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INTERNATIONAL YEAR OF PEACE

CESSATION **OF** ALL NUCLEAR-TEST EXPLOSIONS

PREVENTION OF AR ARMS RACE IN OUTER SPACE

IMPLEMENTATION OF GENERAL ASSEMBLY

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OF INTERNATIONAL PEACE AND SECURITY

SECURITY COUNCIL Forty-first year

Letter dated 23 October 1986 from the Permanent Representative of the Union of Soviet Socialist Republics to the United Nations addressed to **the** Secretary-General

I have the honour to transmit herewith the text of a statement made by Mr. M. S. Gorbachev, General Secretary of the Central Committee of the Communist Party of the Soviet Union, on Soviet television.

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I should be grateful if you would arrange for distribution of this text as an **official** document of the General Assembly under items 21, 47, 54, 55, 60, 62, 58, 126 and 141 of its agenda, and of the Security **Counci** 1.

(Signed) A.M.BELONOGOV
Deputy Head,
Delegation of the USSR
to the forty-first session of the
United Nations General krsembly

ANNEX

Statement made by the General Secretary of the Central Committee of the Communist Party of the Soviet Union on Soviet television on 22 October 1986

Good even ing Comrades.

We meet again; and again on the same topic: Reyk javik. This is a highly ser ious topic. The outcome of my meeting with the President of the United States shook the entire world. In the ensuing days many new matters requiring evaluation have emerged, and I would like to share them with you today.

At the press conference at Reykjavik I said, is you will recall, that we would be returning again and again to the meet inq between the leaders of the USSR and the United States.

I am convinced that we have not yet grasped the full importance of what took place. We will, though - if not now, then later - under stand the full signif icance of Reykjavik and pass proper judgement on both the achievements and advances and the wasted opportunities and losses.

With all the drama of the talks and their outcome, the meeting in Reykjavik - maybe for the first time in decades - actually carried us a long way towards nuclear disarmament.

Tt is still my belief **that as a result of the meeting** we have reached a **higher** plane, not only in analysing the situation **but** in defining the objectives and framework of possible accords on nuclear disarmament.

Finding ourselves a few steps away from practical agreement on such a difficult and vitally important problem, we are all immeasurably more aware of the danger the world is in and more keenly sensitive to the need for immediate answers. Most important of all, we now know that averting the nuclear threat is a real possibility.

I would point **out** that only very recently the Soviet **programme** for the eradication of nuclear weapons **by the** year 2000 was being described **by many** "pillars" of world politics **as an** illusion, **an** impossible dream.

Here, truly, is a case when past experience is not an advantage or a source of counsel, but a burden hampering the soarch for solutions.

But Reykjavik did not only enqender hopes; it illuminated difficulties on the road to a nuclear-free world.

Without understanding that fact, the outcome of the Iceland meeting cannot be properly evaluated.

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The forces **opposing the** trend towards disarmament are mighty. **We** sensed **that** at **the meeting** itself, we **sense** it **now**. **A** great deal is now being said about **Reykjavik**.

Realistically minded people regard the meeting in Iceland as a major political event .

They welcome the frat that, as a result, we have been able to carry the campaign against nuclear weapons into qualitatively different terrain. The outcome of Reykjavik, as the Soviet leadership sees it, is encouraging for anyone hopfnq for a breakthrough to better things.

Interesting assessments are being offered in Government, public and scientific circle5 in most countries. The opportunities revealed are being described an **answer to** mankind's **ye.** rings.

It is generally held that the meeting raised the Soviet-American dialogue **and the** East-West dialogue as a whole, to a new level.

The dialogue **has** moved forward from dull technical calculations and numerical comparisons to new parameters and **measurements**.

From this vantage we can see new prospects of resolution for the problems which, today, seem so intractable; security, nuclear disarmament, preventing further twists in the arms race, and arriving at a new understanding of the opportunities opening up before mankind.

Discussion around the world on the results of the meeting is, one might say, still in the early stages. I think - no, I am convinced - that it will grow. As we see it, general effort5 by nations, politicians and the public to capitalize on the opportunities that opened up at the Reykjavik meeting will grow also.

The route to a settlement of the crucial problems on which the very fate of mankind depends was mapped out in Reyk javik.

