believe in identifying the actions needed to improve WFP's business processes and systems.

**Process reengineering under the Cost Excellence initiative**

268. WFP launched the Cost Excellence initiative in July 2014 to find ways to reduce costs and improve efficiency while sustaining investments in key strategic priorities. A total USD 3.8 million in Programme Support and Administrative (PSA) savings were identified and realized in 2016 through a comprehensive analysis of global support costs such as travel, facilities and utilities. These savings have been redirected to strategic priority areas, with over 50 percent going towards field support.

269. In 2016, the Cost Excellence initiative focused on improving processes and policies in five functional areas: human resources, management services, information technology, finance and supply chain. Mapping and analyses conducted in Headquarters, regional bureaux and country offices laid the groundwork for further improvements in 2017 in areas across all five functional areas, for example, in areas such as finance and management services.

- *Finance.* The finance area has already seen the roll-out of two corporate applications, the Invoice Tracking System (see Box 8) and the Bank Communication Manager.
- *Management services.* Analyses of the management of assets and light vehicles from acquisition to disposal have been conducted in several country offices and an online booking tool has been piloted following a comprehensive review of issues faced in travel, which is a high-volume, high-cost area. Ongoing travel policy reviews and the development of a service-integrated platform are expected to lead to increased accuracy of financial accounting, reductions in air ticket costs and enhanced management reporting.
- *Functional areas.* Continuing process improvements across all five functional areas are expected to yield financial savings of USD 6.2 million in 2017. They will improve service delivery by reducing the burden of transaction processing particularly in field offices.

<sup>56</sup> WFP/EB.1/2017/11-C.  
78/175

**Box 8: Cost Excellence – invoice tracking and global payment factory**

A Cost Excellence investment in a new Invoice Tracking System (ITS) has delivered significant benefits and savings to WFP. The system supports the management of all suppliers' documents, from acquisition through verification and approval, and also integrates with the WFP Information Network and Global System (WINGS). These features enable a straight through processing capability that increases process efficiency and data accuracy and minimizes manual processing of documents.

USD 380,000 was invested in a light, robust and reliable web-based application, with the objective of cutting down on information and communications technology (ICT) costs, such as software licences and bandwidth resources, and enabling performance, sustainability and scalability. This technology is also compatible with multi-platform utilization, such as tablets and smartphones, meaning it will require minimal further investment. In 2017, this solution will realize annual recurring cost savings of USD 130,000 and will also avoid the one-off user licensing fees of USD 400,000 needed to scale up the old (ITS) solution to the target countries.

The new ITS platform is a precondition of the move to “paperless” invoice processing and achieving other Cost Excellence objectives; for example, the introduction of a Global Payment Factory to support automated invoice management workflows.

**Roll-out of corporate systems**

270. During 2016, WFP completed the global roll-outs of two systems crucial for its operational effectiveness:

- *Logistics Execution Support System (LESS)*, global roll-out completed in October 2016 has meant that 83 countries, including all regional bureaux, are online and 100 percent of WFP's food commodities are being tracked on-line in real-time. The new emergencies in Nigeria and Papua New Guinea demonstrated that LESS could be installed rapidly in emergency contexts. The new system is now fully operational and is helping WFP achieve significant improvements in the way it manages logistics.
- *Country Office Tool for Managing Effectively (COMET)*, global roll-out ensures that WFP has for the first time a single corporate tool following the processes of programme design, implementation, monitoring and reporting. COMET serves as a single platform for combining operational data, providing quality evidence on programme performance and supporting informed and efficient decision-making in a standardized format. Countries using COMET also have access to the Standard Project Report Intelligent Next Generation (SPRING) platform which supports the annual production of the Standard Project Reports (SPRs). In 2016, all SPRs were produced using the SPRING platform. Further investments in the COMET tool will include functionalities that link assessments and monitoring processes and enable upload of data collected through mobile devices.

**Management Result 3.4 Conducive platforms for learning, sharing and innovation****Knowledge management**

271. WFP's ability to share knowledge is crucial to strengthening global partnerships in support of country efforts to achieve the Sustainable Development Goals (SDGs). Numerous internal reviews and evaluations have identified the need for a stronger corporate approach to knowledge management. Throughout 2016, WFP worked to develop a corporate Knowledge Management Strategy through consultations with more than 130 staff across country offices, regional bureaux and Headquarters.
272. The resulting Strategy, developed as part of a broader series of actions to allow WFP to capture knowledge, includes a standardized corporate taxonomy, the new document management system, the new intranet, the new platform for programmatic guidance, the platform for live connections between WFP staff communities, and the upgraded Learning Management System. The Executive Management Group endorsed the strategy in February 2017 and is exploring staged implementation options to ensure that knowledge management in WFP is sustainable and valued, and also has flexibility to evolve over time.

## Innovation

273. WFP's Innovation Accelerator Office in Munich was created to help WFP identify and scale up innovative and efficient solutions to address humanitarian and development challenges. The Accelerator is meeting new challenges, finding creative solutions and effecting change by identifying, nurturing, and scaling up bold solutions for the fight against hunger. The Accelerator has provided funding for innovations and start-ups, brought hands-on innovation expertise and WFP teams with experts from across the non-profit and private sectors as well as academia to take proven concepts to scale.
274. In 2016, the Accelerator gained momentum: over 250 innovation ideas were submitted to the internal Innovation Challenge, and WFP engaged over 150 WFP staff on more than 20 Accelerator-supported projects across close to 20 countries, demonstrating increasing engagement from the wider organization. Examples of projects taken forward in 2016 include:
- scaling up a zero post-harvest losses project with additional countries replicating the model (see Box 9);
  - advancing a hydroponics project which harnesses the power of this water-efficient and soilless cultivation technique, to support vulnerable communities in desert-dry regions in areas such as Peru, Algeria and Jordan; and
  - expanding a project to help Syrian refugees build a brighter future by building digital skills and forging new livelihood opportunities in partnership with the private sector.

### Box 9: Zero Post-Harvest Losses

WFP is scaling up a Zero Post-Harvest Losses programme that sells low cost, locally produced silos and provides training to smallholder farmers in developing countries. This project can virtually eliminate post-harvest food losses that can destroy up to 40 percent of a family's harvest. Taken together, the amount of food saved could be worth more than USD 4 billion, more than the total amount of food aid sub-Saharan Africa receives each year. WFP applies innovative farmer training and distribution models to the project, which is currently supporting some 93,000 smallholder farmers in Uganda alone.

## Management Results Dimension 4 – Programmes

### Overall performance



275. This MRD reports on WFP's performance in delivering effective and efficient programmes for beneficiaries and in building capacities.

### Management Result 4.1 Appropriate and evidence-based programme responses



#### Outcome-level target achievement in closed projects

276. A business rule instituted for the Strategic Results Framework (2014–2017) requires all projects to set targets for outcome indicators at the design stage to indicate the level of performance expected, and report progress in meeting the targets.
277. In projects closed during 2016, WFP fully met targets for 55 percent of outcome indicators and made moderate progress for an additional 19 percent. This is a notable improvement from 2015 when less than 50 percent of targets were met.

#### Positive and stable trends in the majority of outcome indicators

278. In closed and ongoing operations, 68 percent of outcome indicators included in project log frames exhibited positive or stable trends during the year, compared with 61 percent in 2015. Some projects started in the second half of 2016, and will therefore require more time to showcase achievements at the outcome level.
279. WFP is often obliged to adjust programmes in the light of resource shortfalls by implementing actions that can affect outcomes, including reductions in ration size, population coverage or the duration of assistance, or even suspension of activities. The linkage between results and



resources, implemented as part of the IRM, will allow WFP to analyse the achievement of the results in a way that considers both the investments made in the specific outcome and performance against annualized, resource-based targets.

### **Implementing the United Nations System-wide Action Plan on Gender Equality and the Empowerment of Women**

280. The United Nations System-wide Action Plan on Gender Equality and the Empowerment of Women (UN SWAP) provides a benchmark to assess gender-transformative progress by determining whether WFP approaches, meets or exceeds the 15 performance indicators of the Gender Mainstreaming Accountability Framework (GMAF). WFP's goal is to exceed the requirements for all 15 indicators. Figure 14 shows that WFP is now exceeding the requirements on 11 performance indicators, meeting three and approaching on one (gender parity).<sup>57</sup>

281. The WFP Gender Policy (2015–2020) and its related Gender Action Plan commit WFP to advancing gender equality across the work of the organization. The Gender Action Plan translates the four objectives of the Gender Policy into clear accountabilities and actions. The momentum for mainstreaming gender across WFP's operations is being maintained through implementation of the Gender Transformation Programme, adoption of the gender and age marker, refinement of a Participatory Gender Audit and application of the regional gender implementation strategies, and country office gender action plans.

### **Enhancing capacities for disaster risk reduction**

282. Disasters are a leading cause of hunger, and most food-insecure people live in disaster-prone fragile environments. WFP remains actively engaged, supporting national governments to strengthen their disaster risk reduction policies with a focus on efforts to reduce food insecurity and malnutrition. In 2016, 79 percent of WFP country offices (62 offices) reported their countries had a national disaster risk reduction or management strategy, compared with 68 percent in 2015 and 72 percent in 2014. More than half of these had been introduced or updated in the last three years.
283. A major focus of the Sendai Framework calls for scaling up the implementation of disaster risk reduction at the sectoral level, a priority supported by WFP. To this end, 47 country offices (15 more than 2015) reported that disaster risk reduction is being integrated into national food security and agriculture sector policies, plans and programmes. WFP is acknowledged as directly contributing to the implementation of disaster risk reduction and management by government and partners in 51 country offices (65 percent). Most country offices report ongoing challenges in supporting disaster risk reduction or management at country level, but there are also considerable opportunities for WFP to continue or increase support to governments in this area.

### **Complaints and feedback mechanisms**

284. In line with WFP's commitment to enhance its accountability to the people it serves by establishing effective complaint and feedback mechanisms, 71 percent of country offices report having set up such mechanisms on their own or with cooperating partners. This figure represents an increase from the 2014 baseline of 49 percent and indicates that progress is being made. In Turkey, for example, WFP established a new call centre and information hotline that is handling feedback and complaints relating to the organization's large Emergency Social Safety Net (ESSN) programme targeted at Syrian refugees. This approach is particularly suitable to the Turkish context, where Syrian refugees are highly dispersed in a largely off-camp setting and yet have very good access to mobile phones. In Darfur, WFP established complaint and feedback mechanisms in 39 camps for its internally displaced persons (IDPs) profiling exercise that aims to improve targeting to the most vulnerable and enhance accountability to affected populations.

<sup>57</sup> See also commentary under Management Result 1.2.  
17-10386

285. In 2016, WFP finalized its Strategy for Accountability to Affected Populations and related guidance manual. To provide further support to country offices, WFP is finalizing a light, practical toolkit for the design and implementation of complaints and feedback mechanisms.

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#### Management Result 4.2 Alignment with government priorities and strengthened national capacities




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##### Capacity development in alignment with national plans

286. In 2016, WFP continued to support capacity-development initiatives for preparedness and response in line with national priorities and WFP's mandate and areas of expertise, approving six<sup>58</sup> Immediate-Response Accounts for Preparedness (IR-PREPs) during the year. The main activities covered by the IR-PREPs were capacity strengthening, support to national governments in establishing coordination mechanisms at the national level, carrying out food security and nutrition assessments and re-implementing the Emergency Preparedness and Response Package (EPRP).
287. In 10 countries,<sup>59</sup> WFP supported national institutions' ability to prepare for, assess and respond to emergencies, as measured by the emergency preparedness capacity index (EPCI). Albeit reporting at outcome level for assessing longer-term results of institutional strengthening was limited, a high number of government staff received WFP technical assistance and training in emergency telecommunications, food security monitoring, programme implementation and policy development.

##### Difficulties in reporting on the QCPR indicator for capacity development

288. As noted in the APR for 2014, to date WFP has not introduced the QCPR indicator on funds invested in capacity development because its financial systems did not disaggregate capacity development from capacity augmentation. This issue should be addressed in 2017 as part of the new financial framework, which tracks four types of transfer modalities – food, CBTs, capacity strengthening and service delivery. Aggregation of transfer data as well as country-defined activities linked to standard corporate categories will enable WFP to report more comprehensively on its operations.

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#### Management Result 4.3 Lessons learned and innovations mainstreamed




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##### Planned evaluations managed by the Office of Evaluation exceeded target

289. Evaluations are a major source of evidence and contribute to learning and improvement in WFP. The target of 100 percent completion of a year's evaluations managed by the Office of Evaluation was again exceeded in 2016 with more evaluations completed than planned.
290. Evaluation reports in 2016 confirmed WFP's strengths in emergency response, which remained by far the major portion of its programme expenditure. They acknowledged WFP's confirmed ability to respond rapidly to large-scale sudden-onset emergencies, including the ability for rapid transition from developmental programming to emergency response, often in extremely challenging contexts.
291. Highly demanding emergency response often takes precedence over all other work. Some evaluations report this as positive, while others report that it has negative consequences for some chronic and protracted needs. There is room for better integration of emergency response with approaches that might contribute to sustainable hand-over strategies, but with slower returns. This challenge is noted prominently in the global evaluation of WFP's Policy on Capacity Development, which provided a timely assessment of progress concerning national capacity development in WFP's areas of proven expertise.

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<sup>58</sup> The capacity-development initiatives were approved for Nigeria, Central African Republic and Armenia, and for the Johannesburg Regional Bureau.

<sup>59</sup> WFP supported national institutions in Afghanistan, Burundi, Cuba, Ecuador, Haiti, Lao People's Democratic Republic, the Niger, the State of Palestine, Sudan and Tajikistan.

292. WFP's value in providing a platform for common services in humanitarian response emerged quite strongly. The response to the Ebola crisis generated valuable new insights and experience regarding the potential for partnerships across sectors. It also revealed there are both possibilities and limitations when adapting WFP's tools and systems to respond to a major health crisis in collaboration with health system actors while also trying to meet food security needs.
293. Challenges in the evidence base for programme design were noted, acknowledging that WFP's transformative IRM has been designed to address them in the period of the new Strategic Plan (2017–2021). Findings on gender remain very mixed, from gender-blind to evidence of transformative gains emerging in five evaluations. Positive effects from their application of the Gender Policy (2015–2020) and its associated implementation tools were beginning to be visible in some countries.
294. The potential for success through the IRM is underpinned by WFP's staff. Ongoing strengthening of emergency rosters and rapid deployment systems as well as longer-term investment in mobilizing and developing national or sub-regional staff capacity for emergency response, supported by well-integrated knowledge management systems, should remain a priority.
295. The findings from selected evaluations are referenced where appropriate in the APR.

### Decentralized evaluations

296. A number of activities continued throughout 2016 that aimed at strengthening the decentralized evaluation function. The decentralized evaluation quality assurance system (DEQAS) guidance has been piloted by the country offices – Bangladesh, Colombia, Kenya, Lao People's Democratic Republic, Mali, Nepal, Senegal and Zimbabwe. Kenya and Mali approved their decentralized evaluation reports by the end of 2016. Bangladesh, Lao People's Democratic Republic, Nepal, Senegal and Zimbabwe country offices are expected to do so in the second quarter of 2017. Field work in Colombia is expected to start in June 2017. Evaluation managers of these pilot decentralized evaluations will provide a feedback on the DEQAS guidance as well as various support systems and tools developed to inform further roll-out of the tool.

### Regular lessons-learned exercises on emergencies

297. In line with its commitment to being a "learning organization" WFP carries out a lessons-learned exercise after each major emergency. In 2016, these included:
- a joint exercise with the World Health Organization, focused on the collaboration between the two agencies during the Ebola emergency response;
  - a regional exercise on the response to the Ecuador earthquake;
  - a corporate exercise for the southern Africa emergency response; and
  - aligning the lessons learned methodology with the Gender Policy (2015–2020).

### Management Result 4.4 Effective communication of programme results and advocacy



298. WFP communicates its programme results through:
- an SPR for each operational project, which reports on results at the output and outcome levels against the SRF;
  - the APR, which presents aggregated information for WFP as a whole drawn from the SPRs; and
  - engagement with the media, governments, the public, the private sector, decision-makers and opinion leaders.

### Continued growth of media outreach

299. WFP used traditional and new media sources to promote WFP's work and reputation, and increased its use of digital media.
- In target markets,<sup>60</sup> WFP's work was referenced in more than 82,053 news clips, a 2.4 percent increase from 2015.

<sup>60</sup> Australia, Canada, Denmark, Finland, France, Germany, Ireland, Italy, Japan, Norway, Sweden, the

- Globally, WFP's work was referenced in 148,484 news clips, a 27.5 percent increase from 2015.
- WFP's coverage was overwhelmingly positive ranging from 94 to 97.5 percent each quarter. Unfavourable coverage, mainly reports on looting, cuts in rations, or attacks on convoys averaged less than 1 percent.
- WFP continues to increase its online social presence. It had 3.6 million followers in 2016 on Facebook, Twitter and Google+, 30 percent higher than in 2015.
- WFP obtained media exposure worth millions of dollars on hunger issues and its key operations through pro bono advertising in mainstream media, cinemas, airport e-boards, metro screens and other public advertising space. Pro bono advertising in 2016 was valued at USD 13.8 million.

### **New brand and communication strategies**

300. During 2016, WFP refreshed its brand and developed a new communications strategy. In line with the IRM, these key actions focus on empowering and supporting country offices and regional bureaux to develop and implement local communications strategies that support implementation of their specific country strategic plans.

### **Improving internal communication**

301. Strong and effective internal communication is essential – WFP's ability to increase hunger awareness globally calls for ensuring that its own staff members understand the scope, complexity and activities of its work. In October 2016, WFP launched an updated intranet – WFPgo – which is easier to search and more accessible for staff. This has resulted in a 35 percent increase in visits and 4 percent increase in users. The number of searches has increased by 35 percent and there has been a 50 percent increase in page views of key information sources such as country pages.

### **Advocacy**

302. The advocacy work done by WFP staff – to influence decision-makers, stakeholders and other audiences to support or implement actions that contribute to zero hunger – encompasses research, policy analysis, lobbying, communications and campaigning. While the Executive Director and other senior leaders are WFP's primary advocates through their direct engagement with governments and at various multi-stakeholder platforms, advocacy at the global, regional and national levels is guided by the communications and advocacy divisions.
303. Key elements and achievements of WFP's advocacy work in 2016 included:
- coordinated support of WFP's advocacy to end hunger in the occasion of major international events, which was achieved through the July update of the corporate advocacy framework, which outlines corporate positions and messages on key issues and is aligned with the new Strategic Plan;
  - collaboration with the Rome-based agencies on the development of global indicators for the SDGs at the United Nations General Assembly and the High-Level Political Forum;
  - participation by the Executive Director and other senior leaders in a range of side events promoting WFP's work during regular annual meetings such as the World Economic Forum and the United Nations General Assembly;
  - work to establish an SDG 2 Advocacy Hub, a new initiative to coordinate global campaigning and advocacy in support of efforts to achieve zero hunger by 2030, which WFP anticipates will become a self-sustaining and independent organization with broad international membership, including WFP as a member; and
  - leadership advocacy during the May 2016 World Humanitarian Summit.
304. During 2016, WFP sought to build advocacy partnerships with religious actors recognizing that the principles of humanity are central elements of all religious faiths. WFP launched its religious partnership with an address by His Holiness Pope Francis to the Executive Board in June 2016.

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At the same time, WFP invited a group of religious scholars and leaders – representing all major faiths – to discuss how best to join forces to achieve zero hunger. In the future, WFP will collaborate with faith-inspired organizations on joint advocacy, including a religious constituency within the new SDG 2 Advocacy Hub.

## Management Results Dimension 5 – Accountability and Funding

### Overall performance

305. This MRD reports on WFP's performance in terms of transparency and providing value for money and accountability for all its resources, and the extent to which the organization is fully funded.

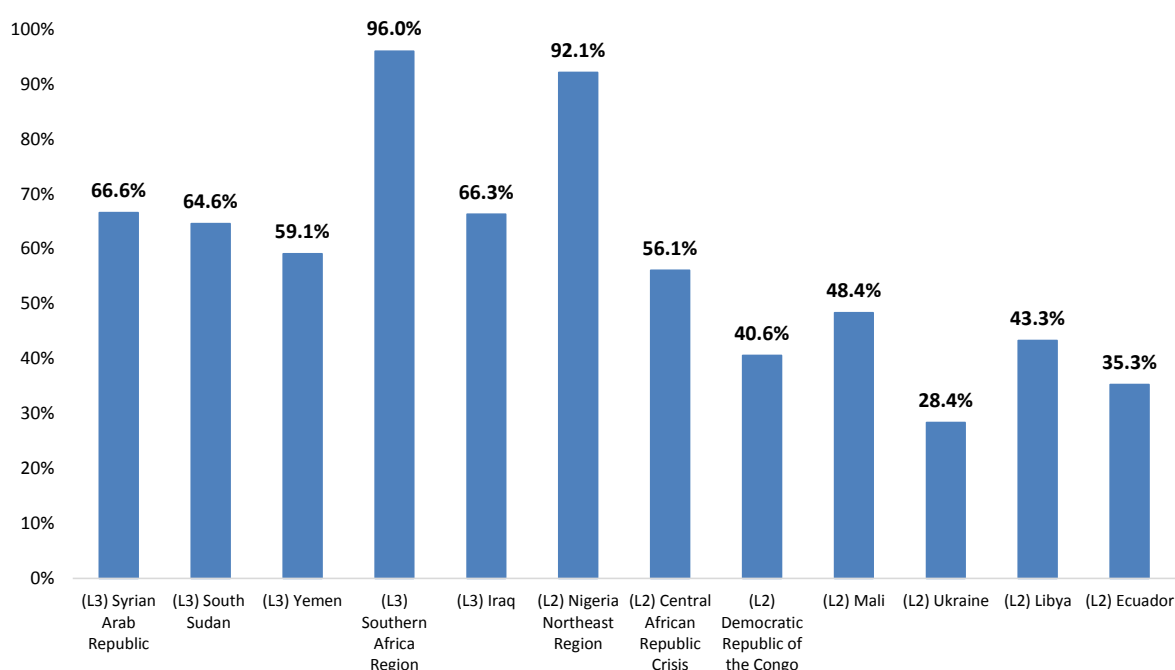
### Management Result 5.1 Predictable, timely and flexible resources obtained

#### A record level of funding in 2016

306. In 2016, WFP received USD 5.8 billion in funding – a record level – in response to its 2016 programme of work estimated at USD 8.85 billion.

- Overall funding for Level 3 operations increased from 62 percent to 71 percent<sup>61</sup> of needs including an exceptional contribution by the Government of Germany towards WFP's operations in the Syrian Arab Republic.
- New high-profile Level 3 emergencies received clear focus from donors – the southern Africa emergency was 96 percent funded while 92 percent of needs were met in northeast Nigeria (Figure 15).
- Less than half of the needs of Level 2 operations – 47 percent – were funded, with Ukraine and Ecuador receiving only 28 and 35 percent of needs (Figure 15).
- USD 5.0 billion (85 percent of the total contributions) was provided by WFP's traditional top funding sources.
- Host government contributions increased by a notable 7 percent from USD 219 million to USD 233 million.

**Figure 15: 2016 funding levels for countries with L2 and L3 emergencies, as a percentage of needs**



<sup>61</sup> As of reporting date.



### The continued fall of multilateral contributions

- 307. Multilateral contributions to WFP fell by USD 41 million, when compared to 2015, continuing the downward trend seen since 2014.
- 308. WFP continues to intensify visibility regarding multilateral allocations, including publishing regular monthly updates on the contributions and their utilization. Special efforts are being made to highlight the importance of multilateral contributions towards rapid and flexible interventions.

### Availability of predictable, multi-year funds

- 309. Predictable funding allows WFP to establish more strategic partnerships with its donors and provides scope for better planning and ensuring a robust and secure commitment to the people WFP serves. Multi-year agreements are fundamental to ensuring continuity in WFP's operations by avoiding funding gaps and pipeline breaks, mitigating price volatility, and enabling procurement of commodities at beneficial market prices.
- 310. Multi-year contributions in 2016 totalled more than USD 500 million, representing 8 percent of total contributions received. Early in 2016, WFP had ongoing multi-year agreements with Australia, Belgium, Cambodia, Canada, the European Commission, Finland, Germany, Iceland, Ireland, Luxembourg, Monaco, Netherlands, New Zealand, the Niger, Republic of Korea, Sweden, Switzerland, United Kingdom, and the United States of America. New agreements were signed during 2016 with Canada, Denmark, Iceland, Norway, and the United Kingdom.

### Use of trust funds in WFP

- 311. WFP tracks the level of expenditure under country and corporate-level trust funds against the annual budget allocations made. During 2016, expenditures represented 76 percent of allocations made, an increase from the 73 percent achieved in 2015.
- 312. Trust fund resources at the country office level aim to assist governments with the management and implementation of programmes aligned with WFP's Strategic Objectives. The main donors to country-specific trust funds are host governments, although governments of other countries and private foundations also contribute (see Part II of this report for a detailed commentary on these operational activities).
- 313. Corporate trust funds managed and coordinated by regional bureaux or Headquarter divisions contribute to capacity development for corporate priority areas such as emergency preparedness, CBTs, nutrition and innovations to support WFP's transformation. Some examples of corporate trust funds used in 2016 in the area of nutrition are the following.
  - *Nutrition Capacity Strengthening Plan.* WFP used trust fund support to focus on developing three major areas: gender, knowledge management and nutrition in emergencies. The objective was to make sure nutrition is addressed in all parts and stages of WFP interventions.
  - *Integration of Nutrition in HIV/TB and Safety Nets.* UNAIDS funding allowed WFP to strengthen the capacity of its own staff, its partners and governments, in order to improve the national food and nutrition response in the HIV context.
  - *Renewed Efforts Against Child Hunger and Undernutrition (REACH).* WFP has consistently used trust fund resources to promote REACH activities at the country level. Support from one donor in 2016 allowed WFP to support such activities in four countries for a year.

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### Management Result 5.2 Strategic, transparent and efficient allocation of resources



- 314. WFP has increased the transparency and efficiency of resource allocation by:
  - establishing rigorous internal processes for the Strategic Resource Allocation Committee's (SRAC) allocation of multilateral resources;
  - using common indicators and results in the PSA budget in the Management Plan and the APR; and
  - increasing the efficiency of internal project approval processes.

315. WFP achieved the 100 percent target for reviews of multilateral allocations to projects for approval by the Chair of the SRAC.<sup>62</sup> In 2016, USD 284.7 million in multilateral resources was allocated as follows: i) USD 97.4 million to emergency operations (EMOPs), ii) USD 161.1 million to protracted relief and recovery operations (PRROs); iii) USD 20.5 million to development projects; and iv) USD 5.7 million to special operations. The allocation to development projects was in line with the Board's policy that 90 percent of such funds are allocated to concentration<sup>63</sup> countries.

### Management Result 5.3 Accountability frameworks utilized



#### Addressing oversight recommendations

316. WFP addresses all recommendations made by oversight bodies as promptly as possible, and reports to the Board on implementation of the recommendations made by the External Auditor, the Office of Evaluation and the Joint Inspection Unit (JIU). In 2016, WFP enhanced its analysis of oversight findings, and now conducts thematic and risk-based analysis quarterly. The results of the analysis are used to facilitate concrete and action-oriented discussions on priority oversight areas, linked to organizational risks, with the Audit Committee and Executive Management Group.
317. The target for action on internal audit recommendations is to reduce or maintain a stable level of recommendations that remain outstanding at the end of a year – in comparison with the previous year – to avoid accumulating backlogs. WFP met this target in 2016: the number of recommendations outstanding on 31 December 2016 was 169 – the same as in 2015.
318. WFP provided a joint update by management and the Office of the Inspector General on the Anti-Fraud and Anti-Corruption Policy at the Executive Board's First Session in February 2017. The update highlighted WFP's enhanced efforts to counter fraud and corruption since the policy's approval in May 2015, and outlined future developments. In 2017, WFP will establish a management-side Anti-Fraud and Anti-Corruption or "AFAC" management function to complement the independent activities carried out by the Office of the Inspector General, which will also comprise an element of second-line stewardship. The function is envisioned as a coordinating function which will promote awareness of counter-fraud controls and help build up skills and capacity among operational managers and those who oversee programme implementation to reinforce capacity in the management chain to prevent and detect fraud. The preliminary concept of the function's purpose and activities will be refined to target areas where risks are the most significant, informed by the results of an Inspector General and Oversight Office (OIG) fraud risk analysis and resilience review, which is under way.
319. In line with its commitment to a proactive approach to countering fraud, WFP piloted the use of proactive integrity reviews (PIRs) in 2016 as a tool to examine WFP's business processes or operations to assess their susceptibility to fraud, corruption and/or other wrongdoings. Through the PIRs, WFP identified a number of weaknesses in management oversight and internal control lapses in procurement and other functions, all of which have been or are being addressed and some of which led to formal investigations.

#### Internal control and risk management

320. All managers completed an assurance statement at the end of 2016 about the effectiveness of internal controls and financial management in the office or division for which they were responsible. This enabled the Executive Director to sign a statement affirming the effectiveness of internal controls along with the annual Financial Statements. WFP is one of nine United Nations organizations providing this added assurance for its stakeholders. In the 2016 statement the Executive Director drew attention to two issues arising during the year;
- Some country offices classified as hardship duty stations experienced challenges in attracting and retaining qualified staff, particularly in conflict areas. In other cases, inadequate staff skills were attributed to lack of training that resulted from insufficient

<sup>62</sup> The SRAC provides oversight of, and recommendations to the Executive Director, on resource allocations activities.

<sup>63</sup> This policy stems from the Board's 2003 decision (WFP/EB.3/2003/4-A/1) to provide at least 90 percent of WFP's development assistance to low-income food-deficit countries, confirmed in subsequent documents.

funds. Over-reliance on short-term staff resulted in high turn over and gaps in knowledge retention.

- There is a need to strengthen enterprise risk management (ERM) processes in some country offices and Headquarter divisions.

WFP will address both these issues during 2017.

321. WFP uses a composite indicator to measure the extent to which country offices have three key elements of internal control in place: an annual performance plan, a risk register, and an emergency preparedness and response package. In 2016, 86 percent of offices had all three elements in place compared with 87 percent in 2015. This can be attributed to the EPRP being implemented but not updated in some country offices, mainly because of pressure generated by the emergency workload. In 2017, WFP will increase follow up on the updating of the EPRP in country offices.

### Personal performance and competency assessments

322. The Performance and Competency Enhancement (PACE) programme is WFP's performance-assessment tool and a driver of many career decisions. In 2011, only 50 percent of staff had completed PACE by the due date, but actions in the past five years to improve the timeliness and quality of PACE led to an 89 percent completion by the deadline in 2016.<sup>64</sup> In terms of timeliness, this distinguishes WFP as one of the top performing United Nations organizations.
323. In 2016, WFP became one of the first United Nations agencies to include consultants, short-term staff and United Nations volunteers under a shared approach to individual performance management. This has enabled consistent performance standards for different types of contracts, and stronger performance throughout WFP.

### Dealing with underperformance

324. Addressing underperformance is a fundamental component of performance management and a frequent area for improvement in United Nations agencies, funds and programmes. In May 2016, WFP introduced a new underperformance framework to streamline the process and provide managers and staff with the tools to address performance issues early and more effectively.
325. During 2016, WFP also reviewed and updated the capability model in the performance management process, updating both the core and functional capabilities for all staff members. This has been an important effort to foster alignment and the continuous improvement of the performance of WFP staff.

## Management Result 5.4 Effective management of resources demonstrated



### Post-delivery food losses

326. Post-delivery losses were below the 2 percent target in 2016. Of the 4.2 million mt of food handled, 20,468 mt – 0.48 percent – were recorded as post-delivery losses in 2016, an increase from 0.36 percent in 2015.

### Low levels of unspent project balances

327. A major indicator of effective management of resources in WFP projects is the extent to which projects have significant unspent balances at closure that must be returned to donors or reprogrammed. With regard to projects closed during 2016 for which final special project reports were issued, unspent balances amounted to 0.38 percent of confirmed contributions, less than in 2015.

<sup>64</sup> The final compliance rates (beyond the deadline) for 2014 and 2015 eventually reached 97 percent and 96 percent respectively and the 2016 rate is expected to be similar. These figures are among the highest for United Nations agencies and reflect the continued focus WFP is placing on performance management.

**Reducing greenhouse gas emissions**

328. WFP is committed to reducing its greenhouse gas emissions – but it must also respond to the humanitarian needs it faces. WFP’s greenhouse gas footprint is calculated retrospectively, so this APR reports on the 2015 footprint. As in 2014, WFP was forced to rely heavily on aircraft to deliver food and supplies in the largest Level 3 emergencies. In South Sudan, air operations alone accounted for 55 percent of global emissions, while the aviation component of the Nepal earthquake response contributed to a ninefold increase from its 2014 footprint total. The opening of humanitarian transport corridors between Sudan and South Sudan in 2014 has reduced reliance on airlifts and airdrops to Upper Nile State in South Sudan. WFP is exploring options to open additional corridors between the two nations, which could save tens of millions of dollars in fuel and air operations costs.
329. The impact of these operations is that WFP’s 2015 greenhouse gas footprint was 133 percent above the 2008 baseline, and 17 percent higher than the previous year. If the Level 3 emergencies requiring heavy use of aircraft were excluded, WFP’s emissions would have been on par with the 2008 baseline.
330. Elsewhere across its operations, WFP continues to make steady inroads into reducing emissions. Total emissions from commercial flights fell by 2 percent compared with 2014 and WFP continues to encourage teleconferencing to reduce non-essential flights. Through the Energy Efficiency Programme, energy audits of WFP’s largest facilities play an important role in identifying low-cost energy saving opportunities and sites where investment in renewable energy-systems would be practical and cost-effective.
331. Recognizing that WFP’s life-saving actions still carry a climate cost, WFP purchased high-quality certified carbon credits from the adaptation fund of the United Nations Framework Convention on Climate Change to offset likely emissions in 2015 and 2016.

## PART IV – LOOKING FORWARD

The final section of the report foreshadows the efforts and challenges for WFP going forward. Nearly half way through 2017, there are no signs that the needs generated by complex conflicts and climate-driven emergencies will reduce to any degree during the year. There is also little likelihood of a major reduction in the number of refugees from its historic levels. Large movements of people will continue or possibly increase because of violent conflict, poverty, inequality, climate change, disasters and environmental degradation. WFP will continue to follow a twin-track approach, addressing the immediate suffering of people caught up in conflict and climate-related emergencies while laying the basis for eradicating hunger in the longer term.

### The high risk of famine

332. Four areas of the world – northeast Nigeria, Somalia, South Sudan and Yemen – are in danger of famine. WFP is using its early warning tools to raise the alarm about potential crises before they take hold:

- In northeast Nigeria, in areas affected by the Boko Haram insurgency, 4.7 million people are facing hunger, of whom 1.8 million require emergency assistance. In November, together with UNICEF and NGO partners, WFP successfully scaled up its response, and by April 2017 it was reaching more than 1.1 million people per month.
- In Somalia, lack of rains late in 2016 created conditions in which nearly 3 million people require urgent life-saving assistance. Avoiding a repeat of 2011, when the humanitarian community was late to warn of impending famine, WFP sounded the alarm early to avoid another catastrophe.
- In Yemen, which is now the world's fastest growing food emergency crisis, the latest emergency food security and nutrition assessment, conducted during the last quarter of 2016, found that 65 percent of households are food-insecure, and an additional 30 percent are severely food-insecure. WFP succeeded in reaching 7 million people in 2016 despite the significant operational challenges caused by the ongoing conflict. However, funding shortfalls forced WFP to cut rations to just 35 percent in January and February 2017. Failure to acquire the funds needed to scale up WFP's efforts and reach people in need will result in a hunger catastrophe in Yemen.
- In South Sudan, where the immense security and logistics obstacles include a deteriorating security environment and staff evacuations, WFP provided 4 million people with food and nutrition assistance in 2016. However, lack of humanitarian access in Unity State leaves this war's most vulnerable victims facing hunger and catastrophe.

### Implementing the Integrated Road Map

333. In November 2016, the Executive Board approved the four elements of the IRM – the WFP Strategic Plan (2017–2021), the Policy on Country Strategic Plans, the Financial Framework Review and the Corporate Results Framework. The IRM strengthens WFP's contribution to bridging the humanitarian–development divide by shifting from a project-based to a portfolio-based approach to the design and delivery of food assistance in a country. Implementation of the IRM will leave country offices better positioned to support the countries in which WFP operates, through greater emphasis on maximizing and measuring results.

- Development of a CSP is guided by an open and consultative country-led and -owned zero hunger strategic review. The review provides a comprehensive analysis of the challenges the country will face in achieving zero hunger by 2030, based on extensive analysis and consultations with a wide range of stakeholders, including governments, civil society, the private sector, donors and international organizations. CSPs foster greater collaboration because they are framed around Strategic Outcomes and Results that can only be achieved through cooperation among multiple actors. CSPs informed by national zero hunger strategic reviews should ensure the alignment of WFP operations with national priorities to achieve food security and nutrition.

- Under exceptional circumstances, the Executive Director may submit an interim CSP (ICSP) with a duration of up to three years for Board approval. ICSPs are used when a CSP informed by a zero hunger strategic review has not been completed because of ongoing conflict or instability that undermines governance, including the functioning of national institutions. ICSPs are based on existing strategies, studies, assessments – including joint needs assessments – analysis and data.
  - Most country offices will transition to the IRM framework by 1 January 2018, through a CSP, an ICSP or a transitional-ICSP (T-ICSP). Where necessary, T-ICSPs will bridge the gap to the start of a CSP or an ICSP and may last up to 18 months. A limited number of country offices will, on an exceptional basis, continue implementing projects under the current system in 2018 while working to transition to the IRM framework by no later than January 2019.
  - The CRF will be implemented as part of the CSP framework. Country offices presenting their CSPs for Board approval submit accompanying pilot logical frameworks aligned with the CRF.
  - The country portfolio budget structure, approved as part of the Financial Framework Review, will demonstrate the relevance, performance and impact of WFP's work by creating a "line of sight" that links planning and budgeting, implementation and resources obtained to results achieved. The new structure will be implemented as part of the CSP framework. Thus, by the end of 2017, all country offices will have transitioned to a country portfolio budget as part of their CSPs or ICSPs.
334. The core elements of the implementation timeline include the Strategic Plan (2017–2021), CSPs, the CRF and the country portfolio budget:
- *Strategic Plan (2017–2021)*. The new Strategic Plan took effect in January 2017.
  - *CSPs*. A first wave of eight CSPs was approved by the Board in February 2017<sup>65</sup> and it is expected that countries will continue to develop and submit their CSPs or ICSPs until mid-2019.
  - Testing of the IT system design solution for WINGS, to support the country portfolio budget structure, was completed in the first quarter of 2017 and the system solution "went live" in March. The Secretariat expects that the system solution will be refined based on lessons learned from the pilots.
  - *CRF*. The new CRF went into effect in January 2017 and is being implemented through the adoption of new CSPs.
  - *Country portfolio budget*. The country portfolio budget structure, approved as part of the Financial Framework Review in 2016, will be implemented within the new CSP framework.
335. Piloting, learning and transformation will continue throughout the rest of 2017. Specifically, WFP will:
- monitor the implementation of CSPs to capture and communicate lessons learned and refine the programmatic and financial frameworks based on CSP implementation;
  - draft the proposed amendments needed for WFP's General Rules and Financial Regulations to support implementation of the revised programme and financial frameworks, including proposals regarding budgetary thresholds for delegations of authority;
  - complete testing of the IT system designed to support the country portfolio budget structure; and
  - discuss lessons learned and proposed changes with the Board.
336. To ensure operational continuity and capture lessons learned, there will be two layers of support for country offices on IRM implementation:
- The regional bureaux will coordinate the scheduling of CSPs/ICSPs in their regions and monitor timely preparation, while a dedicated support team will provide strategic and technical guidance and support.

<sup>65</sup> The eight CSPs approved were for Bangladesh, China, Colombia, Ecuador, El Salvador, Indonesia, Lao People's Democratic Republic and Zimbabwe.



- A technical team at Headquarters will continue producing guidance for the transition while creating targeted learning and development opportunities for the staff and units most directly affected by IRM implementation.

## Strengthening Risk Management and Internal Controls

337. Following the 2015 approval of the revised Enterprise Risk Management Policy by the Board, WFP updated its risk appetite statement in early 2016, in consultation with the Board. The statement broadly describes the level of risk that donors and management are prepared to accept in the pursuit of WFP's Strategic Objectives and in line with its humanitarian imperative.
338. The 2016 annual assurance opinion of the Office of the Inspector General highlighted the need for strengthening organizational risk assessment and management processes, tools and guidance, including assessment of potential fraud, and ensuring that they are embedded in WFP's day-to-day processes.
339. WFP's efforts in 2017 will focus on: i) strengthening the ownership and management of risks at the implementation level – the “first line of defence”; and ii) enhancing the monitoring of risks and internal controls in support of management – the “second line of defence”. WFP has initiated a review of options for an integrated platform that can support development of dashboards for country-level management, facilitate the registration and tracking of recommendations against risks for the second line of defence, and register and track audit findings.
340. Retooling the suite of thresholds and metrics in the risk appetite statement and promoting open and transparent discussions on the risks inherent in operations will remain part of the dialogue with donors and partners.

## Implementing the new Nutrition Policy

341. “Improve Nutrition”, WFP's new Nutrition Policy (2017–2021),<sup>66</sup> includes an expanded focus on nutrition-sensitive programming, while ensuring that all WFP programme areas include clear nutrition objectives. WFP recognizes that CBTs, school feeding, smallholder farmer initiatives, and social protection and safety nets can all be platforms for reaching nutritionally vulnerable groups. In 2017 WFP will:
- continue to strengthen the direct delivery of programmes that both treat and prevent malnutrition, while increasing its attention to resilience-building and stunting prevention in longer-term humanitarian and development actions, focusing on promoting diverse and healthy diets that meet, but do not exceed, the nutrient needs of women, children and other vulnerable groups;
  - address the double burden of undernutrition and overweight/obesity where both forms of malnutrition exist in low- and middle-income countries;
  - support the shift towards preventing malnutrition by implementing more advanced situation analysis tools, while new approaches, such as the Fill the Nutrient Gap tool, help to identify optimal nutrition interventions and foster collaboration among sectors;
  - help to strengthen nutrition-sensitive food value chains – from agricultural production, processing and retailing to consumption – by expanding partnerships with national governments and other actors able to support agriculture and health systems and deliver water, sanitation and hygiene interventions; and
  - boost nutrition capacity through a new Nutrition Learning Academy, which will give staff and partners the opportunity to develop skills related to nutrition programming and policy and will leverage South–South and triangular cooperation to develop these skills.

## Staffing Priorities for 2017

342. During 2017, WFP will focus on three critical staffing priorities: i) ensuring that country offices have the skilled staff they need to implement the IRM; ii) getting the right people where they are needed in a timely manner; and iii) improving staff skills and effectiveness.

<sup>66</sup> WFP/EB.1/2017/4-C.  
17-10386

343. *Meeting staffing needs to implement the new IRM.* To implement CSPs, country offices need the right skillsets, the right organizational structure and a high level of staff engagement. The CSP will determine the level of change needed in each country office. As part of the preparation process for CSPs, WFP will help country offices review four people dimensions:
- the internal climate and level of staff engagement;
  - the optimum organizational structures needed for implementation;
  - the required skillsets, the gaps in skills and measures to breach these gaps; and
  - the talent management strategies needed to ensure that talent needed for the short and medium terms is in place, while also addressing the career development needs of staff.
344. *Getting the right people to where they are needed.* During the Fit for Purpose review, country offices reported that they are still struggling to obtain the expertise they need in a timely manner, particularly when it has to be sourced internationally. This indicates that the reassignment, roster and talent management processes are still not working as they should, resulting in reliance on service-type appointments and consultants, even in large Level 3 operations. During 2017, WFP will seek to streamline the mechanisms used to source the talent, build the talent pipeline and deploy staff. WFP will maintain its focus on ensuring that the required talent is effectively deployed and managed in emergency settings, while minimizing the impact on the rest of its humanitarian operations.
345. *Improving staff skills.* The Fit for Purpose review concluded that WFP has made progress in addressing major issues that affect its management of people. It found, for example, that processes for managing staff performance are more efficient, and there are greater opportunities for career development, learning and growth. The challenge for the future is to leverage these improvements to address the significant strain on WFP staff caused by the changing humanitarian landscape. WFP will continue to seek opportunities to leverage remote learning and other learning opportunities to address major skills gaps.

## Increasing transparency and achieving excellence in performance management and reporting

346. Implementation of the IRM should facilitate greater transparency, enhanced performance management and improved financial reporting:
- The relationship among the CSP framework, the CRF and the country portfolio budget will create a direct “line of sight” between spending funds and achieving results, which will improve performance planning and management and the measurement of efficiency and effectiveness.
  - A new detailed cost classification system, activity-based costing and links to standardized corporate categories will improve cost comparisons and the identification of cost drivers.
  - Corporate reporting will be more precise and will better demonstrate the relevance, performance and impact of WFP’s work. The new financial framework tracks four types of transfer modality – food, CBTs, capacity strengthening and service delivery. By aggregating transfer data and linking country-defined activities to standard corporate categories, WFP will be able to report more comprehensively on its operations.
  - Member States will have increased access to annual operational and budgetary information through online access to country operation management plans. These should be available in the second quarter of 2018.

### Changes to the APR for 2017

347. Implementation of the IRM will be accompanied by major changes in the structure of future APRs:
- The new strategy will require reporting on a wider range of Strategic Results related to SDG 2 on support to countries in achieving zero hunger, and SDG 17 on partnering to support implementation of the SDGs.
  - The new CRF will have 19 strategic outcome categories, 13 output categories, 12 activity categories, 4 cross-cutting results, 7 cross-cutting indicators, 29 outcome

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indicators and 42 output indicators. Of its 29 outcome indicators, more than half – 15 – are new.






- Management performance, conceptualized as “providing effective, efficient and economic support to operations in order to achieve the strategic results”, will be reflected in three categories of indicator. Indicators in categories I and II will serve strategic planning and reporting purposes with targets that allow for periodic reviews, and category III will serve the day-to-day management of operations.
- WFP will take this opportunity to review the structure of the APR to ensure that it is meeting the needs of different stakeholders in the best way possible.

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## ANNEX I: 2016 KEY FIGURES

Overview		2015	2014	
	82.2	million people assisted directly through provision of food, cash-based transfers and commodity vouchers	76.7	80
	17.6/14.5/ 25.4/24.7	million women/men/girls/boys	16.2/14.1/ 23.3/23.1	15.8/13.2/ 25.7/25.3
	6.4/1.6/ 15.1/59.1	million refugees/returnees/IDPs/ residents	6.1/1.3/ 16.4/52.9	6.7/0.8/ 14.8/57.7
	3.5	million mt of food distributed	3.2	3.2
	880	million USD of cash-based transfers and commodity vouchers distributed to <b>14 million people</b>	9.6 million people	8.9 million people
General Distributions				
	54.5	million people provided with unconditional food assistance through provision of food, cash-based transfers or commodity vouchers	46.4	42.7
School Meals				
	14.9	million schoolchildren received school meals/take-home rations <sup>1</sup>	15.7	17
	50	percent were girls	50	49
Nutrition and HIV/AIDS				
	8.7	million vulnerable children received special nutritional support	7.6	7.3
	4.1	million vulnerable women received additional nutritional support	3.5	3.0
	0.3	million people affected by HIV and AIDS received WFP food assistance	0.6	0.8
	11	of the 25 highest HIV and AIDS prevalence countries received WFP assistance	13	14

<sup>1</sup> In addition, more than 1.5 million schoolchildren benefitting from WFP-managed Trust Funds in Honduras and Lesotho.

**Food Assistance for Assets/Training**  
**2014**
**2015****10.5**

million people received WFP food assistance as an incentive to build assets, attend training to build resilience to shocks and preserve livelihoods

11.4

12.7

**Working in Partnerships**
**80,000**

government partner staff trained

60 000

63 000

**1,100**

non-governmental organizations worked with WFP

1 062

1 122

**77.2**

USD million support provided by corporate and private entities donating cash and in-kind gifts

94

110.3

**22**

standby partners

21

19

**3**

FAO/WFP crop and food security assessment missions conducted

5

7

**5**

UNHCR/WFP joint assessment missions conducted

4

12

**Developing countries and WFP assistance**
**77**

percent of food procured, by tonnage in developing countries

73

81

**90**

percent of development multilateral resources reaching concentration criteria countries

90

90

**68.5**

percent of development resources reaching least-developed countries

67.4

57

**52.4**

percent of WFP's resources reaching sub-Saharan African countries

53

49



## ANNEX II-A: WFP STRATEGIC RESULTS FRAMEWORK (STRATEGIC PLAN 2014–2017)

CROSS-CUTTING RESULTS AND INDICATORS		
Full achievement of the outcomes and outputs included in the SRF is not possible without integration of gender, protection, accountability to affected populations and partnership considerations during project planning, design, implementation and monitoring. Gender, protection, accountability to affected populations and partnership intersect with the full range of SRF outputs and outcomes; they are included below as cross-cutting results of relevance to all projects, all outcomes and all outputs. A set of indicators considered mandatory whenever applicable is also included.		
Results	Indicators	Targets
<b>Gender</b> Gender equality and empowerment improved	Proportion of assisted women, men or both women and men who make decisions over the use of cash, vouchers or food within the household Proportion of women beneficiaries in leadership positions of project management committees Proportion of women project management committee members trained on modalities of food, cash or voucher distribution	Target: Project-specific Target: > 50% Target: > 60%
<b>Protection and accountability to affected populations</b> WFP assistance delivered and utilized in safe, accountable and dignified conditions	Proportion of assisted people who do not experience safety problems travelling to, from and/or at WFP programme sites Proportion of assisted people informed about the programme (who is included, what people will receive, where people can complain)	Targets: 80% for emergency operations (EMOPs), 90% for protracted relief and recovery operations (PRROs), 100% for country programmes/development projects (CPs/DEVs) Targets: 70% for EMOPs, 80% for PRROs, 90% for CPs/DEVs
<b>Partnership</b> Food assistance interventions coordinated and partnerships developed and maintained	Proportion of project activities implemented with the engagement of complementary partners Amount of complementary funds provided to the project by partners (including NGOs, civil society, private sector organizations, international financial institutions and regional development banks) Number of partner organizations that provide complementary inputs and services	Target: Project-specific Target: Project-specific Target: Project-specific

<b>Strategic Objective 1: Save lives and protect livelihoods in emergencies</b> <b>Goals</b> 1. <i>Meet urgent food and nutrition needs of vulnerable people and communities and reduce undernutrition to below emergency levels</i> 2. <i>Protect lives and livelihoods while enabling safe access to food and nutrition for women and men</i> 3. <i>Strengthen the capacity of governments and regional organizations, and enable the international community to prepare for, assess and respond to shocks</i>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/ Sustainable Development Goal [SDG]) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
Outcomes	Indicators <sup>1</sup>	Project targets and data sources	
<b>Outcome 1.1: Stabilized or reduced undernutrition among children aged 6–59 months and pregnant and lactating women<sup>2</sup></b> <b>Linked outputs: A and K</b>	<b>1.1.1 Moderate acute malnutrition (MAM) treatment performance: recovery, mortality, default and non-response rates</b>	Targets: Mortality rate < 3%; recovery rate > 75%; non-response rate < 15%; default rate < 15% Data sources: Ministry of Health/WFP patient register; monthly cooperating partner reports	
	<b>1.1.2 Proportion of target population who participate in an adequate number of distributions<sup>3</sup></b>	Target: > 66% Data source: post-distribution monitoring (PDM)	
	<b>1.1.3 Proportion of eligible population who participate in programme (coverage)</b>	Targets: MAM treatment coverage > 50% in rural areas, > 70% in urban areas, > 90% in camps; prevention coverage > 70% Data sources: semi-quantitative evaluation of access and coverage (SQUEAC) method, surveys	

<sup>1</sup> Indicators in bold are key outcome indicators.

<sup>2</sup> For treatment of MAM, indicators 1.1.1 and 1.1.3 will be measured; for prevention of acute malnutrition, indicators 1.1.2 and 1.1.3; and for addressing micronutrient deficiencies in children aged 6–59 months, indicators 1.1.2 and 1.1.3.

<sup>3</sup> Measures programme participation, particularly the number of distributions an individual participates in as part of a nutrition intervention. The target of 66 percent measures whether adequate specialized nutritious food (SNF) was delivered over time.

<b>Strategic Objective 1: Save lives and protect livelihoods in emergencies</b> <b>Goals</b> <ol style="list-style-type: none"> <li>1. Meet urgent food and nutrition needs of vulnerable people and communities and reduce undernutrition to below emergency levels</li> <li>2. Protect lives and livelihoods while enabling safe access to food and nutrition for women and men</li> <li>3. Strengthen the capacity of governments and regional organizations, and enable the international community to prepare for, assess and respond to shocks</li> </ol>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/ Sustainable Development Goal [SDG]) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
Outcomes	Indicators <sup>1</sup>	Project targets and data sources	
<b>Outcome 1.2: Stabilized or improved food consumption over assistance period for targeted households and/or individuals</b>  <b>Linked output: A</b>	<b>1.2.1 Food consumption score,<sup>4</sup> disaggregated by sex of household head</b>  <b>1.2.2 Diet diversity score, disaggregated by sex of household head</b>  1.2.3 Coping strategy index, disaggregated by sex of household head	Target: Reduced prevalence of poor food consumption of targeted households/individuals by 80% Data sources: emergency food security assessment (EFSA), PDM, food security and outcome monitoring (FSOM)  Target: Increased diet diversity score of targeted households Data sources: EFSA, PDM, FSOM  Target: Coping strategy index of 80% of targeted households is reduced or stabilized Data sources: EFSA, PDM, FSOM	
<b>Outcome 1.3: Restored or stabilized access to basic services and/or community assets<sup>5</sup></b>  <b>Linked outputs: A and B</b>	1.3.1 Retention rate of boys and girls  1.3.2 Enrolment rate of girls and boys  1.3.3 Default rate of clients from anti-retroviral therapy, tuberculosis directly observed treatment (TB-DOTS) and prevention of mother-to-child	Target: 70% Data sources: Education management information system (EMIS), school records, surveys  Target: annual increase of 6% Data sources: EMIS, school records  Target: < 15% Data sources: Cooperating partner reports	

<sup>4</sup> Food consumption score (FCS) ≤ 21 = poor food consumption; FCS 21.5– 35 = borderline food consumption; FCS > 35 = acceptable food consumption.