But the time since Reykjavik has also brought other things to light.

The circles that have connections with militarism and earn profits from the arms race are clearly frightened. They are doing their utmost to come to grips with the new situation and, by co-ordinating their activities, to mislead people wherever possible: to get control of the mood in large sectors of the world community, stifle their yen for peace and prevent Governments from taking clear Positions at this decisive, historic moment.

These circles have political power, economic levers and powerful information media at their disposal. We must not exaggerate their strength, but it must not be underestimated either. All the signs are that the battle will be hard fought.

A regrouping of forces has begun among those opposed to **détente** and disarmament, **and** feverish efforts are being **made** to throw up enough obstacles to derail the **process** begun in **Reyk** javik.

In the circumstances, I think we murt qo back to the issues which figure so prominently on the agends as a result of the Iceland meeting.

Our point **of** viw, **which** I described an hour **after the meeting** ended, has not changed. I think it necessary to **ray so** not only to confirm the evaluations we made **before;** I do **so to draw** your attention to the leap-froqqinq and disarray we are **observing**. This may **have** been brought **on by** confusion **and** desperation **or** it **may** be **a** premeditated move to dupe ordinary people.

Various accounts are given of the goals set for the meeting. The first harsh denunciations of Reykjavik have quickly given way to rapture.

A frantic campaign has begun to claim credit for other peoples' proposals.

The main forces have been thrown into the defence of the SDI that was disgraced in Reykjavik. All in all, these are hectic days in Washington.

What is **this:** a pre-election gambit that depends **on success** at Reykjavik? Or **is** this the unpredictable policy for the **years** to **come?**

This matter **must be** seriously studied.

It has not escaped our attention that some political circles are trying to steer discussion on the outcome of the meeting in particular directions.

Of the main features of the campaign I will say only this. There is a desire to whitewash the disruptive position **taken by the** United States Administration, which went unprepared to the meeting - I still say, with old **baggage** - and, **when** there was no avoiding tire issue **and the** situation demanded **clear** replies, threw away the opportunity to conclude the meeting with an accord.

There is a desire, in the new post-Reykjavik situation, to force the USSR back to the old approaches, back to fruitless numerical discussions, wandering round in circles with no way out.

Obviously there are a fair few pcliticians in the West who and that the Geneva talks suit them as a screen, but not as a forum for seeking accords.

What used to be carefully **cor.cealed is** now becoming clearer: there are powerful forces in American and **Western** European ruling circles **that are bent on** undermining the nuclear disarmament process; **one** or **two** are **back** to asserting **that** nuclear weapons are almost **a** blessing.

A half-truth, they say, is the most dangerous kind of 1 le. It is very alarming that not only the right-wing information media but highly placed figures in the American Administration have begun to adopt such tactics — tactics of outright deception.

I have already had an opportunity to tell you how things went at Reykjavik. We went to the **meeting** with constructive proposala, the most radical in **the** history Of Soviet-American negotiations, for reducing armaments. Those proposals take the interests of **both** sides into **account**.

I said 50 in Iceland, on the eve of the meeting, in a conversation with **the** leaders of that **country**. The proposals **were** handed to the United States President half-way through **my** first conversation with him.

Far-reaching and interrelated, **they** constitute a complete package and are based on our programme, announced c_n 15 January, for eradicating nuclear **weapons** by the year 2000.

First. Cut all strategic weapons, without exception, by half.

<u>Second.</u> Completely eliminate Soviet and American medium-range missile5 in Europe and make an immediate start on negotiations on such missiles in Asia; also on missiles with a range of less than 1,000 kilometres, whose number we proposed to freeze forthwith.

Third. Harden **the** terms of the **ABM** Treaty and begin on full-scale negotiations for a complete ban on nuclear **tests**.

The discussions in Reykjavik evolved on the basis of the Soviet proposals, 55 I related in detail in **my** earlier **statements**.

After a hard struggle and bitter arguments **there** occurred an encouraging narrowing of our differences on two out of the three areas **unde**) discussion.

The logic of the **negotiati** is led the sides to define **speci fic** periods for **the** eradication of strategic offensive weapons. President Reagan and I reached agreement that Soviet and American **weapons** of this kind **can** and should **be** completely eradicated **by** 1996.