<sup>5</sup> Outputs related to food assistance for assets (FFA) addressing this outcome refer to the repair or maintenance of physical and natural assets that facilitate targeted communities' access to humanitarian assistance, critical infrastructure and services (e.g. roads to markets), and reduce risk (e.g. drainage of canals before the rainy season to reduce the risk of floods).

<b>Strategic Objective 1: Save lives and protect livelihoods in emergencies</b> <b>Goals</b> <ol style="list-style-type: none"> <li>1. Meet urgent food and nutrition needs of vulnerable people and communities and reduce undernutrition to below emergency levels</li> <li>2. Protect lives and livelihoods while enabling safe access to food and nutrition for women and men</li> <li>3. Strengthen the capacity of governments and regional organizations, and enable the international community to prepare for, assess and respond to shocks</li> </ol>		<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/ Sustainable Development Goal [SDG]) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
<b>Outcomes</b>	<b>Indicators<sup>1</sup></b>	<b>Project targets and data sources</b>
	transmission (PMTCT) of HIV programmes	
	1.3.4 Community asset score	Target: 50% of assets damaged or destroyed during the emergency are restored Data sources: EFSA, PDM, FSOM
<b>Outcome 1.4: National institutions, regional bodies and the humanitarian community are able to prepare for, assess and respond to emergencies</b>  <b>Linked outputs: C and D</b>	1.4.1 Emergency preparedness and response capacity index (EPCI) <sup>6</sup> 1.4.2 User satisfaction rate	Target: Increased index, based on initial assessment Data source: Capacity analysis Target: Project-specific Data source: User satisfaction survey

<sup>6</sup> WFP provides emergency preparedness and response (EPR) capacity development to the six areas of the Emergency Preparedness and Response Index (EPCI): food security and vulnerability analysis; food assistance planning; humanitarian supply chain management; emergency telecommunications; hazard analysis and early warning in support of food security; and support for national disaster-response planning.

<b>Strategic Objective 2: Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies</b> <b>Goals</b> <i>1. Support or restore food security and nutrition of people and communities and contribute to stability, resilience and self-reliance</i> <i>2. Assist governments and communities to establish or rebuild livelihoods, connect to markets and manage food systems</i> <i>3. Through food and nutrition assistance, support the safe, voluntary return, reintegration or resettlement of refugees and internally displaced persons (IDPs)<sup>7</sup></i> <i>4. Ensure equitable access to and control over food and nutrition assistance for women and men</i>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/SDG) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
<b>Outcomes</b>	<b>Indicators</b>	<b>Project targets and data sources</b>	
<b>Outcome 2.1: Adequate food consumption reached or maintained over assistance period for targeted households</b>  <b>Linked output: A</b>	<b>2.1.1 Food consumption score, disaggregated by sex of household head</b>  <b>2.1.2 Diet diversity score, disaggregated by sex of household head</b>  2.1.3 Coping strategy index, disaggregated by sex of household head	Target: Reduced prevalence of poor and borderline food consumption of targeted households by 80% Data sources: EFSA, PDM, FSOM  Target: Increased diet diversity score of targeted households Data sources: EFSA, PDM, FSOM  Target: Coping strategy index of 80% of targeted households is reduced or stabilized	
<b>Outcome 2.2: Improved access to assets and/or basic services, including community and market infrastructure</b>  <b>Linked outputs: A and B</b>	2.2.1 Community asset score  2.2.2 Retention rate of boys and girls  2.2.3 Enrolment rate of girls and boys	Target: 80% of targeted communities have community assets over baseline Data sources: EFSA, PDM, FSOM  Target: 70% Data sources: education management information system (EMIS), school records, surveys  Target: annual increase of 6% Data sources: EMIS, school records	

<sup>7</sup> Outcomes 2.1, 2.2 and 2.3 include refugees, returnees and IDPs.

<b>Strategic Objective 2: Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies</b>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/SDG) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
<b>Goals</b> <i>1. Support or restore food security and nutrition of people and communities and contribute to stability, resilience and self-reliance</i> <i>2. Assist governments and communities to establish or rebuild livelihoods, connect to markets and manage food systems</i> <i>3. Through food and nutrition assistance, support the safe, voluntary return, reintegration or resettlement of refugees and internally displaced persons (IDPs)</i> <i>4. Ensure equitable access to and control over food and nutrition assistance for women and men</i>			
Outcomes	Indicators	Project targets and data sources	
<b>Outcome 2.3: Stabilized or reduced undernutrition, including micronutrient deficiencies among children aged 6–59 months, pregnant and lactating women, and school-aged children<sup>8</sup></b>  <b>Linked outputs: A and K</b>	<b>2.3.1 MAM treatment performance: recovery,<sup>9</sup> mortality, default and non-response rates</b>  <b>2.3.2 Proportion of target population who participate in an adequate number of distributions</b>  <b>2.3.3 Proportion of eligible population who participate in programme (coverage)</b>  <b>2.3.4 Proportion of children who consume a minimum acceptable diet<sup>10</sup></b>	Targets: Mortality < 3%; recovery > 75%; default < 15%; non-response < 15% Data sources: Ministry of Health/WFP patient register; monthly cooperating partner reports  Target: > 66% Data Source: PDM  Target: MAM treatment coverage > 50% in rural areas, > 70% in urban areas, and > 90% in camps; prevention coverage > 70% Data sources: SQUEAC method, surveys  Target: > 70% Data	

<sup>8</sup> For treatment of MAM, indicators 2.3.1 and 2.3.3 will be measured; for prevention of acute malnutrition, indicators 2.3.2 and 2.3.3; for prevention of chronic malnutrition (stunting), indicators 2.3.3 and 2.3.4; and for addressing micronutrient deficiencies in children aged 6–59 months, indicators 2.3.2 and 2.3.3.

<sup>9</sup> Including nutritional recovery rates of ART, TB-DOTS and PMTCT patients, where applicable.

<sup>10</sup> Developed by UNICEF and WHO, “minimum acceptable diet” is part of a compendium of indicators used to measure infant and young child feeding practices. It is widely used in health and nutrition surveys to identify the proportion of children aged 6–24 months who consume a minimum acceptable diet, not counting their consumption of breastmilk.



	2.3.5 Average number of schooldays per month on which multi-fortified foods or at least 4 food groups were provided	Source: PDM  Target: 16 days (80% of 20 school feeding days per month) Data sources: School reports, school stock reports
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<b>Strategic Objective 2: Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies</b>  <b>Goals</b> <i>1. Support or restore food security and nutrition of people and communities and contribute to stability, resilience and self-reliance</i> <i>2. Assist governments and communities to establish or rebuild livelihoods, connect to markets and manage food systems</i> <i>3. Through food and nutrition assistance, support the safe, voluntary return, reintegration or resettlement of refugees and internally displaced persons (IDPs)</i> <i>4. Ensure equitable access to and control over food and nutrition assistance for women and men</i>		<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/SDG) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
<b>Outcome 2.4: Capacity developed to address national food insecurity needs</b>  <b>Linked outputs: E, F, L and M</b>	<b>2.4.1 National capacity index (NCI)<sup>11</sup></b>	Target: Increase of index compared with initial assessment Data source: Capacity analysis

<sup>11</sup> The NCI can be adapted to capture specific national capacities in school feeding, resilience, nutrition, etc.

<b>Strategic Objective 3: Reduce risk and enable people, communities and countries to meet their own food and nutrition needs</b>  <b>Goals</b> <i>1. Support people, communities and countries to strengthen resilience to shocks, reduce disaster risks and adapt to climate change through food and nutrition assistance</i> <i>2. Leverage purchasing power to connect smallholder farmers to markets, reduce post-harvest losses, support economic empowerment of women and men and transform food assistance into a productive investment in local communities</i> <i>3. Strengthen the capacity of governments and communities to establish, manage and scale up sustainable, effective and equitable food security and nutrition institutions, infrastructure, and safety-net systems, including systems linked to local agricultural supply chains</i>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/SDG) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
Outcomes	Indicators	Project targets and data sources	
<b>Outcome 3.1: Improved access to livelihood assets has contributed to enhanced resilience<sup>12</sup> and reduced risks from disaster and shocks faced by targeted food-insecure communities and households<sup>13</sup></b>  <b>Linked outputs: A, B and I</b>	<b>3.1.1 Community asset score</b>	Target: 80% of targeted communities have community assets over baseline Data sources: PDM, FSOM	
	<b>3.1.2 Food consumption score, disaggregated by sex of household head</b>	Target: Reduced prevalence of poor and borderline food consumption of targeted households by 80% Data sources: PDM, FSOM	
	<b>3.1.3 Diet diversity score, disaggregated by sex of household head</b>	Target: Increased diet diversity score of targeted households Data sources: PDM, FSOM	
	<b>3.1.4 Coping strategy index, disaggregated by sex of household head<sup>14</sup></b>	Target: Coping strategy index of 100% of targeted households is reduced or stabilized Data sources: PDM, FSOM  Target: 70%	

<sup>12</sup> WFP's resilience work is governed by its Policy on Disaster Risk Reduction and Management: Building Food Security and Resilience (WFP, 2011), which adheres to the United Nations Office for Disaster Risk Reduction (UNISDR) definition of resilience as "the ability of a system, community or society exposed to hazards to resist, absorb, accommodate to and recover from the effects of a hazard in a timely and efficient manner, including through the preservation and restoration of its essential basic structures and functions (UNISDR. 2009. *Terminology on Disaster Risk Reduction*). Resilience is measured by the combined properties of indicators 3.1.1, 3.1.2, 3.1.3 and 3.1.4.

<sup>13</sup> Assets refer to the five categories of capital: natural, physical, financial, social and human.

<sup>14</sup> The coping strategy index (CSI) includes both coping strategies for food and for assets.

	3.1.5 Retention rate of boys and girls	Data sources: EMIS, school records, surveys
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<b>Strategic Objective 3: Reduce risk and enable people, communities and countries to meet their own food and nutrition needs</b>  <b>Goals</b> <i>1. Support people, communities and countries to strengthen resilience to shocks, reduce disaster risks and adapt to climate change through food and nutrition assistance</i> <i>2. Leverage purchasing power to connect smallholder farmers to markets, reduce post-harvest losses, support economic empowerment of women and men and transform food assistance into a productive investment in local communities</i> <i>3. Strengthen the capacity of governments and communities to establish, manage and scale up sustainable, effective and equitable food security and nutrition institutions, infrastructure, and safety-net systems, including systems linked to local agricultural supply chains</i>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/SDG) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
Outcomes	Indicators	Project targets and data sources	
<b>Outcome 3.2: Increased marketing opportunities for producers and traders of agricultural products and food at the regional, national and local levels</b>  <b>Linked outputs: H and I</b>	<b>3.2.1 Food purchased from regional, national and local suppliers, as % of food distributed by WFP in-country</b>  <b>3.2.2 Fortified foods purchased from regional, national and local suppliers, as % of fortified food distributed by WFP in-country</b>  <b>3.2.3 Food purchased from aggregation systems in which smallholders are participating, as % of regional, national and local purchases</b>	Target: Project-specific Data sources: Food Procurement Tracking System (FPTS) and the WFP Information Network and Global System (WINGS)  Target: Project-specific Data sources: FPTS and WINGS  Target: 10% of local and regional purchase volume is procured from pro-smallholder aggregation systems Data sources: FPTS and WINGS	
<b>Outcome 3.3: Risk reduction capacity of countries, communities and institutions strengthened</b>  <b>Linked outputs: B, F, G, J and M</b>	<b>3.3.1 National capacity index</b>  <b>3.3.2 Proportion of targeted communities where there is evidence of improved capacity to manage climatic shocks and risks supported by WFP</b>	Target: Increase of index based on initial assessment Data source: Capacity analysis  Target: 60% of targeted communities report improved capacity to prepare for and manage climatic shocks and risks Data sources: PDM, FSOM	

<b>Strategic Objective 4: Reduce undernutrition and break the intergenerational cycle of hunger</b> <b>Goals</b> <i>1. Prevent stunting and wasting, treat moderate acute malnutrition and address micronutrient deficiencies, particularly among young children, pregnant and lactating women and people infected with HIV, tuberculosis and malaria by providing access to appropriate food and nutrition assistance</i> <i>2. Increase access to education and health services, contribute to learning and improve nutrition and health for children, adolescent girls and their families</i> <i>3. Strengthen the capacity of governments and communities to design, manage and scale up nutrition programmes and create an enabling environment that promotes gender equality</i>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/SDG) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
Outcomes	Indicators	Project targets and data sources	
<b>Outcome 4.1: Reduced undernutrition, including micronutrient deficiencies among children aged 6–59 months, pregnant and lactating women, and school-aged children<sup>15</sup></b> <b>Linked outputs: A and K</b>	<b>4.1.1 MAM treatment performance: recovery,<sup>16</sup> mortality, default and non-response rates</b>  <b>4.1.2 Proportion of target population who participate in an adequate number of distributions</b>  <b>4.1.3 Proportion of eligible population who participate in programme (coverage)</b>  <b>4.1.4 Proportion of children who consume a minimum acceptable diet</b>	Target: Mortality rate < 3%; recovery rate > 75%; default rate < 15%; non-response rate < 15% Data sources: Ministry of Health/WFP patient register; monthly cooperating partner reports  Target: > 66% Data source: PDM  Target: MAM treatment coverage: > 50% in rural areas, > 70% in urban areas, and > 90% in camps; prevention coverage: >70% Data sources: SQUEAC method/survey  Target: > 70% Data source: PDM	

<sup>15</sup> For treatment of MAM, indicators 4.1.1 and 4.1.3 will be measured; for prevention of acute malnutrition, indicators 4.1.2 and 4.1.3; for prevention of chronic malnutrition (stunting), indicators 4.1.3 and 4.1.4; and for addressing micronutrient deficiencies in children aged 6–59 months, indicators 4.1.2 and 4.1.3.

<sup>16</sup> Includes nutritional recovery rate for ART, TB-DOTS and PMTCT clients, where applicable.

<b>Strategic Objective 4: Reduce undernutrition and break the intergenerational cycle of hunger</b> <b>Goals</b> <i>1. Prevent stunting and wasting, treat moderate acute malnutrition and address micronutrient deficiencies, particularly among young children, pregnant and lactating women and people infected with HIV, tuberculosis and malaria by providing access to appropriate food and nutrition assistance</i> <i>2. Increase access to education and health services, contribute to learning and improve nutrition and health for children, adolescent girls and their families</i> <i>3. Strengthen the capacity of governments and communities to design, manage and scale up nutrition programmes and create an enabling environment that promotes gender equality</i>			<b>Impact</b>  Contributions to: Eradication of extreme hunger (MDG 1/SDG) Achievement of universal primary education (MDG 2/SDG) Reduction in child mortality (MDG 4/SDG)
Outcomes	Indicators	Project targets and data sources	
	4.1.5 Food consumption score, <sup>17</sup> disaggregated by sex of household head	Target: Reduced prevalence of poor and borderline food consumption of targeted households/individuals by 80% Data sources: PDM, FSOM	
	4.1.6 Average number of schooldays per month when multi-fortified foods or at least 4 food groups were provided	Target: 80% of schooldays Data sources: school reports, school stock report	
<b>Outcome 4.2: Increased equitable access to and utilization of education</b>  <b>Linked output: A</b>	4.2.1 Enrolment rate of girls and boys	Target: Annual increase of 6% Data source: EMIS, school records	
	4.2.2 Retention rate of boys and girls	Target: 85% retention of boys and girls Data source: EMIS, school records, surveys	
<b>Outcome 4.3: Ownership and capacity strengthened to reduce undernutrition and increase access to education at regional, national and community levels</b>  <b>Linked outputs: E, F, L and M</b>	<b>4.3.1 National capacity index</b>	Target: Increase of index based on initial assessment Data source: capacity analysis	

<sup>17</sup> Individuals' FCS tracked where the project targets individuals such as ART, TB-DOTS and PMTCT clients and/or pregnant and lactating women (PLW).



Outputs	Indicators
<b>Output A:</b> Food, nutritional products, non-food items, cash transfers and vouchers distributed in sufficient quantity and quality and in a timely manner to targeted beneficiaries	A.1 Number of women, men, boys and girls receiving food assistance, disaggregated by activity, beneficiary category, sex, food, non-food items, cash transfers and vouchers, as % of planned A.2 Quantity of food assistance distributed, disaggregated by type, as % of planned A.3 Quantity of non-food items distributed, disaggregated by type, as % of planned A.4 Total amount of cash transferred to targeted beneficiaries, disaggregated by sex and beneficiary category, as % of planned A.5 Total value of vouchers distributed (expressed in food/cash) transferred to targeted beneficiaries, disaggregated by sex and beneficiary category, as % of planned A.6 Number of institutional sites assisted (e.g. schools, health centres), as % of planned
<b>Output B:</b> Community or livelihood assets built, restored or maintained by targeted households and communities	B.1 Number of assets built restored or maintained by targeted households and communities, by type and unit of measure
<b>Output C:</b> Augmented logistics, United Nations Humanitarian Air Service (UNHAS) or emergency telecommunications services provided	C.1 United Nations Humanitarian Response Depot (UNHRD) items provided against requests, by type C.2 Number of goods and services provided, by type C.3 Number of passengers transported C.4 Metric tons/cubic meters of cargo transported
<b>Output D:</b> Emergency management capacity created and/or supported	D.1 Number of technical assistance activities provided, by type <sup>18</sup> D.2 Number of people trained, disaggregated by sex and type of training
<b>Output E:</b> Policy advice and technical support provided to enhance management of food supply chain, food assistance, nutrition and food security systems, including food security information systems	E.1 Number of national assessments/data collection exercises in which food security and nutrition were integrated with WFP support E.2 Number of technical support activities <sup>19</sup> provided on food security monitoring and food assistance, by type
<b>Output F:</b> National systems for monitoring trends in food security and nutrition strengthened	F.1 Number of government counterparts trained in collection and analysis of food and nutrition security data F.2 Number of food security and nutrition monitoring/surveillance reports produced with WFP support
<b>Output G:</b> Human capacity to reduce risk of disasters and shocks developed	G.1 Number of people trained, disaggregated by sex and type of training
<b>Output H:</b> Increased WFP food purchase from regional, national and local markets and smallholder farmers	H.1 Quantity of food purchased locally through local and regional purchases (in mt) H.2 Quantity of food purchased locally from pro-smallholder aggregation systems (in mt)

<sup>18</sup> Include early warning information systems, response activation and coordination mechanisms, response framework, food security and vulnerability analysis, humanitarian supply chain management, emergency telecommunications, hazard analysis and early warning, and support to national disaster response planning.

<sup>19</sup> Include policy workshops, training events, secondments, guidance materials and information products produced by WFP or to which WFP has contributed.

Outputs	Indicators
	H.3 Number of farmers' organizations trained in market access and post-harvest handling skills H.4 Number of smallholder farmers supported
<b>Output I:</b> Increased WFP fortified foods, complementary foods and specialized nutritional products purchased from local suppliers	I.1 Quantity of fortified foods, complementary foods and specialized nutritional products purchased from local suppliers
<b>Output J:</b> National safety nets for food security, nutrition, education, community assets and overall contribution to resilience-building supported	J.1 Number of technical assistance activities provided, <sup>20</sup> by type J.2 Number of people trained, disaggregated by sex and type of training
<b>Output K:</b> Messaging and counselling on specialized nutritional foods and infant and young child feeding (IYCF) practices implemented effectively	K.1 Proportion of women/men beneficiaries exposed to nutrition messaging supported by WFP, against proportion planned K.2 Proportion of women/men receiving nutrition counselling supported by WFP, against proportion planned K.3 Proportion of targeted caregivers (male and female) receiving 3 key messages delivered through WFP-supported messaging and counselling
<b>Output L:</b> Policy advice and technical support provided to enhance management of food security, nutrition and school feeding	L.1 Number of government staff trained by WFP in nutrition programme design, implementation and other nutrition-related areas – technical/strategic/managerial – disaggregated by sex and type of training L.2 Number of technical assistance activities provided, by type <sup>21</sup>
<b>Output M:</b> National nutrition, school feeding, safety net policies and/or regulatory frameworks in place	M.1 Number of national programmes developed with WFP support – nutrition, school feeding, safety net M.2 Number of national safety net policies that are nutrition-sensitive M.3 Number of technical assistance activities provided, by type

<sup>20</sup> Include collecting, analysing and disseminating information and data on risk, vulnerability, food security and nutrition; designing and supporting community-based and government-led safety net strategies, policies and programmes that provide food assistance and technical support for food and nutrition security – targeting, conditionality, transfer selection, monitoring and evaluation (M&E), graduation criteria, etc.; evaluating and generating evidence on safety nets; and cross-cutting technical and analytical activities aiming to enhance ownership, raise awareness and influence policy-making in safety nets for food assistance.

<sup>21</sup> Include secondments to national governments; provision of expertise to draft policy guidance; provision of expertise in institutional strengthening; continuous engagement with national institutions; and provision of expertise in project design, management and monitoring.

## **ANNEX II-B: METHODOLOGY FOR ASSESSING CORPORATE PERFORMANCE BY STRATEGIC OBJECTIVE**

### **Evidence Base**

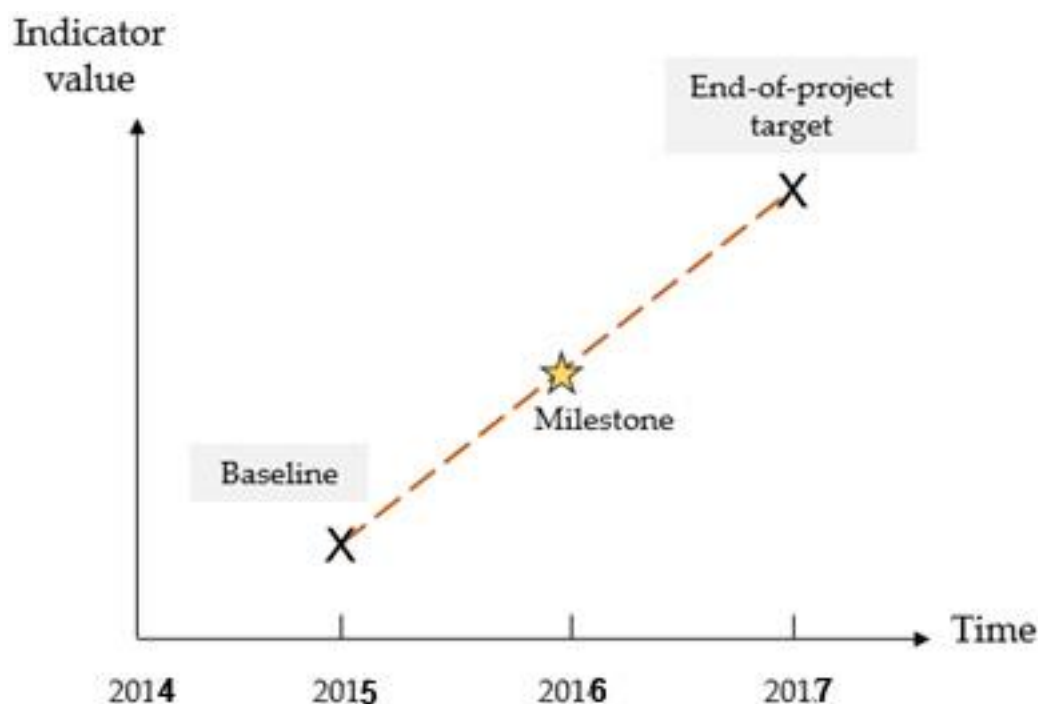
The assessment of WFP's contribution to humanitarian and development results is based on monitoring data presented in the 2016 SPRs for country and regional operations.<sup>1</sup> Results from projects active for six months or less by the end of 2016 are not included because the timeframe is too short to yield substantial outcome-level change or to collect reliable baselines with follow-up monitoring values.

### **Procedure for Assessing WFP's Programme Performance**

#### **STEP 1 - ASSESSING OUTCOME INDICATOR PERFORMANCE AT PROJECT LEVEL**

A two-pronged approach is used to analyse outcome indicator performance at the project level:

- The performance of closed projects is assessed against the indicator targets established for the project endpoint, which are set out in the project logframes.
- For ongoing projects, the assessment considers progress in terms of annual milestones. As shown below, milestones have been calculated for 2016 based on a linear interpolation between baseline and end-of-project target values.<sup>2</sup>



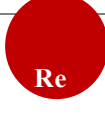



For closed projects, the outcome indicator values collected in 2016 are compared with the end-of-project targets to determine the extent to which results have been achieved. For ongoing projects, the latest values are compared with annual milestones to determine progress in 2016 and indicate whether a project is on track towards target achievement (i.e. performing as expected).

<sup>1</sup> This includes all categories of operations: EMOPs, PRROs, CPs, development projects and special operations.

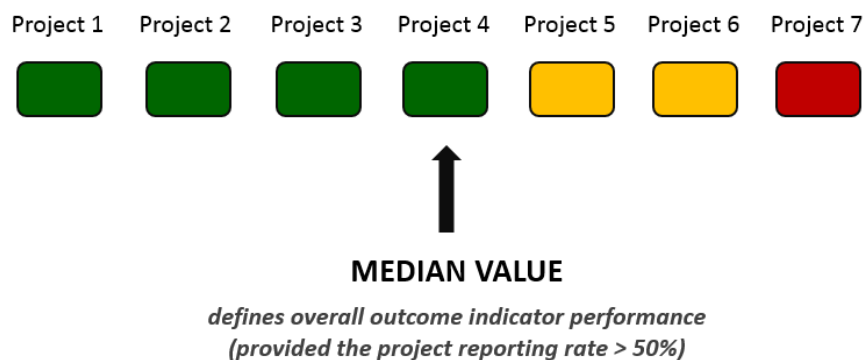
<sup>2</sup> For indicators that measure an average rate of change such as average annual enrolment or nutritional recovery, there is no need for milestones to be established; the 2016 targeted value for an ongoing project is taken to be equivalent to the end-of-project target presented in the project logframe.

The rating scale for outcome indicator performance by project uses green, amber, red and grey as shown below:

RATING	DESCRIPTION	REQUIREMENT
	The project has achieved its target or is on track to achieving its target.	Closed projects: the indicator value is within 10% of the end-of-project target Ongoing projects: the indicator value is within 10% of the 2016 milestone
	The projects has made some progress but the target has not been met or progress is slow.	Closed projects: the indicator value is between 50% and 90% of the end-of-project target Ongoing projects: the indicator value is between 50% and 90% of the 2016 milestone
	The project has made very slow progress, no progress at all or has regressed.	Closed projects: the indicator value is equal to or less than 50% of the end-of-project target Ongoing projects: the indicator value is equal to or less than 50% of the 2016 milestone
	Insufficient data are available to monitor project progress.	No project indicator value is reported for 2016, or baseline and target values are missing

## STEP 2 - ASSESSING OUTCOME INDICATOR PERFORMANCE AT THE CORPORATE LEVEL

For each outcome indicator, the median of project scores is calculated to determine an overall rating on WFP-wide performance.<sup>3</sup> If data are unavailable for more than half of projects meant to report on a given outcome indicator,<sup>4</sup> the overall rating is “grey” to signify that the evidence base is insufficient to draw conclusions on WFP-wide performance.







## STEP 3 - ASSESSING OUTCOME PERFORMANCE AT THE CORPORATE LEVEL

The reliability and representativeness of an indicator is considered when aggregating scores to the corporate outcome level. The key outcome indicators in the 2014–2017 SRF (presented in bold in Annex II-A) are given double weight in the analysis because they are considered to bear a more direct and reliable relationship with the result statements they inform.






<sup>3</sup> Given that the rating scale applies to ordinal-level data, the mean would not be an appropriate measure of central tendency.

<sup>4</sup> A project is expected to report on the indicators included in its logframe.

Outcome 2.1– Adequate food consumption reached or maintained over assistance period for targeted households		
<b>Indicator 2.1.1 Food consumption score</b>		<i>Key outcome indicators (in bold) are weighted double in the calculation of the overall outcome result performance rating.</i>
<b>Indicator 2.1.2 Diet diversity score</b>		
Indicator 2.1.3 Coping strategy index		

#### STEP 4 - ASSESSING CORPORATE PERFORMANCE IN RELATION TO THE STRATEGIC OBJECTIVES

The performance rating of the four Strategic Objectives is computed as the median of corporate outcome-level scores.

<b>Strategic Objective 2: Support or restore food security and nutrition and establish or rebuild livelihoods in fragile settings and following emergencies</b>	
<b>Outcome 2.1</b> – Adequate food consumption reached or maintained over assistance period for targeted households	
<b>Outcome 2.2</b> – Improved access to assets and/or basic services, including community and market infrastructure	
<b>Outcome 2.3</b> – Stabilized or reduced undernutrition, including micronutrient deficiencies among children aged 6–59 months, pregnant and lactating women, and school-aged children	
<b>Outcome 2.4</b> – Capacity developed to address national food insecurity needs	

#### Improvements from the Previous Assessment Methodology

In 2014, key changes were made to the methodology used to assess corporate programme performance in Annual Performance Reports. These are as follows:

- 1) **Clearer performance measures and thresholds.** The performance of completed projects is now assessed against the targets in their logframes. In ongoing projects, performance is measured against the annual milestones to show the likelihood of achieving the end-of-project target. In terms of accountability, assessing performance on the basis of clear measures – milestones and targets – is more rigorous than the previous approach, which involved a looser assessment of positive and negative trends.
- 2) **Changed performance rating system.** The previous corporate rating system was based on a purely quantitative assessment of the number of projects showing progress: “strong progress”, for example, was defined as at least 65 percent of projects showing positive outcome trends. The revised system is more flexible in allowing for consideration of additional quantitative and qualitative variables – such as reporting rates and indicator representativeness – that enrich the analysis, inform the rating and provide a more nuanced assessment of performance.
- 3) **More attention to the results chain.** There is a closer focus on the causal connections in the WFP results chain; that is, on examining how outputs – results attributable to WFP – are contributing to shared, outcome-level results. This helps inform reflections on the strength/plausibility of the connections between results levels.

## Limitations of the Reporting Methodology

### *Variable quality of the collected data*

- A range of data sources are used to monitor WFP project performance, including data collected by others such as governments and peer international organizations. WFP therefore has limited control over the quality of some of the data.
- Even in instances where WFP is directly responsible for collecting data, the accuracy and representativeness of the data vary. WFP often works in challenging and volatile environments where access is restricted, which limits data collection, and where population movements can lead to information becoming out of date very quickly.<sup>5</sup>

### *Data coherence and comparability*

- Methodological guidance notes have been issued for indicators in the 2014–2017 SRF to help ensure consistency of measurement across operations and to allow meaningful aggregation of results. However, for certain indicators, alternative calculation options such as desk-based techniques or alternate sampling techniques were permitted if project resources were inadequate for using the recommended method. This affects data comparability because alternate methods produce less reliable measurements.
- Projects that provided information on output results did not always report corresponding data at the outcome level because collecting data for outcome indicators can be more challenging. This has led to differences in the evidence base available on WFP-wide results at the output and outcome levels; therefore patterns observed in performance across the results chain must be interpreted with caution.

Given the limitations in the quality, reliability and completeness of the project-level data described above, aggregated WFP-wide results presented in Part II are estimates.

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<sup>5</sup> The 2014 Active Learning Network for Accountability and Performance in Humanitarian Action (ALNAP) study “Insufficient Evidence? The Quality and Use of Evidence in Humanitarian Action” describes other factors that pose challenges to collecting good monitoring data, which are relevant to WFP.

## ANNEX II-C: METHODOLOGY FOR AGGREGATING OUTPUT-LEVEL RESULTS

### Procedure for assessing WFP's performance at output level

The process of rolling up results from the project to the corporate level to obtain organization-wide performance ratings is detailed below.

#### STEP 1 – OUTPUT INDICATOR DATA AT PROJECT LEVEL

At the project level, planned and actual data for output indicators are reported in 2016 Standard Project Reports (SPRs) for country and regional operations.<sup>1</sup> Data considered for aggregation and inclusion into the Annual Performance Report reflects output indicator data as per published SPRs.

#### STEP 2 – AGGREGATION OF OUTPUT INDICATOR DATA AT CORPORATE LEVEL

Data reported in individual Standard Project Reports is aggregated as per the outputs defined in WFP's Strategic Results Framework (SRF see Annex II.A). These are linked to specific outcomes under specific Strategic Objectives and are denominated with a letter from A to K. Each output statement is presented under the relevant outcome.

For each output, WFP has defined one or more output indicators. These can be specific (*Number of national assessments/data collection exercises in which food security and nutrition were integrated with WFP support*) or generic (*e.g. number of assets built, restored or maintained by targeted households and communities, by type and unit of measure*).

The specific indicators are aggregated directly from the individual SPRs. For the generic indicators, WFP has configured its reporting system in such a way that they translate into a list of more specific indicators, which can be aggregated directly from the SPRs (*e.g. number of assets built restored or maintained by targeted households and communities, by type and unit of measure* translates into *Number of bridges built/rehabilitated, hectares of land improved* etc.)

For most indicators, the aggregation is a sum of results from project-level data (as reported in the SPRs). For percentage-based indicators, the aggregation is a weighted average calculated based on specific indicator methodologies.

#### STEP 3 – ASSESSING OUTPUT-LEVEL PERFORMANCE AT CORPORATE LEVEL

Once planned and actual values for each output indicator have been aggregated, an achievement percentage is calculated and colour-coding is applied as per below table. It includes four possible scenarios: three which rank the level of results attained, and one which acknowledges that lack of data impedes the establishment of a credible achievement claim.

RATING	REQUIREMENT
Green	Aggregated actual results fall within 10% of the aggregated planned values
Amber	Aggregated actual results are > 50% and < 90% of aggregated planned values
Red	Aggregated actual results are < 50% of aggregated planned values
Grey	Less than 5 projects have reported the output indicator analyzed

<sup>1</sup> This includes all categories of operations: EMOPs, PRROs, CPs, development projects and special operations.



**ANNEX III-A: KEY PERFORMANCE INDICATORS 2016 (MANAGEMENT RESULTS DIMENSIONS)**

	Target 2016	KPI 2016	KPI 2015	KPI 2014
<b>People</b>				
<b>1.1 Skills: Effective staff learning and skills development</b>				
Number of LMS completions	31 825	46 684	31 825	9 026
Number of unique users	8 799	11 630	8 799	3 936
Number of unique users who are national staff	6 787	8 656	6 787	2 633
<b>1.2. Culture: An engaged workforce supported by capable leaders promoting a culture of commitment, communication and accountability</b>				
Gender representation: international professionals (%) <sup>1</sup>	42	43	42	41
Gender representation – senior staff (%) <sup>2</sup>	39	40	39	38
Geographic representation – senior staff (%) <sup>3</sup>	30	32	30	29
<b>1.3. Organization: Appropriately planned workforce</b>				
Retention rate	97.2	97.4	97.2	97.4
<b>1.4. Talent: Effective talent acquisition and management (attract, recruit, deploy)</b>				
Total number of applications excluding talent pool applications (and average applications per position)	11 231 (144)	20 677 (172)	11 231 (144)	12 463 (114)
Total number of international professional female hires (%)	54	53	54	43
Percentage of total hires from developing countries	44	54	40	36
Reassignment: Number of positions with zero applications	20	12	20	24
Reassignment: Percentage of positions filled	78	80	78	80
Reassignment: Proportion of applications to D and E duty stations (%)	28	38	28	-

<sup>1</sup> Measurement formula: “Total number of international professional staff that are women” divided by “total number of international professional staff”, multiplied by 100.

<sup>2</sup> Measurement formula: “Total number of international professional senior staff (P-5 and above) that are women” divided by “total number of international professional staff (P-5 and above)”, multiplied by 100.

<sup>3</sup> Measurement formula: “Number of senior staff (P-5 and above) that are from developing countries” divided by “total number of senior staff (P-5 and above)”, multiplied by 100. Developing countries are defined in Appendix A to the General Regulations and General Rules of WFP.

**ANNEX III-A: KEY PERFORMANCE INDICATORS 2016 (MANAGEMENT RESULTS DIMENSIONS)**

	Target 2016	KPI 2016	KPI 2015	KPI 2014
<b>Partnerships</b>				
<b>2.1 Strategic and operational partnerships fostered</b>				
% of countries that have established planned collaboration agreements with relevant agencies	100	100	100	93
Value of contributions received from other non-government partners ( <i>USD million</i> )	85	77.2	94	110.3
% of countries that have engaged in South–South or triangular cooperation supported by WFP [QCPR]	60	61	60	48
<b>2.2 Partnership objectives achieved</b>				
Proportion of cluster user survey targets achieved	100	100	100	100
WFP's partnership principles adherence score	N/A	N/A	57.59	N/A
<b>2.3 United Nations System coherence and effectiveness improved</b>				
% of WFP project outcomes (new country programmes) consistent with United Nations Development Assistance Framework (UNDAF)	100	100	100	100
Proportion of common QCPR indicators that WFP has reported on during a reference year	100	100	89	75
<b>2.4 Effective governance of WFP is facilitated</b>				
% accomplishment of the approved Biennial Programme of Work of the WFP Executive Board	88	81	77.53	97
<b>Processes and Systems</b>				
<b>3.1 High-quality programme design and timely approval</b>				
% of project logframe indicators with baseline data and target set within three months of the activity start date	75	84	75	63
<b>3.2 Cost-efficient supply chain enables timely delivery of food assistance</b>				
Average cost per ration	0.33	0.34	0.31	0.37
% of requested food that arrived on time and of good quality <sup>4</sup>	100	N/A	N/A	N/A
% achievement of planned food assistance (food, cash and vouchers, and capacity development)	100	58	54	56

<sup>4</sup> Technical and methodological problems limited WFP's ability to collect data for all WFP's operations and it was not possible to establish baselines.

**ANNEX III-A: KEY PERFORMANCE INDICATORS 2016 (MANAGEMENT RESULTS DIMENSIONS)**

	Target 2016	KPI 2016	KPI 2015	KPI 2014
% of emergency responses to sudden-onset emergencies in which the first round of food distributions commences within three calendar days	100	100	100	0
Number of days gained thanks to utilization of advanced financing	50	53	61	52
% lead time reduction as a result of Global Commodity Management Facility (GCMF)	50	62	63	73
<b>3.4 Conducive platform for learning, sharing and innovation</b>				
All core divisions have functional learning and sharing platforms	N/A	N/A <sup>5</sup>	100	100
<b>Programmes</b>				
<b>4.1 Appropriate and evidence-based programme responses</b>				
% of project outcome indicators with a positive (or stabilized) value measure	75	68	61	69
% of outcome indicators meeting their targets for closed projects	90	55	46	47
% achievement of the 15 Gender Mainstreaming and Accountability Framework (GMAF) performance indicators for gender equality and women's empowerment	100	100	80	80
% of countries with an up-to-date disaster risk reduction strategy [QCPR]	68	79	68 <sup>6</sup>	72
% of country offices with a functioning complaints and feedback mechanism for affected populations	79	71	65	49
<b>4.2 Alignment with government priorities and strengthened national capacities</b>				
% of countries where all WFP capacity development for preparedness of national and local actors is aligned with national plans	70	82	82	53
% of programme funds dedicated to strengthening national capacities [QCPR]	Baseline	N/A	N/A	N/A
<b>4.3 Lessons learned and innovations mainstreamed</b>				
% completion of the WFP's evaluation work plan approved by the Executive Board	100	115	119	130

<sup>5</sup> Qualitative assessment only during 2016.

<sup>6</sup> Value corrected.

**ANNEX III-A: KEY PERFORMANCE INDICATORS 2016 (MANAGEMENT RESULTS DIMENSIONS)**

	Target 2016	KPI 2016	KPI 2015	KPI 2014
<b>4.4 Effective communication of programme results and advocacy</b>				
% of favourable mainstream media coverage of WFP	100	96	91	89
<b>Accountability and Funding</b>				
<b>5.1 Predictable, timely and flexible resources obtained</b>				
% gross needs met	100	67	58	66
% of trust fund expenditures compared to trust fund allocation	100	76	73 <sup>7</sup>	82
% of multilateral confirmed contributions	30 <sup>8</sup>	6.4	8.3	8.0
<b>5.2 Strategic, transparent and efficient allocation of resources</b>				
% of multilateral allocations that are based on the Strategic Resources Allocation Committee (SRAC) prioritization process	100	100	100	100
<b>5.3 Accountability frameworks utilized</b>				
Number of internal audit recommendations outstanding	169	169	169	166
% PACE compliance rate <sup>9</sup>	100	89 <sup>10</sup>	90	95
% of country offices that answered “yes” to key control-related assurances in the Assurance Statement	100	86	89	83

<sup>7</sup> The 2015 data value was previously calculated for corporate trust funds only, the average for all Trust Funds was 73 percent.

<sup>8</sup> In 2005 EB.2, WFP proposed within the document “Funding for Effectiveness” (WFP/EB.2/2005/5-B paragraph 7), a multilateral target of 30 percent (“To increase WFP’s effectiveness, it is recommended that in the next biennium efforts are made to reach a target of 30 percent of contributions that are provided multilaterally, and without additional requirements, and preferably in cash”). Within the work of the Financial Framework Review it has become clear that our current definition of ‘multilateral’ contributions does not reflect the interpretation used when contributions are confirmed. This renders the target identified in 2005 unrealistic or at least at odds with the language and ability of WFPs donors to meet the intent. The ongoing Financial Framework Review exercise will establish a more precise and common understanding and reporting of this type of contribution. While the FFR is under way and further analysis is underway, WFP will continue to report on the amount of multilateral contributions with the understanding that the figures reflect fully un-earmarked contributions to WFP but does not include responses to IA broad-based appeals.

<sup>9</sup> PACE completion reported at the beginning of the year, refers to the data available at that point in time. On the following year’s APR the data related to the previous year needed to be updated to reflect the total.

<sup>10</sup> Please note that compliance rate for 2014 and 2015 eventually reached 97 percent and 96 percent respectively and the 2016 rate is expected to be similar. These figures are among the highest for United Nations agencies and reflect the continued focus WFP is placing on performance management.

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**ANNEX III-A: KEY PERFORMANCE INDICATORS 2016 (MANAGEMENT RESULTS DIMENSIONS)**


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	Target 2016	KPI 2016	KPI 2015	KPI 2014
<b>5.4 Effective management of resources demonstrated</b>				
% post-delivery losses	2	0.48	0.36	0.35
% total unspent balance at project financial closure against total received by the projects	0	0.38	0.44	0.2
% change in CO <sup>2</sup> emission rate against 2008 baseline	-14	132.7	98.8 <sup>11</sup>	-9.4

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<sup>11</sup> The figure shown in the 2015 APR (containing 2014 data) was 93.3 percent: an external verification of WFP's footprint revised total emissions up slightly, from 166,356 tCO<sub>2</sub>e to 171,043 tCO<sub>2</sub>e, so the percentage has changed.

### ANNEX III-B: METHODOLOGY FOR ASSESSING ORGANIZATIONAL PERFORMANCE BY MANAGEMENT RESULTS DIMENSIONS

**Step 1:** Calculate achievement of Key Performance Indicator against its target and define the level of improvement, or “**traffic light**”.




Traffic Light		
	Strong progress	Actual value on or with minimal deviation from target
	Some progress	Actual value with some deviation from target
	No progress	Actual value with deviation from target above acceptable range
	Insufficient data	Value unavailable

For example: percent of countries that have established planned collaboration agreements with relevant agencies, Target = 100 and Actual = 93, Target type = Achievement.

The score is:  $93/100 \times 100 = 93$

93 percent of the Target was achieved, corresponding to “**Strong progress**”.

**Step 2:** Assign an Index value for each KPI traffic light.

Traffic Light Rating		Index
	Strong progress	3
	Some progress	2
	No progress	1

Having scored “**Strong progress**”, percent of countries that have established planned collaboration agreements with relevant agencies gets an Index of 3.



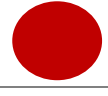
**Step 3:** Calculate the average of KPI indices to assess the achievement of the management result.

For example: “**Strategic and operational partnerships fostered**” is measured by three KPIs:

KPI	Index
Value of contributions received from other non-government partners (USD million)	2
% of countries that have established planned collaboration agreements with relevant agencies	3
% of countries that have engaged in South–South cooperation or triangular cooperation supported by WFP	3

The average is calculated. In above case, average =  $(2+3+3)/3 = 2.6$

**Step 4:** Assign a traffic light for the management result Index value.

Index	Traffic Light	
> or = 2.5		Strong progress
> or = 1.5		Some progress
< 1.5		No progress

Having scored 2.6, “**Strategic and operational partnerships fostered**” is assessed as “**Strong progress**”.

**Step 5:** Repeat the same methodology from Step 2 to 4 to assess the Management Results Dimensions based on the achievements of the management result.



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**ANNEX IV: ACTIVITIES OF THE ETHICS OFFICE – ANNUAL REPORT 2016**


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**Summary**

This annual report, submitted to the Executive Board at its Annual Session in 2017, was reviewed by the Ethics Panel of the United Nations, in accordance with Section 5.4 of the Secretary-General's Bulletin entitled "United Nations system-wide application of ethics: separately administered organs and programmes" (ST/SGB/2007/11, as amended), and was provided to the Executive Director pursuant to paragraph 6.2 of Executive Director's Circular ED2008/002 entitled "Establishment of the Ethics Office in WFP".

It provides a summary of the activities of the Ethics Office during the period from 1 January to 31 December 2016, and includes observations related to the work of the Ethics Office and ethics within WFP and within the greater context of the United Nations system.

**I. Introduction**

1. This report covers the work of the Ethics Office in each area of its mandate for the period from 1 January to 31 December 2016, and provides information about the activities of the Ethics Office in previous years and forwarded into 2017. The Ethics Office conducts its activities based on principles of confidentiality, independence and integrity.
2. The Ethics Office assists the Executive Director in nurturing a culture of ethics and accountability to enable all personnel (employed through all employment contract types and volunteers) to perform their functions in accordance with the highest standards of conduct and to come forward without fear of retaliation.

**II. Background**

3. The Ethics Office was established in January 2008 by Executive Director Circular 2008/002 "WFP Ethics Office" as a result of Secretary-General's Bulletin ST/SGB/2007/11 "United Nations system-wide application of ethics: separately administered organs and programmes." The overall objective of the Ethics Office is to assist the Executive Director in fostering an ethical environment whereby all WFP personnel observe and perform their functions with the highest standards of integrity as required by the Charter of the United Nations, the Standards of Conduct for the International Civil Service, 2013,<sup>1</sup> the WFP Code of Conduct<sup>2</sup> and other applicable policies and practices relevant to standards of conduct for personnel and those working in WFP's operations.
4. This report provides an overview of the activities undertaken by the Ethics Office in 2016 and statistical information, categorized in the following mandated areas of work:
  - A. Advice and Guidance
  - B. Annual Conflicts of Interest and Financial Disclosure Programme
  - C. Protection Against Retaliation – Whistleblower Protection Policy
  - D. Standard Setting and Policy Support
  - E. Training, Education and Outreach

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<sup>1</sup> International Civil Service Commission, 2013, *Standards of Conduct for the International Civil Service*.

<sup>2</sup> Executive Director Circular ED2014/016, *WFP Code of Conduct*.

5. This report has been prepared pursuant to Section 5.4 of [ST/SGB/2007/11](#), which requires the ethics offices in the United Nations Secretariat and the separately administered organs and programmes to prepare annual reports for review by the Ethics Panel of the United Nations.<sup>3</sup> It has been reviewed by the Ethics Panel and is hereby submitted to the Board.

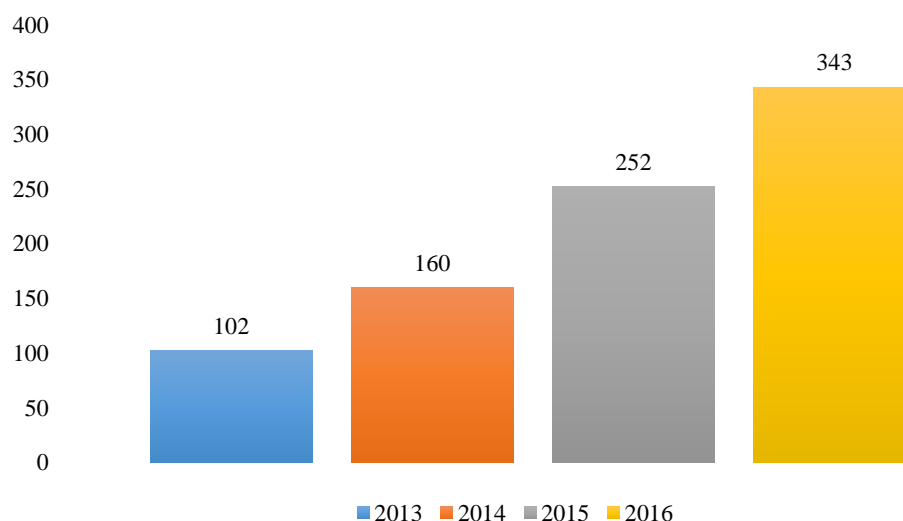
### III. Activities of the WFP Ethics Office

6. Below is an overview of the activities of the Ethics Office by category: Advice and Guidance (343 separate recorded queries); Annual Conflicts of Interest and Financial Disclosure Programme (FDP) (approximately 2,400 e-mails); Protection Against Retaliation – Whistleblower Protection Policy (6 cases); Standard Setting and Policy Support (approximately 70 reviews, some with multiple documents or multiple rounds of reviews); Training, Education and Outreach (5 organization-wide awareness and communication campaigns, plus training sessions by the Director, Ethics Office and the Respectful Workplace Advisers); Ethics Panel/Ethics Network of Multilateral Organizations 11 conference calls/meetings). Twenty gifts were logged by the Ethics Office, per WFP's policy and practices on gifts, with additional gifts disclosed through Advice and Guidance. These are the numbers of activities conducted and do not reflect the time or number of people impacted.

#### A. Advice and Guidance

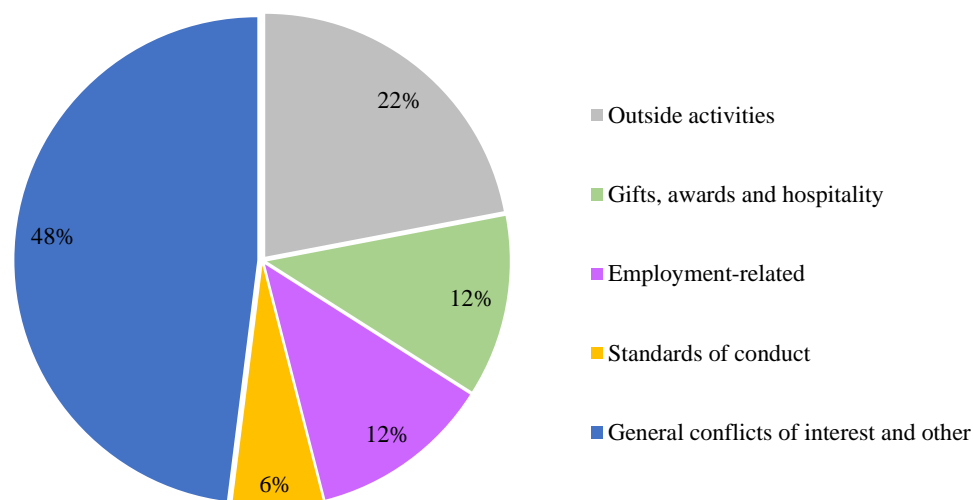
7. The Ethics Office provided advice and guidance to employees and management. It registered 343 requests for advice and guidance on issues unrelated to the Financial Disclosure Programme (FDP) and Protection Against Retaliation – Whistleblower Protection Policy (as noted in Sections B and C, respectively). This represented a 36 percent increase in requests for advice and guidance from 2015, when they totalled 252, a 114 percent increase from 2014, when they totalled 160, and a 236 percent increase from 2013, when they totalled 102. (Figure 1). Advice and guidance was also provided through ad hoc interactions. The nature of these requests (Figure 2) was advice on: outside activities (22 percent); gifts, awards, honours, hospitality and related areas (12 percent); employment and post-employment (12 percent); standards of conduct (6 percent); and general conflicts of interest and other, including actual, perceived and potential conflicts of interest, enquiries on policies and general ethics advice (48 percent). Since 2014, there has been a substantial yearly increase in the number of request for advice and guidance, which likely continues to be a result of increased visibility of the Ethics Office and the Director of the Ethics Office, and increased awareness, communications, and training throughout WFP.