We also reached accord on the complete eradication of American and Soviet medium-range missiles in Europe, and radical cuts in missiles ot this type in Asia.

We regard **these** agreements **between the** USSR and **the** United States as being of pivotal importance: **they** showed **that** nuclear disarmament is possible.

That is **the** first half of the truth **about Reykjavik.** There is, however, **the** other half. That, as I said, is that the Americans threw **away an** historic agreement which seemed to be within arm's reach.

Now the United State5 Administration is doing its **utmost to** convince people that the opportunity to emerge triumphant with concrete agreements was missed owing to Soviet obstinacy over the "strategic defence initiative" programme.

It is even said that we led the "resident into a trap, putting forward "breathtaking" proposals for reductions in strategic offensive weapons and medium-range missiles and then, as an ultimatum, demanding a retreat from SDI.

The essence, though, of our position and proposals was this; we want to reduce and then completely abolish nuclear weapons, and are resolutely opposed to another phase in the arms race, taking weapons into space.

Hence we are against **SDI** and for a tougher **ABM** Treaty.

It is clear to **every** sober-minded person that if we start on deep cuts followed by the complete elimination of nuclear weapons, it is necessary to rule **out any** possibility for either **the** Soviet or **the American side** to gaining unilateral military superiority.

We see the main danger of **SDI** lying precisely in the transfer of **the** arms race to a new sphere and the desire to get into space with offensive weapons, thereby winning military superiority.

SDI has become the main obstacle to endir, the arms $\square \text{SMM} = \square$ liminating nuclear weapons and progressing towards a nuclear-free world.

For Mr. **Shultz**, the United **States** Secretary *of* State, to tell the American people **that SDI** is a **sort** of "insurance **policy"** for **America** is, **to say the** least, an attempt to deceive **the** American people.

SDI in actual fact is not strengthening **America's** security! **!nstead, by** opening up a new stage **in the** arms race, it is destabilising **the** military and political situation and thereby **weakening the security** of **both the** United States and everybody else.

The Americans must know this.

They must also know that the Unite3 States position on SDI announced in Reykjavik fundamentally contradicts the ARM Treaty. Article XV dots indeed allow withdrawal from the treaty, but only under certain circumstances, namely if "extraordinary events have jeopardized its (a Party to the treaty's) supreme interests". There were no such circumstances and there are none now. Clearly, the elimination of nuclear weapons, if it began, would make the occurrence of such extraordinary events even less probable. This is logical.

Article XIII of the ARM Treaty makes another provision: the Parties must "consider, as appropriate, possible proposals for further increasing the viability of this Treaty". The United Sta tes, on the other hand, is seeking to vitiate the treaty and render it meaningless.

These are all quotations from a document signed by the supreme representative of the United States.

Many tales have been invented to enhance the prestige of SDI. One is that the Russians are terribly afraid of it. Another is that SDI was what brought the Russians to the Geneva talks and then to Reykjavik. A third is that SDI is America's only salvation from the "Soviet threat". A fourth is that SDI will give the United States a great technological lead over the Soviet Union and other countries, and so on and so forth.

Now, knowing the problem, I can say only one thing: the continuation of the SDI programme will draw the world into a new stage of the arms race and destabllize the strategic situation.

Everything else that is attributed to **SDI** is, by and large, extremely dubious - attractive packaging to sell this suspicious and dangerous item.

The President, defending the position which thwarted agreement in Reykjavik, asks rhetorical questions: "Why do the Russians so stubbornly demand that America forever remain vulnerable to a Soviet missile strike? Why does the soviet Union insist that we remain defenceless for ever?"

I confess, I am amazed by sucn questions. They seem to imply that the American President can make his country invulnerable, provide that with a sure defence against a nuclear strike.

Rut as long as nuclear weapons exist and the arms race continues, he does not have that ability. Nor, of course, do we.

If the President is relying on SDI, he is wasting his time. The system might be effective if all missiles are eliminated. Rut then, you ack, why have an anti-missile defence at all? Why build it? I leave aside the mcney squandered, the cost of the system - according to somt estimates it will amount to several trillion dollars.