**Figure 1: Requests for advice – 2013–2016.**

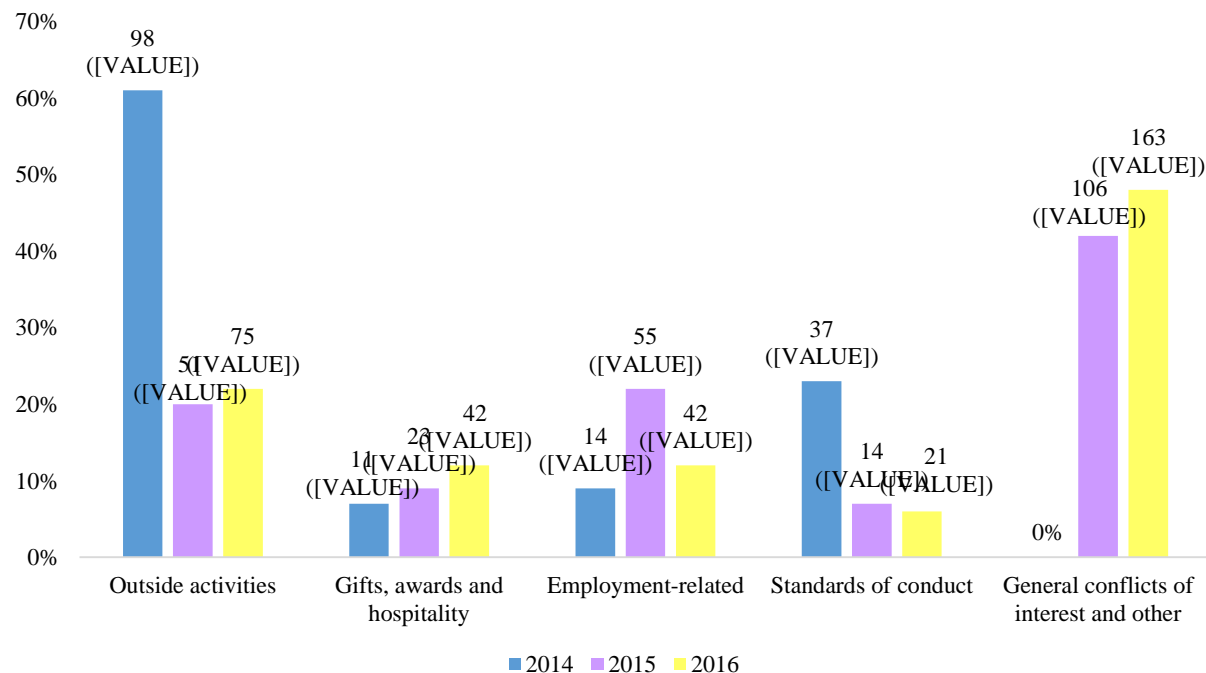


<sup>3</sup> Previously called the United Nations Ethics Committee.

**Figure 2: Requests for advice – categories.**



8. The comparison of 2016 to 2015 for requests for advice and guidance (Figure 3) showed an increase in the actual numbers, in all categories. Except for employment-related requests (from 22 to 12 percent, in 2015 and 2016 respectively), the percentages were fairly stable.
9. Comparing the actual numbers of 2015 to 2016 (Figure 3) showed a fairly substantial increase in gifts, awards and hospitality related requests. The actual numbers were 23 and 42, in 2015 and 2016 respectively, with the highest number of requests received in December 2016, likely the result of December as a traditional gift giving time of year, as well as the annual gift policy awareness campaign. The actual numbers of requests for reviews of outside activities reflect a marked increase from 51 to 75, in 2015 and 2016, which seems to be a direct result of the additional reviews related to outside activities (24) originating from the annual FDP exercise (as more fully described in Section B). There was also an increase of requests classified under the “General conflicts of interest and other” category, which is likely a result of the increased visibility of the Ethics Office, directly, and through education and outreach initiatives. Of note, this is the second year the Ethics Office included some matters under the “General conflicts of interest and other” category rather than the “standards of conduct” category.
10. Comparing the actual numbers of 2015 to 2016 (Figure 3) showed also a decrease in employment related requests. The actual numbers were 55 and 42, in 2015 and 2016 respectively. Towards the end of calendar year 2015, there was a noticeable influx of employment-related matters. However, toward the end of 2016, there was instead a noticeable influx of gift disclosures and consultations. The Ethics Office does not have any insights as to these differences year over year.

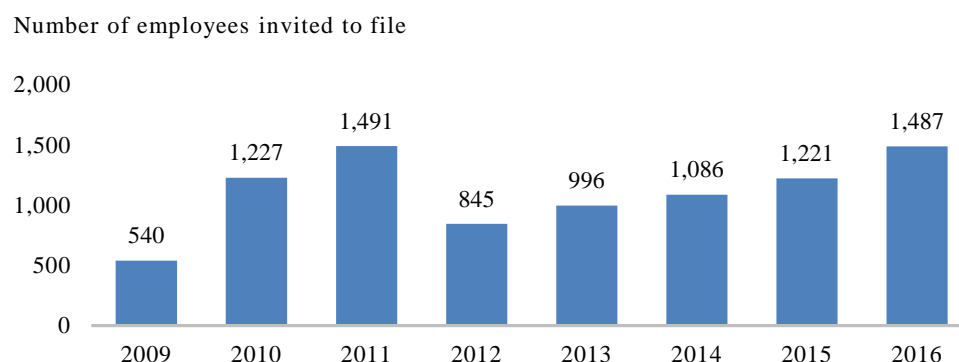
**Figure 3: Requests for advice – categories, 2014, 2015 and 2016.**

11. Since 2014, the Ethics Office has noticed an increase in queries by management, likely the result of the increased visibility of the Ethics Office and the participation of the Director on the Executive Management Group. As a result, the Ethics Office started to track the source of the queries for advice and guidance more closely, creating three categories – management, individual and external. The actual numbers were 127 requests made by management, 155 by individuals, and 65 were external. The Ethics Office will continue to monitor the breakdown in order to assess trends.

#### **B. Annual Conflicts of Interest and Financial Disclosure Programme**

12. WFP's policy on the Annual Conflicts of Interest and Financial Disclosure Programme (FDP) was adopted in April 2008<sup>4</sup> and first implemented in 2009. The FDP is a key component of WFP's commitment to transparency and public confidence-building; it acts as a safeguard and risk management tool for employees and the organization as a whole. The Ethics Office is mandated to administer the FDP to assist WFP in identifying and addressing personal conflicts of interest for the purpose of mitigating or eliminating conflicts of interest in the best interests of WFP. The Ethics Office also advises on institutional conflicts of interest, meaning, instances in which WFP and/or its employees may be faced with an organizational conflict of interest as part of official duties. (A detailed description on advice and guidance is provided in section A).
13. The Ethics Office implemented its eighth annual FDP exercise (2016 FDP) for the period 1 January–31 December 2015. The FDP exercise was launched on 11 April 2016 with a requested completion date of 9 May 2016. Routine extensions were accorded. A total of 1,487 employees out of a total WFP population of 15,768 were identified to participate. This represented 9.4 percent of the total WFP population and an increase of 21.7 percent over the 2015 FDP population. (Figure 4).

<sup>4</sup> Executive Director Circular ED2008/004, *Disclosure of Financial Interests, Outside Activities and Honours, Decorations, Favours, Gifts or Remuneration*.

**Figure 4: Financial Disclosure Programme participation, 2009–2016**

14. Through an extensive process, with data feeds from the Human Resources Division (HRM), the Ethics Office compiled and distributed lists of eligible participants for review by management. Input from management was essential to identifying relevant participants; and management fulfilled this responsibility based on the policy criteria.
15. The policy criteria captures employees at D-1 and D-2 levels; all country directors and heads of offices/sub-offices; all oversight – audit/investigations, inspections – and investment – treasury, procurement and legal – officers, with the exception of the Employment and Administrative Law Branch; those whose occupational duties included procurement authority to release purchase orders of any type or who had regular access to confidential procurement information; and members of vendor management committees.
16. The FDP was comprised of three parts: the conflict of interest (COI) questionnaire, the eligibility questionnaire and the financial disclosure statement.
17. Of the 1,487 eligible employees, 33 were exempted, resulting in 1,454 employees completing the COI questionnaire. Out of 1,454, 222 responded “no” to every question. The COI questionnaire enquired on relationships of employees and their dependent family members with any governments, WFP vendors and partners, and required disclosure of any outside activities, receipt of gifts or awards, family relations in the United Nations, landlord/tenant relations, etc. Of the total COI questionnaires reviewed, 340 were flagged as possible conflicts of interest and were reviewed and cleared; 23 were flagged because of the information provided, reviewed and closed as no conflicts of interest. Two conflicts of interest were identified and addressed and two cases are still under review.
18. The eligibility questionnaire combined with the process of granting exemptions reduced the possible number of participants filing financial disclosures from 1,454 to 1,232. This represented a 17.2 percent reduction of the total population confirmed by management; in 2015, there was a 16 percent reduction. The Ethics Office will continue to monitor the percentages in 2017.
19. 1,232 employees completed the financial disclosure statement, which required disclosure of assets, profits, income, supplements, liabilities and other financial interests of employees and their dependent family members, and whether such interests were with WFP vendors/partners.
20. Of the total financial disclosure statements reviewed, 24 responses were flagged as possible conflicts of interest which were found not to be actual conflicts of interest. Two conflicts of interest were identified and resolved and one is still under review.
21. Of the 1,454 employees who submitted a questionnaire, 46 of them answered yes to at least one of the conflict of interest questions but were not eligible to submit a financial disclosure statement. It was determined that 36 were not required to complete the financial disclosure statement and 10 were required to complete the financial disclosure statement.

22. In implementing the 2016 FDP, the Ethics Office logged more than 2,400 e-mail messages, telephone calls and direct office visits on the FDP. The substantive review resulted in a sizeable number of additional e-mails requesting more information, and disclosures were reviewed against the WFP vendor list of more than 3,246 companies.
23. For the third time since the initial implementation of the FDP, the compliance completion rate was 100 percent. Nine reviews were carried over from 2015 to 2016. From November 2016 to March 2017, the Ethics Office sent approximately 300 e-mails in addition to the automated e-mails and outreach by focal points and management. Nevertheless, two submissions remained outstanding until March 2017 (one had missing data from the 2014 year but was not required to file a financial disclosure in 2015, and the other one had missing data for both years). Overall, however, the response rate was about the same as in 2015 and overall substantially more timely than in 2014.
24. In 2014, the Ethics Office noted that the number of submissions with no financial information reported more than doubled – from 50 in 2013 to 105 in 2014. Thus, the Ethics Office monitored this statistic for the 2015 FDP and again for the 2016 FDP. To ensure these submissions were not the result of human or technological errors, the Ethics Office sought confirmation directly from the participants. The result was 191 (15 percent of the total) submissions with no financial transactions reported, as compared to 139 (14 percent) in the previous year. The Ethics Office will continue to monitor this category in 2017.
25. The Ethics Office continued to work on the creation of a revised database for the FDP, and on a revised version of the Executive Director Circular associated with the FDP.

### ***C. Protection Against Retaliation – Whistleblower Protection Policy***

26. It is the duty of all personnel to report any breach of WFP's regulations and rules to those with responsibility to take appropriate action, and to cooperate with WFP's oversight functions. The primary objective of the Whistleblower Protection Policy is to ensure that personnel can report misconduct and cooperate with audits and investigations without being subject to retaliation.<sup>5</sup> The Ethics Office administers the Whistleblower Protection Policy, and determines whether there has been a *prima facie* case of retaliation, and if substantiated, the matter is then referred to the Office of Inspections and Investigations (OIGI) for investigation.
27. The Ethics Office worked on five cases of protection against retaliation. Two continued from 2015, and there were three new submissions. One *prima facie* case of retaliation was established and protection measures were implemented. Of the three new cases submitted, two additional *prima facie* cases of retaliation were established. One case was unsubstantiated by the investigation though, for avoidance of doubt, the Head of Office instituted protection measures during the *prima facie* review and in advance of the investigation. One case was substantiated and is under investigation. One case is still under review by the Ethics Office. The number of cases initiated in 2016 were the same as 2015 and required a large amount of time.
28. The Ethics Office continued to enhance understanding of the scope of the policy within WFP through training sessions and in anticipation of updating WFP's Whistleblower Protection Policy reflecting applicable practices and harmonization with the United Nations system through its coordination with the Ethics Panel of the United Nations (as more fully described in Section IV).

### ***D. Standard Setting and Policy Support***

29. Fostering an organizational culture of ethics, transparency and accountability requires frequent and consistent advocacy. Toward this end, the Ethics Office provided guidance to management on the incorporation of ethical standards in organizational practices and processes.
30. The Ethics Office provided input on approximately 70 policies in various forms – circulars, policies, guidance and other administrative issuances and documentation – and on a range of topics, such as anti-fraud and anti-corruption, personal data protection and privacy, Performance and Competency

<sup>5</sup> Executive Director Circular ED2008/003, *Protection against retaliation for reporting misconduct and for cooperating with duly authorized audits and investigation (WFP "Whistleblower" Protection Policy)*.

Enhancement (PACE) and underperformance, climate change and the environment. In addition to the policy/standards consultations, the Ethics Office was consulted on a wider range of topics by several divisions and departments. In 2015, the Ethics Office provided input on approximately 50 policies, while in 2014 the Ethics Office reported a total of 19 policies reviewed.

31. The Ethics Officer provided input to the WFP Strategic Plan (2017–2021) resulting in an updated Annex on fundamental values, standards, and principles, including WFP humanitarian principles, ethics and standards of conduct, social sustainability and accountability to affected populations.
32. In addition, the Ethics Officer continued to actively participate on matters related to gender, protection against sexual exploitation and abuse, protection, diversity and inclusion.

#### ***E. Training, Education and Outreach***

33. The Ethics Office continued to concentrate on awareness, communication and training initiatives to help personnel to understand their responsibilities working for WFP and to promote a strong ethical and “speak up” culture.
34. In accordance with the recommendations received from the internal justice system review in 2014, the Ethics Office developed and launched a mandatory on-line training on ethics and standards of conduct. The e-learning was designed to reinforce a common understanding of WFP’s expectations of conduct and ensure ethical considerations underpin decisions and behaviour. The roll-out was endorsed by the Executive Director who sent a direct all staff e-mail worldwide mid-December. As of 31 December, 1,123 employees completed the course comprising seven percent of the total population of 15,768. The e-learning was rolled out in English; versions in Arabic, French and Spanish are slated to be rolled out in 2017. The Ethics Office is working on two additional modules of the e-learning, slated to be finalized and released in Arabic, English, French and Spanish, in 2017 and 2018, respectively. Module two covers staff responsibilities at WFP, including conflicts of interest, confidentiality and discretion, respectful treatment of colleagues, and stewardship of WFP assets and IT resources. Module three addresses misconduct at WFP, including reporting and protection against retaliation, and introduces an ethical decision-making model to help staff think through ethical dilemmas.
35. Nine training sessions on ethics and standards of conduct were held by the Ethics Officer and two other professionals, reaching approximately 350 employees. Of the nine training sessions, the Ethics Officer conducted six training sessions at Headquarters, including a visit of a High-Level Delegation from China and an Induction Session for new Executive Board members. Three training sessions were held in country offices.
36. In collaboration with Human Resources, Security, Resource Management, the Executive Board Secretariat Division, and the Office of the Ombudsman and Mediation Services, the Ethics Office created a Headquarters Induction to address observations in conduct at Headquarters. The roll-out is planned for 2017.
37. The Ethics Office led a collaborative effort to revise the informational booklet entitled: “Addressing Work-related Grievances in WFP – Where to Go for Help”. The revised version was drafted to replace the booklet entitled: “Resolving Workplace Concerns”, revised as a consequence of input received and to reflect the current resources available to employees. Human Resources is responsible for finalizing the booklet, in consultation with the Office of the Ombudsman and Mediation Services, and the Office of the Executive Director.
38. Respectful Workplace Advisers (RWAs) are staff members, nominated by their colleagues and voluntarily trained to perform some of the functions of the Office of the Ombudsman and Mediation Services at the field level. Since 2012, RWAs have been designated as “Ethics Ambassadors”. In this capacity, RWAs assist the Ethics Office and WFP in raising awareness on ethics and standards of conduct.
39. In collaboration with the Office of the Ombudsman and Mediation Services, one basic and two advanced training sessions were organized for RWAs at Headquarters. More than 30 country



offices were represented with a total of 69 RWAs participating in the basic (18) and two advanced training sessions (51), respectively. The Ethics Office trained participating RWAs on their role and expectations as “Ethics Ambassadors”. The Ethics Office also arranged for RWAs to receive informative sessions by other divisions of relevance to help RWAs fulfil their role as “Ethics Ambassadors” and as RWAs, generally; for example, the Office of Inspections and Investigations, Legal, and Human Resources, all of which are part of the Internal Justice System of WFP. Further, the advanced RWAs learned how to deliver training on ethics foundational principles, including the WFP Code of Conduct. The materials were provided for use by the RWAs in English, French, Spanish and Arabic.

40. The Ethics Office trained 52 of the total 110 RWAs through “train the trainer” sessions on anti-fraud and anti-corruption (AFAC) through a workshop as part of the RWA advanced training and several conference calls. As a result, the RWAs conducted several training sessions in and for eight country offices and sub-offices, training directly 302 employees with another more than 400 receiving AFAC training materials electronically. Materials were prepared and provided by the Ethics Office for use by the RWAs in country in English, French, Spanish and Arabic.
41. The Ethics Office covered AFAC through other awareness and training sessions and an organization-wide awareness campaign. (A detailed description of the awareness campaign is provided in paragraph 42).
42. The Ethics Office conducted awareness and communication campaigns reaching all employees. For example, the Ethics Office co-led collaboratively the three part awareness campaign against sexual violence, sexual harassment, and protection from sexual exploitation and abuse at the express request of the Executive Director. For each of the three campaigns, the Executive Director sent an all staff e-mail and e-mails to regional directors and country directors accompanied by posters and other material, translated into Arabic, French and Spanish. The Executive Director sent a closing email wherein she explained: “These communications were planned, not because I think we have serious problems in this area, but because it is imperative every one of us in every operation, in every location, understands that even one case of such behaviour is one case too many”. As of 31 December, 9,927 employees completed the mandatory e-learning on “Prevention of fraud, corruption and sexual exploitation and abuse at WFP”, comprising 64 percent of the total population.
43. In November, on the occasion of the United Nations “16 Days of Activism Against Gender-Based Violence” campaign organized by the Gender Office, the Ethics Office was invited to send an all staff e-mail to recall WFP’s zero tolerance stance for any act of sexual exploitation and abuse against the people we serve and for any act of sexual violence against colleagues and sexual harassment in our work environment. (A detailed description of the awareness campaign is provided in paragraph 42).
44. In December, the Ethics Officer spearheaded an awareness campaign to mark International Anti-Corruption Day. As in 2015, the Ethics Office sent an all staff e-mail worldwide – translated into French, Spanish and Arabic, as well as more than 150 e-mails to regional directors and country directors with sample communications – translated into French, Spanish and Arabic, to facilitate them in representing “tone from the top” on AFAC.
45. The Ethics Office expanded the e-mail based dialogue on ethical leadership to include chiefs, in addition to all managers at levels D-1 and above. The purpose of the dialogue was to promote ethical considerations and create an open communication on ethical topics. The Ethics Office expects to continue the dialogue in 2017 and support leadership in spearheading ethical “tone from the top”.
46. The Executive Director sent an annual ethics message to all employees, accompanied by a user-friendly abbreviated version of the 2015 Ethics Office annual report. This practice started in 2015.
47. In December, the Ethics Office again organized an internal auction of gifts received or otherwise not refused for courtesy and practical reasons, duly reported and turned over to the Ethics Office throughout the year, per WFP’s policy and practice on gifts. The infrastructure established in 2014, when the auction was resurrected, enabled efficient implementation of the Headquarters on-site auction. The Ethics Office again was able to conduct an online version, launched in 2016 to all personnel worldwide. Both auctions were well received and considered successful tools for raising

awareness on WFP policies and practices with respect to gifts. The proceeds from the auctions were donated to WFP operations in Haiti.

#### **IV. Ethics Panel of the United Nations and the Ethics Network for Multilateral Organizations; Rome-based Agencies**

48. The Ethics Panel was instituted in 2007<sup>6</sup> and it is mandated to establish a unified set of ethical standards and policies for the United Nations Secretariat and the separately administered organs and programmes, and for consultation on matters with United Nations system-wide implications.
49. The Ethics Panel is comprised of the heads of the ethics offices of separately administered organs and programmes of the United Nations: the Ethics Office of the United Nations Secretariat (chair), the United Nations Development Programme, the United Nations Children's Fund, the United Nations Population Fund, the United Nations Office for Project Services, WFP, the United Nations Relief and Works Agency for Palestine Refugees in the Near East and the Office of the United Nations High Commissioner for Refugees.<sup>7</sup>
50. Within the United Nations system, the Ethics Panel continued to serve the essential function to promote a coherent and harmonized application of ethical standards. The Ethics Office participated in all 11 standard conference calls/meetings, and was otherwise involved in deliberations on issues of common interest, including the state of the respective financial disclosure programmes, outside activities, conflicts of interest, policies and practices for protection against retaliation, activities as related to protection against sexual exploitation and abuse, and real-time interactions on other ethical considerations. The Ethics Officer also provided input on Joint Inspection Unit (JIU) reviews.
51. The work of the Ethics Panel is reflected in the Report of the Secretary-General to the 71<sup>st</sup> Session of the General Assembly "Activities of the Ethics Office".<sup>8</sup>
52. In support of the Secretary-General's promotion of system-wide collaboration on ethics-related issues within the United Nations extended network, an Ethics Network for Multilateral Organizations (Ethics Network) was established in 2010 within the framework of the Chief Executives Board for Coordination; it is now administered independently. Members of the Ethics Network include ethics officers and related professionals from the United Nations Secretariat, United Nations funds, programmes and specialized agencies and international financial institutions, including the World Bank, the International Monetary Fund and other multilateral entities. In July 2016, the WFP Ethics Officer participated in the annual meeting of the Ethics Network and presented with the United Nations Ethics Officer on "Resourcing Ethics Offices: General Approach to Performance Budgeting".
53. The ethics officers of the three Rome-based agencies coordinate periodically, sharing best practices.

#### **V. Observations and Conclusions**

54. Since 2014, while maintaining all areas of the mandate, the Ethics Office has been focusing on administration and infrastructure. This enabled the Ethics Office to start developing, and in 2016 documenting, standard operating procedures in order to operate efficiently and with consistency—also, delegating projects and establishing tracking mechanisms for metrics and enhanced reporting. The tracking mechanisms have enabled the Ethics Office to verify there has been a marked increase in workload over the last three years, which is viewed as a positive outcome of the activities of the Ethics Office and the relationships cultivated by its service-oriented, practical approach and attitude.
55. Through this substantial increase, as the Ethics Office continued to be staffed by two staff members (D-1 and G-6) and otherwise by transient consultants and interns, it was infeasible to delegate certain projects, especially projects by request of senior management; as a consequence, certain projects took

<sup>6</sup> The Ethics Panel was originally known as the United Nations Ethics Committee and renamed in April 2013.

<sup>7</sup> ED Circular 2008/002; [ST/SGB/2007/11](#), *Participation in the Ethics Panel of the United Nations and the Ethics Network for Multilateral Organizations*.

<sup>8</sup> [A/71/334](#).

more time than they should have while others did not advance at all. The Ethics Office has been authorized, and has initiated, the recruitment of a staff member at the P-4 level with commensurate ethics and compliance skills and knowledge.

56. While advice and guidance are regularly responsive in nature, preventive advice and proactive ethical considerations in operational and strategic decision-making enable an organization and its personnel to avoid misconduct and mishaps. During its initial years, the Ethics Office focused largely on advice and guidance as related to individual integrity risks, with limited involvement on institutional integrity risks. Since 2014, the Ethics Office has been proactive on outreach to management and management has been proactively seeking advice from the Ethics Office. While the volume and staffing affected the timeliness of responses to requests for advice and guidance and, especially requests as a result of training sessions by the RWAs due to the general nature of the queries, and from management, as such requests tended to be more complex, advice and guidance requests were welcome and advice and guidance provided thoughtfully and methodically.
57. Providing input to standards and policies, as well as guidance/practices/processes – in other words, operationalizing ethics and compliance, are also activities which are preventive in nature. The Ethics Office provided input on a substantial number of policies and standards, practical guidance and practices; however, due to the volume and staffing, many policies and standards were not reviewed or not reviewed by the deadlines.
58. Because of the level of confidentiality and analysis warranted in the review of requests for Whistleblower protection, the Director of the Ethics Office solely administers the Whistleblower Protection Policy. The *prima facie* reviews were time-consuming and lengthy, due to the complexity and voluminous investigations documentation. Due to confidentiality and other considerations, protection measures were also time-consuming.
59. The Ethics Office continued to spend a considerable amount of time working on an updated application for the FDP, along with the Information Technology and Communications Division at Headquarters, as well, on a revised policy. The Ethics Office expects the updated FDP application to be rolled-out in 2017 under the existing policy with a revised policy implemented later in 2017 for the 2018 FDP.
60. In the 2015 annual report, the Ethics Office noted its commitment to developing an overall strategy plan to be implemented in alignment with and in furtherance of the WFP Strategic Plan (2017–2021). In 2016, the Ethics Office procured a highly respected consultant to assist for an Ethics Office strategic plan to be created in 2017. An Ethics Office strategy plan, created in consultation with management, is expected in 2017.
61. The Ethics Office considers education and outreach in various forms and through all offices, including (or especially) sub-offices to be critical for WFP employees (and WFP partners) to understand the values, standards and principles of WFP and to understand how to live them and, therefore, spent a considerable amount of time and resources in this area. Despite this concentration of time and effort by the Ethics Office staff, it was still unable to meet the demand; thus, requests for education and outreach, including as related to Protection from Sexual Exploitation and Abuse (PSEA), were deferred or otherwise remain yet unfulfilled.
62. While the Ethics Office observed a positive attitude to embrace a strong ethical culture based on the standards, principles and values of WFP/United Nations, particularly from live presentations and other training sessions conducted by the Ethics Office; however institutionally the Ethics Office observed some apparent erosion of the setting and understanding of the expectations of conduct by and in WFP. For example, ethics/standards of conduct have been eliminated from the measures in the WFP performance tool, known as PACE, and from vacancy announcements. WFP should re-emphasize fundamental values, principles and standards in our governance framework and rigour in application.
63. The Ethics Office coordinated with other divisions on WFP work on PSEA and co-led a three part awareness and communication campaign to raise awareness on and reinforce WFP's zero tolerance for any acts of sexual exploitation and sexual abuse, sexual harassment, and sexual violence. The campaign was organized at the express request of the Executive Director. While WFP continued to

advance its work on PSEA, WFP would benefit from having a functional leader with dedicated resources.

64. In the 2015 annual report, the Ethics Office outlined the results of the Global Staff Survey related to the perceptions of WFP employees on ethics and standards of conduct. The questions in these areas were designed to measure the levels of fear of retaliation, trust in WFP, and perceptions about the ethical commitment of WFP and ethical behaviour of management and leadership. While there were improvements from 2012, the results as related to ethics and standards of conduct were below global norms where these exist, including with respect to fear of retaliation and trust in WFP, as well as perceptions about the ethical commitment of WFP, its leadership and management. Generally, such perceptions impact the comfort level of employees coming forward and in speaking up without fear of retaliation. As such, measures to address the results should be taken by management.
65. As part of fostering United Nations coherence, the Ethics Office participated in open dialogues with members of the Ethics Panel of the United Nations; however, the interaction with Ethics Offices of other Rome-based Agencies has not developed similarly, probably due to the different mandates of the ethics offices.

**ANNEX V: WFP EMPLOYEES<sup>1</sup> AS AT 31.12.2016**

<b>Category</b>	<b>Total</b>	<b>No. of women</b>	<b>% women</b>
Higher categories (D-2 and above)	54	15	28
International professionals (P-1 to D-1)	1 364	587	43
Junior professional officers	50	26	52
Short-term international professionals and consultants	1 590	714	45
<b>Total internationally recruited</b>	<b>3 058</b>	<b>1 342</b>	<b>44</b>
National professional officers	929	336	36
General service	3 469	1 220	35
Service contracts	6 072	1 560	26
Short-term General service and Special Service Agreements	1 761	577	33
<b>Total locally recruited</b>	<b>12 231</b>	<b>3 693</b>	<b>30</b>
<b>TOTAL WFP EMPLOYEES<sup>2</sup></b>	<b>15 289</b>	<b>5 035</b>	<b>33</b>

<sup>1</sup> Excludes temporary contracts such as interns, author's contract, fellowship, United Nations and WFP volunteers and casual labourers.

<sup>2</sup> Data extracted on 14.01.2017 from WINGS II.

**ANNEX VI: WFP FOOD PROCUREMENT IN 2016**

	Quantities (mt)	% of total	USD million	% of total
<b>Developing countries</b>				
Least developed	737 392	28	288.8	21
Other low-income <sup>1</sup>	17 403	1	6.4	1
Lower middle-income <sup>2</sup>	572 740	22	312.7	23
Upper middle-income <sup>3</sup>	692 996	26	372.1	27
<b>Subtotal</b>	<b>2 020 530</b>	<b>77</b>	<b>980.1</b>	<b>72</b>
<b>Developed countries</b>				
<b>Subtotal</b>	<b>614 006</b>	<b>23</b>	<b>381.1</b>	<b>28</b>
<b>TOTAL</b>	<b>2 634 536</b>	<b>100</b>	<b>1 361.2</b>	<b>100</b>

No.	COUNTRY	mt	USD
<b>Developing countries</b>			
1	AFGHANISTAN	66 176	25 086 818
2	ALGERIA	21 274	7 234 293
3	ANTIGUA/BARBUDA	90	34 110
4	ARGENTINA	3 078	1 604 540
5	BANGLADESH	1 277	1 317 982
6	BENIN	876	361 007
7	BOLIVIA (PLURINATIONAL STATE OF)	614	489 108
8	BRAZIL	4 539	3 500 528
9	BURKINA FASO	1 258	752 629
10	BURUNDI	4 492	2 179 959
11	CAMBODIA	5	2 474
12	CAMEROON	12 053	5 405 191
13	CENTRAL AFRICAN REPUBLIC	212	90 835
14	CHAD	13 109	4 203 079
15	CHINA	1 088	1 038 613
16	COLOMBIA	53	129 574
17	CÔTE D'IVOIRE	1 648	1 037 188
18	DEMOCRATIC REPUBLIC OF THE CONGO	19 944	12 143 574
19	EGYPT	28 642	21 157 869
20	ETHIOPIA	76 418	26 640 546
21	GAMBIA	122	91 614

<sup>1</sup> LIC: other low-income countries (per capita GNI < \$1,045 in 2013).

<sup>2</sup> LMIC: lower middle-income countries (per capita GNI \$1,046 - 4,125 in 2013).

<sup>3</sup> UMIC: upper middle-income countries (per capita GNI \$4,126 - 12,745 in 2013).

**ANNEX VI: WFP FOOD PROCUREMENT IN 2016**

<b>No.</b>	<b>COUNTRY</b>	<b>mt</b>	<b>USD</b>
22	GHANA	753	548 246
23	GUATEMALA	469	196 729
24	GUINEA	1 594	1 038 309
25	HAITI	12 321	7 272 529
26	HONDURAS	10 107	7 853 284
27	INDIA	142 982	62 752 672
28	INDONESIA	65 070	49 435 039
29	IRAN (ISLAMIC REPUBLIC OF)	3 480	1 888 194
30	IRAQ	3 770	5 970 499
31	JORDAN	40 041	37 686 780
32	KAZAKHSTAN	14 750	11 647 383
33	KENYA	17 271	6 349 830
34	KYRGYZSTAN	22 024	15 936 395
35	LEBANON	2 617	1 962 816
36	LIBERIA	2 120	1 356 354
37	MADAGASCAR	10 092	4 719 747
38	MALAWI	48 708	28 450 914
39	MALAYSIA	60	74 912
40	MALI	11 700	4 198 787
41	MAURITANIA	48	5 318
42	MEXICO	117 194	39 759 265
43	MOROCCO	21 723	11 410 825
44	MOZAMBIQUE	27 860	13 213 429
45	MYANMAR	27 228	9 761 785
46	NAMIBIA	458	38 420
47	NEPAL	2 766	1 164 549
48	NICARAGUA	1 755	1 484 914
49	NIGER	33 970	13 201 487
50	NIGERIA	33 078	35 304 447
51	PAKISTAN	72 527	34 640 262
52	PARAGUAY	84	116 952
53	RWANDA	25 435	10 972 081
54	SENEGAL	793	276 046
55	SIERRA LEONE	465	283 149



**ANNEX VI: WFP FOOD PROCUREMENT IN 2016**

<b>No.</b>	<b>COUNTRY</b>	<b>mt</b>	<b>USD</b>
56	SOMALIA	4 000	1 750 800
57	SOUTH AFRICA	67 194	32 530 839
58	SOUTH SUDAN	70	35 000
59	SRI LANKA	20	7 428
60	STATE OF PALESTINE	22 752	8 019 287
61	SUDAN	67 800	18 975 982
62	SYRIAN ARAB REPUBLIC	8 802	6 479 380
63	TAJIKISTAN	132	15 542
64	THAILAND	6 780	3 588 891
65	TIMOR-LESTE	412	546 509
66	TURKEY	405 956	223 111 804
67	UGANDA	126 230	47 747 228
68	UKRAINE	119 949	46 396 142
69	UNITED REPUBLIC OF TANZANIA	29 089	9 884 062
70	URUGUAY	575	315 119
71	VIET NAM	7 688	4 063 715
72	YEMEN	28 437	11 319 515
73	ZAMBIA	92 368	29 796 199
<b>Subtotal (77% in value terms)</b>		<b>2 020 530</b>	<b>980 057 320</b>

**ANNEX VI: WFP FOOD PROCUREMENT IN 2016**

<b>No.</b>	<b>COUNTRY</b>	<b>mt</b>	<b>USD</b>
<b>Developed countries</b>			
1	AUSTRALIA	1 394	504 121
2	BELGIUM	67 924	58 129 236
3	BULGARIA	50 002	9 113 730
4	CANADA	20 822	16 947 763
5	DENMARK	10	273 334
6	EUROPEAN UNION	502	515 034
7	FRANCE	45 558	78 249 634
8	GERMANY	10	289 689
9	IRELAND	516	399 815
10	ITALY	115 401	76 332 517
11	JAPAN	9 163	10 161 713
12	NETHERLANDS	19 152	10 037 046
13	OMAN	1 078	984 410
14	PORTUGAL	4 000	3 097 864
15	ROMANIA	173 100	31 417 101
16	RUSSIAN FEDERATION	84 398	59 901 788
17	SWITZERLAND	3 211	9 478 943
18	UNITED KINGDOM	504	260 688
19	UNITED STATES OF AMERICA	10 362	11 559 979
20	UNITED ARAB EMIRATES	6 900	3 438 880
<b>Subtotal (23% in value terms)</b>		<b>614 006</b>	<b>381 093 284</b>
<b>TOTAL</b>		<b>2 634 536</b>	<b>1 361 150 604</b>

**ANNEX VII: TOTAL CONFIRMED CONTRIBUTIONS IN 2016 (USD thousand)**

DONOR	TOTAL	Multilateral		Directed Multilateral				
	TOTAL	IRA*	DEV	EMOP	PRRO	SO**	OTHERS***	
AFRICAN DEVELOPMENT BANK	1 000			1 000				
ALGERIA	10				10			
ANDORRA	61		45	16				
ARMENIA	100							100
AUSTRALIA	83 291	27 840	5 960	18 146	20 321			11 023
AUSTRIA	6 584			954	5 630			
AZERBAIJAN	18				18			
BANGLADESH	3 745		3 745					
BELGIUM	33 917	5 417	5 417	6 891	12 233	6 658		2 717
BHUTAN	3	3						
BOLIVIA (PLURINATIONAL STATE OF)	323	323						
BOSNIA AND HERZEGOVINA	3	3						
BRAZIL	600				600			0
BULGARIA	111			111				
BURUNDI	1 661		1 661					
CAMBODIA	1 227		1 227					
CANADA	211 005	23 506	4 494	18 128	39 001	104 253	11 236	14 881
CHILE	20	20						
CHINA	20 059	1 709	500			13 500		4 850
COLOMBIA	765							765
CYPRUS	4	4						
CZECHIA	121	121						
DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA	133	133						
DENMARK	46 412	30 792	7 331	10 942	2 997	1 682		0
ECUADOR	5	5						
EGYPT	1 388	184	198		1 006			
EL SALVADOR	1 600	100			1 400			100
ESTONIA	241			82	159			
ETHIOPIA	1 491				1 491			
EUROPEAN COMMISSION	894 673		29 541	242 331	595 563	22 733		4 505
FINLAND	33 328	10 944		13 454	8 930			
FRANCE	32 072	162	113	0	15 996	12 822		3 092
GERMANY	884 566	27 839	2 265	3 601	682 941	127 168	24 540	18 477
GUATEMALA	149	149						
HAITI	1 311		1 311					

**ANNEX VII: TOTAL CONFIRMED CONTRIBUTIONS IN 2016 (USD thousand)**

DONOR	TOTAL	Multilateral		Directed Multilateral				
	TOTAL	IRA*	DEV	EMOP	PRRO	SO**	OTHERS***	
HONDURAS	25 035	5						25 030
HUNGARY	10	10						
ICELAND	656	44	211	400				
INDIA	2 005	45				1 000		960
INDONESIA	516							516
INTERNATIONAL COMMITTEE OF THE RED CROSS	0			0				
IRELAND	22 384	10 929	1 923	1 151	561	7 939		1 805
ISRAEL	20	20						
ITALY	23 049	12 622		47	2 880	3 246	439	3 815
JAPAN	207 127	3 359	27 354	67 355	100 051	6 100		2 907
KAZAKHSTAN	10							10
KENYA	581					581		
KUWAIT	9 000				3 000	6 000		
LESOTHO	8 803							8 803
LIBERIA	2 232		2 232					
LIECHTENSTEIN	350	99	99	102		149		
LITHUANIA	45				11	22	11	
LUXEMBOURG	9 151	1 927	567	1 327	2 975	1 016	113	1 793
MADAGASCAR	2 993		2 295			698		
MALAWI	112 103		4 800			107 303		
MALAYSIA	1 000							1 000
MEXICO	2 000				2 000			
MONACO	303		136			167		
NEPAL	593		439	154				
NETHERLANDS	66 840	40 816	4 140	12 057	4 459	3 640		1 728
NEW ZEALAND	4 008	4 008						
NICARAGUA	1 327	20	1 307					
NIGER	2 286					2 286		
NORWAY	68 574	28 115		25 772	13 263	1 190		234
OPEC FUND FOR INTERNATIONAL DEVELOPMENT (OFID)	100			0	100			
PAKISTAN	55 614					55 614		
PANAMA	416	136						280
PERU	656	656						
POLAND	1 197					1 197		
PORTUGAL	10	10						

**ANNEX VII: TOTAL CONFIRMED CONTRIBUTIONS IN 2016 (USD thousand)**

	TOTAL	Multilateral		Directed Multilateral				
DONOR		TOTAL	IRA*	DEV	EMOP	PRRO	SO**	OTHERS**:
PRIVATE DONORS	73 362	6 927		21 136	10 645	12 633	990	21 033
QATAR	533				275	258		
REPUBLIC OF KOREA	39 398			10 400	2 950	18 690		7 358
ROMANIA	113					113		
RUSSIAN FEDERATION	37 000			20 509	5 500	10 500		491
SAUDI ARABIA	35 725	52	52	3 329	10 333	22 011		0
SIERRA LEONE	3 138			0		3 138		
SLOVAKIA	340				340			
SLOVENIA	118				33	85		
SPAIN	5 298				1 656	3 311	331	
SRI LANKA	785	8		776				
SWAZILAND	514			401				113
SWEDEN	121 719	79 190	4 000	3 484	4 147	24 231	9 203	1 464
SWITZERLAND	67 341	6 960	6 518	1 278	13 174	39 127	5 419	1 382
THAILAND	107	92		15				
UGANDA	1 083							1 083
UN CERF	122 092			3 006	37 866	77 590	3 631	0
UNITED ARAB EMIRATES	6 097				6 083	14		
UNITED KINGDOM	355 982	50 915		2 919	122 759	147 247	26 516	5 626
UN OTHER FUNDS AND AGENCIES (EXCLUDING CERF)	129 118			18 754	13 443	52 909	19 002	25 011
UNITED STATES OF AMERICA	2 030 560	4 000	4 000	98 348	774 192	1 026 712	103 216	24 091
WORLD BANK	6 365					65		6 300
ZAMBIA	681			681				
ZIMBABWE	3 195					3 195		
GRAND TOTAL	5 933 659	380 222	37 280	295 993	2 152 427	2 655 024	246 649	203 344

**Bilateral Contributions**

1 289

\* IRA: Immediate Response Account.

\*\* SO: special operation.

\*\*\* Others: contributions to trust funds, special accounts, and General Fund.

\*\*\*\* Private contributions do not include extraordinary gifts-in-kind such as advertising.

**ANNEX VIII-A: DIRECT EXPENDITURES<sup>1</sup> BY REGION AND CATEGORY, 2013–2016**

	2013		2014		2015		2016	
	USD thousand	%	USD thousand	%	USD thousand	%	USD thousand	%
<b>Grand total</b>	<b>4 159 300</b>	<b>100</b>	<b>4 717 572</b>	<b>100</b>	<b>4 633 491</b>	<b>100</b>	<b>5 082 229</b>	<b>100</b>
Development	375 815	9	345 626	7	300 313	6	303 009	6
Relief	3 350 780	81	3 843 912	81	3 690 914	80	4 173 813	82
Emergency	1 548 678		2 161 765		1 772 776		2 068 953	
PRRO	1 802 102		1 682 146		1 918 138		2 104 859	
Special operations	204 558	5	313 323	7	400 705	9	335 635	7
Bilaterals, trust funds and others <sup>2</sup>	228 148	5	214 712	5	241 559	5	269 774	5
<b>Sub-Saharan Africa</b>	<b>2 406 124</b>	<b>100</b>	<b>2 514 811</b>	<b>100</b>	<b>2 500 463</b>	<b>100</b>	<b>2 673 801</b>	<b>100</b>
Percentage of all regions	58		53		54		53	
Development	235 005	10	218 503	9	167 159	7	158 743	6
Relief	1 950 482	81	1 976 777	79	1 946 924	78	2 187 223	82
Emergency	687 030		828 769		677 864		538 328	
PRRO	1 263 452		1 148 008		1 269 060		1 648 895	
Special operations	166 867	7	266 360	11	327 174	13	239 375	9
Bilaterals and trust funds	53 769		53 172	2	59 207	2	88 460	3

**ANNEX VIII-A: DIRECT EXPENDITURES<sup>1</sup> BY REGION AND CATEGORY, 2013–2016**

	2013		2014		2015		2016	
	USD thousand	%	USD thousand	%	USD thousand	%	USD thousand	%
<b>Asia and the Pacific</b>	<b>555 611</b>	<b>100</b>	<b>524 043</b>	<b>100</b>	<b>558 020</b>	<b>100</b>	<b>446 621</b>	<b>100</b>
Percentage of all regions	13		11		12		9	
Development	83 589	15	66 179	13	64 775	12	70 179	16
Relief	434 038	78	406 929	78	420 932	75	325 162	73
Emergency	27 989		36 841		34 113		24 702	
PRRO	406 049		370 087		386 819		300 461	
Special operations	23 491	4	29 438	6	45 546	8	20 505	5
Bilaterals and trust funds	14 494	3	21 497	4	26 767	5	30 775	7
 <b>Eastern Europe, Southern Europe and Commonwealth of Independent States (CIS)</b>	 <b>22 328</b>	 <b>100</b>	 <b>21 153</b>	 <b>100</b>	 <b>50 788</b>	 <b>100</b>	 <b>44 887</b>	 <b>100</b>
Percentage of all regions	1		0		1		1	
Development	14 615	65	13 366	63	22 010	43	20 255	45
Relief	7 358	33	7 022	33	26 537	52	22 915	51
Emergency	87		2 632		25 567		22 780	
PRRO	7 272		4 389		970		136	
Special operations		0		0	1 382	3	1 274	3
Bilaterals and trust funds	354	2	766	4	858	2	442	1



**ANNEX VIII-A: DIRECT EXPENDITURES<sup>1</sup> BY REGION AND CATEGORY, 2013–2016**

	2013		2014		2015		2016	
	USD thousand	%	USD thousand	%	USD thousand	%	USD thousand	%
<b>Latin America and the Caribbean</b>	<b>136 067</b>	<b>100</b>	<b>131 286</b>	<b>100</b>	<b>115 144</b>	<b>100</b>	<b>166 045</b>	<b>100</b>
Percentage of all regions	3		3		2		3	
Development	28 224	21	27 147	21	24 443	21	28 924	17
Relief	59 279	44	57 665	44	57 793	50	99 125	60
Emergency	3 484		6 162		1 387		29 074	
PRRO	55 796		51 503		56 407		70 050	
Special operations	3 285	2		0	0	0	5 836	4
Bilaterals and trust funds	45 280	33	46 475	35	32 908	29	32 160	19
<b>Middle East and North Africa</b>	<b>937 839</b>	<b>100</b>	<b>1 431 362</b>	<b>100</b>	<b>1 296 865</b>	<b>100</b>	<b>1 636 293</b>	<b>100</b>
Percentage of all regions	23		30		28		32	
Development	14 260	2	20 247	1	21 927	2	24 906	2
Relief	896 750	96	1 392 508	97	1 238 727	96	1 539 387	94
Emergency	829 038		1 286 223		1 033 844		1 454 069	
PRRO	67 712		106 285		204 882		85 318	
Special operations	9 325	1	13 058	1	26 099	2	68 432	4
Bilaterals and trust funds	17 504	2	5 549	0	10 112	1	3 568	0

<sup>1</sup> Excludes programme support and administrative costs. Please note that compared to APR 2013, expenses have been replaced with expenditures to ensure improved alignment with WFP's corporate management reporting standards.

<sup>2</sup> Operational expenditures includes General Fund and trust funds that cannot be apportioned by project/operation.

**ANNEX VIII-B: DIRECT EXPENDITURES<sup>1</sup> BY COUNTRY, REGION AND PROGRAMME CATEGORY, 2013–2016 (USD thousand)**

	2013					2014					2015					2016				
	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total
<b>Grand Total</b>	<b>375 815</b>	<b>3 350 780</b>	<b>204 558</b>	<b>228 148</b>	<b>4 159 300</b>	<b>345 626</b>	<b>3 843 912</b>	<b>313 323</b>	<b>214 712</b>	<b>4 717 572</b>	<b>300 313</b>	<b>3 690 914</b>	<b>400 705</b>	<b>241 559</b>	<b>4 633 491</b>	<b>303 009</b>	<b>4 173 813</b>	<b>335 635</b>	<b>269 774</b>	<b>5 082 229</b>
<b>Sub-Saharan Africa</b>																				
Benin	2 886	700	0	436	<b>4 022</b>	1 661	-	-	173	<b>1 834</b>	1 883	-	-	154	<b>2 037</b>	2 142	-	-	135	<b>2 277</b>
Burkina Faso	3 507	27 568	32	978	<b>32 085</b>	4 793	14 648	-	1 154	<b>20 595</b>	4 145	13 884	-	1 520	<b>19 548</b>	4 103	7 044	-	1 344	<b>12 491</b>
Burundi	5 203	18 518	-	525	<b>24 246</b>	8 834	17 227	-	1 806	<b>27 867</b>	10 400	15 693	-	820	<b>26 913</b>	9 647	21 812	-	518	<b>31 977</b>
Cameroon	612	8 080	-	-	<b>8 693</b>	1 336	23 272	-	85	<b>24 694</b>	1 321	51 359	388	73	<b>53 140</b>	999	55 461	3 908	428	<b>60 796</b>
Cabo Verde	320	-	-	-	<b>320</b>	257	-	-	-	<b>257</b>	143	-	-	-	<b>143</b>	-	-	-	-	-
Central African Republic	502	16 565	5 940	-	<b>23 007</b>	318	68 184	17 343	-	<b>85 846</b>	150	51 860	12 704	-	<b>64 714</b>	185	54 274	15 883	18	<b>70 361</b>
Chad	5 498	108 238	12 315	544	<b>126 595</b>	5 417	96 221	13 191	795	<b>115 625</b>	1 850	84 875	12 334	517	<b>99 575</b>	929	86 082	12 407	146	<b>99 564</b>
Congo	5 113	4 702	159	231	<b>10 205</b>	4 238	3 413	-	287	<b>7 938</b>	2 887	4 198	-	321	<b>7 407</b>	1 780	3 636	-	66	<b>5 482</b>
Congo, Dem. Rep. of the	-	142 251	19 878	3 115	<b>165 244</b>	-	91 441	20 306	2 822	<b>114 568</b>	-	93 408	24 300	2 946	<b>120 654</b>	-	78 525	24 033	2 359	<b>104 918</b>
Côte d'Ivoire	895	19 101	887	2 166	<b>23 050</b>	2 516	8 043	-	122	<b>10 681</b>	5 437	4 618	-	46	<b>10 101</b>	5 801	6 365	-	-	<b>12 165</b>
Djibouti	1 003	11 822	-	71	<b>12 895</b>	426	8 664	-	206	<b>9 296</b>	1 473	6 493	-	168	<b>8 133</b>	783	8 845	-	149	<b>9 777</b>
Ethiopia	31 917	282 122	9 524	10 988	<b>334 550</b>	19 897	239 155	13 996	5 412	<b>278 460</b>	18 942	280 310	6 594	4 404	<b>310 250</b>	13 645	339 808	21 022	36 453	<b>410 930</b>
Gambia	2 653	2 881	-	16	<b>5 550</b>	1 478	1 227	-	231	<b>2 936</b>	1 695	1 592	-	6	<b>3 293</b>	1 754	33	-	-	<b>1 787</b>
Ghana	4 973	1 119	2	1 458	<b>7 552</b>	8 163	1 013	771	1 379	<b>11 325</b>	5 822	509	1 818	1 072	<b>9 220</b>	4 460	0	-10	984	<b>5 434</b>
Guinea	4 158	1 366	-	-	<b>5 524</b>	4 767	16 562	14 099	45	<b>35 472</b>	14 024	25 398	31 818	313	<b>71 553</b>	9 574	705	7 054	130	<b>17 464</b>

**ANNEX VIII-B: DIRECT EXPENDITURES<sup>1</sup> BY COUNTRY, REGION AND PROGRAMME CATEGORY, 2013–2016 (USD thousand)**

	2013					2014					2015					2016				
	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total
Guinea-Bissau	235	3 972	-	241	<b>4 447</b>	-	7 073	-	-	<b>7 073</b>	-	4 180	-	-	<b>4 180</b>	7 025	889	-	-	<b>7 913</b>
Kenya	13 814	179 245	-	1 855	<b>194 914</b>	20 913	157 783	-	2 254	<b>180 949</b>	14 729	144 006	-	2 077	<b>160 812</b>	12 736	94 063	-	1 295	<b>108 094</b>
Lesotho	7 897	11 196	-	320	<b>19 413</b>	13 458	521	-	806	<b>14 785</b>	5 657	-	-	5 033	<b>10 690</b>	3 477	5 030	-	6 215	<b>14 722</b>
Liberia	7 897	10 324	138	1 767	<b>20 125</b>	4 446	21 614	13 272	1 648	<b>40 980</b>	6 336	29 758	34 287	1 062	<b>71 444</b>	8 915	3 915	3 451	607	<b>16 888</b>
Madagascar	9 466	7 331	-	107	<b>16 904</b>	6 014	5 941	-	2 090	<b>14 045</b>	6 746	5 378	-	1 179	<b>13 302</b>	6 246	24 857	-	773	<b>31 876</b>
Malawi	13 977	57 025	-	2 341	<b>73 343</b>	23 726	51 425	-	3 017	<b>78 168</b>	12 587	53 952	2 155	3 608	<b>72 301</b>	19 046	172 212	419	3 098	<b>194 775</b>
Mali	28 347	93 510	8 020	2 208	<b>132 085</b>	22 924	105 578	8 417	1 447	<b>138 366</b>	9 316	56 323	5 935	1 026	<b>72 601</b>	1 399	44 777	5 286	1 209	<b>52 672</b>
Mauritania	1 985	29 077	4 740	842	<b>36 645</b>	1 201	20 333	4 344	185	<b>26 063</b>	952	19 333	2 728	1 029	<b>24 042</b>	400	12 505	2 480	1 169	<b>16 555</b>
Mozambique	10 915	7 608	1 260	3 721	<b>23 503</b>	11 012	4 390	63	3 270	<b>18 735</b>	7 446	5 262	1 542	5 005	<b>19 255</b>	5 481	15 783	-	3 342	<b>24 606</b>
Namibia	-	67	-	610	<b>677</b>	-	-	-	373	<b>373</b>	-	-	-	520	<b>520</b>	-	-	-	478	<b>478</b>
Niger	8 576	128 120	7 363	1 402	<b>145 462</b>	2 387	112 553	6 374	2 225	<b>123 539</b>	-	94 545	5 874	2 990	<b>103 409</b>	-	92 844	6 787	3 193	<b>102 824</b>
Nigeria	-	-	-5	-	<b>-5</b>	-	-	-	58	<b>58</b>	-	281	1 893	370	<b>2 544</b>	-	50 914	9 151	105	<b>60 169</b>
Rwanda	874	14 554	-	1 582	<b>17 010</b>	1 830	14 256	-	3 774	<b>19 859</b>	2 078	20 108	-	2 318	<b>24 504</b>	4 778	18 669	-	2 701	<b>26 147</b>
Sao Tome and Principe	624	-	-	-	<b>624</b>	427	-	-	-	<b>427</b>	165	-	-	-	<b>165</b>	109	-	-	-	<b>109</b>
Senegal	6 172	28 438	-	1 115	<b>35 726</b>	5 281	14 661	-	1 499	<b>21 441</b>	1 856	8 686	1 192	1 702	<b>13 436</b>	2 226	5 272	74	1 765	<b>9 337</b>
Sierra Leone	8 565	332	-	688	<b>9 586</b>	5 923	18 231	9 509	834	<b>34 497</b>	4 604	27 059	34 800	583	<b>67 045</b>	6 688	4 877	7 297	700	<b>19 563</b>
Somalia	-	139 878	26 974	-	<b>166 852</b>	-	118 287	29 692	9	<b>147 988</b>	-	133 646	28 184	48	<b>161 878</b>	-	122 390	20 975	119	<b>143 484</b>
South Sudan	-	219 767	47 199	-	<b>266 966</b>	-	373 863	91 995	22	<b>465 880</b>	-	405 077	93 522	928	<b>499 527</b>	-	468 137	78 143	1 050	<b>547 331</b>
Sudan	-	240 965	22 334	1 316	<b>264 614</b>	-	240 357	22 173	778	<b>263 308</b>	-	211 953	20 820	3 355	<b>236 128</b>	-	195 820	16 931	5 340	<b>218 092</b>
Swaziland	5 942	355	-	651	<b>6 949</b>	1 418	0	-	1 410	<b>2 828</b>	2 098	-	-	145	<b>2 243</b>	1 275	6 035	-	116	<b>7 425</b>