We are Still trying to persuade America to abandon this dangerous course. We are trying to convince the American Administration to seek invulnerability and defence by other means — by completely eliminating nuclear weapons and setting up a comprehensive system of international security to rule out war of any kind, whether nuclear or conventional.

Up to ${\color{blue} \textbf{now}}, {\color{blue} \textbf{however}}, {\color{blue} \textbf{the SDI}}$ programme remains an integral part of United States military doctrine.

The Defense Directive for 1984-1983 - still operative - which emerged from the Pentagon at the beginning of the Reagan presidency, calls openly for the development of space-based systems, including the means to destroy Soviet satellites, and accelerated work on anti-missile defence systems for the territory of the United States with the possible withdrawal of the country from the ABM Treaty.

The directive emphasizes the need to channel the military rivalry with the USSR into new areas, rendering all previous Soviet defence spending pointless and making all Soviet weapons obsolete. Again, as you can see, this is a ghost-hunt, as former President Nixon put it; a plan to exhaust the Soviet Union.

The current Administration is a slow learner.

Isn't this why they so stubbornly cling to **SDI?** The plans for "Star Wars" have **become** the main obstacle to an agreement eliminating the nuclear threat. Tt is useless for Washington now to make out **that** we are moving towards an agreement.

To eliminate nuclear weapons as a means of deterring American aggression and in exchange face a threat from outer space — only political simpletons could agree to that. There are no political simpletons in the Soviet leadership.

It is not easy to accept that, because of all this, a unique chance to spare mankind from the nuclear threat has been missed. With this specifically in mind, I said at the press Conference in Reykjavik that we did not consider the dialogue finished and hoped that, when he got home, President Reagan would consult Congress and the American people and take the decisions which must logically follow frost what was achieved in Reykjavik.

Something completely different has occurred. In addition to distorting the entire picture of the negotiations In Reykjavik - I will return to thie point. The past few days have seen action taken which, to a normal human being, appears simply barbarous after such an important meeting between the top leadership of two countries.

I am referring to the expulsion from the United States of 55 more Soviet embassy and consulate employees. We, of course, will take countermeasures, very strong measures, you might say, as between equals. We do not intend to let this outrage pass. But something else interests me now.

What kind of Government is this) what can it be expected to do in other cases or in the international arena? How far does Its unpredictability go?

Not **only**, it seems, does It have no constructive proposals on key disarmament **questions**, it **does** not even want to maintain the necessary atmosphere for a normal **continuation of the** dialogue. Washington turns out not to be **ready in either case**.

The conclusion seems **obvious**. **It** is confirmed by a good deal of **experience**. **Every time there** is a gleam of hope **on** the major **issues** in Soviet-American relations, **issues** which affect the interests of all mankind, we get a provocative incident designed to **thwart** the possibility of **a positive outcome and** poison the atmosphere.

So which is the true face of the American Administration? Is it in favour of results and solutions, or does it ultimately want to destroy anything that can serve as a basis for making headway and deliberately rule out any kind of normalization?

A very unattractive picture is emerging of the Administration of a great country; one that is quick to carry out disruptive and destructive acts. Either the President cannot handle his entourage, which literally breathes hatred towards the Soviet Union and anything that might bring international affairs into calmer wa tars, or this is what he himself wants. In any case, no one is controlling the hawks in the White House. And that is very dangerous.

As for **informing the** Americans **about** Reykjavik, what **has** happened — in **exactly** the same vein as what I **have** already mentioned — is that the facts **have been** hidden **From them.** The Americans have **been** told **the** half-truth I spoke of earlier. The

accounts suggest that the United States, acting from a position of strength, almost forced the Soviet Union into agreement on American terms.

The day is not **far off, so** they say, **when the** United **States** will get its own **way:** it only **has** to keep up **the pace** of the military build-up, forge ahead with the **"Star** Wars" programme and step up **the** pressure **in** all directions.

The past **few** days **have seen a** great **cause** drowning in petty politicking, it the United States sacrifices the vital interests of its people, its allies and international security as a whole to the arms manufacturera.

What a lot has been said about the openness of American society, freedom of information, diversity of opinion, and the way everyone can see and hear what he likes.

Pointing out the differences between our systems in Reykjavik, the President said to mer "We recognize the freedom of the press and the right to listen to any point of view." Those were his exact words. But what are things like in reality?