**ANNEX VIII-B: DIRECT EXPENDITURES<sup>1</sup> BY COUNTRY, REGION AND PROGRAMME CATEGORY, 2013–2016 (USD thousand)**

	2013					2014					2015					2016				
	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total
United Republic of Tanzania	15 129	17 184	-	1 814	34 127	8 267	13 999	-	1 700	23 967	5 921	19 259	-	1 233	26 413	3 996	36 502	-	1 929	42 427
Togo	297	187	39	4	527	334	-	-	40	374	163	-	-	5	168	62	-	-	-	62
Uganda	18 422	32 033	-	1 581	52 036	17 494	52 342	-	1 574	71 410	12 270	48 179	941	2 478	63 869	15 760	70 372	2 868	1 717	90 718
Zambia	6 634	260	-	1 717	8 611	7 346	20	-	1 553	8 919	4 064	-	-	1 967	6 030	3 324	16	-	2 022	5 361
Zimbabwe	-	83 409	-	195	83 604	-	53 089	-	125	53 214	-	22 420	-	710	23 130	-	76 284	-	1 882	78 166
Other regional expenditures	-	610	68	7 164	7 842	-	1 394	812	7 966	10 172	-	3 325	3 348	7 476	14 149	-	2 469	1 216	4 902	8 586
TOTAL REGION	235 005	1 950 482	166 867	53 769	2 406 124	218 503	1 976 777	266 360	53 172	2 514 811	167 159	924 327	174 59 207	463	158 743	2 187 223	239 375	88 460	2 673 801	
Asia and the Pacific																				
Afghanistan	-	132 393	13 614	5 255	151 262	-	104 974	14 433	6 824	126 230	-	103 065	11 499	11 413	125 977	-	92 378	13 520	11 386	117 285
Bangladesh	40 027	2 501	-	1 949	44 477	25 393	5 088	-	4 765	35 246	24 315	5 563	-	2 258	32 136	28 530	4 558	-	2 610	35 698
Bhutan	2 510	-	-	5	2 515	1 012	-	-	-	1 012	1 623	-	-	-	1 623	572	-	-	-	572
Cambodia	13 501	14	-	731	14 246	14 625	-	-	427	15 052	10 784	-	-	156	10 940	10 052	-	-	204	10 256
Fiji	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	3 321	-	-	3 321
India	1 944	-	-	1 723	3 667	1 283	-	-	439	1 722	572	-	-	1 002	1 574	-	-	-	2 063	2 063
Indonesia	3 679	-	-	507	4 186	3 171	-	-	781	3 951	3 699	-	-	1 080	4 779	1 332	-	-	327	1 660
Korea, D.P.R. of	-	28 026	-	52	28 078	-	22 097	-	83	22 180	-	29 906	-	-	29 906	-	23 712	-	184	23 896
Lao People's Dem. Rep.	9 301	-	-	625	9 927	9 847	-	-	486	10 333	11 306	-	-	1 842	13 148	10 572	-	-	411	10 983
Myanmar	-	48 306	185	603	49 093	-	41 303	-	1 147	42 450	-	41 707	-	1 420	43 127	-	40 561	-	1 193	41 755
Nepal	8 008	15 734	-	1 598	25 340	8 249	7 060	-	2 613	17 922	9 991	30 162	28 071	2 509	70 733	12 235	10 018	4 795	2 899	29 946

**ANNEX VIII-B: DIRECT EXPENDITURES<sup>1</sup> BY COUNTRY, REGION AND PROGRAMME CATEGORY, 2013–2016 (USD thousand)**

	2013					2014					2015					2016				
	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total
Pakistan	-	155 246	560	178	<b>155 983</b>	-	169 377	3 004	1 075	<b>173 455</b>	-	189 810	1 291	1 683	<b>192 784</b>	-	130 082	542	2 158	<b>132 782</b>
Papua New Guinea	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	7 607	-	-	<b>7 607</b>
Philippines	-	43 456	9 065	228	<b>52 749</b>	-	47 367	12 002	147	<b>59 516</b>	-	12 511	2 889	241	<b>15 642</b>	-	10 428	1 647	771	<b>12 846</b>
Sri Lanka	312	8 362	68	8	<b>8 749</b>	159	9 662	-	220	<b>10 041</b>	-	4 160	-	675	<b>4 836</b>	4 265	2 316	-	1 454	<b>8 035</b>
Timor-Leste	4 306	-	-	80	<b>4 386</b>	2 441	-	-	-9	<b>2 432</b>	2 485	-	-	-	<b>2 485</b>	2 621	166	-	23	<b>2 810</b>
Vanuatu	-	-	-	-	-	-	-	-	-	-	-	3 887	-	-	<b>3 887</b>	-	-	-	-	-
Other regional expenditures	-	-	-	953	<b>953</b>	-	-	-	2 499	<b>2 499</b>	-	160	1 796	2 488	<b>4 443</b>	-	15	-	5 092	<b>5 107</b>
<b>TOTAL REGION</b>	<b>83 589</b>	<b>434 038</b>	<b>23 491</b>	<b>14 494</b>	<b>555 611</b>	<b>66 179</b>	<b>406 929</b>	<b>29 438</b>	<b>21 497</b>	<b>524 043</b>	<b>64 775</b>	<b>420 932</b>	<b>45 546</b>	<b>26 767</b>	<b>558 020</b>	<b>70 179</b>	<b>325 162</b>	<b>20 505</b>	<b>30 775</b>	<b>446 621</b>
<b>Eastern Europe, Southern Europe and CIS</b>																				
Albania	-	-	-	-	-	-	-	-	-	-	-	1 017	-	-	<b>1 017</b>	-	-	-	-	-
Armenia	2 527	25	-	-	<b>2 552</b>	2 436	567	-	88	<b>3 092</b>	3 823	-	-	103	<b>3 926</b>	3 290	165	-	101	<b>3 556</b>
Azerbaijan	-	-	-	17	<b>17</b>	-	-	-	8	<b>8</b>	-	-	-	-	-	-	-	-	-	-
Bosnia and Herzegovina	-	-	-	-	-	-	183	-	-	<b>183</b>	-	-	-	-	-	-	-	-	-	-
Georgia	-	376	-	-	<b>376</b>	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Greece	-	-	-	-	-	-	-	-	-	-	-	116	-	-	<b>116</b>	-	-	-	-	-
Kyrgyzstan	946	5 607	-	296	<b>6 849</b>	3 179	3 601	-	252	<b>7 032</b>	8 566	-	-	136	<b>8 702</b>	7 939	-	-	22	<b>7 961</b>
Serbia	-	-	-	-	-	-	482	-	-	<b>482</b>	-	-	-	-	-	-	-	-	-	-
Tajikistan	11 142	1 350	-	41	<b>12 533</b>	7 751	948	-	377	<b>9 076</b>	9 621	1 207	-	618	<b>11 447</b>	9 026	135	-	319	<b>9 480</b>
Ukraine	-	-	-	-	-	-	1 240	-	-	<b>1 240</b>	-	24 196	1 382	-	<b>25 579</b>	-	22 615	1 274	-	<b>23 889</b>

**ANNEX VIII-B: DIRECT EXPENDITURES<sup>1</sup> BY COUNTRY, REGION AND PROGRAMME CATEGORY, 2013–2016 (USD thousand)**

	2013					2014					2015					2016				
	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total
Uzbekistan	-	-	-	-	-	-	-	-	40	40	-	-	-	0	0	-	-	-	-	-
<b>TOTAL REGION</b>	<b>14 615</b>	<b>7 358</b>	<b>-</b>	<b>354</b>	<b>22 328</b>	<b>13 366</b>	<b>7 022</b>	<b>-</b>	<b>766</b>	<b>21 153</b>	<b>22 010</b>	<b>26 537</b>	<b>1 382</b>	<b>858</b>	<b>50 788</b>	<b>20 255</b>	<b>22 915</b>	<b>1 274</b>	<b>442</b>	<b>44 887</b>
<b>Latin America and the Caribbean</b>																				
Bolivia (Plurinational State of)	818	1 543	-	803	3 164	1 370	4 902	-	463	6 734	945	917	-	472	2 334	965	1 293	-	329	2 587
Colombia	-	11 325	-	8 260	19 585	-	12 268	-	11 974	24 243	-	8 600	-	3 995	12 595	-	11 905	-	1 613	13 518
Cuba	179	1 817	-	1 324	3 319	356	128	-	194	679	3 353	187	-	47	3 587	1 312	34	-	-	1 346
Dominican Republic	-	-	-	797	797	-	-	-	944	944	-	-	-	1 194	1 194	-	-	-	1 669	1 669
Ecuador	-	3 407	-	1 837	5 244	-	3 356	-	2 110	5 467	-	2 804	-	1 747	4 551	-	12 584	600	2 793	15 977
El Salvador	-	1 530	-	4 030	5 560	-	2 377	-	2 027	4 404	-	2 959	-	3 788	6 747	349	5 123	-	2 806	8 277
Guatemala	1 764	6 253	-	968	8 986	2 066	6 975	-	4 058	13 098	2 553	16 301	-	717	19 572	2 643	14 622	-	1 088	18 352
Haiti	14 816	28 067	3 285	3 457	49 624	16 299	23 012	-	2 426	41 736	7 047	15 770	-	678	23 495	11 215	38 251	5 236	1 414	56 115
Honduras	5 363	1 872	-	20 346	27 581	2 749	1 904	-	17 634	22 288	4 492	9 393	-	16 585	30 471	5 799	12 458	-	16 798	35 055
Nicaragua	4 922	2 064	-	1 252	8 238	3 962	1 446	-	891	6 300	6 022	364	-	124	6 510	6 642	553	-	124	7 318
Paraguay	-	942	-	-	942	-	1 079	-	46	1 125	-	44	-	152	195	-	1 205	-	324	1 529
Peru	-	-	-	662	662	-	-	-	686	686	-	11	-	1 276	1 287	-	160	-	1 898	2 058
Other regional expenditures	362	459	-	1 544	2 365	344	217	-	3 023	3 584	31	441	-	2 134	2 606	-	937	-	1 305	2 242
<b>TOTAL REGION</b>	<b>28 224</b>	<b>59 279</b>	<b>3 285</b>	<b>45 280</b>	<b>136 067</b>	<b>27 147</b>	<b>57 665</b>	<b>-</b>	<b>46 475</b>	<b>131 286</b>	<b>24 443</b>	<b>57 793</b>	<b>-</b>	<b>32 908</b>	<b>115 144</b>	<b>28 924</b>	<b>99 125</b>	<b>5 836</b>	<b>32 160</b>	<b>166 045</b>

**ANNEX VIII-B: DIRECT EXPENDITURES<sup>1</sup> BY COUNTRY, REGION AND PROGRAMME CATEGORY, 2013–2016 (USD thousand)**

	2013					2014					2015					2016				
	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total	Develop- ment	Relief	Special oper.	Bilaterals, trust funds and others <sup>2</sup>	Total
<b>Middle East and North Africa</b>																				
Algeria	-	22 184	-	-2	<b>22 182</b>	-	17 399	-	18	<b>17 417</b>	-	15 710	-	38	<b>15 748</b>	-	16 255	-	-	<b>16 255</b>
Egypt	10 546	11 474	-	332	<b>22 353</b>	7 945	34 788	-	812	<b>43 546</b>	14 541	14 258	-	1 438	<b>30 237</b>	21 682	19 338	-	1 141	<b>42 160</b>
Iran (Islamic Republic of)	-	2 452	-	-	<b>2 452</b>	-	2 694	-	94	<b>2 788</b>	-	2 318	-	160	<b>2 478</b>	-	3 803	-	65	<b>3 868</b>
Iraq	151	23 824	-	16 309	<b>40 285</b>	-	126 277	856	-77	<b>127 056</b>	-	209 575	3 560	292	<b>213 428</b>	-	180 376	4 529	159	<b>185 064</b>
Jordan	552	143 667	-	79	<b>144 299</b>	2 923	239 695	-	252	<b>242 871</b>	6 549	137 926	-	968	<b>145 443</b>	2 718	181 137	-	-	<b>183 855</b>
Lebanon	-	143 103	-	-	<b>143 103</b>	-	295 953	-	-	<b>295 953</b>	-	186 069	-	3 387	<b>189 456</b>	-	237 904	-	102	<b>238 006</b>
Libya	-	363	44	-	<b>408</b>	-	746	-	-	<b>746</b>	-	4 880	-	-	<b>4 880</b>	-	10 898	-	-	<b>10 898</b>
Morocco	26	-	-	-	<b>26</b>	396	-	-	-	<b>396</b>	189	-	-	-	<b>189</b>	390	-	-	-	<b>390</b>
State of Palestine	-	63 935	49	117	<b>64 102</b>	-	85 887	1 219	2 801	<b>89 907</b>	-	49 462	483	2 307	<b>52 252</b>	-	44 250	51	223	<b>44 524</b>
Syrian Arab Republic	-	306 774	8 111	-	<b>314 885</b>	-	408 368	9 886	-	<b>418 254</b>	-	361 716	2 863	-	<b>364 580</b>	-	459 416	46 368	87	<b>505 871</b>
Tunisia	46	527	-	-	<b>574</b>	550	6	-	-	<b>557</b>	603	-	-	-	<b>603</b>	116	4	-	-	<b>120</b>
Turkey	-	49 805	-	-	<b>49 805</b>	-	68 431	-	-	<b>68 431</b>	-	43 862	-	195	<b>44 057</b>	-	66 966	-	-	<b>66 966</b>
Yemen	2 938	127 712	1 121	153	<b>131 923</b>	8 432	111 701	1 097	15	<b>121 246</b>	45 212	948	19 193	-	<b>232 186</b>	-	317 432	17 485	314	<b>335 231</b>
Other regional expenditures	-	928	-	515	<b>1 443</b>	-	561	-	1 633	<b>2 195</b>	-	1	-	1 327	<b>1 328</b>	-	1 610	-	1 476	<b>3 086</b>
<b>TOTAL REGION</b>	<b>14 260</b>	<b>896 750</b>	<b>9 325</b>	<b>17 504</b>	<b>937 839</b>	<b>20 247</b>	<b>1 392 508</b>	<b>13 058</b>	<b>5 549</b>	<b>1 431 362</b>	<b>21 927</b>	<b>727</b>	<b>26 099</b>	<b>10 112</b>	<b>865</b>	<b>24 906</b>	<b>1 539 387</b>	<b>68 432</b>	<b>3 568</b>	<b>293</b>
Other	122	2 872	1 590	96 746	<b>101 331</b>	184	3 012	4 467	87 254	<b>94 917</b>	-	-	504	111 707	<b>112 210</b>	0	-	213	114 369	<b>114 582</b>

<sup>1</sup> Excludes programme support and administrative costs. Please note that compared to APR 2013, expenses have been replaced with expenditures to ensure improved alignment with WFP's corporate management reporting standards.

<sup>2</sup> Includes all expenditures for bilaterals, trust funds, General Fund.

Negative figures represent financial adjustments.

**ANNEX VIII-C: DIRECT EXPENDITURES<sup>1</sup> BY COUNTRY, SPECIAL STATUS CATEGORY AND REGION, 2013–2016**

	2013		2014		2015		2016	
	<i>USD thousand</i>	%	<i>USD thousand</i>	%	<i>USD thousand</i>	%	<i>USD thousand</i>	%
<b>DEVELOPMENT AND RELIEF:</b>	<b>3 726 595</b>	<b>100.0</b>	<b>4 189 538</b>	<b>100.0</b>	<b>3 991 227</b>	<b>100.0</b>	<b>4 476 821</b>	<b>100.0</b>
<b>BY SPECIAL STATUS CATEGORY<sup>2</sup></b>								
Least developed countries	2 307 263	61.9	2 287 868	54.6	2 331 628	58.4	2 602 851	58.1
Low-income, food-deficit countries	2 520 989	67.6	2 228 311	53.2	2 939 757	73.7	3 375 909	75.4
<b>BY REGION/COUNTRY GROUP</b>								
Sub-Saharan Africa	2 185 487	58.6	2 195 280	52.4	2 114 083	53.0	2 345 966	52.4
Asia and the Pacific	517 626	13.9	473 108	11.3	485 707	12.2	395 342	8.8
Eastern Europe, Southern Europe and CIS	21 974	0.6	20 388	0.5	48 548	1.2	43 171	1.0
Latin America and the Caribbean	87 503	2.3	84 811	2.0	82 236	2.1	128 049	2.9
Middle East and North Africa	911 010	24.4	1 412 755	33.7	1 260 653	31.6	1 564 294	34.9
	<b>375 815</b>	<b>100.0</b>	<b>345 626</b>	<b>100.0</b>	<b>300 313</b>	<b>100.0</b>	<b>303 009</b>	<b>100.0</b>
<b>DEVELOPMENT:</b>								
<b>BY SPECIAL STATUS CATEGORY<sup>2</sup></b>								
Least developed countries	298 743	79.5	265 960	76.9	202 316	67.4	207 490	68.5
Low-income, food-deficit countries	358 848	95.5	287 949	83.3	230 260	76.7	234 322	77.3
<b>BY REGION/COUNTRY GROUP</b>								
Sub-Saharan Africa	235 005	62.5	218 503	63.2	167 159	55.7	158 743	52.4
Asia and the Pacific	83 589	22.2	66 179	19.1	64 775	21.6	70 179	23.2
Eastern Europe, Southern Europe and CIS	14 615	3.9	13 366	3.9	22 010	7.3	20 255	6.7
Latin America and the Caribbean	28 224	7.5	27 147	7.9	24 443	8.1	28 924	9.5
Middle East and North Africa	14 260	3.8	20 247	5.9	21 927	7.3	24 906	8.2

<sup>1</sup> Exclusive of programme support and administrative costs. Please note that compared to APR 2013, expenses have been replaced with expenditures to ensure improved alignment with WFP's corporate management reporting standards.

<sup>2</sup> Actual classifications for each year.



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**ANNEX IX-A: UNITED NATIONS AND INTERNATIONAL ORGANIZATION PARTNERSHIPS IN 2016**


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<b>PARTNERS</b>	<b>No. of countries</b>	<b>No. of projects<sup>1</sup></b>
FAO	74	113
UNICEF	67	127
UNHCR	41	60
WHO	30	39
UNDP	30	37
UNFPA	30	27
IFAD	27	29
IOM	27	41
UN-Women	19	21
Others <sup>2</sup>	18	26
UNAIDS	10	11
ILO	6	8
UNESCO	5	6
World Bank	3	3
UN-HABITAT	2	3
UNEP	2	2

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<sup>1</sup> WFP implements multiple projects in a number of countries. Each project is counted separately while the country is counted only once, regardless of the number of projects in which collaboration occurred.

<sup>2</sup> Others include partnerships with United Nations peacekeeping missions, OCHA, UNIDO and the United Nations Office for Drugs and Crime.

## **ANNEX IX-B: 2016 COLLABORATION WITH NGOs AND THE INTERNATIONAL RED CROSS AND RED CRESCENT MOVEMENT**

<b>Strategic Objectives (SOs)</b>	<b>Total no. partners<sup>1</sup></b>	<b>% international partners</b>	<b>% national partners</b>
<b>SO 1:</b> Save lives and protect livelihoods in emergencies	602	19	81
<b>SO 2:</b> Support food security and nutrition and (re)build livelihoods in fragile settings and following emergencies	585	15	85
<b>SO 3:</b> Reduce risk and enable people, communities and countries to meet their own food and nutrition needs	236	20	80
<b>SO 4:</b> Reduce undernutrition and break the intergenerational cycle of hunger	283	17	83

<b>Programme activities</b>	<b>Total no. partners</b>	<b>International partners</b>	<b>National partners</b>
Asset creation	558	78	480
Capacity development	47	16	31
General food distribution	490	102	388
Nutrition	417	100	317
School feeding	182	46	136
HIV/TB: care and treatment	170	41	129

<b>Services</b>	<b>Total no. partners</b>	<b>International partners</b>	<b>National partners</b>
Assessments	84	30	54
Distribution	1 013	146	867
Evaluation	209	56	153
Monitoring	592	115	477
Project design	235	45	190
Storage	442	88	354
Transport	293	74	219

<sup>1</sup> In order to portray a more complete snapshot of collaboration carried out in 2016, not only with NGOs, but also with members of the International Red Cross and Red Crescent Movement, these partnerships have been incorporated into the above indicative figures under the generic term of 'partner'.

### **Notes:**

- I. In 2016, WFP worked with approximately 1,100 NGO and Red Cross and Red Crescent partners. The number of partners displayed in the above tables cannot be added to result in the total sum because individual partners may collaborate with WFP in a variety of programme activities/provide various services, therefore creating overlap.
- II. The number of partners reflected in any given cell is indicative only of the total count of distinct partner organizations and does not demonstrate the scope of the partners' collaboration.

**ANNEX X: WFP INDICATORS ON IMPLEMENTATION OF THE QUADRENNIAL COMPREHENSIVE POLICY REVIEW (QCPR)<sup>1</sup>**

QCPR-related indicators	Target 2016	KPI 2016	KPI 2015	KPI 2014
<b>Partnerships</b>				
<b>2.1 Strategic and operational partnerships fostered</b>				
% of countries that have engaged in South–South cooperation or triangular cooperation supported by WFP (QCPR)	60	61	60	48
<b>2.3 United Nations System coherence and effectiveness improved</b>				
Proportion of <b>Common QCPR indicators</b> that WFP has reported on during a reference year	100	100	89	75
1. % COs* using common results-based management (RBM) tools and principles [QCPR]	100	100	100	100
2. % COs that are applying the SOPs or components of it [QCPR]	44	62	44	48
3. % of COs implementing common services, common LTAs,** harmonized approach to procurement, common HRM, ICT services or financial management services [QCPR]	86	92	86	93
4. % of Member States (EB) giving positive feedback on the quality of corporate reporting on results and mandates, i.e. APR [QCPR]	100	100	100	100
5. Size (and trend) in funding from government and other non-government partners (including international financial institutions, regional development banks, civil society, private sector)	100	100	100	100
6. Contribution in cash provided to the Resident Coordinator System [QCPR]	100	100	100	100
7. Contribution in kind provided to the Resident Coordinator system [QCPR] <sup>2</sup>	100	- <sup>3</sup>	-	-
8. Projects with gender marker code 2a or 2b [QCPR]	100	100	86	79
9. % of COs using the common UNDG capacity measurement approach [QCPR]	80	79	-	-
% of WFP project outcomes (new country programmes) consistent with United Nations Development Assistance Framework (UNDAF)	100	100	100	100

<sup>1</sup> This is a subset of the QCPR-related indicators that WFP has committed to report on, which have been built into WFP's performance management framework.

<sup>2</sup> For 2015 it was not possible to report on common QCPR indicator 7, as WFP is awaiting the United Nations Development Group to develop assessment/reporting methodology.

<sup>3</sup> This indicator was to have had a UNDG-agreed methodology developed in order to support all agencies, funds and programmes to track the in-kind contribution to the RC system. However, that methodology was not produced by the end of the 2013–2016 QCPR reporting timeframe so no reporting can be done on it. For the 2017–2020 QCPR there is a request to the Secretary-General by the General Assembly to prepare a proposal on further improvements to the RC system, including funding. WFP NY will track the outputs of the proposal and monitor both if the in-kind contribution element is retained and whether the UNDG will include the methodology development in its work plan.

## Programmes

### 4.1 Appropriate and evidence-based programme responses

% of countries with an up-to-date disaster risk reduction (DRR) strategy (QCPR)	66	79	68 <sup>4</sup>	72
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### 4.2 Alignment with government priorities and strengthened national capacities

% of programme funds dedicated to strengthening national capacities (QCPR)	Baseline <sup>5</sup>	N/A	N/A	N/A
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\* CO – country office

\*\* LTA – long-term agreement

<sup>4</sup> Value corrected.

<sup>5</sup> Insufficient data was available in 2015 to report on this indicator and set the KPI baseline.

## ANNEX XI: INVESTMENT CASES - 2016 RESULTS

### Critical Corporate Initiatives

As part of the 2015–2017 Management Plan the Executive Board approved a number of Critical Corporate Initiatives. These are projects that accelerate organizational improvement and focus on continuing Fit for Purpose and delivering value-for-money benefits to WFP. Below is an overview of the objectives, main activities and results of the 2016 Investments, as presented in the “Review of Fit for Purpose Organization-Strengthening Initiative”

#### People

Investments: Learning Transformation Project		
USD 1,885,000 (2016)		
Status: Ongoing		
Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b></p> <p>To develop the strategy for a sustainable, professional, coordinated learning capability with the supporting infrastructure to equip all staff with the required skill sets to meet the evolving WFP mandate and strategic priorities</p> <p><b>Rationale:</b></p> <p>Learning and development of WFP’s large and dispersed workforce staff has previously been uncoordinated, non-standardized, inconsistent among the offices and with varying quality. The need for a systemic, professional, accountable approach to provide learning to all of WFP’s staff has been repeatedly confirmed by feedback from leadership and</p>	<ul style="list-style-type: none"> <li>Significant research, benchmarking and piloting with staff to ensure relevance and user interest towards expansion of LMS (2015)</li> <li>6,778 national staff completed over 26,000 learning courses (2016) surpassing corporate priority target of 3,000 national staff</li> <li>Conducted research, benchmarking and three pilot programmes for development of leadership programme. 10 sessions delivered in 2015 for 265 leaders; 10 sessions delivered in 2016 for 250 leaders</li> <li>Provided leadership and management e-learning, supported by live webinars, targeted to senior leadership and completed by 93 percent of leaders in Headquarters and the field</li> <li>Collaborated with key stakeholders in WFP to develop the strategy</li> <li>More than 1,000 National Staff reached since the beginning of 2016 with online language learning tool</li> <li>Defined and shared a toolkit of</li> </ul>	<ul style="list-style-type: none"> <li>WFP Learning Strategy has been confirmed with a supporting leadership governance established, ensuring a sustainable and coherent way of learning in WFP</li> <li>Expanded LMS has become the single source of learning and contains a wide range of learning resources. Strong increase in utilization seen through a 150 percent increase in course completions since the expansion</li> <li>Improved support to staff through the Rosetta Stone Online Learning Tool and to leaders through the “Harvard Manage Mentor” learning offering and the “Leading for Zero Hunger” programme</li> <li>Strong cross-functional collaboration to increase impact of functional training and ensure coordinated global offer</li> </ul>

**Investments: Learning Transformation Project****USD 1,885,000 (2016)****Status: Ongoing**

<b>Objective and rationale</b>	<b>Main activities</b>	<b>Output and Impacts</b>
staff, organizational analyses and formal audit recommendations	standards, tools and approaches across topics towards professionalizing the expertise profile of those delivering and managing training. Structured process of best practice sharing internally and externally.	

Investments: Programme Staff Skills Development		
USD 1,028,000 (2016)		
Status: Ongoing		
Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b></p> <p>To strengthen programme officers' capacity to design and implement effective strategies and projects to reduce hunger.</p> <p><b>Rationale:</b></p> <p>The 2013 Business Process Review identified Programme Policy staff skills development as a priority area, and funded the "WFP Programme Learning Journey: Investing in Programme Excellence" in 2014, which was the first phase of a learning initiative for senior programme policy officers in the field. This initiative responds to calls for a consolidated 'general practitioners' programme training that synthesises the available general and technical knowledge into an effective learning tool for middle management. It also addresses the need to systematically include National Programme Officers into Programme Policy staff development plans.</p>	<ul style="list-style-type: none"> <li>• A global Learning Needs Assessment (LNA) involving all Country Offices and Regional Bureaux that led to the design of the "WFP Programme Learning Journey: Investing in Programme Excellence", a blended learning programme designed for WFP Programme Leaders in consultation with HR.</li> <li>• Adapted trainings for Country Directors, Deputy Country Directors, Emerging Programme Leaders</li> <li>• Since 2014, 200 staff members have participated, including 24 Country Directors and Deputy Country Directors, 131 Heads of Programme and other senior Programme Policy Officers (including National Officers), and 46 Emerging Programme Leaders (at the P2/P3 levels, including National Officers). National Officers represented 31 percent of overall participants</li> </ul>	<ul style="list-style-type: none"> <li>• The current Programme Learning Journey focuses on emergency programming and strategic and policy engagement with governments. Phase 2 of the programme is under design, to be delivered in 2017 in addition to the current phase. Phase 2 will support WFP programme leaders in their roles to design and implement Country Strategic Plans and support countries' efforts to achieve Zero Hunger. The two phases to be delivered in 2017 will target 5 cohorts, 110 staff members (including National Officers).</li> <li>• Staff members acquired relevant knowledge and skills to aid jobs and achieve greater impact in reducing hunger through designing and implementing effective strategies and programmes.</li> <li>• Contributed to developing full potential of national programme officers through development and targeted implementation of professional development opportunities.</li> <li>• Participants shared learning with teams and interested staff at their duty stations and beyond resulting in further interest in the training.</li> <li>• Additional and continued investments in the Programme Learning Journey are expected to support to organizational efforts to implement the Integrated Road Map.</li> <li>• Pilot initiative "National Officers Stretch Assignment" to be implemented in early 2017, providing tailored temporary duty assignment (TDY) opportunities to national officers.</li> </ul>

**Investment: Strategic Sourcing Model****USD 500,000 (2016)****Status: Ongoing**

Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b> To strengthen the talent acquisition process towards creating a workforce to best serve WFP's strategy</p> <p><b>Rationale:</b> WFP needs to access alternative sources of recruitment to get the best people it can, and to move towards an automated recruitment system</p>	<ul style="list-style-type: none"> <li>• Developed and implemented an e-recruitment system based on inputs received from some 200 stakeholders from the field and Headquarters</li> <li>• Implemented talent acquisition toolkit, partnering with external recruitment outsourcing firm, increasing outreach to candidates by leveraging social media as a recruitment tool and focusing on engaging qualified women candidates and candidates from developing countries</li> <li>• Broad consultations with numerous stakeholders in leadership, field and Headquarters to develop the Employee Value Proposition (EVP) to enhance WFP's competitiveness in the employment market</li> <li>• Developed the Emergency Consultant Roster and Emergency Functional Leadership Roster to address gaps not filled by the current Emergency Roster and increase WFP's agility to respond to emergencies</li> <li>• Building of channels to quickly and effectively prepare and deploy talent, particularly in emergencies</li> </ul>	<ul style="list-style-type: none"> <li>• WFP's competitiveness on the employer market further enhanced however still to be confirmed as the EVP is still under development</li> <li>• Gender parity objectives 2015 achieved (documented in the key performance indicator (KPI) submission) through recruiting a more diverse workforce</li> <li>• Engaged and motivated workforce embedding WFP's common values and behaviours (expected and to be verified through future Global Staff Surveys)</li> <li>• Improved emergency preparedness and response due to roll out of two new emergency rosters</li> </ul>



## Partnerships

## Investments: Partnership Resource Centre

USD 300,000 (2016)

Status: Completed

Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b></p> <p>To provide guidance and support to all offices in identifying, building, nurturing and reviewing effective partnerships</p> <p><b>Rationale:</b></p> <p>There is a gap in WFP's strategic framework in understanding and communicating what constitutes a partnership. The role and value added of actors needs to be better defined, partnerships strategically selected, and mutual accountability strengthened to ensure that collaboration delivers results.</p>	<ul style="list-style-type: none"> <li>• Collected, developed and made available tools, guidance, case studies and other resources to guide all aspects of the partnership process, including:               <ul style="list-style-type: none"> <li>o guidance on assessing potential partners</li> <li>o lessons learned from successful partnerships</li> <li>o partnership evaluation tools</li> <li>o technical support options</li> <li>o a central database with updated comprehensive information about key partners</li> </ul> </li> <li>• Consolidated organizational contacts for key partnerships</li> <li>• Corporate engagement to ensure complementarity with Programme, Legal, Communications and the Operations Services Department.</li> </ul>	<ul style="list-style-type: none"> <li>• Online Resource Centre serving as a global knowledge management and guidance function, enabling the establishment and review of effective partnerships</li> <li>• Enhanced knowledge management around partnership and partnering</li> <li>• Training and advisory services throughout the CPS implementation (as of December 2016) reached:               <ul style="list-style-type: none"> <li>o A total of 1,571 staff in 77 country offices through general awareness-raising and training activities. Of these:</li> <li>o 265 staff through Partnership and Advocacy Coordination Division (PGC)-facilitated training</li> <li>o 618 staff in partnerships-related training by other divisions</li> </ul> </li> <li>• A global network of regional partnership focal points and a Headquarters-based Partnership Working Group connecting functional units around partnership issues.</li> <li>• PGC and the Contractual and Constitutional Law Branch (LEGC) produced guidance to facilitate more efficient preparation, negotiation and conclusion of agreements with partners, and coherence and consistency in the application of agreements across the organization</li> <li>• The Partnership Topic page on the new WFPGo as new home of the Resource Centre</li> </ul>

Investment: Summits and Key Intergovernmental Processes		
USD 500,000 (2016)		
Status: Ongoing		
Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b> To ensure hunger and malnutrition are incorporated as top priorities in the global agenda, and that WFP is recognized as a key partner in solving them</p> <p><b>Rationale:</b> In 2016, several global summits continue to set the stage for the international development and humanitarian agenda. These global events will have an impact on how WFP works. At the same time, WFP needs to start implementation of the Sustainable Development Goals while the new Quadrennial Comprehensive Policy Review is approved in December 2016 and the related reform processes continue</p>	<ul style="list-style-type: none"> <li>Reinforced advocacy efforts to include food security, nutrition and Zero Hunger in outcome documents and related communications from key 2016 global summits</li> <li>Seconded a WFP staff member to the secretariat of the World Humanitarian Summit</li> <li>Regularly reported on the outcome of key intergovernmental processes to the Leadership Group and the Executive Board</li> </ul>	<ul style="list-style-type: none"> <li>WFP's vision of hunger and malnutrition incorporated as top priorities in the global agenda as evident by inclusion in targeted outcome documents, including: <ul style="list-style-type: none"> <li>Third United Nations World Conference on Disaster Risk Reduction (2015)</li> <li>Third International Conference on Financing for Development (2015)</li> <li>General Assembly's plenary that adopted the 2030 Agenda and the Sustainable Development Goals (2015)</li> <li>21st Conference of the Parties of the United Nations Framework Convention on Climate Change (2015)</li> <li>World Humanitarian Summit (2016) and the Agenda for Humanity</li> <li>High-Level Summit on Refugees and Migrants (2016)</li> <li>United Nations Conference on Housing and Sustainable Urban Development – Habitat III (2016)</li> </ul> </li> <li>WFP held a relevant role in the WHS process (including as lead agency on the cash-based transfers work stream) and is one of seven members of the Facilitation Group that will lead the process until October 2017</li> </ul>

**Processes and systems****Investment: Developing a Comprehensive Knowledge Management Strategy**

USD 500,000 (2016)

Status: Ongoing

Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b> Develop a corporate knowledge management strategy to lay the blue print for a strengthened and cohesive knowledge management (KM) approach in WFP</p> <p><b>Rationale:</b> WFP has strong corporate knowledge, but this is mainly based within individual's experience. Without an overarching knowledge management strategy or single source of information access there is a substantial risk of loss of knowledge.</p>	<ul style="list-style-type: none"> <li>• Conducted a benchmark exercise to understand knowledge management systems across United Nations agencies/NGOs</li> <li>• Conducted consultations with 5 regions to get their input on the draft strategy</li> <li>• Drafted a KM strategy, which was endorsed by the EMG</li> <li>• Developed recommendations on the role of people, processes and systems in Knowledge Management</li> </ul>	<ul style="list-style-type: none"> <li>• A corporate strategy will form the basis for a well-functioning KM approach where knowledge management will be available to all parties</li> <li>• Combine WFP's local and regional knowledge and allow sharing and distribution across the organization and with partners</li> <li>• Launched three Community of Practice pilots</li> <li>• Improving effectiveness and efficiency of programmes through learning from past experiences</li> <li>• Assigned accountability for information management and enhanced existing systems</li> <li>• Significant staff time savings in Headquarters and the field due to reduced time spent by staff in searching for knowledge products</li> <li>• Lower barriers to knowledge-sharing among all offices</li> </ul>

**Investment: IT Systems for Documents Information Management**

**USD 1,887,000 (2016 and 2017)**

**Status: Ongoing**

Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b> To establish improved enterprise content management systems and search engines to enable modern information and knowledge management for evidence-based decision-making</p> <p><b>Rationale:</b> WFP's current documents management system Docustore is outdated and unable to fulfil the business requirements for taxonomy implementation. The current search engine embedded in WFPGo is equally outdated and no longer supported by the provider. Critical features for efficient information retrieval such as metadata-based sorting of search results, related queries and expert search functions are not available in the current search engine. Staff time is wasted due to inefficient searching, ignorance of existing guidance and re-inventing materials</p>	<ul style="list-style-type: none"> <li>• Internal and external market research for identification of adequate systems</li> <li>• Consultation with IT on procurement for and development of new document management system</li> <li>• IT system review and intranet user experience research</li> <li>• Development of a document storage system and search engine in-house</li> <li>• Establishment of a governance structure for managing the taxonomy process for the document storage system</li> </ul>	<ul style="list-style-type: none"> <li>• Necessary replacement of existing outdated and no longer supported IT system</li> <li>• Core engine for the storage and distribution of Executive Board and other key WFP documents</li> <li>• Expected reduced staff time spent searching for work-related information (up to 200 minutes per week per employee, according to a Staff Survey)</li> <li>• Expected reduced support requests on the Enterprise Content Management System (eCMS)</li> <li>• Expected increased percentage of staff knowing where to find examples of good practices and learn from colleagues</li> </ul> <p>The project is ongoing and still in development. There has been a soft launch, so these benefits are expected but not yet realized. Executive Board documents will be included as of Spring 2017.</p>

**Investment: Invoice Tracking System****USD 100,000 (2016)****Status: Ongoing**

Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b> To invest in a new Invoice Tracking System (ITS) platform enabling global roll-out</p> <p><b>Rationale:</b> An improved Invoice Tracking System was required to address concerns related to the high level of annual recurring costs in the form of licencing, expensive scalability and maintainability of the pilot solution. A more robust and reliable solution with less demand on bandwidth was necessary for scale up.</p>	<ul style="list-style-type: none"> <li>• Developed a new Invoice Tracking System in-house, which went live in Headquarters, Pakistan, Jordan, the Syrian Arab Republic and Chad in October 2016</li> <li>• Develop additional improvements into the platform to address functional issues associated with the previous product, including enhanced integration with WINGS</li> </ul>	<ul style="list-style-type: none"> <li>• The new ITS is a web-based application, a light technology framework which can be deployed over the internet, reducing bandwidth requirements, increasing reliability and performance, and rendering the solution scalable to a large number of countries</li> <li>• The new technology is compatible with multi-platform utilization, e.g. tablets and smartphones, with minimal further investment</li> <li>• The new ITS platform overcomes the technical and functional problems associated with the previous software solution and reduces external cost components by switching to a product that was built in-house</li> <li>• ITS is a prerequisite for the introduction of changes in processes aligned with cost excellence; it is to be expected that requests for changes can originate as business transformation progresses</li> <li>• New solutions, such as the introduction of the Global Payment Factory services, can take advantage of the ITS platform to support automated invoice management workflows</li> </ul>

**Programmes**

<b>Investment: Country Strategic Plans</b> <b>USD 4,000,000 (2016)</b> <b>Status: Ongoing</b>		
<b>Objective and rationale</b>	<b>Main activities</b>	<b>Output and Impacts</b>
<p><b>Objective:</b> Targeted investments in focus countries through Country Strategic Plans</p> <p><b>Rationale:</b> To best position WFP to contribute to national actions to eliminate hunger</p>	<ul style="list-style-type: none"> <li>• WFP started to pilot country strategies in 2009 to determine how it can best position itself to contribute to national actions to eliminate hunger.</li> <li>• Independent reviews and evaluations confirmed the importance of the approach while highlighting the need to improve the process through full WFP investment and greater corporate support at country level.</li> <li>• The Business Process Review recommended establishing an improved framework for the development and approval of strategies to integrate strategic and operational planning and present a coherent WFP country approach to the Executive Board, while developing a realistic resourcing and internal capacity augmentation plan to facilitate implementation.</li> </ul>	<ul style="list-style-type: none"> <li>• 8 Country Strategic Plans developed</li> <li>• 19 countries have initiated or completed strategic reviews.</li> <li>• Position WFP globally and in-country as a food assistance agency competent in fostering and delivering long-term solutions to hunger, including in emergency contexts</li> <li>• Country Offices can determine the optimal combination of WFP operations that would contribute the most to achieving national Zero Hunger targets, global food security and country-specific nutrition priorities</li> <li>• Country Offices can build an evidence-base and programme approaches for effective support to national capacities for eradicating hunger</li> <li>• Use of Country Strategic Planning to select the most appropriate modus operandi has provided a rationale for WFP support to a country and enhanced dialogue with governments, helping to ensure endorsement of WFP's Country Strategic Plan and support, including financial</li> <li>• Future investments can benefit from lessons learned and become more effective and efficient</li> </ul>

Investment: Nutrition USD 500,000 (2016) Status: Ongoing		
Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b></p> <p>To help WFP strengthen nutrition in emergencies, build nutrition capacity, enhance partnerships and launch into new programmatic areas, particularly nutrition-sensitive programming</p> <p><b>Rationale:</b></p> <p>To help WFP launch into new programmatic areas, such as nutrition-sensitive programming, it is necessary to support the development of key programmatic guidance, as well as knowledge transfer and capacity development efforts through training at global and regional level. In addition, to support the strengthening of the corporate knowledge management system to improve, capture and transfer nutrition learning and nutrition information.</p>	<ul style="list-style-type: none"> <li>• Participated in Country Strategic Planning missions (at Headquarters and regional bureau level) to ensure inclusion of nutrition priority areas into all relevant new country strategies</li> <li>• Supported update to the Corporate Results Framework (CRF) and developed technical guidelines on nutrition M&amp;E</li> <li>• Piloted analytical process “Fill the Nutrient Gap” to identify barriers to consumption of adequate nutritious diets and support decision-making in three Country Strategic Planning (CSP) countries</li> <li>• Enhanced the Nutrition Academy to increase learning opportunities for nutrition in partnership with HR.</li> <li>• Established a partnership with the International Food Policy Research Institute (IFPRI) and developed indicators, guidance and an outline of impact pathways</li> </ul>	<ul style="list-style-type: none"> <li>• Strengthened WFP’s response for nutrition in emergencies</li> <li>• Developed corporate guidance and indicators for nutrition-sensitive programming and key nutrition-sensitive actions</li> <li>• Developed tools for nutrition-specific situation analysis (fill the nutrient gap tool and cost of diet instrumental in helping to inform and guide country strategies)</li> <li>• Strengthened partnerships with key partners, including <ul style="list-style-type: none"> <li>o Enhanced coordination with the United Nations Children’s Fund (UNICEF), the Nutrition Cluster and other organizations to prioritize and improve delivery of multi-sectoral services to address malnutrition in emergencies</li> <li>o Partnerships with key units built and developed to incorporate nutrition – i.e. mobile VAM (mVAM) for nutrition</li> </ul> </li> </ul>

**Accountability and Funding****Investment: Strengthening Performance Management in WFP and Enablement of Evidence-Based Decision-Making (COMET)****USD 1,500,000 (2016)****Status: Ongoing**

<b>Objective and rationale</b>	<b>Main activities</b>	<b>Output and Impacts</b>
<p><b>Objective:</b> To strengthen WFP's ability to provide evidence and accountability for results</p> <p><b>Rationale:</b> Over the past years WFP has developed and introduced several new processes and systems, which facilitate effective planning, monitoring and reporting on results. These processes and systems now need to be integrated into the Integrated Road Map.</p>	<ul style="list-style-type: none"> <li>• Mainstreamed Performance and Risk Management and Monitoring (PRMM) in daily business activities through updated guidance and tools</li> <li>• Supported regional bureaux to strengthen monitoring and reporting systems at country level</li> <li>• Developed a Normative Framework for Monitoring</li> <li>• Developed the 2015–2017 Corporate Monitoring Strategy and third-party monitoring guidelines</li> <li>• Developed methodologies to improve outcome aggregation, quantify "prospective" beneficiaries and calculate the Cost per Ration</li> <li>• Developed staff capacity to internalize and apply PRMM concepts in designing, planning, implementing, monitoring, evaluating and reporting on results of WFP's programmes</li> <li>• Rolled out IT tools WFP-wide, including COMET, SPRING and PROMIS. (PROMIS subsequently decommissioned following the initial roll out and testing in two regions. Ongoing review showed the system was not flexible enough to support the changing management environment and variables existing at Headquarters/regional bureau/country office levels and the constant redesigning to accommodate these variables would be too costly).</li> </ul>	<ul style="list-style-type: none"> <li>• Global availability of COMET helps to streamline best practices in the project approval process, partnership management, monitoring and recording of results, and commodity reconciliation</li> <li>• Towards the 2017–2021 Strategic Plan period, improved processes will help to improve efficiency, effectiveness and accountability and allow decisions to be taken as close to the field as possible with rigorous systems to monitor and demonstrate results</li> <li>• Cost reduction as a result of less investment in home-grown IT systems in the field</li> <li>• Focus on programme implementation and reduced staff time on PRMM processes and data collection, analysis and reporting</li> <li>• Improved monitoring and performance management supported the work to implement the Enterprise Risk Management (ERM) framework</li> <li>• PRMM system development and roll-out</li> <li>• COMET design and implementation modules developed and rolled-out globally to 80 Country Offices with more than 200 users trained and 1,000 users through Training of Trainers approach</li> <li>• SPRING (Standard Project Report Intelligent Next Generation Tool) developed and rolled-out globally</li> <li>• Re-alignment of monitoring processes, systems, tools and guidance to the new 2030 Agenda environment and the new Strategic Plan, Country Strategy Plan and Country Programme Budget (started in 2016)</li> <li>• Performance Report Improvement project in consultation with Country Offices, Regional Bureaux and donors to revise the SPR structure.</li> </ul>



Investment: Financial Framework Review – Evolution of WFP's Financial Architecture		
USD 2,500,000 (2016)		
Status: Ongoing		
Objective and rationale	Main activities	Output and Impacts
<p><b>Objective:</b></p> <p>To build a new financial architecture to ensure that WFP operations are equipped to respond to humanitarian and protracted crises and WFP continues to be a reliable partner of choice in the implementation of activities in the fight against hunger</p> <p><b>Rationale:</b></p> <p>WFP's current financial architecture was designed for food aid delivery; in recent years only minor modifications have been made to reflect the shift to food assistance. The project-based structure is fragmented with multiple budget envelopes and does not provide a clear line of sight from strategy through activities to results and costs.</p> <p>The investment in FFR was channelled to three prioritized work streams: resource based planning, macro-advance financing and budgeting for</p>	<p><i>Resource-based planning</i></p> <p>2015: Nine Country Offices developed 2016 resource-based implementation plans. Lessons learned refined the approach and platform. As part of the development of the Management Plan (2017–2019), each Country Office prepared a resource-based implementation plan for 2017. The plans were aggregated to create the global Prioritized Plan of Work.</p> <p><i>Macro-advance financing</i></p> <p>The macro-advance process and risk model was developed and the Executive Director and the Strategic Resource Allocation Committee approved USD 100.7 million in macro-advance financing to five Country Offices (seven operations).</p> <p><i>Budgeting for Operational Effectiveness</i></p> <p>Proposed Country Portfolio Budget structure prototyped in eight Country Offices in two phases. Phase 1 refined the 'vertical' aspects of the structure to create the desired 'line of sight' from strategy through activities to costs. Phase 2 simulated the budget structure to inform the solution design for areas including: definition of cost-accounting procedures; application of full-cost recovery; treatment of emergencies and regional operations; identification of governance requirements; and alignment to donor funding lines.</p>	<ul style="list-style-type: none"> <li>• FFR pilots new ways to help Country Offices make the most of resources</li> <li>• FFR aims to deliver:</li> <li>• Macro-advance financing pilots in at least two operations, developing the processes for macro-advance financing developed and refining the proof of concept through pilots</li> <li>• Resource-based planning in at least two operations and standardized platform developed and rolled-out to all operations</li> <li>• Operational budget structure reviewed, including Country Portfolio Budget options</li> <li>• As a key component of the Integrated Road Map, the Financial Framework Review will deliver a Country Portfolio Budget structure aligned to the Country Strategic Plan framework, support the operationalization of the Strategic Plan and create links between resources obtained and results achieved to improve performance management and reporting through the Corporate Results Framework</li> </ul>

**Investment: Financial Framework Review – Evolution of WFP’s Financial Architecture**

**USD 2,500,000 (2016)**

**Status: Ongoing**

<b>Objective and rationale</b>	<b>Main activities</b>	<b>Output and Impacts</b>
operational effectiveness	<p>Minimum business requirements for the IT system solution for the first wave of pilot Country Portfolio Budgets was finalized. On-boarding missions to the eight first wave countries completed.</p> <p>Extensive donor engagement was conducted in 2016.</p>	

**ACRONYMS USED IN THE DOCUMENT**

AFAC	anti-fraud and anti-corruption
APR	Annual Performance Report
ART	anti-retroviral therapy
BPR	Business Process Review
CAS	community asset score
CBT	cash-based transfer
CD&A	capacity development and augmentation
CERF	Central Emergency Response Fund
CIS	Commonwealth of Independent States
CO	country office
COI	conflict of interest
COMET	country office tool for managing effectively
CP	country programme
CRF	Corporate Results Framework
CSI	coping strategy index
CSP	country strategic plan
DEQAS	decentralized evaluation quality assurance system
DEV	development project
EFSA	emergency food security assessment
EMIS	education management information system
EMOP	emergency operation
EPCI	emergency preparedness and response capacity index
EPRP	Emergency Preparedness and Response Package
ETC	Emergency Telecommunication Cluster
EVP	Employee Value Proposition
FAO	Food and Agriculture Organization of the United Nations
FCS	food consumption score
FDP	Financial Disclosure Programme
FFA	food assistance for assets
FFR	Financial Framework Review
FFT	food assistance for training
FPTS	Food Procurement Tracking System
FSOM	food security and outcome monitoring
GAM	Gender and Age Marker
GCMF	Global Commodity Management Facility
gFSC	global Food Security Cluster

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GMAF	Gender Mainstreaming and Accountability Framework
GNI	gross national income
HR	human resources
HRM	Human Resources Division
IASC	Inter-Agency Standing Committee
ICSP	interim country strategic plan
ICT	information and communications technology
IDP	internally displaced person
IFAD	International Fund for Agricultural Development
IFPRI	International Food Policy Research Institute
IOM	International Organization for Migration
IR-PREP	Immediate-Response Account for Preparedness
IRM	Integrated Road Map
JIU	Joint Inspection Unit
KM	knowledge management
KPI	key performance indicator
LESS	Logistics Execution Support System
LMS	Learning Management System
M&E	monitoring and evaluation
MAM	moderate acute malnutrition
MRD	Management Results Dimension
MRF	Management Results Framework
NCI	National Capacity Index
NGO	non-governmental organization
OCHA	Office for the Coordination of Humanitarian Affairs
P4P	Purchase for Progress
PACE	Performance and Competency Enhancement
PDM	post-distribution monitoring
PGC	Partnership and Advocacy Coordination Division
PIR	proactive integrity review
PMTCT	prevention of mother-to-child transmission
PRMM	Performance and Risk Management and Monitoring
PRRO	protracted relief and recovery operation
PSA	Programme Support and Administrative (budget)
PSEA	Protection from Sexual Exploitation and Abuse
QCPR	Quadrennial Comprehensive Policy Review
RC	Resident Coordinator

RBA	Rome-based agency
RBM	results-based management
REACH	Renewed Efforts Against Child Hunger and Undernutrition
RWA	Respectful Workplace Adviser
SABER	Systems Approach for Better Education Results
SDG	Sustainable Development Goal
SNF	specialized nutritious food
SO	special operation
SPR	standard project report
SPRING	Standard Project Report Intelligent Next Generation
SQUEAC	Semi-Quantitative Evaluation of Access and Coverage
SRAC	Strategic Resource Allocation Committee
SRF	Strategic Results Framework
SSR	staffing structure review
T-ICSP	transitional-ICSP
TB	tuberculosis
TB-DOTS	tuberculosis directly observed treatment
UNDAF	United Nations Development Assistance Framework
UNDG	United Nations Development Group
UNDP	United Nations Development Programme
UNGA	United Nations General Assembly
UNHAS	United Nations Humanitarian Air Service
UNHCR	Office of the United Nations High Commissioner for Refugees
UNICEF	United Nations Children's Fund
UNISDR	United Nations Office for Disaster Risk Reduction
UN SWAP	United Nations System-wide Action Plan on Gender Equality and the Empowerment of Women
VAM	vulnerability analysis and mapping
WHO	World Health Organization
WINGS	WFP Information Network and Global System

**Decision 2017/EB.A/2 adopted by the Executive Board of the  
World Food Programme at its Annual Session of 2017  
(12-15 June 2017)**

**Annual Performance Report for 2016**

The Board approved the Annual Performance Report for 2016 (WFP/EB.A/2017/4\*), noting that it provided a comprehensive record of WFP performance for the year. In accordance with General Regulation VI.3, and pursuant to its decisions 2000/EB.A/2 and 2004/EB.A/11 and to ECOSOC's resolution [E/2013/L.17](#) and the FAO Council's decision at its 148th Session in 2013, the Board requested that the Annual Performance Report for 2016 be forwarded to ECOSOC and the FAO Council, along with the present decision and the Board's decisions and recommendations for 2016.

12 June 2017

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