Here's the very latest fact.

I am told that our **Novosti** Press Agency put **out** English versions **of** my press conference **in Reykjavik and my statement** on Soviet television and **sent them to many countr** lee, including **the** United States.

Well, the leaflet containing those texts has been held up for several days nw in American Customs. It is being kept away from the American reader. So much for the *right to hear any point of view"!

Then again, on the subject of humanitar ian issues, I said to the Pr esidtn t - take the cinema, for example. A great many American films are shown on Soviet screens. Through them, Soviet people can get an idea of the American way of life and how Americans think.

But practically no Soviet films are screened in "free America". The President avoided the issue and, as usual in such cases, took cover behind private enterprise, which as he put it, could do as it liked.

I also talked **about** American books published in our country and Soviet **books** published in **the** United **States: the ratio is about 20 to** 1.

I brought up the question of radio **broadcasts** with the President. Here, too I said, we are at a disadvantage. You have the Soviet Union surrounded with a network of transmitters and from other countries you relay anything that comes into your head, 24 hours a day, in many of the languages spoken in the Soviet Union. America, on the other hand, uses the fact that we are not close neighbours to fence itself off from our medium-wave broadcasts - all their radios are that sort. The President had no answer to that either.

Then I suggested; What about this - we stop jamming the "Voice of America", and You give us the chance to lay on radio broadcasts to the United States from your territory or somewhere nearby, ao that they reach your population? The President promised to think about it.

In the same way as the United States is becoming an increasingly closed society, people there are being craftily but effectively cut off from objective information. That is a dangerous development.

The American people **need to know the truth about what** is happening in **the** Soviet Union, **the real** essence of Soviet foreign policy and our real intentions, not to mention the truth about **the** world situation as a whole.

I would call this exceptionally important in the present state of affairs.

And nw for hw the outcome of Reykjavik is being presented in the United States. It took only a few hours, or at most days, for everything discussed at Fteykjavik to start being enveloped in a cloud of fictions and fantasies. People are trying to destroy the seeds of trust before they germinate.

The President stated **a day or** two **ago that** only ballistic missiles had **been the subject** of an agreement, and his aides said outright that **bombers** and all cruise missiles **were** unaffected.

The Secretary of State gave a different account, namely that the understanding involved all strategic weapons. Incidentally, he attended my talks with the President, as did our Minister for Foreign Affairs, Mr. Shevardnadze.

A -pokesman for the White House, Mr. 'peakes, said that Ronald Reagan had perhaps been misunderstood and had never agreed to eliminate all nuclear weapons.

There have **even been** straight forward distortions.

For example, it is being asserted that **the** United States President did **not agree** at the meeting to **tr?** Soviet proposal for the complete destruction of all Soviet and American strategic offensive **weapons by** 1996 - as if it had **not been** possible **to reach a common** view **on our** proposal.

With all solemnity, as a participant in **the** talks, I affirm **that the** President did agree, **though without any** great **enthusiasm**, to **the** elimination of all **strategic** of fens ive weapons — and I **emphasize** all, **not just** some individual categories. And they were to be eliminated precisely in 10 **years**, **in two** stages.

The interpretations offered of the discussione on nuclear tests are also far from the truth. The unilateral approach of the United States to this question is being presented as if the Soviet Union was in complete agreement. That was not and could not have been the Case.

The problem of eliminating medium-range missiles in Europe **is** also being incorrectly presented. People are not satisfied with removing it from **the package** proposed **by the** Soviet side.

They are beginning to cortray our agreement to freeze the number of missiles with a range of less than 1,000 kilometres as "recognition" by the Soviet union Of the "right" of the United States to deploy that category of American missiles in Western Europe.

When you see such interpretations, you begin to doubt, yourself, what we were talking about in Reyk javik. Was it really about averting the nuclear threat and reducing and eliminating nuclear weapons, or was it about increasing the threat still further, diversifying nuclear arsenals and turning not just the planet but outer space, the universe, into a theatre for military confrontation? But you see, comrades, that is how it has turned out.

The prospect of a possible Soviet-American understanding has scared some peo; so such that they have promptly set about raising quite impossible obstacles and wenting "prior conditions".

One of the President's aides has gone so far as to say that before agreeing to nuclear disarmament, the United States "must set chang s in the political climate in the Soviet Union".

This is all irresponsible, extremely irresponsible.

When such presumptuous demands were **made** 70 or 40 years ago, they could still be **take**. for thoughtlessness or blindness to history, but now they indicate a **complete** failure to understand **realicy**.

The problem of **conventional** armaments is also **described** as a "prior condition". It is **serious** enough in **i** tself.

The assertion that the Soviet Union and Warsaw Pact States have a "lead" in conventional arms is still common currency in the West. That, allegedly, is why the North Atlantic Treaty **Organization (NATO)** constantly has to build up its nuclear potential.

Of course, there is **no such** imbalance. After Reykjavik, Mr. Shultz and Mr. Reagan publicly admitted the fact for the first **time.** But the essence of the problem is not simply to maintain parity. We do not want the arms race to shift from the nuclear sphere to conventional armaments.

I would remind you that our January proposal for the elimination of nuclear weapons by the end of the century also included provisions for the destruction of chemical weapon. 3 and deep cuts a conventional arms.

We have reverted to this question **severa!** times **since** January. The **pr** opoaals of the Warsaw Treaty countries were set out in their most detailed form this summer in Budapest. We **transmitted them** to the other side, that is to the members of NATO.

To date, there has been no reply.

Every day since Rcykjsvik shows clearly that the matting in Iceland was the touchstone for the true purpose of politicians' words and declarations.

What a lot has barn said about the need to free ourselves from the nuclear nightmare and how easy it would be to breathe in a nuclear-free world, if only the USSR and USA would break the deadlock!

But all it took was a ray of hope, ar "many who only yesterday were cursing nuclear weapons and swearing their commitment to the idea of a nuclear-fret world scattered into the bushes.

Voices in Western Europe can even be heard saying that it will be hard to give up American nuclear wespons and missiles.

The **problem** is, obviously, that **those** o make policy in the **West** do not think of nuclear weapons as a defensive matter at all. Otherwise, it is hard to explain why they are now looking for reasons to keep **the** missiles, or why support is being voiced for the SDI programme at government level.

Both we and the West European public have food for thought there.

More refined manoeuvres art being staged alongsive the frontal attacks. IS it not possible, people ask, to take up the more advantageous proposals from the negotiat ing table, ignoring those which, for various reasons, art not to their taste?

They say that the difficulties in Rtykjavik arose because we, the Soviet side, put our fundamental proposals forward as a peckage. But a package is a balance of interests and concessions, a balanced easing of anxieties, an interdependent combination of security interests. It is as if everything were (, one pair of scales - the two dishes have to be made to balance,

That is probably why people in the West want to take this fair, logically sound presentation of an overall understanding to bits, without doing anything to ra-cstabl ish the balance of concessions.

All the proposals that we made in Reykjavik are objectively related to central strategic weapons systems. Our concessions are also part of the package. If there is no package deal, there will be no concessions either.

This is the reality of our national security. But such an approach safeguards the security both \mathfrak{sf} the USA and of all other countries.

That is why we attach such importance to strengthening the Ant: Ballistic Missile (ABM) Treaty. NO *tempt to infringe it is being made on our part. On the contrary, we are against revising, amplifying or doing anything else to it, never mind substituting something different, as the President said - perhaps by mistake - in Reykjavik.

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I have **to admit,** I was startled when he set **out during the meeting** to persuade **the** Soviet side, **and** me personally **not** to treat the **ABM** Treaty as "holy writ". How would you have us treat treaties? Like scraps **of** paper?

International order and basic stability cannot be safeguard4 without strict adherence to treaties, especially such a fundamental one. Otherwise, the world will be dominated by caprice and chaos.

I will **say** it **once again:** if people **choose SDI** over nuclear disarmament, only one conclusion is possible - they are trying to **use this** military programme to invalidate the **axiom** of modern international relations that **was** contained in the clear, simple words to **which the** President of **the** USA and I put **our signatures last** year. The words were **these:** a nuclear war **cannot be won and must never be Cough t**.

In conclusion I will say this: the Soviet Union put the greatest good will into its proposals. We are not, we are not withdrawing those proposals: everything that we have said in substantiating and elaborating them remains valid.
